

1 **IPCC WGII Fourth Assessment Report – Draft for Expert Review**

2  
3 **Chapter 14: North America**

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## 1 **Executive summary**

2  
3 Climate change does not introduce fundamentally new types of challenges. It adds new  
4 dimensions and new complications to challenges for North American communities, businesses,  
5 governments, and individuals, especially if thresholds are exceeded and sudden changes occur.  
6 Climate change impacts and adaptation are occurring in parallel with large changes in population,  
7 technology, land-use, infrastructure, international relations and environmental quality. Impacts of  
8 climate change interact strongly with all of these and with extreme events.  
9

10 Recent climate trends have had clear impacts on many aspects of North American ecosystems and  
11 economies. These impacts include a lengthening growing season, changes in the timing of plant  
12 and animal activities and range, increased forest growth, rapid growth in property damage, large  
13 increases in areas burned in wildfires, increased severity of drought, and decreased western  
14 snowpack.  
15

16 The value of infrastructure and number of persons in areas sensitive to climate change in North  
17 America (e.g., coastal areas, river floodplains, and areas with scarce water supplies) has grown  
18 significantly over the last 50 years and continues to grow, making North American society more  
19 sensitive to current climate variability and to climate change over time. This has occurred despite  
20 the fact that the risks are known to be relatively high in these locations.  
21

22 Increased coastal infrastructure and increased urbanization interact with rising sea level to amplify  
23 risks of coastal flooding, including damage to or loss of coastal ecosystems like salt marshes.  
24 Adaptation to coastal hazards under present climate is often inadequate and readiness for  
25 increased exposure is poor.  
26

27 North American cities are important drivers of global change and a locus of diverse impacts of  
28 global change, with climate, heat islands, immigrations, impermeable surfaces, disease, water  
29 issues (flooding, water quality, water availability), and biological invasives. Climate change may  
30 reduce the overall use of energy in buildings in North America but will significantly increase the  
31 use of electricity.  
32

33 The continuing trend in North America toward older, more urbanized populations will increase  
34 vulnerability to some impacts of climate change (e.g. flooding or heat waves) but decrease  
35 aggregate vulnerability to impacts on sectors that become less important components of the  
36 overall economy (e.g. economic viability of agriculture, fisheries, or forestry). An older  
37 population is likely to benefit from decreased cold-related illness and injury.  
38

39 Risks from climate change to human health will be strongly modulated by changes in health care  
40 infrastructure, technology, and accessibility. The aging of the North American population and  
41 patterns of immigration and or emigration will also be major factors. Changes in heat-related  
42 deaths will depend on the effectiveness of adaptation. There are increased risks from a number of  
43 warm-climate diseases, but these tend to be at least as sensitive to public health infrastructure as to  
44 climate. Changes in air quality may have widespread effects on human health. Warming-related  
45 increases in ozone concentrations could have serious impacts.  
46

47 Climate change will have large effects on freshwater resources. In regions like California and the  
48 Rocky Mountains that are highly dependent on snowpack, water shortages are likely. These will  
49 intensify conflicts among water users, including agriculture, growing urban areas, and terrestrial  
50 and aquatic ecosystems. Where ground water resources are heavily utilized, warming will place

1 additional stresses on resource availability. This could compromise sustainability of supply, create  
2 competition between human uses and environmental requirements as well as amongst agricultural,  
3 industrial and municipal uses, and affect individual and regional economic activities.

4  
5 Impacts on agriculture will vary from region to region, with strong modulation by changes in  
6 technology, biotechnology, and water availability. Adaptation is likely to be most challenging in  
7 regions like California and Florida with a heavy emphasis on long-lived perennial crops.  
8 Continuing shifts in the global distribution of agricultural production may concentrate both the  
9 economic and social impact of changes in agriculture on crops and regions, with impacts  
10 heightened in areas with cultural and/or tourism value (e.g. wine grapes in California). Areas with  
11 increased competition over limited water supplies will be among those most impacted.

12  
13 Climate change will have diverse impacts on tourism, including the possibility that some new  
14 regions will become preferred tourist destinations (or places people want to escape). Some  
15 opportunities for nature-based tourism will increase with longer warm seasons. Climate change  
16 will increase winter access to some northern areas, but will degrade some winter-based activities.  
17 Tourism values will be altered by climate change as well as other anthropogenic impacts.

18  
19 Impacts of climate change (both temperature and water balance) on natural ecosystems are  
20 occurring and will occur in conjunction with changes in land use and biological invasives. Events  
21 that kill the dominant plants and animals (e.g. fire, disease, severe storms) enhance the potential  
22 for major changes in ecosystem structure and function. Risks of wildfire and insect outbreaks are  
23 likely to increase in a warmer future with drier soils and longer growing seasons. Over the 21<sup>st</sup>  
24 century, the tendency for species and ecosystems to shift north and to higher elevations may  
25 fundamentally rearrange the map of North American ecosystems.

26  
27 North America has considerable adaptive capacity, but capacity does not guarantee its use.  
28 Society has largely responded to climate experience, but action is needed where future change  
29 exceeds experience. A key prerequisite for sustainability is mainstreaming climate issues into  
30 decision making. Successful adaptation is most evident where there is multi-dimensional support  
31 for local & community actions. Cultural traditions and institutions in North America are  
32 consistent with a range of individual, community, business, and government actions.

### 33 34 35 **14.1 Introduction**

36  
37 Does it, in our increasingly interconnected world, make sense to consider impacts of climate  
38 change on a single region? Will the United States and Canada experience impacts of climate  
39 change mainly through direct effects of local patterns of temperature, precipitation and extreme  
40 weather events? Or will regional impacts of climate change be global in scope, through their  
41 effects on interconnected economies, human migrations, and international security? Complete  
42 answers to these questions are not yet available. Regional climate change will certainly have  
43 regional impacts and require local and regional adaptations. The impacts of a changing climate on  
44 Canada and the United States will certainly not, however, all flow from climate changes  
45 experienced directly within their borders. Many of the impacts of climate change and many of the  
46 required adaptations in Canada and the United States will be indirect, in response to direct impacts  
47 of climate change in other parts of the world. This chapter strives to consider a balance of direct  
48 and indirect impacts and adaptations.

1 Canada and the United States (called North America hereafter, based on the WMO definitions of  
2 regions) are nations with developed economies and massive infrastructure for transportation,  
3 communication, and construction, backed with extensive scientific and technical capabilities. One  
4 consequence of this is that the amount of infrastructure exposed to damage from climate change is  
5 large. Another is that the range of feasible strategies for dealing with climate change is broad.  
6 The region's technical capabilities and tradition of innovation provide the potential for novel  
7 solutions.

8  
9 The scientific literature on climate change impacts and adaptation for North America is also large.  
10 This chapter synthesizes key elements of that literature but cannot discuss every study or every  
11 locale. We focus on impacts and adaptations that operate across large parts of the region or with  
12 the potential to influence large numbers of people, important ecosystem services, or expensive or  
13 culturally significant parts of the built environment. Even with this large foundation of scientific  
14 studies, many potentially important impacts and adaptations have not been adequately studied.  
15 This is especially true for impacts and adaptations that arise from interactions among multiple  
16 direct impacts of climate change or as indirect responses to impacts and adaptations in other  
17 regions.

18  
19 Structurally, this chapter is parallel to the other regional chapters in this volume. We begin with a  
20 summary of the knowledge discussed in detail in the Third Assessment Report of the IPCC  
21 (McCarthy *et al.*, 2001) and follow that with a consideration of current sensitivity and  
22 vulnerability to climate change. Then, we map expected future trends onto the landscape,  
23 economy and culture of North America and examine the expected sensitivities, adaptive  
24 capacities, vulnerabilities, and impacts, of climate change on a variety of sectors, with and without  
25 adaptation. The chapter's next section more fully addresses options for adaptation, including  
26 likely constraints as well opportunities for win-win strategies that simultaneously achieve multiple  
27 goals. Finally, we consider the implications of climate change for sustainability of North  
28 American ecological, economic, and cultural well being.

## 31 **14.2 Summary of knowledge assessed in the TAR**

### 33 ***14.2.1 Key findings from TAR***

34  
35 Rising costs of natural disasters in North America illustrate vulnerability to climate variability and  
36 extreme events. Emerging adaptation strategies generally address current challenges, but there are  
37 few cases of implementing adaptation to meet future impacts and opportunities.

#### 39 ***Resource and Ecosystems***

##### 40 ***Water Resources***

- 41 – In western snowmelt-dominated watersheds, shifts in seasonal runoff are likely, with a larger  
42 proportion of runoff occurring in winter. Even with adaptive responses like conjunctive  
43 management, voluntary water transfers between users, and altered management of storage  
44 systems, it may not be possible to avoid adverse impacts on aquatic ecosystems or fully offset  
45 effects of reduced summer water availability to users or instream needs.
- 46 – Possible changes in the frequency/intensity/duration of heavy precipitation events may require  
47 changes in land-use planning and infrastructure design to avoid increased damages.

##### 48 ***Forests***

- 49 – The areal extent and productivity of forests are expected to increase, though carbon stocks  
50 could increase or decrease.

- 1 – Disturbance factors (e.g., fire, insect outbreaks) are expected to have a range of effects on  
2 forest ecosystem structure. The forest fire season is likely to start earlier, and the area subject  
3 to high to extreme fire danger may increase significantly.  
4 – Adaptation may make lands managed for timber production less susceptible than unmanaged  
5 forests to climate change.

#### 6 *Agriculture*

- 7 – Warming generally benefits food production in North America but there will be strong  
8 regional effects with changes in comparative advantage.  
9 – Because they have not accounted for farm- and agricultural market-level adjustments in  
10 agriculture, economic studies have probably overestimated negative effects of climate change.  
11 – Outdoor tourism and recreation opportunities (e.g., winter sports, fishing, parks, beaches) will  
12 respond to shifts in temperature and precipitation patterns, with both increases and decreases  
13 in recreation value.

#### 14 *Marine Fisheries*

- 15 – The abundance and spatial distribution of species important to commercial and recreational  
16 fisheries may be affected by impacts on coastal and marine ecosystems.  
17 – Sustainable fisheries management will require timely, accurate scientific information on  
18 environmental conditions affecting fish stocks, as well as institutional flexibility to respond  
19 quickly.

#### 20 *Natural Ecosystems*

- 21 – Losses of specific ecosystem types, such as coldwater ecosystems, high alpine areas and  
22 coastal (e.g., salt marshes) and inland (e.g., prairie “potholes”) wetlands are possible; effective  
23 mitigation is unlikely.

24

#### 25 *Human settlements and health*

- 26 – Northern cities may experience fewer periods of extreme winter cold. Across North America,  
27 cities will experience more extreme heat and, in some locations, rising sea levels and risk of  
28 storm surge; water scarcity and changes in timing, frequency, and severity of flooding.  
29 Investments in adapting infrastructure can reduce vulnerability, although rural, poor, and  
30 indigenous communities may not have necessary resources.  
31 – More frequent extreme events may increase deaths, injuries, infectious diseases, and stress-  
32 related disorders, as well as other adverse health effects associated with social disruption and  
33 migration.  
34 – Increased frequency and severity of heat waves may lead to more illness and death,  
35 particularly among the young, elderly, and frail. Respiratory disorders may be exacerbated by  
36 warming-induced degradation in air quality (smog and particulate air pollution).  
37 – Vector-borne (malaria and dengue fever) and tick-borne (Lyme) diseases may expand their  
38 ranges in North America. Public health measures and other socioeconomic factors have a large  
39 role in determining the existence or extent of such diseases.

40

#### 41 *Adaptation and Vulnerability*

##### 42 *Extreme events*

- 43 – Over the past three decades, weather-related losses have been increasing in North America;  
44 associated insured losses are increasing with affluence and as populations continue to move  
45 into vulnerable areas.  
46 – Governments play a key role as insurers and/or providers of disaster relief, especially in cases  
47 deemed too risky by the private sector. Over the last two decades, Canadian government  
48 disaster relief programs have covered roughly 86% of flood losses. U.S. government crop and  
49 flood insurance programs have been unprofitable and may have encouraged more human  
50 activity in at-risk areas.

- 1 – Insurers have responded to recent extreme events by limiting insurance availability or  
2 increasing prices and by establishing new risk-spreading mechanisms. Advancing building  
3 codes, land use planning and disaster preparedness also help reduce disaster losses.
- 4 *Long-term Adaptation*
- 5 – Changing climate-society relationships are influencing the nature of vulnerability, impacts,  
6 and adaptive responses. Increased development may reduce vulnerability in some cases (e.g.,  
7 agriculture) and increase or change vulnerability in others (e.g., Columbia River basin water  
8 management).
- 9 – Climate-related impacts are likely to require substantial changes in institutions and  
10 infrastructure. “Water markets” in the western U.S. illustrate a new trend in adaptive  
11 strategies, in which the use of market mechanisms to provide efficient distribution may lead to  
12 concerns about accessibility to water for lower income people and conflicts about social  
13 priorities in allocation.
- 14 – Developing adaptation responses to climate scenarios requires a long process of  
15 interdisciplinary and intercultural dialogue with stakeholders.
- 16 – Most stakeholders perceive changes in variability as more threatening than decadal-scale  
17 gradual changes.
- 18  
19

#### 20 **14.2.2. Key differences from TAR**

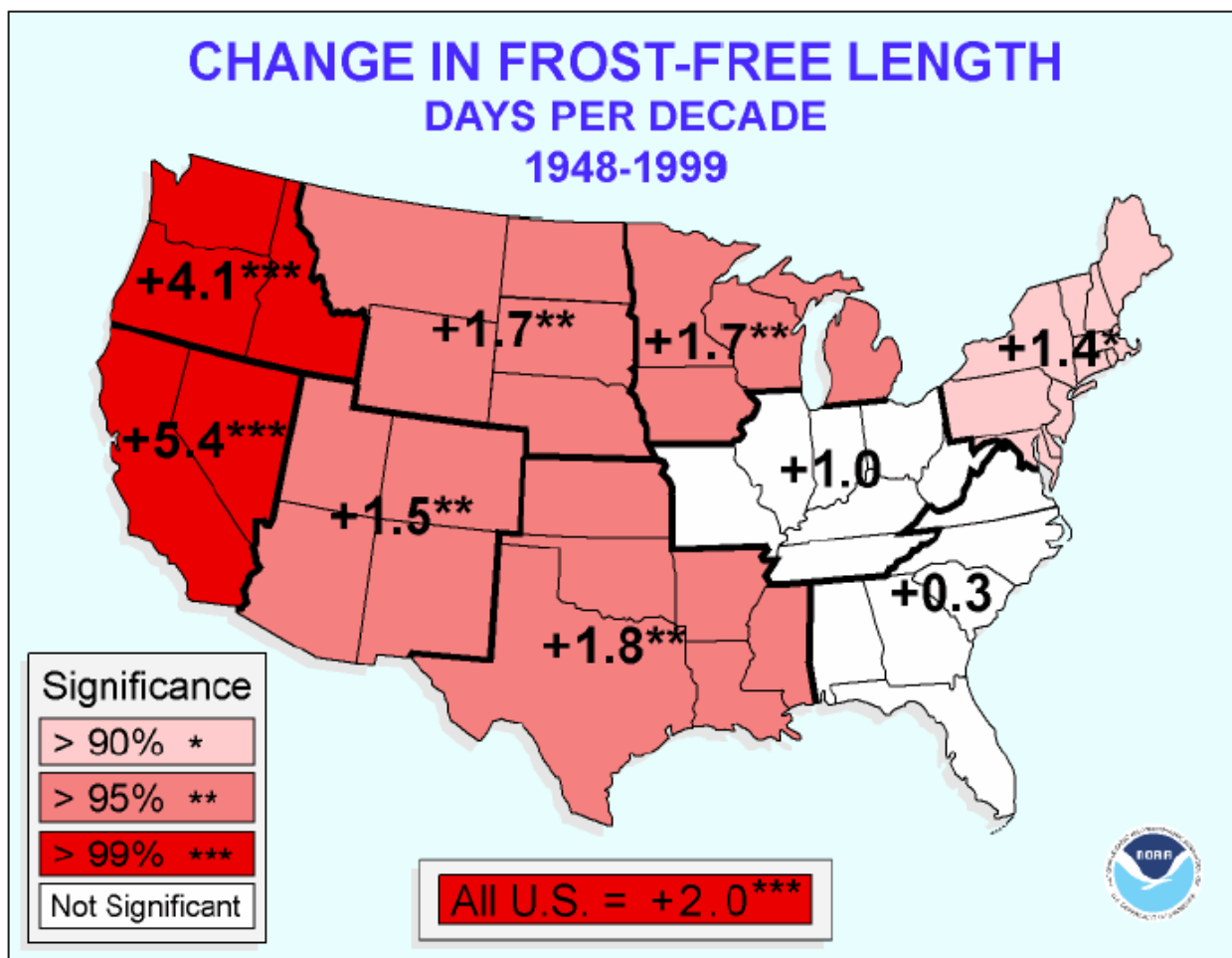
- 21
- 22 – Tendency for models to project future warming with little or no increase in precipitation,  
23 leading to increasing severity of water resource shortages
- 24 – Our understanding of impacts on water resources now expands to identify impacts on  
25 groundwater and water quality, as well as surface water.
- 26 – Expanding recognition of the role of multi-factor, interacting impacts
- 27 – Expanding recognition of the interactions among climate change impacts and other kinds of  
28 local, regional, and global changes
- 29 – Increased recognition of the role of adaptation and adaptive capacity, and their contribution to  
30 modulating impacts
- 31 – Increased recognition of the continuum between current vulnerabilities, adaptive capacity, and  
32 long-term adaptation
- 33  
34

### 35 **14.3 Current sensitivity/vulnerability**

36

37 Annual mean air temperature for Canada (south of 60°N) increased 0.9°C during the period 1900  
38 to 1998 while in the contiguous U.S. the increase was about 0.56°C/100 yrs from 1895 to 2002  
39 (Zhang *et al.*, 2000c; Groisman *et al.*, 2004). However, there is strong regional variation with  
40 cooling in Atlantic and north-eastern Canada and southeastern U.S. and accelerated warming in  
41 the Arctic (see Chapter 15). The marked warming in North America during the latter half of the  
42 20<sup>th</sup> century has been attributed to the effect of greenhouse gases and sulphate aerosols in addition  
43 to natural variation (Karoly *et al.*, 2003; Stott, 2003; Zwiers and Zhang, 2003). The most  
44 warming has occurred in spring and winter (Karl *et al.*, 1996; Bonsal *et al.*, 2001). Minimum (i.e.,  
45 night-time) temperatures have warmed more rapidly than maximum (i.e. daytime) temperatures  
46 (Easterling *et al.*, 1997; Zhang *et al.*, 2000c; Bonsal *et al.*, 2001). The vegetation growing season  
47 as defined by continuous frost-free air temperatures has increased by on average 2 days/decade  
48 since 1948 in the conterminous US, with the largest change in the western US, and with most of  
49 the increase from earlier warming in the spring (Easterling, 2002; Feng and Hu, 2004) (Figure  
50 14.1). The growing season in much of Canada has increased similarly, 2-3 days/ decade overall

1 from 1950-1998, although north-eastern Canada has cooled slightly (Bonsal *et al.*, 2001) (Bonsal  
2 and Prowse, 2003).



31 **Figure 14.1:** NA Growing season lengthening 1948-1999 (Easterling, 2002). Figure to be  
32 expanded to include Canada.

33  
34  
35 Significant total annual precipitation increases of five to thirty percent have occurred across most  
36 of southern Canada (1900-1998) (Zhang *et al.*, 2000c). Annual total precipitation in the U.S. has  
37 increased seven percent from 1895 to 2002 (Groisman *et al.*, 2004). A recent analysis of long-  
38 term daily precipitation records (1895 to 2000) in the U.S. by Kunkel *et al.* (Kunkel *et al.*, 2004)  
39 found that heavy precipitation frequencies were at a minimum in the 1920s and 1930s and then  
40 increased to the 1990s. Increases in heavy precipitation were observed in the coterminous U.S.  
41 during the past three decades (Groisman *et al.*, 2004).

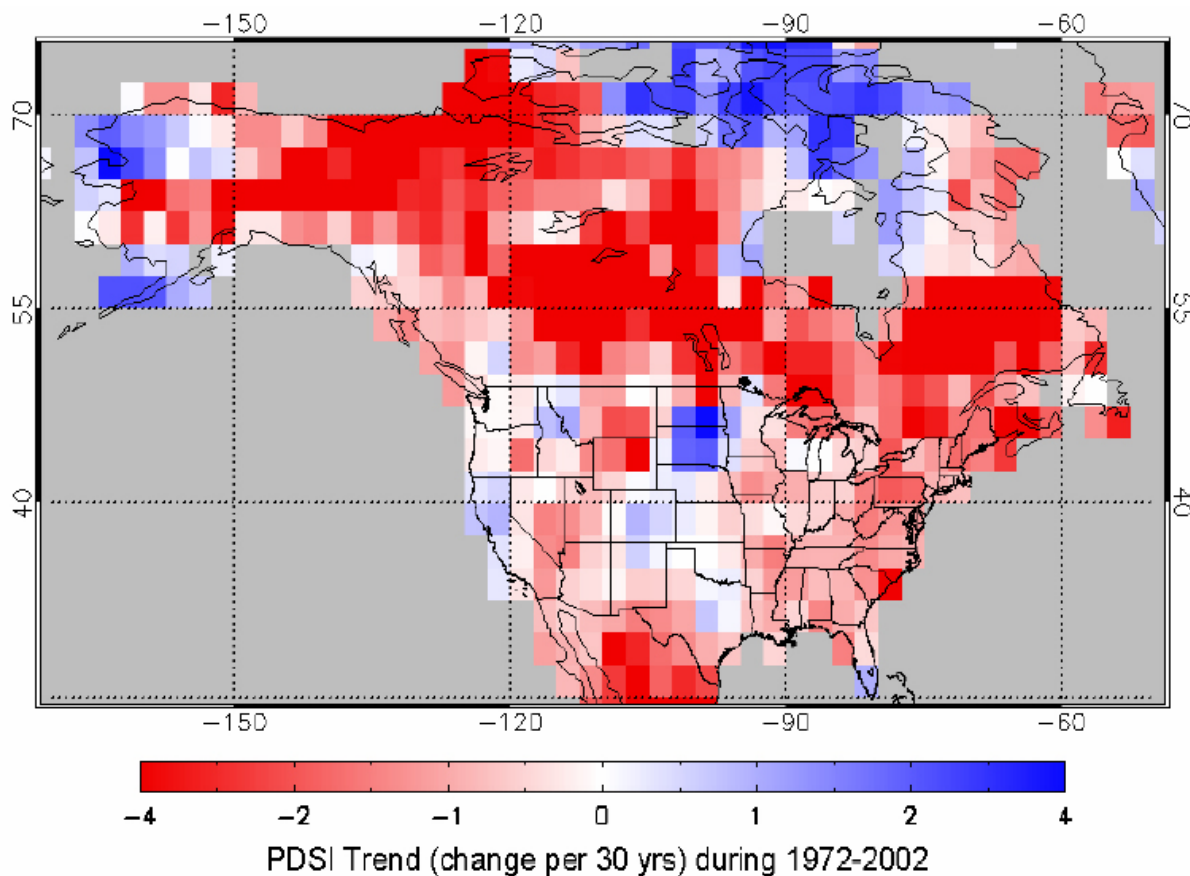
42  
43 Present rates of relative sea-level change range from rapid emergence (~10 mm/y) in Hudson Bay  
44 and southeast Alaska to slight emergence on the outer Pacific coast (Vancouver Island to northern  
45 California) and slow submergence in the Georgia-Puget basin (Vancouver, Seattle) and from San  
46 Francisco south. On the Atlantic seaboard, rates of relative sea-level rise increase northward from  
47 Florida to peak (>4 mm/y) in the region from Virginia to New Jersey and decrease again north to  
48 Maine (Zervas, 2001). In Atlantic Canada, many stations show rates between 3 and 4 mm/yr  
49 (Forbes, 2004). These patterns primarily reflect regional variations in the rates of postglacial  
50 isostatic vertical adjustment of the crust (Douglas and Peltier, 2002). Extraordinary rates of



1 relative sea-level rise in Louisiana (e.g., about 10 mm/yr at Grand Isle) and Texas (e.g., ~7 mm/yr  
 2 at Galveston) reflect added factors of compaction and induced subsidence from fluid extraction.  
 3 Sea levels exhibit considerable variance over time scales of years to decades, but evidence  
 4 suggests recent acceleration of sea-level rise at some stations (Donnelly and Bertness, 2001;  
 5 Forbes, 2004). Sensitivity to sea-level rise has been mapped for Canada (Shaw *et al.*, 1998) and  
 6 the eastern USA (Titus and Richman, 2001).

7  
 8  
 9 **14.3.1 Freshwater Resources**

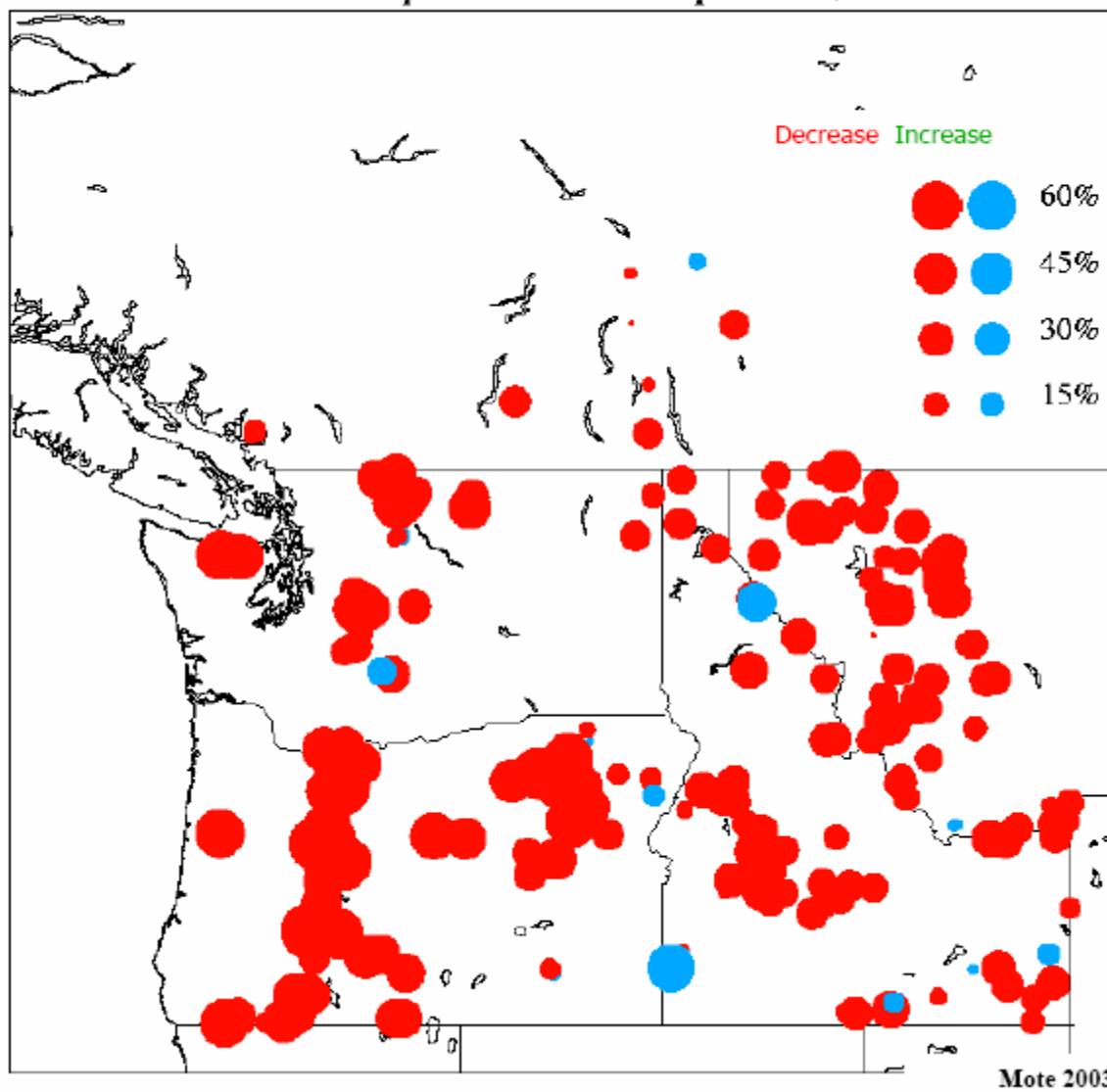
10  
 11 During the last few decades of the 20th century, a greater proportion of the U.S. was either in  
 12 severe drought or severe moisture surplus (Dai *et al.*, 2004) than at any time since \_\_\_\_\_. Areas in  
 13 southern Canada affected by extreme dry and by extreme wet summer conditions both increased  
 14 between 1900-49 and 1950-98 (Figure 14.2) (Zhang *et al.*, 2000b). Dai *et al.* (Dai *et al.*, 2004)  
 15 found that global land areas in either very wet or very dry conditions increased from 20-38% of  
 16 land area since 1972, suggesting more extreme hydrology. Streamflow has *increased* 25% in the  
 17 last 60 years over the eastern U.S. (Groisman *et al.*, 2004), but has *decreased* in the western U.S.  
 18 by about two percent per decade in the last century (Rood *et al.*, 2005). Walter *et al.* (2004)  
 19 calculate that evapotranspiration (ET) increased by 55mm y<sup>-1</sup> in the last 50 years in the  
 20 conterminous U.S., however, their data show reduced stream discharge in the Colorado and  
 21 Columbia river basins since 1950.



**Figure 14.2:** NA Drought Index trend 1972 – 2002 (Dai *et al.*, 2004)

1 In snow melt regions, temperature increase has shifted the magnitude and timing of hydrologic  
 2 events. A greater fraction of annual precipitation is falling as rain rather than snow at 74% of the  
 3 weather stations studied in the western mountains of the U.S. (Knowles *et al.*, 2005). Since the  
 4 1970s, winter snow depth and spring snow cover have decreased in Canada, particularly in the  
 5 west, where air temperatures have consistently increased (Brown and Braaten, 1998). Spring and  
 6 summer snow cover is decreasing in the U.S. west (Groisman *et al.*, 2004). April 1 soil water  
 7 equivalent (SWE) decreased 15-30% since 1950 in the Pacific Northwest particularly at lower  
 8 elevations in spring (Mote *et al.*, 2003; Mote *et al.*, 2005) (Figure 14.3). Whitfield and Cannon  
 9 (Whitfield and Cannon, 2000) reported an earlier onset of runoff and Zhang *et al.* (Zhang *et al.*,  
 10 2001) mapped a significant trend in earlier occurrence of the spring runoff across Canada. Stewart  
 11 *et al.* (Stewart *et al.*, 2005) found streamflow peaks in the snowmelt dominated western mountains  
 12 of the U.S. occurred 1-4 weeks earlier than in 1948. River and lake ice break up dates advanced  
 13 by 0.2 – 12.9 days in North America over the last 100 years (Magnuson *et al.*, 2000).

14  
 15 **Relative trend in Apr 1 snow water equivalent, 1950-2000**



**Figure 14.3:** Western U.S. April 1 snowpack trend, 1950-2000 (Mote *et al.*, 2005). Figure to be expanded to include all of Western US and Canada

1 Some of the trends in reconciling urban and ecosystem water demands are positive (Fitzhugh and  
2 Richter, 2004). In the U.S., water pollution control regulations have encouraged conservation,  
3 greater efficiency, and lower water- using technologies in industry. At the same time, several  
4 heavy water-using sectors (petroleum, coke, and steel) consolidated. As a result, industrial water  
5 demand declined by about 24% between 1985 and 2000 (Hutson *et al.*, 2004). Even in regions  
6 such as California, where previous drought has encouraged water conservation, there is  
7 considerable scope for increased water efficiency (approximately 39% of current industrial use;  
8 see (Gleick *et al.*, 2003). Some U.S. states have developed sector-specific water conservation  
9 guides (CDWR (California Department of Water Resources), 1994; NCDENR (North Carolina  
10 Department of Environment and Natural Resources), 1998). In Canada, industry groups and  
11 governments at all levels have fostered water conservation typically through pollution prevention  
12 programs. Many of the opportunities are in traditional industrial heavy process users of water.

13  
14 Municipal and irrigation demand and pumping of ground water has already resulted in saltwater  
15 intrusion in coastal aquifers along the Atlantic coast from the Canadian Maritimes and  
16 Massachusetts to Florida (Foyle *et al.*, 2002; Gaswirth *et al.*, 2002; Barlow, 2003; Clarke, 2003;  
17 Price *et al.*, 2003), on the Gulf Coast (Gunterspergen *et al.*, 1998), and in California and British  
18 Columbia (Allen *et al.*, 2001; Allen and Suchy, 2001; Edwards *et al.*, 2002; Erskine and Fisher,  
19 2002; Zektser *et al.*, 2005). Saline contamination of coastal aquifers by storm-surge flooding and  
20 storm overwash has been documented in the southeastern USA (Anderson and Evans, 2001;  
21 Conner and Ozalp, 2002).

### 24 **14.3.2 Ecosystems**

25  
26 Three direct and observable connections between climate and terrestrial ecosystems are the  
27 seasonal timing of life-cycle events or phenology, responses of plant growth or primary  
28 production, and geographic distribution. Direct impacts on organisms interact with indirect effects  
29 of ecological interactions (competition, herbivory, disease), and disturbance (wildfire, human  
30 activities).

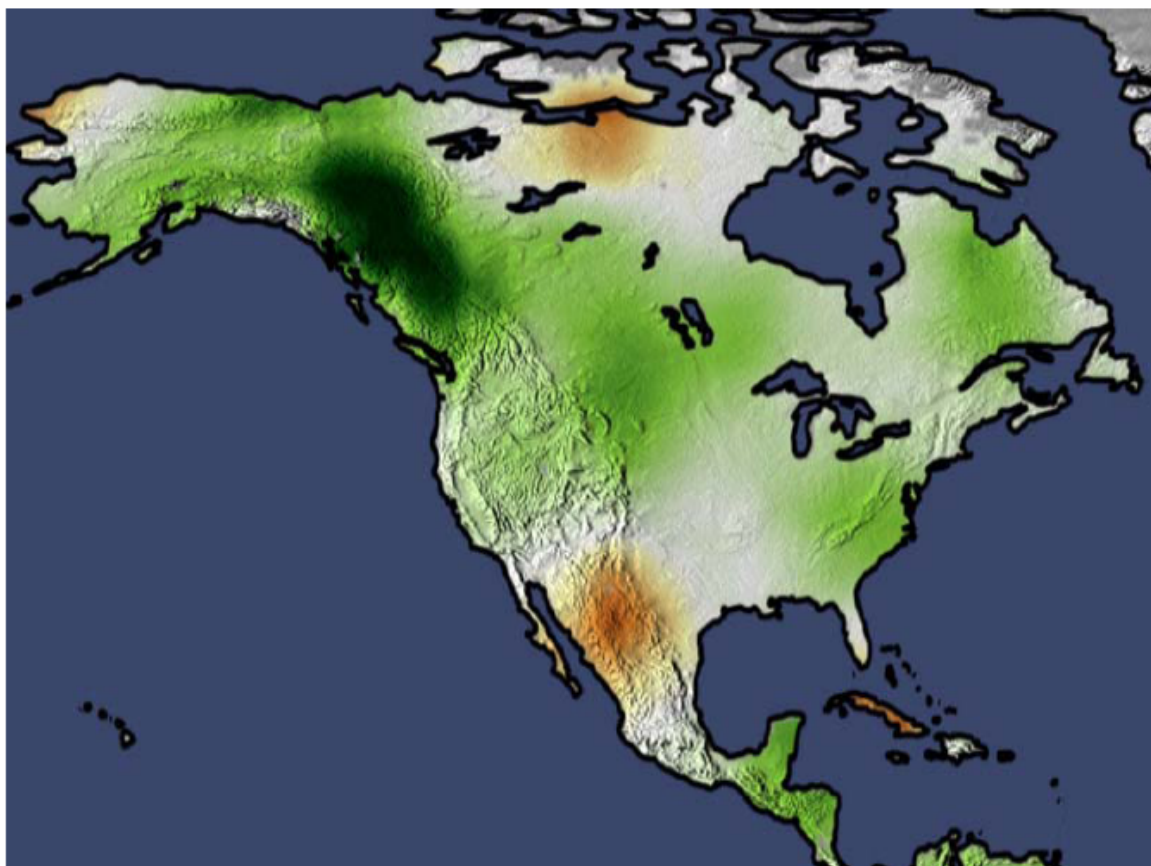
#### 32 *Phenology, Productivity and Biogeography*

33 Global daily satellite data, available since 1981, has detected earlier onset of spring “greenness” of  
34 10-14 days in 19 years, particularly over temperate latitudes of the northern hemisphere (Myneni  
35 *et al.*, 2001; Lucht *et al.*, 2002). Field phenological observations of vegetation have confirmed  
36 these satellite observations. (Schwartz and Reiter, 2000) reported an advance of 1.8 days/decade  
37 from 1959-1993 in lilac bloom dates from 800 sites across North America. Honeysuckle first  
38 bloom dates have advanced 3.8 days/decade at phenology observation sites across the western  
39 United States (Cayan *et al.*, 2001) and apple and grape leaf onset has advanced 2 days/decade at  
40 72 sites in the north-eastern U.S. (Wolfe *et al.*, 2005). The first bloom of aspen trees in Edmonton  
41 now averages 26 days earlier than in 1901 (Beaubien and Freeland, 2000). Autumn leaf  
42 senescence timing is jointly controlled by temperature, photoperiod and water deficits, so shows  
43 weaker trends (Badeck *et al.*, 2004).

44  
45 Global terrestrial net primary production has increased 6% during the 1982-1999 period of  
46 satellite record used for these estimates (Cao and Prince, 2002; Nemani *et al.*, 2003) (Figure 14.4).  
47 NPP increases of 10% from 1982-1999 in North America were concentrated in the central plains  
48 croplands and grasslands due to improved water balances (Lobell *et al.*, 2002; Nemani *et al.*,  
49 2002; Hicke and Lobell, 2004). Higher NPP during this period, predominantly in northern Rocky  
50 Mountain forests was attributed to higher spring temperatures and a longer growing season (Hicke

1 and Lobell, 2004). All of these continental scale estimates of NPP rely on satellite spectral indices  
2 of vegetation greenness, the Normalized Difference Vegetation Index, and surface weather data to  
3 compute a simple production efficiency model.

### 6 Change in Terrestrial NPP from 1982 to 1999



31 Nemani et al., Science June 6<sup>th</sup> 2003

32 **Figure 14.4:** NPP trend from 1981 – 1999 (Nemani et al., 2003) Crop figure to North America  
33 only.

34  
35  
36  
37 Estimates of the net ecosystem exchange or carbon balance of North America can be developed  
38 from atmospheric inversion, carbon bookkeeping, and biogeochemical process models, augmented  
39 with satellite, field inventory, and flux tower data (House *et al.*, 2003). North America continues  
40 to be a carbon sink of 0.5 +/- 0.5 Pg C/yr, although human land management practices control  
41 much of the dynamics (Pacala *et al.*, 2001; Schimel *et al.*, 2001) These continental carbon budgets  
42 are limited mostly by different accounting details and availability of continent wide measurements  
43 rather than theoretical uncertainty, making greater accuracy difficult (Houghton, 2003). Goodale  
44 *et al.* (Goodale *et al.*, 2002) estimated a forest-sector carbon sink of 0.28Pg/yr for the  
45 conterminous U.S., but a source of 0.04Pg/yr for Canada because of low forest productivity rates  
46 and large wildfire emissions in the boreal forests. ENSO, AO and SO climate indices have all  
47 shown some correlation with temporal North American carbon fluxes (Potter *et al.*, 2003;  
48 Hashimoto *et al.*, 2004).

1 In recent decades, the area of forest burned in wildfire has increased substantially (Box 2). Early  
2 in the twentieth century, the area burned in North America was as high as 40,000,000 Ha y<sup>-1</sup>, with  
3 large areas in boreal, western, and southeastern forests. This decreased to about 4,000,000 Ha y<sup>-1</sup>  
4 in the middle of the century but is now increasing, with the largest increases in boreal regions  
5 (Mouillot and Field, 2005).

#### 6 *Wildlife Population and Community Dynamics*

7 North American wildlife are responding to climate change with effects on phenology, migration,  
8 reproduction, dormancy and geographic range (Walther *et al.*, 2002; Parmesan and Yohe, 2003;  
9 Root *et al.*, 2003; Parmesan and Galbraith, 2004; Root *et al.*, 2005). Increasing spring  
10 temperatures have led to earlier nesting for 28 migrating bird species on the east coast of the U.S.  
11 (Butler, 2003), and to earlier egg laying for Mexican Jays (Brown *et al.*, 1999) and tree swallows  
12 (Dunn and Winkler, 1999). In northern Canada, red squirrels are breeding 18 days earlier than 10  
13 years ago (Reale *et al.*, 2003). Similarly, concurrent with increased temperatures during spring,  
14 several frog species now initiate breeding calls 10-13 days earlier than they did a century ago  
15 (Gibbs and Breisch, 2001). In lowland California, 70% of 23 butterfly species begin first spring  
16 flights an average of 24 days earlier (Forister and Shapiro, 2003).

17  
18  
19 Animals making phenological shifts might confront unfavourable microclimate conditions, as in a  
20 high elevation Colorado site where migrating robins are arriving earlier and marmots are emerging  
21 earlier from hibernation, only to confront snow persisting over their forage plants (Inouye *et al.*,  
22 2000). Migration for North American wood warblers is initiated by photoperiod not temperature,  
23 so seven of eight species fail to migrate earlier in response to earlier springs. However, their  
24 caterpillar prey are shifting emergence with temperature, leading to a mismatch between the  
25 warbler migration and availability of their invertebrate food. Warblers are directly affected, and  
26 become less able to control insects that may defoliate host trees (Sillert *et al.*, 2000; Thomas *et al.*,  
27 2001; Strode, 2003). For many amphibians whose production of eggs and migration to breeding  
28 ponds is intimately tied to temperature and moisture, mismatches between breeding phenology  
29 and pond drying can lead to reproductive failure (Beebee, 1995); differential responses among  
30 species in arrival or persistence in ponds will lead to changes in community composition and  
31 nutrient flow in ponds (Wilbur, 1997). Climate-induced reduction in water depth at western toad  
32 egg-laying sites in Oregon has increased exposure of eggs to UV-B radiation, leading  
33 synergistically to an increase in mortality by a deadly fungal parasite (Kiesecker *et al.*, 2001;  
34 Pounds, 2001).

35  
36 Climate change has also shifted geographic ranges for a number of North American wildlife  
37 species. A review of long-term studies of 99 species in North America and Europe indicate that  
38 birds, butterflies and alpine herbs are shifting their range limits on average 6.1 kilometres  
39 northward or meters upward in altitude per decade (Parmesan and Yohe, 2003). Edith's  
40 checkerspot butterfly has undergone local extinctions in the southern part of their western North  
41 American range and at low elevations, resulting in a northward range shift of 90km and an upward  
42 elevation shift of 120m (Parmesan, 1996; Parmesan and Galbraith, 2004) see also (Crozier, 2003).  
43 Red foxes have expanded northward in northern Canada with warming temperatures, leading to  
44 retreat of arctic foxes which are competitively subordinate (Hersteinsson and Macdonald, 1992).  
45 Similarly, fire ants have spread throughout the southeastern U.S., damaging crops and other  
46 plants, displacing native ants and other invertebrates, causing nest failure and mortality in birds  
47 (including bobwhite quail, a popular game species) and mammals, and disrupting mutualistic  
48 interactions (Holway *et al.*, 2002).

### 1 **14.3.3 Coastal regions**

2  
3 North America has an extraordinary variety of coastal environments and ecosystems and more  
4 than 400 000 km of coast, 61% in Canada and 39% in the USA (Shaw *et al.*, 1998; Scavia *et al.*,  
5 2002). Relative sea level is rising slowly on some parts of the Pacific coast and more rapidly along  
6 the U.S. Gulf and Atlantic coasts, in the Canadian Atlantic Provinces, and in the Beaufort Sea  
7 (Shaw *et al.*, 1998; Zervas, 2001). Relative sea level is falling in areas of crustal uplift, including  
8 Labrador, northern Quebec and Hudson Bay, the central Arctic, and outboard Pacific coast sites  
9 such as Vancouver Island (Dyke and Peltier, 2000; Forbes, 2004; Andalo *et al.*, 2005). Despite  
10 recent historical evidence of submergence, and tide-gauge records showing secular trends of rising  
11 relative sea level over the past 50-100 years at numerous locations (Zervas, 2001; Forbes, 2004),  
12 most coastal residents are unaware of these existing trends and their impacts.

13  
14 Coastal regions of southern Canada and the conterminous USA have experienced growing  
15 development pressure over recent decades. A large proportion of the population and many of the  
16 largest cities are located close to the coast (Small *et al.*, 2000). As of 1998, total flood insurance in  
17 coastal counties of the United States (excluding the Great Lakes) exceeded US\$466 billion (Heinz  
18 Center (The H. John Heinz III Center for Science, 2000). Titus and Richman (Titus and Richman,  
19 2001) completed a compilation for the southern and eastern USA of lands below 1.5-m above the  
20 1929 datum (somewhat below mean sea level today). This showed a total area of 56 000 km<sup>2</sup>,  
21 primarily in Florida, Louisiana, North Carolina, and bordering Chesapeake and Delaware Bays.  
22 Of this area at risk of inundation, seventy-five percent was wetland and five percent urban and  
23 residential, with a total human population of approximately two million (Titus, 2005).

24 Demographic trends support a growing demand for waterfront real estate (Small and Nichols,  
25 2003), increasing the value of property at risk (Heinz Center (The H. John Heinz III Center for  
26 Science, 2000; Forbes *et al.*, 2002b). A recent inventory of impervious surface area (ISA),  
27 representing human alteration of the land surface through construction and paving, shows linear  
28 concentrations of high ISA effectively drawing the shoreline of the conterminous United States  
29 (Elvidge *et al.*, 2004). High concentrations of population immediately adjacent to the coast are  
30 most apparent in southern California; along the Gulf coast from Texas to Florida; the east coast of  
31 Florida; numerous urban centres along the Atlantic coast north to Long Island; and coastal  
32 population centres in New England. Vancouver and the Fraser Delta (British Columbia) have the  
33 highest concentration of population in the marine coastal zone in Canada. Beyond areas of urban  
34 concentration, vulnerable residential properties and public infrastructure, including industrial,  
35 municipal, fisheries, transportation, and tourism facilities, are widely dispersed. The extent of  
36 coastal hardening for shore protection or reclamation, combined with locally enhanced subsidence  
37 from groundwater pumping or hydrocarbon production, has resulted in extensive coastal wetland  
38 loss through ‘coastal squeeze’ (prevention of landward migration with sea-level rise) and  
39 submergence (Kennish, 2001; Kennish, 2002; Scavia *et al.*, 2002; Titus, 2005).

40  
41 The effects of sea-level rise and climate change in the coastal zone are most clearly seen during  
42 storm events. Damage to coastal property resulting from tropical and extratropical storms along  
43 U.S. coasts has increased rapidly in recent decades (Zhang *et al.*, 2000a) and growing impacts  
44 have been seen in Canada (Forbes *et al.*, 2004; O’Reilly *et al.*, 2005). On the Pacific coast, 140  
45 years of data from the San Francisco tide gauge suggests an increase in extreme winter storm  
46 events since 1950 (Bromirski *et al.*, 2003) During severe El Niño conditions, exceptionally high  
47 water levels can occur while winter storms tend to track further south along the Pacific coast,  
48 producing severe coastal flooding and wave and erosion impacts (Griggs and Brown, 1998;  
49 Komar *et al.*, 2000; Scavia *et al.*, 2002; Walker and Barrie, 2004; Abeyirigunawardena and  
50 Walker, submitted). Several exceptional storms since 2000 in eastern Canada, including a direct



1 Category 2 hurricane landfall at Halifax (Nova Scotia) in 2003, and four hurricanes in Florida  
2 during 2004, demonstrate that even well-prepared population centres in North America are highly  
3 vulnerable to severe weather and storm surges in the present climate. As this experience shows,  
4 impacts on natural coastal systems and coastal communities can be more severe when major  
5 storms recur at short intervals, allowing little opportunity to rebuild natural resilience or to reduce  
6 the exposure of property and infrastructure (Forbes *et al.*, 2004). Winter sea ice provides seasonal  
7 shore protection in parts of eastern Canada, but ice ride-up and pile-up events can cause severe  
8 damage to shorefront homes and infrastructure (Forbes *et al.*, 2002a; Forbes, 2004). The impacts  
9 of extreme events on natural coastal systems can result in thresholds of stability being exceeded,  
10 with potentially severe consequences for habitat conservation and ecological function (Scavia *et*  
11 *al.*, 2002; Burkett *et al.*, submitted). Adaptation to coastal hazards under present climate is often  
12 inadequate and readiness for increased exposure is poor (Clark *et al.*, 1998; Leatherman, 2001;  
13 West *et al.*, 2001). Few coastal communities are well prepared for the possibility of unexpected,  
14 rapid, non-linear adjustments under a changing climate (Burkett *et al.*, submitted).

15  
16 Municipal and irrigation demand and pumping of ground water has already resulted in saltwater  
17 intrusion in coastal aquifers along the Atlantic coast from the Canadian Maritimes and  
18 Massachusetts to Florida (Foyle *et al.*, 2002; Gaswirth *et al.*, 2002; Barlow, 2003; Clarke, 2003;  
19 Price *et al.*, 2003), on the Gulf Coast (Gunterspergen *et al.*, 1998), and in California and British  
20 Columbia (Allen *et al.*, 2001; Allen and Suchy, 2001; Edwards *et al.*, 2002; Erskine and Fisher,  
21 2002; Zektser *et al.*, 2005). Saline contamination of coastal aquifers by storm-surge flooding and  
22 storm overwash has been documented in the southeastern USA (Anderson and Evans, 2001;  
23 Conner and Ozalp, 2002)

24  
25 One aspect of coastal flooding that is rarely investigated is the release hazardous materials into the  
26 environment as a result of flooding. The Texas State Department of Health (Borders, 2003) looked  
27 at the injuries from hazardous substances in the environment as a result of tropical storm Allison.  
28 Several hazardous chemicals were released to water in the Houston-Beaumont, Texas area,  
29 including 15 million gallons of phosphoric acid, 85,000 gallons of sulphuric acid, 1,000 tons of  
30 urea fertilizer, and 3,600 gallons of ammonium nitrate fertilizer. There were also 18 fixed-facility  
31 air emission events. Events with water releases included containment failure, waste water  
32 overflows, and flooding.

33  
34 Urban growth in the coastal zone ('coastal sprawl') has a deleterious effect on natural systems  
35 (Beach, 2002), reducing biodiversity and degrading wetlands (Eyles *et al.*, 2003). These added  
36 stresses will reduce the effectiveness of natural protective features, leading to impaired resilience  
37 (Forbes *et al.*, 2002b; Dolan and Walker, 2004). As property values and investment continue to  
38 rise, there is a tendency to increased coastal vulnerability on a broad scale (Pielke and Landsea,  
39 1999; Heinz Center (The H. John Heinz III Center for Science, 2000). It is critical also to ensure  
40 that adaptation measures can be adaptive to changing understanding and conditions (Forbes *et al.*,  
41 2002b; Brunner *et al.*, 2004).

42

43

#### 44 ***14.3.4 Agriculture, Forestry, and Fisheries***

45

##### 46 *Agriculture*

47 Over the last century, yields of major commodity crops in North America have increased  
48 consistently, typically at rates of 1-2%  $y^{-1}$ . These yield trends include changes in technology,  
49 fertilizer, and seed stocks, plus any changes due to climate. In a large part of the Midwestern  
50 U.S., a cooling trend over the last twenty years has made a substantial positive contribution to

1 yields of corn and soybeans (Hicke and Lobell, 2004). In northern Mexico and southern  
2 California, the contribution of recent cooling to yields of wheat explains all or nearly all of the  
3 yield changes since 1980 (Lobell *et al.*, 2005). In California, warmer nights have enhanced the  
4 production of high-quality wine grapes (Nemani *et al.*, 2001). For twelve major crops in  
5 California, climate changes over the last twenty years have not had large effects on yield, though  
6 they have been a positive factor for oranges and walnuts but a negative for avocados and cotton  
7 (Lobell *et al.*, 2005).

8  
9 North American agriculture has been exposed to multiple severe weather events during the past  
10 decade. Recurring drought coupled with out migration from rural areas and economic stresses on  
11 the agricultural sector have increased the vulnerability of the agricultural sector overall, raising  
12 concerns about the sector's future capacity to cope with more a variable climate (Senate of  
13 Canada, 2003). North American agriculture is dynamic, and adaptation to change, including  
14 climate change, is a normal process for the sector. The key however is not whether North  
15 American agriculture will adapt to stresses such as climatic change but rather the extent to which  
16 prevailing economic and social constraints will limit the sector's capacity to cope and if necessary  
17 adapt (Edmonds and Rosenberg, 2005). It is in this light that recent assessments of current  
18 sensitivities and adaptive capacity of North American agriculture has been pursued in two broad  
19 ways: (a) modelling sensitivities to climate variability and (b) understanding adaptation as a  
20 process.

21  
22 Understanding agricultural adaptation as a process has developed rapidly since 2000 (Reilly *et al.*,  
23 2002). There has been an initial compilation of adaptations options that are currently employed  
24 within North American agriculture, including the grouping of specific adaptations into broader  
25 categories (e.g., technological, public policy and farm management) and while this has been an  
26 important step, a comprehensive understanding of adaptive behaviours remains elusive (Smit and  
27 Skinner, 2002). One of the key findings emerging from this research is that recent adaptations by  
28 the agricultural sector in North America are not typically a single discrete action (as if often  
29 implied within adaptation modelling studies) but it is a rather a set of decisions that can transcend  
30 multiple years and occur in a dynamic and changing environment (Smit and Skinner, 2002)  
31 including changes in public policy (Goodwin, 2003). And while there has been a few attempts to  
32 capture the dynamics of adaptation within a climatic change context (Easterling *et al.*, 2003),  
33 understanding of agriculture's current sensitivity to climate variability and its capacity to cope  
34 with and if necessary adapt to climate change remains limited (Tol, 2002).

### 35 36 *Forestry*

37 Forest growth appears to be slowly accelerating (<1%/decade) in regions where tree growth is  
38 limited by low temperatures and short growing seasons that are gradually being alleviated  
39 (Casperson *et al.*, 2000; McKenzie *et al.*, 2001; Joos *et al.*, 2002). Black spruce at the forest-  
40 tundra transition in eastern Canada show acceleration of height growth, beginning in the 1970s  
41 (Gamache and Payette, 2004). However, radial growth of white spruce in Alaska has decreased  
42 over the last 90yr due to increased drought stress on the dry south aspects (Barber *et al.*, 2000).  
43 Semi-arid forests of the southwestern US also showed a decreasing growth trend since 1895,  
44 correlated with drought effects from warming temperatures (McKenzie *et al.*, 2001). Peterson and  
45 Peterson (Peterson and Peterson, 2001) and Peterson *et al.* (Peterson *et al.*, 2002) found complex  
46 topographic relationships between tree-ring growth and climate from 1895-1991 in subalpine  
47 forests in the Pacific Northwest. On high elevation north aspects growth of subalpine fir and  
48 mountain hemlock was negatively correlated with spring snowpack depth, and positively  
49 correlated with summer temperatures, indicating growing season temperature limitations.  
50 However on lower elevation sites growth was negatively correlated with summer temperature,



1 suggesting water limitations. Photographs at timberline in Colorado taken 100years ago have  
2 recently been repeated, and show advancement of aspen into the more cold tolerant spruce-fir  
3 forests (Elliott and W.L.Baker, 2004). The northern range limit of lodgepole pine is advancing  
4 into the zone previously dominated by the more cold tolerant black spruce in the Yukon  
5 (Johnstone and Chapin, 2003).

6  
7 *Fisheries*

8 To follow.  
9

### 10 11 **14.3.5 Human Health**

12  
13 Many prevalent human diseases are sensitive to climate fluctuations, from cardiovascular  
14 mortality and respiratory illnesses due to heat waves, to altered transmission of infectious  
15 diseases. Synergistic effects of land use change can exacerbate climate exposures across  
16 populations (e.g., via the urban heat-island effect) requiring cross-sector risk assessment to  
17 determine site-specific vulnerability. For example, drought and fires in California can affect  
18 human safety, just as flooding and mudslides impact human health directly, in addition to their  
19 adverse effects on housing and infrastructure.

20  
21 Trends in incidence of infectious diseases vary widely, with some of the patterns controlled by:  
22 transmission pathway (e.g. air, water, food, or insects). The incidence of infectious diseases  
23 transmitted by air varies seasonally and annually, due to changing climatic conditions. In the  
24 early 1990s, California experienced an epidemic of Valley Fever that was linked to variability in  
25 precipitation. The epidemic followed five years of drought in California (Kolivras and Comrie,  
26 2003). Waterborne disease outbreaks from all causes in the US demonstrate a distinct seasonality,  
27 a spatial clustering in key watersheds, and an association with heavy precipitation (Curriero *et al.*,  
28 2001). Certain watersheds, by virtue of the land use patterns and the presence of human and  
29 animal faecal contaminants, are at higher risk of surface water contamination after heavy rains,  
30 and this has serious implications for drinking water quality. Heavy runoff after severe rainfall can  
31 also contaminate recreational waters and increase the risk of human illness (Schuster *et al.*, in  
32 press). For example, heavy runoff leads to higher bacterial counts in rivers in coastal areas and at  
33 beaches along the coast. This association is strongest at the beaches closest to rivers (Dwight *et al.*,  
34 2002), suggesting that the public health risk of swimming in beaches increases with heavy  
35 rainfall.

36  
37 Food-borne diseases show some relationship with historical temperature trends. In Alberta,  
38 ambient temperature is strongly but non-linearly associated with the occurrence of three enteric  
39 pathogens, *Salmonella*, *E. coli* and *Campylobacter*, (Fleury *et al.*, in press). This trend is  
40 independent of seasonal effects.

41  
42 Many zoonotic diseases (natural life cycle being in animals) are sensitive to climate fluctuations  
43 (Charron, 2002). West Nile virus (WNV) emerged for the first time in the North America in July,  
44 1999. While international travel is suspected as the cause of this event, the unseasonable heat  
45 wave that year (as well as in subsequent hot summers in the Midwest and West during peak years  
46 of 2002 & 2003 subsequently) raises the question of weather's possible effect on WNV disease  
47 ecology and transmission. Lab studies of virus replication in the major mosquito vector, *Culex*  
48 *pipiens L* show high viral titers in mosquitoes held at warmer temperatures (Dohm and Turell,  
49 2001; Dohm *et al.*, 2002). Also, an outbreak of West Nile encephalomyelitis horses in the  
50 Midwest of the US peaked with high temperatures, and significantly dropped following decreasing

1 ambient temperatures, suggesting a temperature effect (Ward *et al.*, 2004). Bird migratory  
2 pathways and WNVs recent march westward across the US and Canada are key factors as well,  
3 and must be considered in future assessment of temperature's role in disease dynamics.

4 Its emergence in North America is influenced by several factors, but some evidence suggests a  
5 modulating effect of temperature (see Box 3). Saint Louis encephalitis (SLE) tends to appear  
6 during hot, dry La Niña years when hot summer temperatures facilitate transmission by reducing  
7 the extrinsic incubation period (Cayan *et al.*, 2003). Lyme disease is a prevalent zoonotic disease  
8 in the North America for which there is new evidence of an association with temperature (Ogden  
9 *et al.*, 2004). In the field, maximum, minimum, and mean temperatures as well as vapour  
10 pressure, significantly contribute to population maintenance of the tick, *Ixodes scapularis*, which  
11 functions as the microorganism's secondary host in the U.S. Also, an average monthly minimum  
12 temperature threshold above -7° C is required for tick survival (Brownstein *et al.*, 2003).

#### 13 *Current Adaptive Capacity*

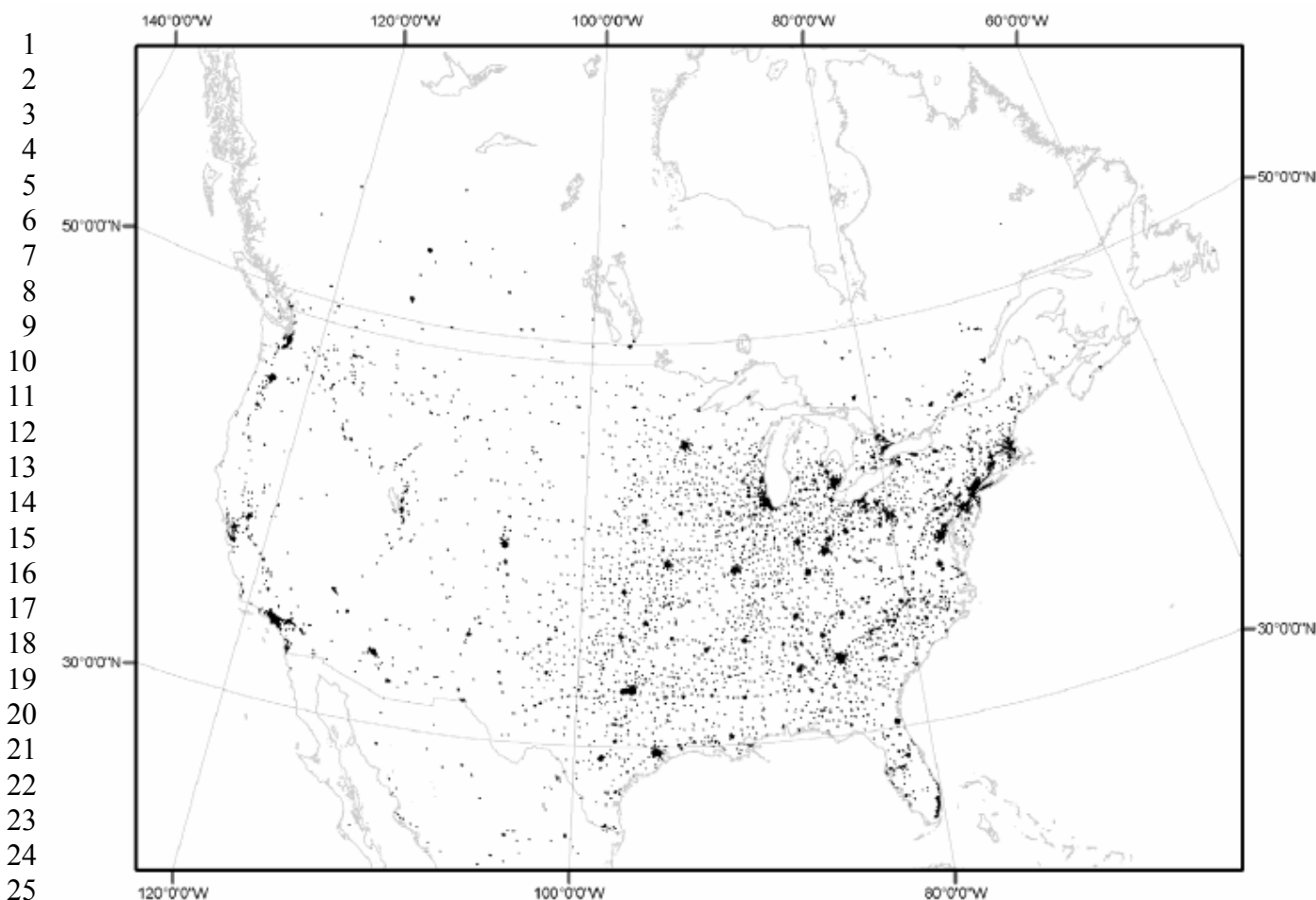
14 Air conditioning is one adaptation to heat waves, and increasing trends in air conditioning market  
15 saturation and may substantially offset direct risks of more frequent heat waves (Sailor and  
16 Pavlova, 2003). However, use will increase the demand for electrical power and subsequent  
17 production of pollution and greenhouse gases – potentially an unsustainable adaptation  
18 (uncertain).

19  
20  
21 Heat response plans and heat early warning systems (EWS) can save lives. For example, in the  
22 wake of the 1995 heat wave, the city of Milwaukee initiated an “extreme heat conditions plan”  
23 that almost halved heat-related morbidity and mortality (Weisskopf *et al.*, 2002a). As for EWS,  
24 currently, over two-dozen cities worldwide have a “synoptic-based” weather watch-warning  
25 system, which focuses monitoring on dangerous air masses (Sheridan and Kalkstein, 2004).  
26 However, variability in predictability between cities suggests that systems must be location  
27 specific, requiring the input of considerable amounts of health-related and meteorological data for  
28 each locale at considerable costs (Ebi *et al.*, 2004).

29  
30 Current EWS for infectious diseases have not yet demonstrated their utility, and are only likely to  
31 improve if predictive accuracy through incorporation of both climatic and non-climatic  
32 determinants is achieved.

#### 33 34 35 **14.3.6 Human Settlements**

36  
37 Human settlements at a wide range of scales are dominant features of the landscape in many parts  
38 of North America, but extremely sparse in others (Figure 14.5). Many are concentrated along the  
39 coast and around the Great Lakes. Broad regional patterns are apparent in the map of urban land  
40 cover (a surrogate for population density). Extensive urban cover in the eastern half of the USA  
41 contrasts with much lower concentrations in the west, excluding the north-south corridor from  
42 southern California to Washington and the British Columbia lower mainland. The Canadian  
43 population is concentrated in a small number of medium-sized urban centres, with extremely low  
44 population densities elsewhere. Research published since the TAR shows that human settlements  
45 in North America are sensitive to climate variability and trends, both through effects on the  
46 economic base and through direct and indirect impacts of extreme events.



26 **Figure 14.5:** *Constructed area in North America (Elvidge et al., 2004).*

27  
28  
29 *Economic Base*

30 Indigenous communities in North America include some Native American settlements in the  
31 Lower 48 United States where the residents largely inhabit their ancestral lands (the reminder  
32 probably would be better classified as “rural”), but mostly consist of Native American villages in  
33 Alaska and First Peoples’ settlements in Canada. Although residents may participate in the wage  
34 economy, many of the residents of these settlements engage in subsistence (hunting, fishing,  
35 trapping and gathering) activities on at least a part-time basis. These activities have social and  
36 spiritual as well as economic importance, and contribute to the cohesion of the settlement. Many  
37 such communities have a long history of adaptation to ecological change, but their high relative  
38 dependence on sometimes-fragile ecological systems makes them sensitive to climate change. For  
39 example, Alaskan Inupiat whaling and sealing communities are confronted with the loss of 15-  
40 20% of summer sea ice in the last 30 years and the near-total loss by late in the century (ACIA  
41 (Arctic Climate Impact Assessment), 2004). Inuit communities in the Canadian Arctic also face  
42 challenges associated with climate change (Fox, 2003). These include additional stress on  
43 caribou herds from insects and reduced pasturage, and less reliable sea ice for Inuit hunting and  
44 land and river ice for travel (NAST (National Assessment Synthesis Team), 2000a; CCME  
45 (Climate Change Indicators Task Group of the Canadian Council of Ministers of the  
46 Environment), 2003 Nature, People; ACIA (Arctic Climate Impact Assessment), 2004).  
47 Depending on location, their infrastructure could also be sensitive to flooding, drought, extreme  
48 weather, or storm surge. Further, infrastructure redundancy and robustness may be low, as are  
49 ability to exploit entirely new modes of resource use, levels of economic wealth, and adaptive  
50 capacity.

1  
2 Rural settlements in North America such as fishing towns in maritime Canada, Pacific Northwest,  
3 and New England, have been seriously affected by the multi-causal decline of the resource base in  
4 recent years (CDLI (Centre for Distance Learning and Innovation), 1996) while some Alaska  
5 fishing communities benefited from warmer waters and rising salmon stocks after 1977 (CDLI  
6 (Centre for Distance Learning and Innovation), 1996). Some traditional resource regions have  
7 considerable institutional ability to marshal resources from higher levels of government and have  
8 been able to maintain themselves during long adverse trends in market conditions (e.g., dairy  
9 farming communities and dry land farming areas in the Great Plains) (Rathge *et al.*, 2001).

#### 10 11 *Urban Infrastructure and Extreme Events*

12 Almost 80 % of the North American population lives in urban areas (U.S. Census Bureau, 2000).  
13 North American cities, while diverse in size, function, climate, and other factors, have a common  
14 operational “style” that affects how climate change will affect them.

15  
16 Based on the automobile and low-rise, low-density living and sprawling infrastructure systems  
17 based on economies of scale, these cities are largely shielded from its natural environment by  
18 multiple technical systems designed for high-throughput of water, energy, and materials with just-  
19 in-time supplies. The systems make large demands on natural resources in the surrounding  
20 regions. For example, California South Coast water sources include the Colorado River (390 km  
21 distant); California State Water Project (612 km); Los Angeles aqueducts from Owens Valley and  
22 Mono Basin (552 km); and local sources. Electric power required to operate the 390 km Colorado  
23 River Aqueduct is two mega-watts per acre-foot delivered to the Los Angeles basin, more than  
24 20% of the firm energy and contingent capacity of the Hoover Project, 50% of the Parker Project,  
25 and off peak purchases from electric utilities (California Regional Assessment Group, 2002).  
26 Over 90% of all electricity used in Vancouver is produced by hydro-electric dams in the interior  
27 of the province of British Columbia, some 400-500 km distant (Sheltair Group, 2003). New  
28 York’s mostly gravity-fed water system draws from three upstate reservoir systems over a  
29 distance of 120-200 km. The system includes 19 reservoirs and three controlled lakes with a total  
30 storage capacity of approximately 2200 billion litres. Urban systems are vulnerable to low-  
31 probability extreme events beyond their design basis, and to systemic failures (domino effects).  
32 For example, future extended drought could threaten the urban water systems of at least some  
33 cities in the southwest United States, despite elaborate and geographically extensive water supply  
34 infrastructure (Morehouse *et al.*, 2002) (see Sections 14.2.3, 14.2.8, and 14.4.8, Box 4)

35  
36 North American cities contain ethnically diverse populations, with wide distributions of income,  
37 with low-income populations concentrated in city centres rather than on the peripheries (as in  
38 many developing countries). This leaves low-income populations vulnerable to some climate  
39 impacts such as air pollution and heat waves (Section 14.2.5; Box 4)

40  
41 Because of their wealth, ability to draw additional resources from beyond their borders, large  
42 educated populations, and large cadres of trained personnel, these cities have high adaptive  
43 capacity. However, the large numbers of governmental units and the complex relationships  
44 between levels of government and between the private, NGO, and public entities make concerted  
45 regional adaptation difficult to achieve (Sections 14.5.3, Box 4)

46  
47 The TAR noted the dramatically rising cost of natural disasters in North America at the end of the  
48 20<sup>th</sup> century, as a result of increasing levels of development and, possibly, increasing storminess.  
49 Several studies published after the TAR confirm the rise in sensitivity as the likely principal  
50 source for past increases in damage (high agreement, much evidence). They generally do not

1 attribute observed increased damage to increased storminess and instead emphasize that past  
2 increases in damage are a function of 1) increased wealth, with more valuable property at risk; 2)  
3 demographic shifts to coastal areas and storm-prone areas that are experiencing increased  
4 urbanization, and 3) aging infrastructure, substandard structures, and inadequate building codes  
5 (Easterling *et al.*, 2000; Balling and Cerveny, 2003; Changnon, 2003; Changnon, 2005). The  
6 frequency of hurricanes has not increased, but the energy released per storm (a function of wind  
7 speed and duration), has more than doubled in the last 30 years (Emanuel, 2005). Thunderstorms  
8 and hail activity peaked in the period 1936-1955, followed by a moderate decrease (Changnon and  
9 Changnon, 2000; Changnon and Changnon, 2001). There has been no discernable upward trend  
10 in the number of strong tornadoes F-3 or greater on the Fujita scale (although weak ones may be  
11 better reported over time (Grazulis, 2001; Hage, 2003). Damaging winter storms such as  
12 Nor'easters on the east coast of North America appear not to have been increasing (Hirsch *et al.*,  
13 2001; Hage, 2003), with increases in damages from these events explained by societal factors  
14 (Kunkel *et al.*, 1999). Freezing rain incidence shows a very complex set of local patterns, but  
15 there is no general increase (Changnon and Bigley, 2005). The only exception was an increase in  
16 the intensity in heavy rains from thunderstorms (Changnon, 2001). Numerous shortcomings have  
17 documented for storm loss data and corrections have been attempted (Easterling *et al.*, 2000;  
18 Changnon *et al.*, 2001; Changnon and Hewings, 2001; Changnon, 2003; Changnon, 2005). North  
19 American economic losses from extreme weather, once carefully adjusted for reporting shortfalls  
20 and for societal factors such as increased wealth and inflation or some types of climate extremes  
21 (floods, hurricanes thunderstorms-hail and winter storms have trended upward (Changnon, 2001),  
22 but the number and intensity of the events themselves generally have trended downward or have  
23 held steady (Kunkel *et al.*, 1999; Balling and Cerveny, 2003; Changnon, 2003).

24  
25 Regardless of any future trends in the number and intensity of extreme weather due to climate  
26 change, the impact of four hurricanes in Florida during the summer of 2004 (US\$42 billion in  
27 property losses (NCDC (National Climate Data Center), 2004)) demonstrates that even relatively  
28 well-prepared areas in North America could suffer serious property losses even if extreme events  
29 simply vary in number and intensity and do not become more common or more severe in a warmer  
30 climate, due to growth in property values and numbers of people at risk (Pielke Jr. *et al.*, in press).

31  
32 Since the TAR, additional effort has gone into mapping hazards associated with increased  
33 vulnerability of infrastructure in North America to climate change. Nelson *et al.* mapped hazards  
34 to population centres and settlements, roads, railroads, airfields, electrical transmission lines, and  
35 pipelines from potentially melting permafrost at 0.5° x 0.5° resolution under climate warming  
36 scenarios (ECHAM1-A, GFDL89, and UKTR models). Infrastructure at “moderate to high  
37 hazard” in North America included Nome and Barrow in Alaska, Inuvik in the Yukon, the Dalton  
38 Highway in Alaska and the Dempster Highway in the Yukon, airfields in the Hudson Bay region,  
39 the Alaska Railroad, and the Trans-Alaska oil pipeline (Nelson *et al.*, 2002). Several cities and  
40 populated coastlines on the U.S. Gulf Coast and Atlantic Coast are potentially sensitive to severe  
41 weather and storm surge due to their location within 3.5-m of sea level (high agreement, much  
42 evidence). This area has now been mapped in some detail in the U.S., and includes areas such as  
43 Miami to Palm Beach (FL), Tampa-St. Petersburg-Sarasota (FL), Savannah (GA)-Hilton Head  
44 (SC), Houston (TX), Galveston (TX), New Orleans (LA), Gulfport-Pascagoula (MS), Mobile  
45 (AL)-Pensacola (FL), Charleston (SC), Myrtle Beach (SC), Wilmington (NC), Virginia Beach-  
46 Hampton (VA), Ocean City (MD), Atlantic City (NJ), Point Pleasant-Perth Amboy (NJ), Long  
47 Island (NY), and the coastal communities of New England (Titus and Richman, 2001).

48  
49 There have been other evaluations of impacts of past extreme events on human settlements and  
50 infrastructure since the TAR. These studies continue to emphasize the interaction between a

1 variable and sometimes increasing flood hazard on the one hand and increasing numbers of people  
2 and value of property at risk, on the other. If some river basins become more flood-prone due to  
3 snowmelt or more intense precipitation there may be impacts in regions historically known for  
4 flooding challenges (e.g., the Sacramento (Miller, 2003), Fraser (Loukas *et al.*, 2002), and Red  
5 River of the North (Simonovic and Li, 2004)). The experiences with large property losses in the  
6 floods of the upper Mississippi basin in the summer of 1993 (Allen *et al.*, 2003), the Columbia  
7 River and Fraser River in 1948, and the Red River of the North (North Dakota-Minnesota-  
8 Manitoba) in 1997 (Pielke Jr., 1999) illustrate the sensitivity to climate associated with riverine  
9 flood plain location of key infrastructure and correctly interpreting forecasts of flooding. Also see  
10 section 14.2.1. As noted in 14.2.3 above, several cities and populated coastal areas on the US Gulf  
11 and Atlantic coasts are potentially sensitive to severe weather and storm surge due to their  
12 location within 3.5 meters of sea level.

13  
14

### 15 ***14.3.7 Tourism and Recreation***

16

17 The United States and Canada are an important component of the global tourism industry, ranking  
18 among the top ten nations for international tourism receipts (US\$112 billion and US\$16 billion  
19 (World Tourism Organization, 2002)). Both countries also possess domestic tourism markets that  
20 are several times larger than their international tourism markets. Extreme events such as forest  
21 fires, low water levels, and storms illustrate sensitivity of tourism and recreation to climate  
22 variability.

23

24 The wildfires in the state of Colorado during the summer of 2002 may provide an analogue of  
25 potential impacts on the tourism sector in the mountainous regions of western North America.  
26 Dangerous wildfire conditions and media coverage of major fires in parts of the state had a  
27 significant impact on summer tourism.

28

29 Below average water levels in the Great Lakes during 1999-2002 revealed the sensitivity of  
30 marinas and the recreational boating industry to climate variability (Lemmen and Warren, 2004).  
31 The Canadian Government created a US\$9.9 million Great Lakes Water-Level Emergency  
32 Response Programme to aid marina owners and operators with emergency dredging costs.

33

34 In the United States, low water levels are restricting tourism and recreation in western regions of  
35 the country. Drought conditions in Colorado during the summer of 2002 impacted the sport  
36 fishing and rafting industries. Anglers were restricted from fishing in many state rivers because  
37 the fish populations were highly stressed by low water levels and higher water temperatures. The  
38 river-rafting season was also shortened, with economic losses to the rafting industry exceeded  
39 US\$50 million (Kesmodel, 2002). The prolonged drought in western regions of the United States  
40 has also negatively affected reservoirs, a major tourism and recreation resource in the country.  
41 Lake Mead is the largest functional reservoir in the western United States and used for recreation  
42 by nearly ten million people annually. Water levels in the reservoir have dropped nearly 30-m  
43 since 1999 and a number of boat launches have been closed because they no longer extend to the  
44 water line. The National Park Service estimates that every six metre reduction in Lake Mead's  
45 surface water level costs six million dollars (U.S.) to mitigate (Allen *et al.*, 2003).

46

47 The U.S. EPA indicated that the ten day closure and clean-up period from Hurricane Georges  
48 (September 1998) resulted in tourism revenue losses of approximately US\$32 million in the  
49 Florida Keys. The four hurricanes that struck Florida during a two month period in 2004 are

1 anticipated to have cost the tourism industry over a billion dollars in infrastructure damage and  
2 lost business in 2004 and 2005.

### 5 **14.3.8 Industry, energy supply**

7 The TAR identified extreme weather impacts on power systems as one of the climate sensitivities  
8 of North American society. Empirical estimates of the costs of power outages in North America  
9 published since the TAR confirm the high costs of outages (e.g., \$30 billion-\$130 billion annually  
10 in the U.S.) (EPRI (Electric Power Research Institute), 2003; LaCommare and Eto, 2004).

12 Though not all power outages are caused by extreme weather, the impacts of weather-related  
13 disruptions can be severe. Edison Electric Institute (EEI) found that the multiple hurricane strikes  
14 in Florida in the summer of 2004 resulted in a direct system restoration costs of US\$1.4 billion to  
15 the four Florida public utilities involved (EEI (Edison Electric Institute), 2005). Fourteen EEI  
16 member utilities experienced 81 other major storms between 1994 and 2004, which cost an  
17 average of US\$49 million per storm. The highest impact of a single storm was US\$890 million  
18 (EEI (Edison Electric Institute), 2005). Although it was not triggered specifically by the hot  
19 weather prevalent at the time, the 2003 summer outage in the northeast U.S. and southeast Canada  
20 also illustrates the costs to North American society to large-scale power interruptions. Over 50  
21 million people were without power in the 2003 incident, resulting in US\$180 million in insured  
22 losses and up to US\$10 billion in total losses (Fletcher, 2004). Business interruptions were  
23 particularly significant. More than half of Ford Motor Company's 44 plants in North America,  
24 plus major installations of other automakers in the Detroit area, were shut down by the 2003  
25 outage (Bradford, 2003). Business losses can range from various forms of business interruptions;  
26 to property losses from consequent fires (61 more fires than normal during the 2003 U.S.  
27 blackout), data loss, equipment damage from power surges, and loss of perishable refrigerated  
28 products; to injury from evacuations; to liability for power suppliers deemed to have been able to  
29 avert the loss, and others (out of the area of the outage) were adversely impacted by disruptions to  
30 supply lines (Bradford, 2003). Business downtime is a major cost of power outages. A recent  
31 survey of companies found that power outages cost half of the surveyed companies US\$50,000  
32 per hour of downtime, and an average of over US\$250,000 per hour in the top quartile (RMS  
33 (Risk Management Solutions), 2005).

## 36 **14.4 Assumptions about future trends**

### 38 **14.4.1 Climate**

40 The climate model simulations run for the Fourth Assessment Report of the IPCC (Ruosteenoja *et*  
41 *al.*, 2003) indicate that by the 2010-2039 time slice, year-round temperatures across North  
42 America will be outside the range of natural variability, based on 1000 year AOGCM simulations  
43 with either the CGCM2 or HadCM3 climate models. For most combinations of model, scenario,  
44 season, and region, warming in the 2010 time slice is in the range of one to three degrees Celsius.  
45 By the 2040-2069 time slice, winter warming across the northern part of the region is two to six  
46 degrees Celsius, approximately twice as much as in the summer months. In this mid-century time-  
47 slice, warming across the temperate and subtropical latitudes of North America is one to five  
48 degrees Celsius in summer and winter. Regional differences in the seasonality of warming  
49 continue through the latter decades of the century, with comparable summer and winter warming  
50 in the southern part of the region (2-8 °C) but greater winter (2-10 °C) than summer (1-7 °C)

1 warming at high latitudes. Differences among scenarios and models vary among regions. By the  
2 2070 to 2099 time slice, a scenario with high emissions early in the century (A1FI) produces more  
3 warming than lower emissions scenarios (B1 and B2), especially after the 2010-2039 time slice.  
4

5 Trends in precipitation are much less consistent. In the 2010-2039 time slice no part of the region  
6 has changes in precipitation across models, scenarios, and seasons that is significantly outside the  
7 range of natural variation (Ruosteenoja *et al.*, 2003). Later in the century, changes in temperature  
8 and precipitation are positively correlated across the northern part of the region. This is not true  
9 across the temperate and subtropical latitudes. In this region, projected decreases in precipitation  
10 are as common as projected increases, across the array of seasons, models, and scenarios.  
11

12 The climate of North America is strongly affected by natural modes of variability in the global  
13 coupled ocean-atmosphere system, including El Niño- Southern Oscillation (ENSO), the Pacific  
14 Decadal Oscillation (PDO), the Arctic Oscillation (AO) and related North Atlantic Oscillation  
15 (NAO), and the Quasi-Biennial Oscillation (QBO). Across Canada, ENSO strongly affects the  
16 frequency and duration of winter cold and warm spells, El Niño being associated with an increase  
17 in occurrence of warm temperatures across most of Canada and La Niña having the opposite effect  
18 (Shabbar and Khandekar, 1996; Shabbar *et al.*, 1997; Shabbar and Bonsal, 2004). Over eastern  
19 Canada and New England, AO influences winter temperatures, with a higher frequency of cold  
20 spells in years of positive AO, and the QBO has a comparable effect. The frequency of warm  
21 spells and extreme warm days increases in the southern Prairies during the westerly phase of QBO  
22 (Shabbar and Bonsal, 2004).  
23

24 Timmerman *et al.* (Timmerman *et al.*, 1999) suggested that greenhouse forcing will result in more  
25 frequent El Niño-like warm conditions (but more intense La Niña cold intervals). This situation  
26 would favour less frequent (but possibly more intense) Atlantic hurricanes. However, this may be  
27 modulated by strong interdecadal variability related to other factors, whereby conditions of higher  
28 hurricane activity, such as 1941-1965 and the 1990s, may persist for decades (Bengtsson, 2001;  
29 Goldenberg *et al.*, 2001). Strong El Niño events are associated with increased precipitation and  
30 severe storms in some regions, such as the U.S. southeast, and higher precipitation in the Great  
31 Basin, but warmer temperatures and decreased precipitation in other areas such as the Pacific  
32 northwest, western Canada, and parts of Alaska (Ropelewski and Halpert, 1986; Shabbar *et al.*,  
33 1997).  
34  
35

#### 36 ***14.4.2 Social and Economic Context*** 37

38 Canada and the U.S. have developed economies, extensive infrastructure, and access to working  
39 capital. These resources expand the pallet of potentially viable approaches for coping with a  
40 changing climate. But they also impose a broad range of challenges. The existence of a large  
41 quantity of infrastructure implies a large investment in protecting it.  
42

43 In recent years, Canada and, especially, the U.S. have faced a range of economic and geopolitical  
44 challenges that have put great pressure on government budgets, sharpening the discussion on the  
45 kinds of programs and strategies that are or are not within our means. Budget pressures associated  
46 with the costs of health care and an aging population are likely to intensify over several decades.  
47 Future population growth driven mainly by immigration will create both opportunities and  
48 challenges, as citizens of both countries accommodate diverse cultures, backgrounds, economic  
49 resources, educational requirements, and aspirations for the future. Interests of indigenous



1 peoples are important in both Canada and the U.S., especially in relation to questions of land  
2 management.

3  
4

### 5 **14.4.3 Government and culture**

6

7 Since 9/11, the U.S. has invested an increased fraction of its national budget and attention on  
8 national security, with the position of the federal government being that security threats from  
9 international terrorism are likely to continue over at least the next several decades. If responses to  
10 these threats continue to consume a large fraction of government budgets at all levels, then  
11 flexibility in dealing with climate change may be substantially constrained.

12

13 In recent decades, the economies of Canada and the U.S. have increased emphasis on services and  
14 technology and services, while decreasing emphasis on manufacturing. While this has led to  
15 substantial increases in the energy efficiency of GDP, it has also resulted in the loss of many well  
16 paid manufacturing jobs and in income stagnation among some groups of wage earners.

17 Increasing inequality in income and wealth could lead to social unrest, though the persistence of  
18 the dream of making it big has been a powerful incentive to generate innovation and hard work.

19

20 The economies of Canada and the U.S. are strongly based on free market mechanisms and the  
21 philosophy of private ownership. If strong trends toward globalization in the last several decades  
22 continue through the 21<sup>st</sup> century, it is likely that the means of productions, markets, and  
23 ownership will all be thoroughly international, with policies and governance increasingly designed  
24 for the international marketplace. The implications of this for continued economic leadership  
25 from North America are far from clear.

26

27

### 28 **14.4.4 Technology**

29

30 Canada and the U.S. are technologically advanced, with significant investments in a range of  
31 technologies relevant to addressing climate change. Some recent analyses suggest that the  
32 challenge of limiting carbon emissions over the next 50 years is mainly one of massively scaling  
33 existing technologies (Pacala and Socolow, 2004) while others emphasize the need for  
34 fundamentally new technologies (Hoffert *et al.*, 2002). Differences between these perspectives  
35 include both expected levels of increase in energy demand and assessments of the potential for  
36 scaling existing technologies. All of the analyses to date, however, conclude that meeting the  
37 energy demands of the 21<sup>st</sup> century will be a massive undertaking, whether or not the energy  
38 sources emit greenhouse gases (Caldeira *et al.*, 2004).

39

40 Some of the most potent new technologies developed in the last decade and likely to be developed  
41 in coming decades involve genetic engineering, in which organisms are altered for a wide variety  
42 of reasons, including producing new products, producing more of desired products, producing less  
43 of undesired products, or requiring less of expensive inputs. Technologies with genetically  
44 modified organisms (GMOs) have the potential to play key roles in energy technology, in areas  
45 ranging from improved efficiency of methanol production from biomass to increasing land area  
46 available for photovoltaics by reducing the land requirements for agriculture for food production.  
47 GMO-based technologies for exotic processes like light-driven hydrogen production are within  
48 the realm of possibility. In coming decades, however, the prospects for wide adoption of products  
49 from biotechnology, especially agricultural products, will depend on public acceptance, business  
50 practices, and environmental implications.

## 1 2 **14.5 Summary of expected key future sensitivities, vulnerabilities, impacts and adaptation** 3 **options**

### 4 5 **14.5.1 Freshwater Resources** 6

7 For freshwater resources, climate change is an additional stressor interacting with population  
8 growth, urbanization, land use change and intensification, pollution, and rising water demand.  
9 National assessments indicate that freshwater resources are affected by climate change across  
10 Canada and the U.S. but the nature of the vulnerabilities varies depending on regional context  
11 (NAST (National Assessment Synthesis Team), 2001; NRCan (Natural Resources Canada), 2002;  
12 Lemmen and Warren, 2004). Drought and insufficient water supply, and floods and changing  
13 seasonal flow are pervasive issues while surface water quality, ground water quantity and quality,  
14 and ecosystem vulnerabilities are important in many areas.  
15

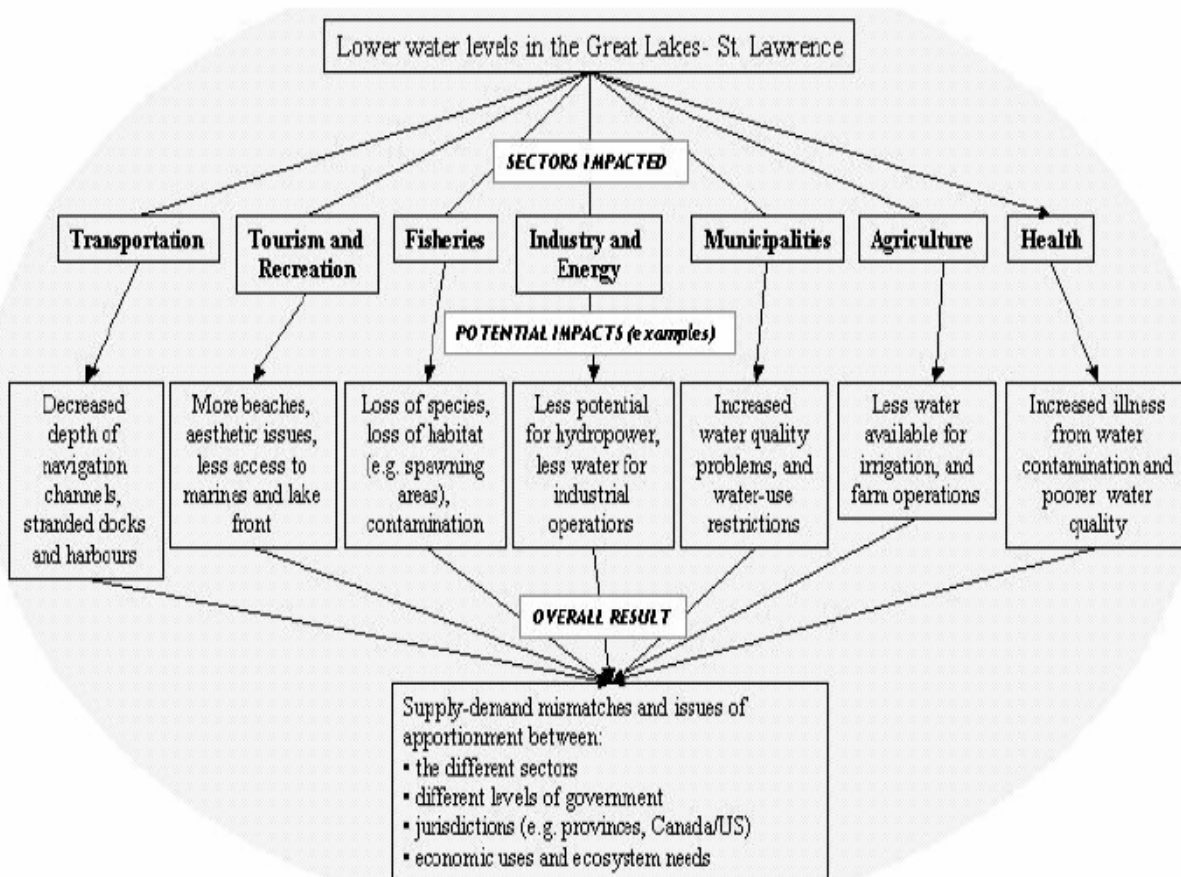
#### 16 *Surface water*

17 Simulated annual water yield in basins shows regional changes that are linked to the precipitation  
18 patterns in the GCM and RCM scenarios (Stonefelt *et al.*, 2000; Fontaine *et al.*, 2001; Stone *et al.*,  
19 2001; Rosenberg *et al.*, 2003; Sushama *et al.*, 2006). Rosenberg *et al.* (Rosenberg *et al.*, 2003),  
20 using HadCM2 scenarios (IS92a, 2030 and 2095) in HUMUS, showed an overall increase in  
21 annual water yield for the U.S., with reductions in the western Great Plains of Kansas, Colorado  
22 and Nebraska. Warming offsets the effects of more precipitation while magnifying the effects of  
23 less precipitation (Stonefelt *et al.*, 2000; Fontaine *et al.*, 2001). Simulated water yield also  
24 depended on the resolution of the climate model (Stone *et al.*, 2003).  
25

26 Higher temperatures in snow-melt dominated watersheds are important drivers of the shift in the  
27 seasonal hydrologic cycle through earlier snowmelt with increased water yield during late winter  
28 and early spring, and, in some cases, reductions in summer water supply (Stonefelt *et al.*, 2000;  
29 Kim *et al.*, 2002; Rosenberg *et al.*, 2003; Sushama *et al.*, 2006). Statistically significant increases  
30 in modelled winter flow occurred in northern and mid-continent basins (Mackenzie, Fraser,  
31 Yukon, Nelson and Churchill), due to earlier snowmelt and increased frequency of rain (Canadian  
32 Regional Climate Model (CRCM), 2041-2070, A2 and IS92a) (Sushama *et al.*, 2006). Springtime  
33 snowmelt discharge advanced by 30-40 days in the Pacific Northwest, Sierra Nevada, and Rocky  
34 Mountains (Stewart *et al.*, 2004).  
35

36 Projected warming and changes in the form, timing and amount of precipitation lead to significant  
37 reductions in snowpack at moderate elevations by mid 21<sup>st</sup> century. Winter flows and flooding  
38 potential are projected to increase with associated large reductions in summer flow during the dry  
39 season in coastal and inland mountainous areas draining to the Pacific (Kim *et al.*, 2002; Loukas  
40 *et al.*, 2002; Snyder *et al.*, 2002; Leung and Qian, 2003; Miller *et al.*, 2003; Mote *et al.*, 2003). In  
41 these simulations, the ratio of snowfall to rain declines, particularly at lower elevations (Loukas *et al.*  
42 *et al.*, 2002; Leung and Qian, 2003; Mote *et al.*, 2003). Simulated annual mean snow pack decreases  
43 over the Cascade Range and Coast Mountains by up to 60% (Leung and Qian, 2003). In the  
44 Sierra Nevada region, late winter snow accumulation decreases by 50-90% by the late 21<sup>st</sup> century  
45 (Miller *et al.*, 2003), with larger impact from the HADCM3 than the PCM model and with the  
46 A1FI than the B1 scenario (Hayhoe *et al.*, 2004). Heavily-managed water systems of the western  
47 U.S. that rely on capturing snowmelt runoff, such as the Columbia River, are especially vulnerable  
48 (See Case Study x). These hydrologic changes are likely to affect design and operation of dams  
49 and reservoirs, require re-assessment of flood mitigation plans, and negatively affect summer  
50 water quality and ecosystem health.

1  
 2 In the Great Lakes – St. Lawrence Basin, recent assessments concur in projecting that climate  
 3 change will lead to lower net basin supplies and reductions in water levels (high confidence)  
 4 (Croley, 1990; Hartmann, 1990; Mortsch and Quinn, 1996; Chao, 1999; Mortsch *et al.*, 2000;  
 5 Quinn and Lofgren, 2000; Lofgren *et al.*, 2002). Lower water levels lead to a number of  
 6 interacting impacts (Figure 14.6). Hydropower producers in the regions could experience losses  
 7 of US\$437 to \$660 million per year if water levels fall. In contrast, rising water levels lead to  
 8 annual gains of only CDN\$28 to \$42 million per year (Buttle *et al.*, 2004). Commercial navigation  
 9 into the deep-water port facilities Port of Montréal could be curtailed or re-routed to other eastern  
 10 seaboard ports. Adaptation measures could be dramatic, including unprecedented channel  
 11 dredging, and structural dams and navigation locks below Montréal (St. Lawrence River-Lake  
 12 Ontario Plan of Study Team, 1999). The estimated cost of compensating for a 1.25 to 2.5-m drop  
 13 in the 101 km stretch of the Illinois shoreline, including Chicago, was US\$251 to \$515 million  
 14 over 50 years including harbour dredging and refitting bulkheads, slips and docks (Changnon,  
 15 1989 barges and diversion). Costs for dredging the small harbour in Goderich, Ontario to alleviate  
 16 a 1 metre drop were CDN\$6.84 million (Schwartz *et al.*, 2004b). The Great Lakes have a history  
 17 of conflicts and controversies about diversions of water, particularly at Chicago. Contentious  
 18 issues include water quality, navigation, domestic and industrial demand, and drought mitigation  
 19 outside the region. Climate change is expected to exacerbate all these issues and create a new set  
 20 of challenges for bi-national cooperation (Changnon and Glantz, 1996; Koshida *et al.*, 2005).



49 **Figure 14.6:** Interconnected impacts of lowered Great Lakes water levels (Lemmen and Warren,  
 50 2004).

1  
2  
3 *Groundwater*  
4 Warmer temperatures (increases in evaporation), changes in timing, intensity and amount of  
5 precipitation, and changes in timing and amount of streamflow are key drivers of changes in  
6 regional groundwater systems. Responses are expected to be more rapid and pronounced in  
7 shallow, unconfined aquifers than in deeper, confined aquifers (Rivera *et al.*, 2004). With climate  
8 of 2030 simulated by CGCM1 with the IS92a scenario, projected annual base flow for a Michigan  
9 aquifer decreased 19.7%. Levels declined 0.3 to 1.2-m under current pumping and 0.3 to 2.3-m  
10 with future pumping demands. Recharge and levels increased 4.1% and 0.1 to 0.3-m,  
11 respectively, with a wetter climate model (HadCM2, IS92a, 2030), (Croley and Luukkonen,  
12 2003). Based on results from the same two climate models, projected base flows for southwestern  
13 Ontario in 2080 decreased nineteen percent (CGCM1) and increased three percent (HadCM2)  
14 (Piggot *et al.*, 2003). For all precipitation projections, these studies showed an alteration in the  
15 seasonal cycle, probably due to temperature effects. Groundwater flow increased in winter (less  
16 snow cover, more winter rain and recharge) and decreased during spring and early summer. For  
17 aquifers in alluvial valleys (e.g., B.C.), temperature and precipitation scenarios had a smaller  
18 impact on the groundwater table and flows than on projected changes in river flooding and base  
19 flow (Allen *et al.*, 2004a; Allen *et al.*, 2004b).  
20  
21 Saltwater inundation is a “likely impact” of rising sea levels in Kouchibouguac National Park,  
22 New Brunswick (Scott and Suffling, 2000). Rising sea levels and increasing demands may  
23 exacerbate this issue (Boesch *et al.*, 2000; Barlow, 2003), causing shortages of potable  
24 groundwater supply in some coastal cities. This is more likely if recharge of freshwater is  
25 inadequate or lagged in time. Recharge is not well understood for many aquifers, but may be  
26 affected by extended drought (Alley *et al.*, 2002). Numerous studies assess the willingness of  
27 North Americans to pay for water quality improvements, but little analysis has been done on the  
28 specific effects of climate change and willingness to pay to avoid its adverse consequences.  
29  
30 Heavily utilized groundwater in the southwest U.S. will be put under additional stress by climate  
31 change (high confidence). Reductions in recharge could endanger water supplies, and regional  
32 water withdrawals may need to adjust to changing recharge conditions. The Edwards (Balcones  
33 Fault Zone) aquifer, utilized for irrigation, recreation, and municipal and industrial uses, is  
34 currently under pumping limits in order to preserve springs that support unique ecosystems.  
35 Simulations of 2xCO<sub>2</sub> conditions with six GCMs running the IS92a scenario indicate decreased  
36 spring flows and project water shortages and negative environmental impacts under average  
37 recharge conditions. With a 25% increase in pumping, violations of minimum spring flows occur  
38 frequently by the 2030s and spring flow ceases under drought conditions for some scenarios  
39 (Loáiciga, 2000). Assessments using the CGCM and HADCM2 running IS92a also projected  
40 decreases in spring flow of ten to sixteen percent in 2030 and twenty to twenty-four percent in  
41 2090, with estimated regional welfare losses of US\$2.2 to \$6.8 million per year (Chen and  
42 Grasby, 2001). Net agriculture income decreased 16 – 30% (2030) and 30-45% (2090) as water  
43 allocation shifted to municipal and industrial uses. Reducing pumping nine to twenty percent to  
44 maintain springs and environmental amenities cost an additional US\$0.5 to \$2 million per year.  
45 In the Ogallala aquifer region, natural ground water recharge was affected negatively in all  
46 scenarios (GISS, UKTR, and BMRC) with the modest decreases ranging from 17 to 25% and  
47 others higher; precipitation gains were offset by greater evapotranspiration due to warmer  
48 temperatures (Rosenberg *et al.*, 1999). Reductions in recharge could endanger water supply in a  
49 region where recharge has not compensated for water withdrawals since the 1940s.  
50

1 *Water quality*

2 Interactions between atmospheric, terrestrial and aquatic processes as well as the human use of  
3 water resources affect water quality. Climate change can influence these components leading to  
4 direct and indirect changes in water quality.

5  
6 Modelled surface and bottom water temperatures of lakes, reservoirs, rivers, and estuaries  
7 throughout North America consistently increase using 2xCO<sub>2</sub> and IS92a-based scenarios (Fang  
8 and Stefan, 1999; Hostetler and Small, 1999; Nicholls, 1999; Stefan and Fang, 1999; Lehman,  
9 2002; Gooseff *et al.*, 2005). Significant warming occurs in Midwestern and southern lakes and  
10 reservoirs; simulated summer temperatures can exceed 30°C (ECHAM4 and CGCM1, IS92a)  
11 (Hostetler and Small, 1999). Warming extends and intensifies summer thermal stratification. In  
12 combination with warmer bottom waters, this can lead to anoxia. A shorter period of ice cover, in  
13 shallow northern lakes, however, could reduce winter fish kills caused by low oxygen (Fang and  
14 Stefan, 1999; Stefan and Fang, 1999; Lehman, 2002). Longer duration of thermal stratification,  
15 stronger stability of stratification, and bottom water temperatures increasing above four degrees  
16 Celsius by 2090 (CGCM1 and HadCM2, IS92a) in the Great Lakes accelerate metabolic rates and  
17 accelerate oxygen depletion (Lehman 2002).

18  
19 Warmer summer water temperatures and lower river flows may have direct effects on phosphorus  
20 reflux in sediments in shallow, eutrophic systems in north temperate latitude. With a three to four  
21 degrees Celsius temperature rise, simulated summer average total phosphorus concentrations in  
22 the inner portion of Bay of Quinte increased by seventy-seven to ninety-eight percent (Nicholls,  
23 1999). Blue-green algae, favoured by higher water temperatures, are associated with summer taste  
24 and odour problems in drinking water, as well as health issues, and may require costly  
25 improvements to municipal water supply systems (Magnuson *et al.*, 1997; Anderson and  
26 Quartermaine, 1998). Warmer lake temperatures favour transfer of volatile and semi-volatile  
27 compounds (mercury, PCBs, dioxins, pesticides) from the water to the atmosphere, and warmer  
28 water affects bioaccumulation of toxins and toxicity of metals (Atkinson *et al.*, 1999; Murdoch *et*  
29 *al.*, 1999; Schindler, 2001).

30  
31 Climate change may make it more difficult and expensive to achieve water quality goals. In the  
32 U.S., effluent discharge limits for point sources, Total Maximum Daily Loads (TMDL), are based,  
33 in part, on low-flow conditions. Projected reductions in flow may require more stringent TMDLs,  
34 necessitating costly upgrades in effluent treatment (Mortsch *et al.*, 2003). A 25% decrease in  
35 mean precipitation in the Midwest leads to a 63% reduction in design TMDL flow, which reaches  
36 100% when irrigation demands are incorporated. Low flow violations increase by up to 100%  
37 (Eheart *et al.*, 1999). In the Bay of Quinte watershed in the Great Lakes basin, runoff decreases  
38 but non-point source loadings of phosphorus increase 25%, 10% and 15% in 2030, 2050 and  
39 2090, respectively, in CGCM1 simulations with the \_\_\_\_\_ scenario. With constant land use,  
40 average phosphorus concentration increases 25-35%, setting back achievement of phosphorus  
41 remediation targets (Scheffer *et al.*, 2001). Clean up and restoration of beneficial uses identified  
42 under the Great Lakes Water Quality agreement may be vulnerable to climate change (Mortsch *et*  
43 *al.*, 2003).

44 Risk to water quality, through erosion and combined sewer overflows, increase with projected  
45 higher annual rainfall and more frequent, intense precipitation events. Projected rainfall erosivity  
46 in the U.S. is geographically variable (HadCM2 and CGCM1 2050 and 2090). The mid-western  
47 U.S. is vulnerable to increases. For each one 1% in annual precipitation, erosion changes by 1.7%  
48 (Nearing *et al.*, 2004). Spring, because of fertilizer and pesticide application with little vegetative  
49 cover, is typically a high risk period for non-point source pollution. Projected decreases in snow  
50 cover, with more winter rain on bare soil, lengthens the erosion season, increases erosion, and

1 results in more pollution (Atkinson *et al.*, 1999; Scheffer *et al.*, 2001; Soil and Water  
2 Conservation Society, 2003). Current soil management practices (e.g., crop residue, no-till,  
3 incorporating manure) in the cornbelt may not provide sufficient protection against future  
4 precipitation changes (Hatfield and Pruger, 2004). Antiquated combined wastewater and  
5 stormwater systems are common in older urban areas of North America. During heavy  
6 precipitation events, the high volume of runoff to the system causes wastewater and stormwater to  
7 mix, bypass treatment, and discharge to surface waters, degrading water quality and causing  
8 health risks (bacterial pollution) (NAST (National Assessment Synthesis Team), 2000a). Large  
9 investments are required to separate these systems or construct containment areas.

10  
11 Water quality is also affected by cycles of dry and wet. Long dry periods allow build-up of  
12 nutrients, sediments, and chemicals on urban and agricultural land from atmospheric deposition or  
13 direct application. Heavy rainfall after a dry period releases a large pulse of pollutant- and  
14 sediment-rich runoff to receiving streams. Winter warming creating more runoff reduces the pulse  
15 of chemicals released during rapid melt of snowpack in spring (Atkinson *et al.*, 1999; Murdoch *et*  
16 *al.*, 1999; Fisher, 2000).

#### 17 18 19 **14.5.2 Ecosystems**

20  
21 Climatic constraints on ecosystem activity can be generalized as variable limitations of  
22 temperature, water availability and solar radiation, with every point on Earth exhibiting a different  
23 mix of these controlling factors every day of the year (Nemani *et al.*, 2003; Jolly *et al.*, 2005).  
24 Where a single climatic limiting factor clearly dominates, such as low-temperature constraints at  
25 high latitudes, growing seasons are generally getting longer, 2-3 days/decade in Alaska, resulting  
26 in increased ecosystem productivity (Keyser *et al.*, 2000). In ecosystems with severe water  
27 limitations like deserts, lower rainfall reduces ecosystem productivity (Dai *et al.*, 2004). However,  
28 where a seasonally changing mix of temperature and water constraints is possible, which includes  
29 most mid-latitudes, projection of ecosystem responses depends on the integrated influences of  
30 temperature trends and the land surface water balance, limiting the current confidence in  
31 projections of ecosystem change. Comparative analysis of seasonal NDVI and atmospheric CO<sub>2</sub>  
32 dynamics from 1982-2002 suggest that the photosynthetic enhancement from warmer early spring  
33 temperatures is being cancelled out by late summer drought in much of the Northern hemisphere  
34 (Angert *et al.*, 2005). Fung *et al.* (Fung *et al.*, in press) analyzing the trajectory of overall global  
35 carbon source/sink dynamics over the next century concluded that the temperature driven  
36 increases in carbon sinks at high latitudes will be nearly cancelled out by decreasing carbon sinks  
37 at low latitudes caused by water limitations and higher biological respiration losses. Berthelot *et*  
38 *al.* (Berthelot *et al.*, 2002) expects NEP of northern latitude ecosystems to increase 11% by 2100,  
39 but the tropics to decrease by 80% due to increasing water deficits.

#### 40 41 *Phenology, Productivity and Biogeography*

42 The most advanced Dynamic Global Vegetation Models now project that the carbon sink of North  
43 America is contingent on two dynamics, the northward expansion of forests into the tundra and  
44 improved boreal NPP from longer growing seasons, and sufficient enhancement of precipitation in  
45 the mid-latitudes to sustain the land water balance as temperatures rise (Bachelet *et al.*, 2001;  
46 Berthelot *et al.*, 2002; Gerber *et al.*, 2004; Woodward and Lomas, 2004). Shrubs have invaded  
47 into the tundra on the North Slope of Alaska (Sturm *et al.*, 2001). Ecosystem-model projections  
48 are unanimous in projecting continued temperature-stimulated expansion of boreal and temperate  
49 forests into higher latitudes and altitudes (Berthelot *et al.*, 2002). The subarctic treeline of black  
50 spruce is rising 2-10 +/- 2 cm/yr in northern Quebec (Gamache and Payette, 2005). Tropical and

1 mid-latitude ecosystem trajectories are much less clear, as the dominant dynamics will be  
2 determined by whether the land surface water balance trend is positive or negative. Bachelet *et al.*  
3 (Bachelet *et al.*, 2001) project areal extent of drought-limited ecosystems to increase 11%/°C  
4 warming in the continental US. Bachelet *et al.* (Bachelet *et al.*, 2004) project that ecosystems in  
5 the Northeast and Southeast parts of the United States will become carbon sources, and the  
6 western United States a carbon sink by the end of the 21<sup>st</sup> century.

### 7 *Population and Community Dynamics*

8 Impacts on ecosystem structure and function may be amplified by changes in extreme  
9 meteorological events, and increased disturbance frequencies. Ecosystem disturbances, caused by  
10 either humans or natural events, accelerate both the loss of native species, and invasion of exotics  
11 (Sala *et al.*, 2000). Hot or cold temperature extremes and drought or flooding events may provide  
12 climatic triggers of disturbance for invasive and extinction dynamics. Alward *et al.* (Alward *et al.*,  
13 1999) found that increased spring minimum temperatures from 1964-1992 correlated with  
14 decreasing NPP of the native C4 grass, allowing increased abundance of exotic C3 forbs in a  
15 Colorado grassland. An extreme drought year reduced nesting of passerine birds in California  
16 from 88% to 7%, as a result of low food availability (Bolger *et al.*, 2005) McLaughlin *et al.*  
17 (McLaughlin *et al.*, 2002) found that increasing variability of precipitation appeared to hasten  
18 extinction of two checkerspot butterfly populations in California from 1969-1998. A bioclimate  
19 modelling analysis by Currie (Currie, 2001) suggests mammal and bird richness will tend to  
20 decrease in the southern U.S. but increase in the western US mountains in the next century. Currie  
21 (Currie, 2001) also expects woody plant richness to increase in the north and west ecosystems but  
22 decrease in the southwestern deserts in the next century. Thomas *et al.*, (Thomas *et al.*, 2004) used  
23 three different approaches to estimating probabilities of species extinctions, concluding that 15-  
24 37% of plant and animal species in their global sample would be "committed to extinction" by  
25 2050, although actual extinctions might take centuries to occur. Clearly, managed ecosystems can  
26 adapt to new climatic conditions more rapidly, substituting species or populations more  
27 appropriate to new climatic conditions.  
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### 31 *14.5.3 Coastal regions*

32  
33 The coastal population in the USA is expected to increase by 25% (18 million) within the next 25  
34 years, with most of this growth taking place in Washington, California, Texas, and Florida  
35 (Boesch *et al.*, 2000), areas already supporting large populations exposed to storm hazards in the  
36 coastal zone (Titus, 2005). Projections of future sea-level rise around North America vary widely  
37 between models and between regions for individual models. At the present time, it is difficult to  
38 provide adequate guidance on this critical issue. What is clear is that accelerated sea-level rise is  
39 expected (high confidence) with global mean sea level rising 0.09-0.88 m from 1990-2100 (update  
40 with AR4 WG1 estimates when available). The regional rates of sea-level rise will become more  
41 clear as scenarios and models are defined in future. Given the wide range in rates of relative sea-  
42 level rise observed over recent decades around the coast of North America (see 14.2 above), it is  
43 clear that vertical motion (as much as 10 mm/yr uplift or 2 mm/yr subsidence, locally much more)  
44 will be an important component and must be factored into estimates for any given location. In  
45 some areas, such as the Canadian Maritimes, the rates are highly variable within the region  
46 (Koohzare *et al.*, 2005), so that future rates of relative sea-level rise may be quite different in  
47 coastal communities less than 100 km apart.  
48

49 Superimposed on scenarios of accelerated sea-level rise over coming decades, the projection of  
50 present storm climatology and storm-surge frequency distributions into the future leads to

1 forecasts of more severe coastal flooding and erosion hazards. The water-level probability  
2 distribution is shifted to higher relative elevation, giving higher potential flood levels and more  
3 frequent flooding at levels rarely experienced today (high confidence) (Zhang *et al.*, 1997; Zhang  
4 *et al.*, 2000a; Forbes *et al.*, 2004). The risk of storm overtopping of coastal barriers and dunes can  
5 be assessed using digital elevation models derived from airborne laser altimetry data (Elko and  
6 A.H. Sallenger Jr, 2001; Elko *et al.*, 2002a; Elko *et al.*, 2002b). Higher mean relative sea levels  
7 are likely to be correlated with accelerated coastal erosion if coastal systems, including sediment  
8 supply, remain otherwise effectively unchanged (Hansom, 2001; Cowell *et al.*, 2003). However,  
9 appropriate large-scale modelling including uncertainty is rarely applied (Cowell and Zeng, 2003).

10  
11 Present rates of coastal wetland loss, as documented in Chesapeake Bay and elsewhere (Kennish,  
12 2002), will increase with accelerated relative sea-level rise, in part due to ‘coastal squeeze’ (high  
13 confidence). ). There is also evidence to suggest that salt-marsh biodiversity will be diminished in  
14 northeastern marshes through expansion of cordgrass (*Spartina patens*) at the expense of high-  
15 marsh species (Donnelly and Bertness, 2001).

16  
17 Potentially more intense storms (Gulf of Mexico, Atlantic Seaboard, Gulf of St. Lawrence) and  
18 possible changes in El Niño are expected to result in more coastal instability (moderate  
19 confidence) (Scavia *et al.*, 2002; Forbes *et al.*, 2004; Emanuel, 2005). Projections of more  
20 common ‘El Niño-like’ conditions (Timmerman *et al.*, 1999) may be correlated with lower  
21 Atlantic hurricane frequency (moderate confidence) but higher mean sea levels on the Pacific  
22 coast (high confidence) (Walker and Barrie, 2004). If El Niño-like conditions become more  
23 prevalent in future, increases in the rate of cliff erosion may occur along the Pacific coasts of the  
24 USA and Canada. This conclusion follows from observations that El Niño events raise sea level  
25 along the west coast and are marked by the presence of larger, and more damaging, waves,  
26 changes in wave direction, and resulting increases in coastal erosion, with serious implications for  
27 infrastructure and property (Komar *et al.*, 2000; Storlazzi *et al.*, 2000).

28  
29 Damage costs from coastal storm events (storm surge, waves, wind), which have increased  
30 substantially in the past decade (Zhang *et al.*, 2000a), are expected to continue increasing at an  
31 accelerating rate (high confidence). The potential exists for greater loss of life unless there is  
32 further investment in transportation infrastructure to enable faster evacuation in some areas of the  
33 southern USA, such as Galveston (TX) and New Orleans (LA). Higher sea levels, coupled with  
34 storm surges, will cause more general problems for transportation in some coastal regions of  
35 North America, notably the Gulf and Atlantic coasts (Titus, 2002). Approximately 60 000 km<sup>2</sup> of  
36 land along the U.S. Atlantic and Gulf Coasts lies less than a metre above the present highest  
37 astronomical tide (Titus and Richman, 2001). As a consequence, the most costly water-related  
38 impacts of climate change for transportation in North America are likely to be associated with  
39 coastal flooding. In some areas, such as New York City (Gornitz *et al.*, 2001; Zimmerman, 2002)  
40 and Charlottetown, Prince Edward Island (Webster *et al.*, 2004; O’Reilly *et al.*, 2005), the  
41 facilities at risk have been inventoried. For NYC, they include surface roads and rail lines,  
42 bridges, tunnels, marine and airport facilities, and transit stations. In other cases, potential impact  
43 areas have not been mapped and/or the effects may unfold only as natural coastal defences or  
44 constructed embankments deteriorate.

45  
46 Climate models suggest the probability of more winters with reduced sea ice in the Gulf of St.  
47 Lawrence over coming decades, resulting in more open water during the winter storm season  
48 (Forbes *et al.*, 2002a). This will result in a larger number of storm wave events per year on  
49 average, leading to further acceleration of coastal erosion beyond that expected with accelerated  
50 relative sea-level rise alone (moderate confidence) (Forbes *et al.*, 2004).



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#### 14.5.4 Agriculture, Forestry and Fisheries

##### Agriculture

Spatially refined climate scenarios have resulted in re-assessments of future sensitivities and have confirmed that yield sensitivities within a region are more spatially variable than earlier estimates. Further, the timing of key agro-climatic events such as last frost and rain events are critically important to understanding agricultural sensitivities (Mearns *et al.*, 2003). Winkler *et al.* (Winkler *et al.*, 2002) concluded that climatic change is expected to result in more favourable climates for fruit production in the Great Lakes region but the potential for early season frost remains. As a consequence, commercial fruit production in the Great Lakes region may remain vulnerable to springtime cold injury (Winkler *et al.*, 2002). Work on soybean production in the Midwest U.S. revealed that careful adjustment of seeding dates could more than compensate for yield sensitivities to climatic change (Southworth *et al.*, 2002), reinforcing the importance of identifying the timing of critical events in the agricultural calendar within sensitivity and adaptation studies.

Since the IPCC TAR, agriculture-climate change research has moved away from top-down, scenario-driven approaches focusing on primary agriculture production. Newer studies emphasize field-based, participatory approaches more suited to examining producers' vulnerability to climate change and their capacity to cope and adapt to climate variability and change (Wall *et al.*, 2004).

Recent assessments for major North American crops including corn, rice, sorghum, soybean, wheat, common forages, cotton and some fruits (Adams *et al.*, 2003; Polsky *et al.*, 2003; Rosenberg *et al.*, 2003; Tsvetsinskaya *et al.*, 2003; Antle *et al.*, 2004 spatial heterogeneity; Thomson *et al.*, 2005) using finer resolution of climatic information “consistently yielded a less favourable assessment of the implications of climatic change (for U.S. agriculture)” (Adams *et al.*, 2003). This suggests that earlier assessments underestimated the effects of climatic change on crop yields and on the agricultural economy. For the southeastern U.S., high-resolution impact assessments, as compared to coarse-scale assessments, indicated that soybean and sorghum yields would be more adversely impacted (Carbone *et al.*, 2003). These new methods point to increased yield sensitivities for major crops in the southeast U.S. and the U.S. corn belt, but not in the Great Plains (Mearns *et al.*, 2003). Overall, recent research underscores assessments of agriculture's sensitivity to climate change and emphasizes the sensitivity to spatial scale. Future regional assessments need to consider spatial scale more carefully.

Vulnerability of North American agriculture to climatic change is multidimensional and is determined interactions among pre-existing conditions, stresses from climate change (and other environmental and socio-economic conditions), and the sector's capacity to cope with, and if necessary adapt to, multiple, interacting stresses (Choi and Fisher, 2003; Parson *et al.*, 2003). The role of pre-existing conditions can go unrecognized. For example, water access is the major factor limiting agriculture in southeast Arizona, but farmers in the region perceive that vulnerability of agriculture has declined through available technologies and larger societal-scale adaptations such as crop insurance (Vasquez-Leon *et al.*, 2002). Areas with the poorest financial and natural endowments are generally more vulnerable to climatic change (Antle *et al.*, 2004). Recent declines in coping capacity tend to increase the vulnerability of agriculture in the U.S. Great Plains to climate change (Polsky and Easterling III, 2001).

## 1 *Forestry*

2 The consensus of a panel of 11 leading ecologists interviewed to define an expert judgement about  
3 climate change impacts on ecosystems is that forest growth in North America will modestly  
4 increase (+10 to 20%) as a result of lengthening growing seasons and enhanced CO<sub>2</sub> over the next  
5 century (Morgan *et al.*, 2001). However provenance modelling of the strongly temperature-limited  
6 white spruce in Quebec predicts that while tree growth will be enhanced by a 1° C temperature  
7 increase, a 4° C increase would be beyond the genetic range of the current population and cause a  
8 growth decrease or species replacement. (Andalo *et al.*, 2005). Zolbrod and Peterson (Zolbrod  
9 and Peterson, 1999) project that a 2° C temperature increase in the Olympic Mountains of  
10 Washington, USA would cause dominant tree species to shift upward in elevation 300-600m  
11 causing the subalpine species to be replaced by temperate zone species over a period of 300-500  
12 years. Biomass growth responses in these simulations had a complex relationship with elevation  
13 and aspect, where longer growing seasons enhanced tree growth only if adequate soil moisture  
14 was present. Rehfeldt *et al.* (Rehfeldt *et al.*, 2001) evaluated potential climate-driven growth  
15 responses for the entire biogeographical range of *Pinus contorta* throughout western North  
16 America, concluding that with present tree populations, a 3° C temperature increase would  
17 “increase productivity in the northern latitudes, decrease productivity in the middle latitudes and  
18 decimate forests on the southern” limits of the species’ current range. With evolutionary  
19 adjustments or active forest management of the population to the changing climate, forest  
20 productivity losses could be moderated, but only if increases in temperatures were balanced by  
21 equivalent increases in precipitation. Otherwise widespread mortality and growth losses would  
22 occur.

23  
24 The greatest impacts on the future of North American forests will probably be changing  
25 disturbance dynamics from insects, diseases, and wildfires (Box 2) (Dale *et al.*, 2001). Warmer  
26 summer temperatures are expected to extend the annual window of high fire ignition risk by 10-  
27 30%, and could result in increased area burned of 74-118% in Canada by 2100 (Brown *et al.*,  
28 2004; Gillett *et al.*, 2004).

29  
30

## 31 **14.5.5 Human Health**

32  
33 Risks from climate change to human health will be strongly modulated by changes in health care  
34 infrastructure, technology, and accessibility. The aging of the North American population and  
35 patterns of immigration and or emigration will also be major factors. Demographic trends  
36 influence vulnerability. According to the 2050 U.S. Census, the 65-plus population will increase  
37 slowly to 2010, and then grow dramatically, as the Baby Boomers join the ranks of the elderly –  
38 the segment of the population most at risk of dying in heat waves.

39

### 40 *Heat waves and health*

41 Heat waves are predicted to increase in frequency and severity. The key health-relevant  
42 environmental conditions that determine the severity of annual heat waves are stagnant, warm air  
43 masses and consecutive nights with high minimum temperatures. Heat waves with these  
44 characteristics will intensify in magnitude and duration over portions of the United States and  
45 Canada, where they already occur. Around 2090, Chicago may experience 25% more frequent  
46 heat waves annually and the average number of heat wave days in Los Angeles increases from 12  
47 to 44-95 (for 2070-2099, with PCM and HadCM3 for A1FI and B1) (Hayhoe *et al.*, 2004). Large  
48 increases in heat waves are also projected for the western and southern U.S. (Meehl and Tebaldi,  
49 2004 more frequent).

50

1 Exposure to both extreme hot and cold weather is associated with increased morbidity and  
2 mortality, compared to an intermediate “comfortable” temperature range (Curriero *et al.*, 2002).  
3 Time-series of morbidity across 12 U.S. cities showed that hot temperatures were associated with  
4 increased hospital admissions for cardiovascular disease (Schwartz *et al.*, 2004a).

5  
6 Urban night-time heat retention can be a factor in the greater number of heat-related deaths in  
7 urban, compared to rural areas (Buechley *et al.*, 1972; Smoyer-Tomic *et al.*, 2003). Mean surface  
8 warming that has already occurred due to urban sprawl and land use change is estimated to be 0.27°C  
9 for the continental United States (Kalnay and Cai, 2003). Urban areas may therefore experience  
10 compounded problems of global warming and localized warming effects of the heat island effect.  
11 Also, during heat waves, when stagnant atmospheric conditions persist, air pollution often  
12 compounds the effects of hot temperatures.

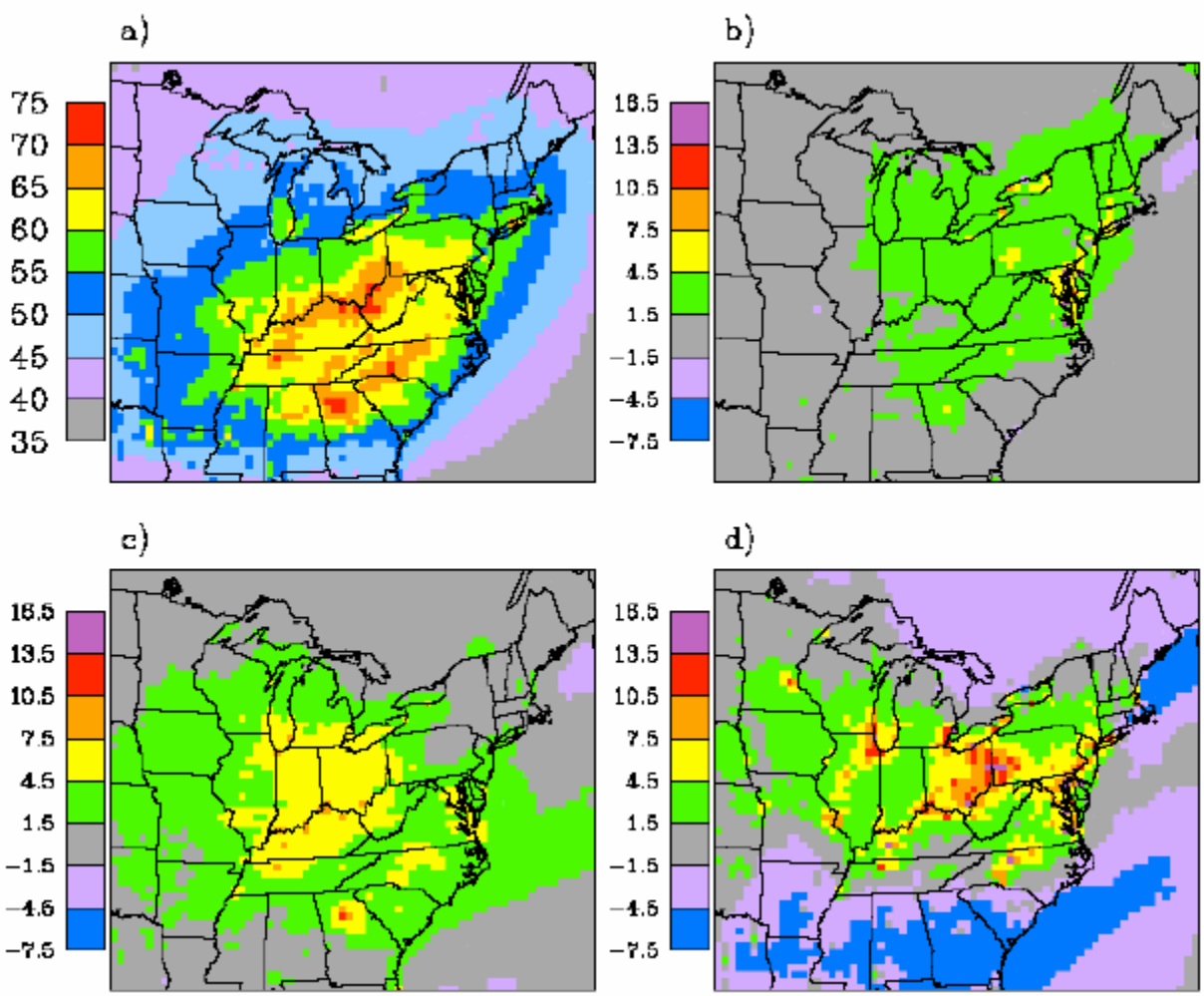
### 13 *Air Pollution*

14 Ozone is an example of an air pollutant whose concentration may increase with a warmer climate.  
15 Ozone damages lung tissue, and causes particular problems for people with asthma and other lung  
16 diseases. Even modest exposure to ozone may encourage the development of asthma in children  
17 (McConnell *et al.*, 2002; Gent *et al.*, 2003). Ozone and non-volatile secondary particulate matter  
18 will generally increase at higher temperature, due to increased gas-phase reaction rates (Aw and  
19 Kleeman, 2002). Many species of trees emit volatile organic compounds (VOC) such as isoprene,  
20 which is a precursor of ozone (Lerdau and Keller, 1998). Isoprene production is controlled  
21 primarily by leaf temperature and light. Biogenic VOC emissions are so sensitive to temperature  
22 that an increase of as little as 2° C could cause a 25% increase in emissions (Guenther, 2002).  
23 Under the right circumstances, higher levels of isoprene result in higher levels of ozone. Other  
24 important sources of VOC pollution are fuel combustion, industrial processes, and vehicles (EPA  
25 (Environmental Protection Agency), 2003).

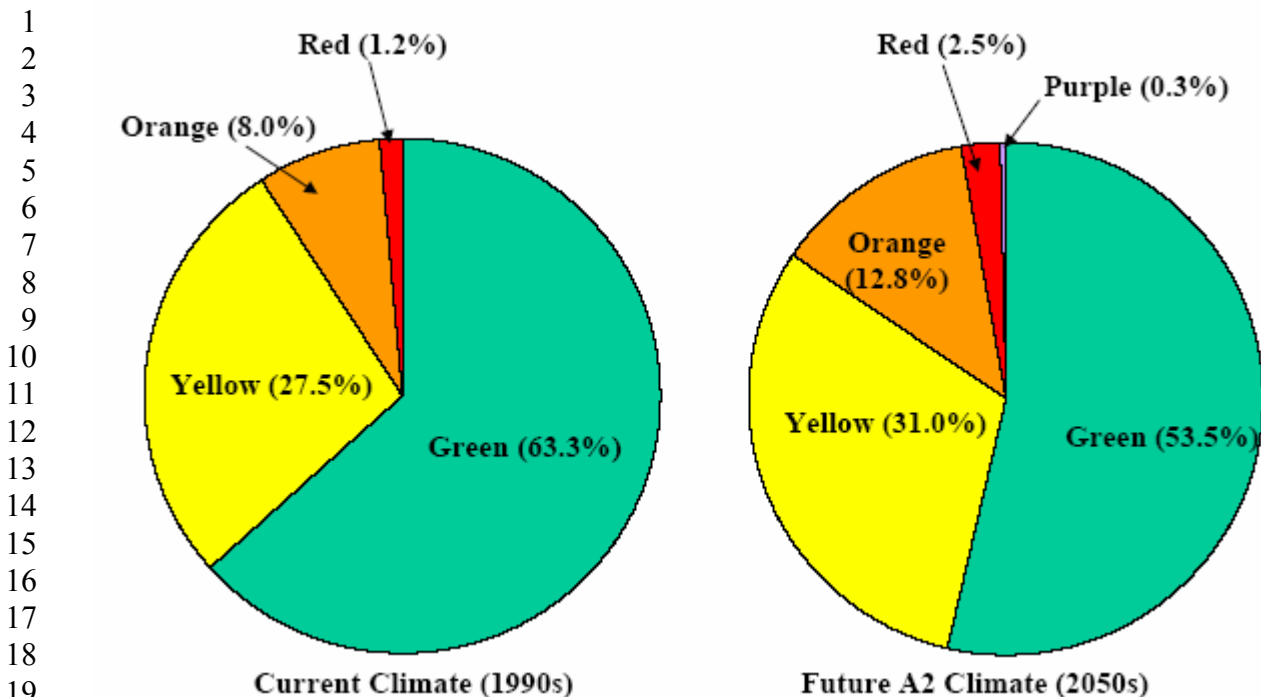
26  
27  
28 Using the A2 scenario, daily average ozone levels increase by 3.7 ppb across the eastern United  
29 States, with the most polluted cities today experiencing the greatest increase in temperature-  
30 related ozone pollution (Figure 14.7) (Hogrefe *et al.*, 2004). Assuming constant population and  
31 dose-response characteristics, ozone-related deaths from climate change increase by  
32 approximately 4.5% for the mid-2050s, compared with 1990s levels (Knowlton *et al.*, 2004; Bell  
33 *et al.*, 2005). The large potential population exposed to outdoor air pollution (in the millions),  
34 translates this seemingly small relative risk into a substantial attributable health risk.

35  
36 The Air Quality Index (AQI) gives an overall assessment of the health impacts of a particular  
37 day’s pollution levels. The daily AQI is determined by assigning an individual index to each of  
38 several pollutants: ozone (8-hour and 1-hour averages); particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>);  
39 carbon monoxide, sulphur dioxide, and nitrogen dioxide. Figure 14.8 shows the percent of  
40 summer days under each AQI category for both current conditions and the A2 projected future  
41 climate scenario, on average across the 50 U.S. cities. No city had maroon levels, the worst  
42 category, under either current or projected future conditions. Even under the current climate, 37%  
43 of the summer days in these fifty cities had an ozone AQI of yellow or worse, and nine percent of  
44 the days had unhealthy conditions with an ozone AQI of orange or worse. Under the A2 scenario  
45 for the 2050s, 47% of the days had yellow or worse ozone AQIs and 16% were at orange or worse  
46 categories, on average across the cities. The climate change scenario changed the distribution of  
47 AQI categories, with more days in each of the categories with adverse health effects (yellow,  
48 orange, red, and purple) and fewer days in the good ozone level category (green).

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**Figure 14.7:** Simulated ozone air pollution over the eastern United States by utilizing a downscaled climate model linked to a regional air pollution model (Hogrefe et al., 2004). Panel (a) shows baseline summertime average daily maximum 8-hour  $O_3$  concentrations for the 1990s. The following panels show changes in summertime-average daily maximum 8-hour  $O_3$  concentrations for (b) 2020s, (c) 2050s, and (d) 2080s over the region based on IPCC A2 scenario simulations relative to the 1990s, in parts per billion. Five consecutive summer seasons were simulated in each decade starting with the NASA Goddard Institute for Space Studies (GISS) Atmosphere-Ocean Global Climate Model, with results subsequently downscaled using the mesoscale regional climate model (MM5), and finally coupled to the Community Multiscale Air Quality (CMAQ) model. Simulation results for the 2020s, 2050s, and 2080s indicate that summertime average daily maximum 8-hour  $O_3$  concentrations increase by 2.7, 4.2, and 5.0 ppb, respectively, as a result of regional climate change (Modified from (Bell et al., 2005)).



**Figure 14.8:** The percent of summer days under each AQI ozone category for both current conditions and the A2 projected future climate scenario, on average across the 50 U.S. cities, with the categories defined as follows.

**Air Quality Index (AQI) Levels for Ozone (Modified from (US EPA (United States Environmental Protection Agency), 2003b))**

AQI	Air quality	Colour code	Health advisory
0-50	Good	Green	None
51-100	Moderate	Yellow	Unusually sensitive people should consider limiting prolonged outdoor exertion.
101-150	Unhealthy for sensitive groups	Orange	Active children and adults, and people with respiratory disease (e.g. asthma) should limit prolonged outdoor exertion.
151-200	Unhealthy	Red	Active children and adults, and people with respiratory diseases (e.g. asthma) should avoid prolonged outdoor exertion; everyone else, esp. children, should limit prolonged outdoor exertion.
201-300	Very unhealthy	Purple	Active children and adults, and people with respiratory disease (e.g. asthma) should avoid all outdoor exertion; everyone else, especially children should limit outdoor exertion.
301-500	Hazardous	Maroon	Everyone should avoid physical activity outdoors due to emergency pollution conditions.

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1 *Pollen*

2 Pollen, another air contaminant, may increase with climate change in North America. Higher  
3 levels of carbon dioxide promote growth and reproduction by many plants, including those that  
4 produce allergens. A doubling of the atmospheric CO<sub>2</sub> concentration stimulated ragweed-pollen  
5 production by 61% (Wayne *et al.*, 2002). Ragweed grew faster, flowered earlier, and produced  
6 significantly greater above-ground biomass and ragweed pollen at urban locations than at rural  
7 locations (Ziska *et al.*, 2003).

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10 **14.5.6 Human Settlements**

11

12 Although the United States is frequently visited by tropical cyclones (hurricanes) making landfall  
13 under current climate conditions, the Canadian provinces experience intense hurricanes only  
14 rarely and mostly experience the effects of offshore storms rather than storms making landfall at  
15 full force. Nor'easter extratropical storms are far more common (Canadian Hurricane Centre,  
16 2005). It is not clear whether this would continue with a warmer climate. In a world-wide study  
17 of coastal flooding using 2080 SRES scenarios (A1FI and A2) under lagged evolving protection,  
18 low population growth, and low subsidence, only 100,000 additional North Americans were  
19 exposed to coastal flooding per year (Nicholls, 2004).

20

21 In contrast to the large body of research on sensitivity and/or vulnerability of settlements and  
22 infrastructure to climate change and extreme weather in North America since the TAR, relatively  
23 little has been done to assess the impacts of future climate change and extreme events on urban  
24 infrastructure. Since most extreme weather events are short duration and difficult to project even  
25 for current climate, the research community has largely focused its efforts elsewhere. There have  
26 been a few exploratory direct local and regional studies of the potential impacts of climate  
27 warming on infrastructure through extreme weather. For example, Suarez *et al.* (Suarez *et al.*,  
28 2005) analyzed the economic impacts on the urban transportation network of the Boston  
29 metropolitan area using a GIS floodplain mapping and the Urban Transportation Modelling  
30 System (Meyer and Miller, 2001) for a gradual future increase (0.31% per year) in the probability  
31 of the 100-year storm based on the CGCM1 model, as well as sea level rise of 0.3-cm/y. Urban  
32 riverine and coastal flooding doubled delays and number of lost trips, but economic damage did  
33 not justify adapting the infrastructure to climate change (Suarez *et al.*, 2005). Choi and Fisher  
34 estimated impacts of flood loss in the mid-Atlantic region of the US, hurricane loss in North  
35 Carolina and derived a multi-equation regression model of national catastrophic insured loss,  
36 taking into account growth in population, inflation, and per capita real wealth, and 13.5% or  
37 21.5% increases in annual precipitation (GENESIS and RegCM2) (Choi and Fisher, 2003). At the  
38 national level, a 1% increase in precipitation results in about a 2.8% increase in catastrophic  
39 losses.

40

41 The US National Assessment (NAST (National Assessment Synthesis Team), 2001) did not carry  
42 many of the potential physical impacts of climate change to financial impacts due to lack of data  
43 and tools (Changnon, 2005).

44

45 One aspect of flooding hazard that is rarely investigated is the release of hazardous materials into  
46 the environment as a result of increased heavy precipitation events or flooding of closed or  
47 abandoned hazardous waste sites. Kelly and Winchester developed a method of analyzing the  
48 potential of heavy precipitation to breach the cover system on hazardous waste landfills, based on  
49 a 24-hour, 100-year storm rather the current design standard of a 24-hour, 25-year storm (Kelly  
50 and Winchester, 2005). The Texas State Department of Health (Borders, 2003) estimated injuries

1 from hazardous substances in the environment as a result of tropical storm Allison. Several  
2 hazardous chemicals were released to water in the Houston-Beaumont, Texas area, including 15  
3 million gallons of phosphoric acid, 85,000 gallons of sulphuric acid, 1,000 tons of urea fertilizer,  
4 and 3,600 gallons of ammonium nitrate fertilizer. There were also 18 fixed-facility air emission  
5 events. Events with water releases included containment failure, waste water overflows, and  
6 flooding.

#### 9 ***14.5.7 Tourism and Recreation***

11 Many major recreation and tourism segments are highly seasonal and dependent on climate-  
12 sensitive natural resources. Climate change could have far-reaching consequences for this  
13 increasingly important economic sector (see (Nicholls and Scott, 2006) (for an overview of  
14 potential impacts).

16 One of the major tourism flows in North America is from the northern U.S. and Canada to the  
17 ‘winter getaway’ destinations in the southern U.S., Mexico and Caribbean. Using a tourism climate  
18 index, Scott *et al.* (Scott *et al.*, 2004a) found that the number of cities in the U.S. with ‘excellent’ or  
19 ‘ideal’ ratings in the month of January tripled under an A1FI 2050s scenario and quadrupled in the  
20 2080s. Florida and Arizona could face increasing competition for winter getaway travellers. In  
21 contrast, the number of Mexican cities with the same ratings decreased in the 2080s, suggesting  
22 Mexico could become a less competitive winter destination. Scott *et al.* (Scott *et al.*, 2004a) also  
23 hypothesized that the combined effect of an improved warm tourism season and reduced demand  
24 for winter getaway holidays (because of shorter and less severe winters) could benefit Canada’s  
25 international travel deficit. Hamilton *et al.*’s (Hamilton *et al.*, 2006) analysis of tourism arrivals  
26 and departures under climate change scenarios supports this assessment. The 2025 scenario for  
27 Canada projected 14-16% fewer departures and 16-17% more arrivals. The projected impact of  
28 climate change was much more pronounced in 2050 (25-30% fewer departures, 33-43% more  
29 arrivals) and 2080 (32-44% fewer departures, 52-85% more arrivals).

31 Coastal zones are the most important recreation resource in North America. Some of the most  
32 important coastal zones for tourism in the southern United States are vulnerable to sea level rise.  
33 The health of south Florida’s tourism industry is strongly dependant on the region’s beaches. The  
34 cumulative cost of sand replenishment to protect Florida's coast from a 50cm rise in sea level by  
35 2100 is estimated at US\$1.7 to \$8.8 billion (US EPA (United States Environmental Protection  
36 Agency), 2003a).

38 Nature-based tourism is an important component of North American tourism. National parks in  
39 Canada and the U.S. are central components of this tourism market. There were over 2.6 billion  
40 visitor days in parks and protected areas in Canada and the United States in 1996 (Eagles *et al.*,  
41 2000). Tourism in many of the parks in the northern U.S. and Canada is constrained by climate.  
42 Visitation to Canada’s national parks system could increase by 6-8% in the 2020s, 9-25% in the  
43 2050s and 10-40% in the 2080s as a result of a lengthened and improved warm-weather tourism  
44 season (B2 and A1 scenarios respectively) (Scott *et al.*, forthcoming). The potential increase in  
45 park visitation from climate change, would have potential benefits for park revenues and the  
46 economies of communities near each park, but would exacerbate visitor-related ecological  
47 pressures in many parks.

49 Nature-based tourism will also be indirectly affected by biophysical change (e.g., loss of glaciers,  
50 reduced biodiversity, fire or disease impacted forests). Richardson and Loomis (Richardson and

1 Loomis, 2004) and Scott *et al.* (Scott *et al.*, forthcoming) explored the implications of  
2 environmental change scenarios in two Rocky Mountain parks for future tourism. Results were  
3 consistent for the 2020s, with the large majority of respondents (>90%) not changing their  
4 visitation patterns. Scott *et al.* (Scott *et al.*, forthcoming) also explored the potential impacts of  
5 greater environmental changes later in the 21<sup>st</sup> century and found that 56% of respondents  
6 indicated they may not visit the park or would visit less often.

7  
8 Winter sports tourism in North America has been repeatedly identified as vulnerable to climate  
9 change due to decreased snow or a shorter winter season. An important limitation of widely cited  
10 earlier studies of the impact of climate change on the ski industry was the omission of snowmaking,  
11 which has been an integral climate adaptation for 20 years. Scott *et al.* (Scott *et al.*, 2003; Scott *et al.*,  
12 in press) reassessed the impact of climate change on the ski industry at six locations in eastern  
13 Canada and the U.S. with a method that integrated snowmaking and found much lower vulnerability.  
14 At most locations, projected losses to the ski season under the ‘worst case’ 2050s scenario  
15 approximated the ‘best case’ from earlier studies. The results pointed to two distinct possible futures  
16 for the ski industry in eastern North America, with the B2 scenario having negligible impacts through  
17 the 2050s, while the A1 scenario would seriously challenge the economic viability of many ski areas  
18 through a reduced ski season and increased snowmaking costs. The likely outcome is a continued  
19 contraction of the ski industry in this region, with multi-resort ski conglomerates potentially out-  
20 competing smaller ski tourism operators because they have higher adaptive capacity (regionally  
21 diversified, well diversified resort operations, advanced snowmaking systems, access to capital to  
22 support individual ski areas during poor business conditions) (Scott, 2005). Although the western  
23 mountain ranges are home to some of North America’s internationally renowned winter tourism  
24 destinations, the implications for the ski industry in this region have not been examined. Impacts of  
25 climate-change on the ski industry in any region are likely to be quite sensitive to changes in other  
26 regions. For example, a region with a small degradation in snow quantity or quality might expect  
27 increased visits, if the impacts on competing regions more negative.

28  
29 The US\$10 billion (International Snowmobile Association, 2003) snowmobiling industry in North  
30 America is much more vulnerable to climate change than the ski industry, because it is entirely  
31 reliant on natural snowfall and lacks the adaptive capacity of snowmaking (Scott *et al.*, 2002; Scott  
32 *et al.*, 2006). Under the warmest A1 scenario for the 2050s, a reliable snowmobile season is largely  
33 eliminated from the regions of eastern North America with developed trail networks. Adaptation  
34 could occur through the substitution of recreational vehicles, from snowmobiles to all-terrain-  
35 vehicles.

36  
37 Climate change presents many risks and opportunities for the North American recreation and  
38 tourism sector. The critical uncertainties regarding the magnitude of projected climate change and  
39 how these changes will affect different segments of the recreation and tourism marketplace,  
40 currently precludes any definitive statement regarding the net economic impact on this sector.

#### 41 42 43 **14.5.8 Energy, Industry, and Transportation**

44  
45 There has been some work done since the TAR on the potential impacts of future climate warming  
46 on energy demand and supply, industry, and transportation in North America. From this work

##### 47 48 *Energy Demand*

49 North American studies conducted during the last five years have confirmed earlier work that  
50 shows a small net change in the demand for energy in buildings as a result of average annual



1 temperature increases of about two degree Celsius, but a significant increase in the demand for  
2 electricity, mainly for space cooling (high agreement, much evidence) (Sailor and Muñoz, 1997;  
3 Mendelsohn and Schlesinger, 1999; Morrison and Mendelsohn, 1999; Mendelsohn, 2001; Sailor,  
4 2001; Sailor and Pavlova, 2003). None of these studies addressed the adaptive value of energy  
5 efficiency improvements or the interaction of climate and energy efficiency. Recent empirical  
6 studies of energy demand in buildings suggest: 1) reduced heating requirements offset higher  
7 fuel consumption to meet increased air-conditioning needs; 2) warmer climate conditions  
8 slightly reduce (Considine, 2000) or slightly increase (Mendelsohn, 2001) energy demand and  
9 carbon emissions in the United States; and 3) there has been a slight (0.2%) reduction in carbon  
10 emissions due to the warming trend since 1982 (Considine, 2000). Scott *et al.* (Scott *et al.*, in  
11 review) show that the IPCC projected warming in Ruosteenoja *et al.* (Ruosteenoja *et al.*, 2003)  
12 causes net decreases of energy consumption in U.S. residential and commercial buildings—  
13 about 5% in 2020 (0°C to 2.5°C warming) to as much as 20% in 2080 (for 3.5°C to 10°C  
14 warming). The study shows an increase of as much as 25% in temperature-sensitive electricity  
15 demand by 2080, even without increased market penetration of air conditioning (Scott *et al.*, in  
16 review). In this context, by 2020 U.S. building energy efficiency programs save 4.5%, more  
17 than enough to offset increases in energy consumption due to growth in space cooling and  
18 building stock. At the regional level, Sailor found a per capita increase in residential and  
19 commercial electricity consumption of five to fifteen percent for a three degree Celsius average  
20 temperature increase, but individual state and regional results are highly sensitive to the specific  
21 climate scenario (Sailor, 2001). A regional study in Massachusetts for the year 2020 (Ruth and  
22 Amato, 2002) shows a 6.6 % decline in annual heating fuel consumption (8.7% decrease in  
23 heating degree days) and a 1.9% increase in summer electricity consumption (12% in annual  
24 cooling degree-days). Behavioural responses to global warming could be a very important  
25 determinant of energy consumption (high agreement, limited evidence). Increased market  
26 saturation of air conditioning may be two to three times more important than weather sensitivity  
27 in determining the response of per capita electricity consumption to climate warming (Sailor and  
28 Pavlova, 2003).

29  
30 *Energy Supply*  
31 Since the TAR, a variety of regional assessments have estimated impacts on hydropower in  
32 North America under climate change. For a two to three degree Celsius warming in the  
33 Columbia River Basin and B.C. Hydro service areas, the firm hydroelectric supply for the winter  
34 peak demand season likely would conflict with flow targets established under the Endangered  
35 Species Act (Payne *et al.*, 2000). There is high agreement and much evidence that winter flows,  
36 earlier spring melt, and possibly more winter rainfall can be expected in the western United  
37 States and Canada (Hamlet and Lettenmaier, 1999; Stewart *et al.*, 2004; Hamlet *et al.*, in  
38 review), leading to greater hydroelectric potential in the winter in the Columbia River system  
39 and less power in the summertime. Though based on fewer studies and therefore less certain,  
40 Colorado River hydropower yields would likely decrease significantly (Christensen *et al.*, 2004).  
41 In the Ontario and upper New York State area, the yield of Great Lakes hydropower likely  
42 would decline (Moulton and Cuthbert, 2000; Lofgren *et al.*, 2002; Mirza, 2004), while James  
43 Bay hydropower likely would increase (Mercier, 1998; Filion, 2000). There would be large  
44 annual losses \$437-\$660 million per year and small annual gains \$28-\$2 million per year for  
45 hydro producers depending on whether water levels decreased or a increased, respectively  
46 (Buttle *et al.*, 2004). Ouranos restates these conclusions for a two to three degree Celsius  
47 warming in Quebec, but acknowledges the uncertainty of precipitation on which these results  
48 depend (Ouranos, 2004). In particular it appears that Northern Quebec hydropower likely would  
49 benefit from greater precipitation and more open-water conditions. The run-of-the-river plants  
50 in Southern Quebec likely would face lower water levels from the Great Lakes, which are not

1 expected to be offset by greater precipitation. Changes in seasonal distribution of flows (possibly  
2 advantageous) and changes in the timing of ice formation (impact uncertain) are also expected.  
3

4 The viability of the wind resources is based on the speed and reliability of wind. There are a  
5 handful of studies since the TAR that examine the effect of climate change on North American  
6 wind resources. Breslow and Sailor (Breslow and Sailor, 2002) investigated projected wind  
7 speed changes resulting from the Hadley climate model, which suggested minimal climate  
8 change impact on wind resources, while their results from the Canadian model suggested  
9 potential reductions in wind power generation on the order of 30 to 40%. Using the Hadley  
10 Centre HadCM2 model and RegCM2 regional climate model, Segal *et al.* (Segal *et al.*, 2001) in  
11 what they describe as an “exploratory” analysis projected a 2040-2050 overall decreased daily  
12 average wind power availability in the U.S. of between 0 and 30% by roughly 2040-2050. In  
13 limited areas in the southern and northwestern U.S., they projected an increase of up to 30%,  
14 while northern Texas, western Oklahoma, and northwest were almost unaffected, and there was  
15 a simulated decline in north-central U.S. and the western mountainous region. The same set of  
16 authors, using similar climate techniques, also analyzed the impact of cloudiness on solar  
17 radiation for photovoltaics, and found an overall decrease ranging from 0% to 20% (Pan *et al.*,  
18 2004). The largest decreases were in the west in the fall, winter and spring; there was a small  
19 increase in the northwest and southwest.  
20

21 Future climate change likely will impact the geographic ranges of potential biomass crops. The  
22 United States Department of Energy and Department of Agriculture have systematically  
23 evaluated three major crops: switchgrass (*Panicum virgatum*), a perennial grass; hybrid poplar  
24 (*Populus spp.*); and willow (*Salix spp.*). Research with an agricultural sector model has shown  
25 that the bioenergy crops could compete successfully with current climate for agricultural acreage  
26 at a farmgate price of \$33/Mg, or about US\$1.83/GJ (Walsh *et al.*, 2003). Only one study has  
27 addressed the effect of climate change on these tradeoffs. Brown *et al.* used a 2 X CO<sub>2</sub> scenario  
28 and the NCAR RegCM2 to provide estimates of seasonal climate warming of about 3.7° C to  
29 7.5° C and precipitation increases ranging from 1mm to 115 mm to evaluate the effects of  
30 warming on biomass relative to traditional crops in the Missouri-Iowa-Nebraska-Kansas area of  
31 the central U.S. Switchgrass competes more successfully with traditional crops. The geographic  
32 range of corn would likely shift north, with switchgrass a potential replacement at the southern  
33 end of corn’s range in the central United States. Switchgrass is less productive of biomass but  
34 can survive warmer temperatures and lower water availability (Brown *et al.*, 2000).  
35

36 Energy infrastructure, particularly electric power systems, is vulnerable to extreme weather,  
37 such as ice storms and hurricanes, and additional progress has been made since the TAR on  
38 documenting this vulnerability. No quantitative estimates have been made, however, of the  
39 future impact of climate change on energy infrastructure because of continuing uncertainty  
40 concerning the effect of climate change on the number, location, and intensity of extreme  
41 weather events such as ice storms and hurricanes. Improvements that reduce system sensitivity  
42 are still possible despite this uncertainty. Mirza (Mirza, 2004) summarizes several of the issues  
43 that led to the high damages in Quebec from the early 1998 ice storm in southeastern Canada  
44 and neighbouring areas in the northeastern United States. These include high reliance on  
45 electricity for space heat in Quebec, use of very high voltage long distance heavy transmission  
46 lines that are vulnerable to icing, lack of climatologically adequate or consistent standards for  
47 transmission towers (although they generally exceeded normal standards), lack of adequate  
48 backup power (many areas are served by only one power line), and lack of emergency plans for  
49 supplying and restoring power.  
50

1 *Water and Sewer*

2 If water becomes less reliably available, this may pose challenges to certain “water-hungry”  
3 industries that depend on large volumes of water. In the United States, a survey of water  
4 managers indicated that 36 out of 47 states surveyed (excluding California, New Mexico, and  
5 Michigan) anticipated that they will face local, regional, or state wide water shortages some time  
6 during the next ten years. Some of the nation’s highest population growth rates are projected for  
7 western states where water is already in short supply (GAO (General Accounting Office), 2003).  
8 See Freshwater Resources, Section 14.4.1 Based on an assumption of 15% increase in heavy  
9 precipitation developed from a literature survey, Watters *et al.* developed an assessment of urban  
10 stormwater infrastructure needs in Burlington and Ottawa, Ontario, Canada that consisted of both  
11 structural and non-structural measures. Effective retrofit options that provide the required peak  
12 discharge reductions included downspout disconnection (50% of connected roofs), increased  
13 depression storage (by 45 m<sup>3</sup>/impervious hectare), and increased street detention storage (by  
14 40m<sup>3</sup>/impervious hectare) (Watters *et al.*, 2003).  
15

16 *Construction*

17 As projected in the TAR, the construction season in the northern United States and southern  
18 Canada will lengthen with increases in temperatures. In northern Canada and parts of northern  
19 Alaska, however, areas dependent on seasonal delivery of heavy goods such as construction  
20 materials will have a shorter period of time in which to achieve delivery. In addition, construction  
21 methods will have to change in northern Alaskan and Canadian areas currently underlain by  
22 permafrost (Cole *et al.*, 1998) at high expense. Replacement of individual support members for the  
23 Trans-Alaska Oil Pipeline, for example, costs about US\$20 million (1998 dollars) (Cole *et al.*,  
24 1998). More attention will have to be paid to adequate drainage and removal of peat. Some areas  
25 may become too wet to be usable. See Chapter 15 Polar Regions.  
26

27 *Transportation*

28 For North America’s transportation system, the most serious issue is likely to be coastal flooding,  
29 especially along the Gulf and Atlantic coasts, because of sea-level rise and storm surges (Burkett,  
30 2002) (section 14.4.3).  
31

32 The long-term viability of some inland navigation routes is in question because of projections of  
33 lower water levels, due mainly to increased evaporation. Reduced water depth in channels in the  
34 Great Lakes-St. Lawrence Seaway system would translate into the need for “light loading” with  
35 serious economic consequences, notwithstanding the likelihood of an extended shipping season  
36 due to reduced ice coverage (Quinn, 2002). Lower water levels would also create periodic  
37 challenges for river traffic, reminiscent of the stranded barges on the Mississippi River in 1988  
38 (du Vair *et al.*, 2002) Adaptive measures, such as deepening channels, would need to address  
39 both institutional and environmental challenges (Warren *et al.*, 2004).  
40

41 Increased winter temperatures in the north, as already evidenced, would reduce the reliability of  
42 transport. Permafrost degradation reduces surface bearing capacity and potentially triggers  
43 landslides (Smith and Levasseur, 2002). Ice roads, which are constructed by clearing a route over  
44 frozen terrain and service remote communities, would have a shorter season (Lonergan *et al.*,  
45 1993). Recent advances in design and construction have reduced disturbances in the thaw-  
46 sensitive permafrost, and solutions to permafrost melting and winter road access exist. But all of  
47 these are associated with high costs because of the harsh and fragile northern environment  
48 (Warren *et al.*, 2004).  
49

50 An increase in the frequency, intensity and duration of heat spells is expected, and this raises

1 concerns over pavement integrity because of the potential for softening and traffic-related rutting  
2 as well as the migration of liquid asphalt (flushing and bleeding) to pavement surfaces  
3 (Zimmerman, 2002). High temperatures are also of concern for rail operations, as track may  
4 buckle or kink (Rosetti, 2002). However, there are potential offsetting effects. At present,  
5 extreme cold is more problematic than heat for transport systems throughout Canada and northern  
6 parts of the U.S. (Warren *et al.*, 2004). Also, there is an opportunity to integrate current  
7 understanding of climate change into transportation infrastructure design and construction.

8  
9 Potential changes in storm patterns may affect maintenance and safety. More frequent or intense  
10 winter rainfalls would potentially increase flood risks (e.g., in California) (du Vair *et al.*, 2002).  
11 Winter road maintenance needs are expected to be reduced overall but may increase in some  
12 regions (Pisano *et al.*, 2002). Less severe winters are also expected to generate mobility benefits,  
13 however, the safety effects are as yet undetermined, and may indeed be minimal, given risk  
14 estimates for different types and intensities of precipitation (Andrey and Mills, 2003). While re-  
15 engineering may solve some of the concerns about infrastructure, other adaptations are more  
16 likely to revolve around information systems that are being developed and implemented  
17 independent of climate change (Warren *et al.*, 2004). There is also the possibility that a  
18 movement toward a more sustainable transportation system will introduce added resilience to  
19 weather hazards.

20  
21 There are concerns that future changes in hydroclimatic events, particularly extreme rainfall and  
22 snowmelt, could result in more frequent disruptions of the transportation corridors in the  
23 mountains of western Canada as a result of increased landslide (Evans and Clague, 1997).  
24 Changnon *et al.* (Changnon *et al.*, 2001), in a study of U.S. national economic losses and gains  
25 due to weather variability between 1950 and 1997, found an annual average national loss value of  
26 \$17.5 billion and an average gain value of US\$5.8 billion (1997 dollars), about 0.2% of U.S. GDP.  
27 Energy use costs (US\$4.7 billion per year) ranked highest followed by those due to hurricanes,  
28 floods, and crop losses due to temperature and rainfall extremes (not storms). A recent economic  
29 assessment using three climate scenarios for 2060 (temperature increases between 1.5°C and  
30 5.0°C with precipitation increases of 0 to 15%) estimated a range of economic impacts from \$36  
31 billion in benefits to \$19 billion in losses (Mendelsohn and Smith, 2002), about 0.1% of GDP. The  
32 U.S. National Assessment in 2001 found somewhat smaller impacts (NAST (National Assessment  
33 Synthesis Team), 2001), but did not attach economic values to all identified impacts.

#### 34 35 36 ***14.5.9 Integrative and Quality of Life Impacts***

37  
38 Climate change is one of many dynamics in a rapidly changing world. The challenge of  
39 projecting the impacts of climate change is amplified by the uncertainty of the context in which it  
40 is occurring and will occur. In general, challenges from climate change will not appear as isolated  
41 effects on a single sector, region, or group. They will, instead, appear as new dimensions of the  
42 broad set of issues associated with economic development, environmental sustainability, and  
43 personal fulfilment (quality of life). Most of the research on climate change impacts focuses on  
44 individual sectors or processes, with limited attention to interactions among suites of  
45 simultaneously changing processes and impacts. Integrated assessment models synthesize impacts  
46 across a range of economic activities, but typically with formulations not intended to accurately  
47 characterize interactions among individual impacts – other issue is that they produce net impacts  
48 often hiding the regional distributive and equity issues. Many integrated assessment studies have  
49 a regional focus (Edmonds and Rosenberg, 2005), but few are structured to explore consequences  
50 of interactions among regions.

1  
2 Little of the literature reviewed in this chapter (or in this volume) addresses interactions among  
3 sectors that are all impacted by climate change, especially in the context of other changes in  
4 economic activity, land use, human population, and changing personal and political priorities.  
5 Similarly, knowledge of the impacts on North America of climate change in other regions, is very  
6 limited. Consequences for North America from these two classes of climate-change impacts could  
7 potentially dominate direct, local impacts, or they could be of only secondary importance.  
8 Though quantitative information on interactive and indirect impacts is unavailable, a general  
9 picture of the kinds of effects with the potential to be important is emerging. The following  
10 examples introduce some of the possibilities.

11  
12 *Interactive Impacts*

13 Most of the work on agriculture impacts has focused on rain-fed agriculture. While rain-fed  
14 agriculture dominates the planted area in North America, irrigated agriculture constitutes nearly  
15 half the total yield and is the dominant management practice for many high-value crops. For  
16 many of these crops, profitability is highly dependent on the price of water. Future increases in  
17 competing demands for water, including water for instream and ecological uses, could threaten the  
18 viability of irrigated agriculture in water limited regions.

19  
20 Air conditioning provides a mechanism for modulating the impacts of hot weather on human  
21 health, but at the cost of increased electricity consumption. Increased use of air conditioning in  
22 North America in recent decades has already shifted peak electricity demand from winter to  
23 summer. In regions where hydropower is a major source of electricity (e.g. Eastern Canada,  
24 British Columbia and the US Pacific Northwest), altered precipitation and competing demands for  
25 water may limit hydropower generation, especially during the summer months. In a warmer  
26 climate, opportunities for evaporative cooling may increase, but these may also be constrained by  
27 water availability.

28  
29 Biological invasives constitute some of the most serious threats to North American ecosystems,  
30 agriculture, and human health. Examples of invasives facilitated by climate change are rare. In the  
31 future, climate change, combined with changes in land use and long-distance transportation could  
32 substantially widen the range of targets for potential invasion. Where climate change stimulates  
33 changes in land use, both processes could create opportunities for invasives. In some cases, an  
34 invasive initiates a series of changes that lead to dramatic degradation of ecosystem services. Clear  
35 examples include insect pests and pathogens, including a number of agricultural diseases.

36  
37 *Indirect Impacts*

38 Impacts of climate change on agriculture will be diverse, with climate change contributing to  
39 increased yields in some areas of North America and decreased yields in others. The increasingly  
40 global market for agricultural products means that the economic viability of agriculture is  
41 determined by more than local yields. Thus, the profitability of commodity agriculture in the  
42 Midwest of the US and Canada is likely to be strongly affected by international supply and  
43 demand, with international demand for meat exerting a strong influence. Improved transportation  
44 options and crop varieties optimized for transportation are likely to continue to expand the range  
45 of locations and crops competing in the global marketplace. Subtle changes in agricultural  
46 productivity and costs around the world could lead to dramatic changes in the profitability and/or  
47 the crops utilized for North American agriculture.

48  
49 In an increasingly globalised world, the health of North American economies is not independent  
50 of the health of the global economy. If climate change slows global economic growth, the effects

1 could impact the economies of Canada and the US, even in the absence of direct effects.  
2 Alternatively, global costs of climate change mitigation could also have indirect effects on North  
3 American economies (Boehmer-Christiansen, 2003).

4  
5 Changes in the environment, especially in the distribution of resources like water, could lead to  
6 conflicts (Koshida *et al.*, 2005), perhaps including armed conflicts (Soffer, 2000; Rogers, 2004).  
7 The literature on conflicts linked to environmental problems is highly speculative. Neither  
8 empirical evidence nor a strong theoretical foundation supports the hypothesis that environmental  
9 degradation or changes in the distribution of environmental quality leads consistently to armed  
10 conflict (Barnett, 2003).

11  
12 Environmental scarcity may play a factor in migration patterns, but it is rarely the sole driver of  
13 migration (Barnett, 2003). To the extent that climate change creates environmental winners and  
14 losers, it may encourage migrations. Migration out of regions that become uninhabitable as a  
15 consequence of sea level rise are especially likely. The implications of these for the economy and  
16 security of the US and Canada will depend on a number of other factors, especially institutional  
17 and cultural responses (Goldstone, 2001).

18  
19 Globalization tends to create economic winners and losers. Climate change may have much the  
20 same effect (O'Brien and Leichenko, 2000). If the negative impacts of these two large-scale  
21 global trends are both focused in the same regions, the implications could profoundly reinforce the  
22 global distribution of income inequality (O'Brien and Leichenko, 2003). Although North America  
23 is unlikely to be at the eye of this storm of negative effects, the possibility that there are centres of  
24 highly negative impacts may have important implications for future global economic growth,  
25 equity, and security.

## 26 27 28 **14.6 Adaptation**

29  
30 In the context of climate change, adaptation refers to adjustments in behaviour due to projected  
31 climatic conditions or extreme events, seeking to reduce the cost of adverse impacts or to realize  
32 positive opportunities (Easterling *et al.*, 2004) Many adaptive choices and actions are evident in  
33 Canada and the United States (NAST (National Assessment Synthesis Team), 2000b; Lemmen  
34 and Warren, 2004). Most are reactive, driven by experience with recent changes in climate or  
35 extreme events (Paavola and Adger, 2002). Some adaptation is proactive, influenced by expected  
36 changes in the climate. A third approach may be the absence of an adaptive response – inaction  
37 (Smit and Pilifosova, 2003).

38  
39 There is considerable adaptive capacity in Canada and the United States (NAST (National  
40 Assessment Synthesis Team), 2000b; Lemmen and Warren, 2004). However, capacity must be  
41 mobilized to realize adaptive action. Changes in behaviour and practices are essential to reduce  
42 the threat of adverse impacts of climate change or to realize potential benefits. In Canada and the  
43 United States the decision makers who can implement adaptive practices include individuals,  
44 businesses, communities and government.

### 45 46 47 **14.6.1 Practices and Options**

48  
49 Canada and the United States are market-based economies, so much adaptive behaviour is based  
50 on decisions made by individuals, business and communities. They react to local or regional

1 climatic events, and may proactively anticipate future changes. Governments adapt their own  
2 practices and formulate policies that provide incentives for others to change behaviour and  
3 practice. Governments also support development of adaptive capacity of individuals, businesses  
4 and communities by sharing knowledge about the climate and information about adaptive  
5 practices and options. The process of learning and adapting, however, needs to be promoted, more  
6 than simply identifying certain tools or technologies (Hagmann and Chuma, 2002). Despite many  
7 examples of adaptive practices in North America, further adaptation is needed to better manage  
8 the risk of loss due to current perils. This adaptation deficit is evident in the rapid increase in  
9 property damage across Canada and the U.S. over the past several decades.

#### 11 *Individuals invest in adaptation*

12 Individuals in North America pursue a wide range of practices when adapting to weather,  
13 including variability and extremes. Some regularly check the weather forecast to support short-  
14 term decisions like what clothing to wear (Lemmen and Warren, 2004). Vacation and other longer  
15 term decisions are influenced by seasonal forecasts (Kunreuther and Kleindorfer, 2001). Extreme  
16 weather warnings can trigger safety behaviour, like evacuations or relocation to a shelter  
17 (Simmons *et al.*, 2002b). Judgements about adaptations are typically relative to normal conditions  
18 for the location and time of year, with some deviation from the norm deemed acceptable.

19  
20 Short-term forecasts and current weather can have other affects on behaviour. When a storm  
21 strikes, for example, driving behaviour changes (Andrey, 2005). Average speed decreases and the  
22 distance between vehicles increases. The adjustment in driving behaviour is, however, often not  
23 sufficient to fully address the peril, because the number of collisions increases by 70% during  
24 inclement weather like fog, rain or snowfall, and traffic fatalities more than double during extreme  
25 precipitation (Andrey, 2005).

26  
27 Climate experience also influences decisions about shelter. Some people choose homes in the United  
28 States and Canada that are designed to address expected local weather conditions (Kunreuther and  
29 Kleindorfer, 2001; Kovacs, 2005). Expected weather conditions such as cold, humid, hot, dry or hail  
30 affect choices about foundation, roof, wall-cladding or other design elements (Building Science,  
31 2005). The slope of the roof, for example, is partially determined by the expected loading from snow  
32 or heavy rain. The choice of roofing materials is influenced by the threat of wildfire, hail or severe  
33 wind. Also, attention to concerns about heating systems and insulation is greater in regions with cold  
34 winters, and to cooling in regions with warm summers (USGCRP, 2004).

35  
36 Adaptive choices by individuals are entwined in climate, social and economic considerations. The  
37 growing investment in air conditioning in both vehicles and homes across North America reflects  
38 both climate and economic considerations. The number of houses in the United States with central  
39 air-conditioning tripled in the last 25 years (United States Census Bureau, 2003). In 2000, most of  
40 the cars produced in North America had air-conditioning (Ward's Automobile Report, 2002).  
41 These changes may have been influenced by warming, but with a role for declining costs for  
42 equipment and changing expectations.

#### 44 *Businesses invest in adaptation*

45 It is estimated that 70% of businesses face weather risk of some sort, and the impact of climate on  
46 businesses in the United States is an estimated US\$200 billion per year (Lettre, 2000). Through  
47 effects on customer demand or the production process weather can affect almost any industry.  
48 This includes resource industries like agriculture and forestry, manufacturing, and most service  
49 industries, like tourism. Expected changes in the climate will present businesses with new risks,  
50 but also new opportunities (Byers and Snowe, 2005).

1  
2 A changing climate can influence both demand for and supply of a product. For example, the  
3 golfing season is expected to start earlier and end later in the season, but there will be an increased  
4 loss of days due to inclement weather (Singh, 2005). Ski resort operators are investing in lifts to  
5 reach higher altitudes and snow-making equipment (Elsasser *et al.*, 2003). With advanced weather  
6 forecasts, some farmers adjust crops planted, irrigation strategies, and other aspects of  
7 management, including crop varieties planted (Smit and Wall, 2003).

8  
9 Some organizations are taking a proactive approach to adapting to climate change. Insurance  
10 companies have begun introducing incentives for homeowners and businesses that invest in loss  
11 prevention strategies (Kim, 2004). Rising hazard damage to insured property has led the insurance  
12 industry to invest in research to prevent hazard loss, and adjust traditional pricing models (Kovacs  
13 and Wakeford, forthcoming). Georeferenced information is particularly useful, as it can be used to  
14 identify recurrent damage patterns, and to resolve insurance claims (Munich Re., 2004).

15  
16 In agriculture, the conceptual divide between adaptation and mitigation approaches to climatic  
17 change has become less pronounced, with greater recognition that mitigation measures such as  
18 carbon sequestration and improved agricultural soil and water-conservation provide co-benefits  
19 that expand the adaptive capacity of farmers, improve water quality in adjacent water bodies, and  
20 help sustain compelling rural landscapes (Boehm *et al.*, 2004; Butt and McCarl, 2004; Dumanski,  
21 2004; Feng *et al.*, 2004; Murray, 2004).

22  
23 However, there are few examples of companies in North America proactively adapting their  
24 practices in anticipation of future changes in the climate. Most evidence of adaptive actions  
25 reflects responses to changes in current climate norms or extremes.

#### 26 27 *Communities invest in adaptation*

28 Some adaptation strategies are most effective when addressed at the community level. These  
29 include adaptations to the risk of damage due to flood, wildfire, or tornado. These actions may be  
30 supported by land use planning, local regulations, building code enforcement, community  
31 education and investments in critical infrastructure.

32  
33 Many communities across North America are working to address the threat of flood damage. This  
34 may involve land-use planning, as well as engineered structures, like dams, dykes and levees to  
35 reduce the risk of overland or coastal flooding (Duguid, 2002). Flood losses persist in many  
36 communities despite efforts over many decades. The city of Peterborough, Canada, after being  
37 struck by two 100-year flood events within three years, invested in new infrastructure and land-  
38 use planning (Hunt, 2005). The flooding had four causes: unprecedented rainfall, insufficient  
39 storm sewer capacity, poorly defined overland flow routes and floodwater getting into the sanitary  
40 sewer system (UMA Engineering, 2005). To combat these causes, the city has flushed the  
41 drainage systems and replaced the trunk sewer systems so they are now designed to meet the  
42 current five-year flood criteria (Hunt, 2005). This city has not, however, moved the design to  
43 cope with 10-year, 20-year or more infrequent extreme floods.

44  
45 A comprehensive wildfire and interface fire management strategy has many dimensions with  
46 community-scale components. These include healthier forests managed with controlled burns and  
47 thinning, and resilient communities that use appropriate roofing materials and maintain a  
48 defensible space around each building. FireWise and FireSmart are programs promoting wildfire  
49 safety in the U.S. and Canada (FireSmart, 2005; FireWise, 2005). Individual homes and  
50 businesses can pursue these strategies, but the greatest reduction in the risk of fire damage will be



1 in communities that work together (McGee and Reinholdt, 2003). The District of Langford in  
2 British Columbia, Canada, has established a planning model that requires the expedient removal  
3 of debris, and requires that proposals for new development include assessments prepared by a  
4 registered biologist and a registered engineer on the interface fire risk (District of Langford,  
5 2004).

6  
7 Rapid coastal development and population growth are occurring in many areas that are physically  
8 sensitive due to low backshore elevation and easily eroded coastal deposits or rocks. Some of the  
9 most aggressive adaptation measures to past extreme events have taken place in Galveston, Texas,  
10 with its massive seawall and raised grade, an engineering response to devastating storm impacts in  
11 1900 (Bixel and Turner, 2000). Yet fading memories, new arrivals, and high demand for  
12 waterfront property have resulted in growing coastal development along the low-lying,  
13 unprotected, sandy barrier coast to the west of this city.

14  
15 Some large centres (such as New Orleans) and important infrastructure (such as the only highway  
16 and rail link between Nova Scotia and the rest of Canada) are behind dykes that provide  
17 progressively less protection unless raised on an ongoing basis. Some potential damages may be  
18 averted through enhanced protection (for example, raising dykes), redesigned structures (as in the  
19 case of Confederation Bridge between New Brunswick and Prince Edward Island; (Warren *et al.*,  
20 2004), raising the grade (as in Galveston, TX, following the 1900 storm; (Bixel and Turner, 2000),  
21 or relocation (Titus, 2002). Protection strategies should be broadly re-evaluated on a regular basis,  
22 given the life expectancy of most transport facilities, and the value of the infrastructure at risk.

23  
24 Some communities are involved in public awareness and education programs to better inform  
25 residents of climate extremes and variability. Many people recognize climate change as an issue,  
26 but they do not understand that solutions may require lifestyle changes. Adaptation yields greater  
27 benefits when those at risk become acquainted with the potential effects of climate change  
28 (Government of Manitoba, 2002). Climate change is now part of the high school curriculum in the  
29 province of Manitoba, Canada. To reach a broader audience, the Manitoba Climate Change  
30 Connection was established to promote public education and outreach (Government of Manitoba,  
31 2002)

32  
33 Community-focused approaches are generating other benefits like engagement of a wide variety of  
34 stakeholders, including individuals, local government, local decision-makers, and NGOs (Murphy,  
35 2004; CIDA (Canadian International Development Agency), 2005). A challenge is that  
36 stakeholders may bring conflicting interests to community discussions about adaptation. This is  
37 often evident in debates about water use during periods of drought. Also, adaptive decisions in the  
38 best interest of the community frequently restrict the actions of property owners, leading to  
39 conflict in market-based societies like Canada and the U.S.

#### 40 41 *Governments invest in adaptation*

42 Governments and their agencies in Canada and the U.S. provide information to support efforts by  
43 individuals, businesses and communities to make appropriate decisions about adaptation (NAST  
44 (National Assessment Synthesis Team), 2000b; Lemmen and Warren, 2004). This includes impact  
45 studies, historic weather data, weather warnings and local climate forecasts. Decision makers need  
46 information about a broad range of climate elements, like temperature extremes for heat alerts,  
47 frost free days for agriculture, and extreme events for insurance, severe wind and snow load for  
48 home building, and heavy rainfall for storm sewer construction.

49  
50 Governments in North America support adaptation research, seeking to share information about

1 options, impacts and the consequences of adaptation. For example, the U.S. will invest US\$5  
2 billion in 2005 alone (USGCRP, 2004). As well, the U.S. (NAST (National Assessment Synthesis  
3 Team), 2001) and Canada (Lemmen and Warren, 2004) have both published national assessments  
4 exploring the impact of climate change on society and adaptive options.

5  
6 Public institutions can shape incentives or confront disincentives for decision makers considering  
7 investments in adaptation. Options include tax assistance and grants. Incentives to improve  
8 resilience to extremes would reduce government costs for disaster management. In the U.S.,  
9 Oklahoma provides US\$500 cash incentives to homeowners that invest in tornado shelters  
10 (Simmons *et al.*, 2002b). As well, the National Flood Insurance Program is changing its policy to  
11 reduce the risk of multiple flood claims. The Program paid over US\$200 million per year in losses  
12 to properties that sustained flood damage on multiple occasions (Howard, 2000). The ‘two and  
13 you’re out rule’ has been implemented to require households that have made two flood-related  
14 claims to elevate their structure to one inch above the 100-year flood level, or relocate. To  
15 complement this, there has been more than US\$500 million invested in flood mapping over the  
16 last three years (Larson, 2004).

17  
18 Governments have also invested in structural projects to protect citizens from climate hazards  
19 (Kovacs and Kunreuther, 2001). The Canadian and U.S. Governments have established national  
20 Doppler radar networks. Among other benefits, the Doppler radar systems improve tornado  
21 warnings. One study found that as lead time on tornado warnings in Oklahoma increased from 5.3  
22 minutes to 9.5 minutes, injuries declined by 40 percent, and fatalities decreased by 45% (Simmons  
23 *et al.*, 2002b). Another study found that the full benefits of the new radar system for Canada were  
24 not realized because of significant cutbacks in the staff available to assess weather information,  
25 and the elimination of local weather offices (Murphy *et al.*, 2005).

#### 26 27 28 **14.6.2 Integration Issues**

29  
30 Human society adapts to change, although frequently with some resistance and delay. Integrating  
31 climate considerations into the array of factors that influence adaptive decisions is a continuing  
32 challenge. It is also one of the most important components of preparing society to deal effectively  
33 with the future. Three areas where integration challenges are evident involve the role of  
34 experience in shaping expectation, the influence of socio-economic factors, and the importance of  
35 establishing means for self-organization. An unexpected social or economic change, including a  
36 major shift in technology or political priorities, could affect society’s ability to respond to climate  
37 change (NAST (National Assessment Synthesis Team), 2000b).

#### 38 39 *Experience and knowledge shape adaptive behaviour*

40 Experience and knowledge shape expectations, and expectations shape behaviour (Slovic, 2000).  
41 Individuals, businesses, communities and governments develop their practices and systems based  
42 on climate norms, and, to a lesser extent, the risk of extremes. Unless systems are already at their  
43 limits, minor variations in the weather do not bring significant benefits or costs for society. Major  
44 deviations from the norm can be very disruptive (Lettre, 2000; Munich Re., 2004).

45  
46 The behaviour of people and systems in North America reflects local climate experience (Schipper  
47 *et al.*, 2003). An integration challenge is to support adaptation of governments, communities,  
48 industries and individuals to future climate events that may exceed historic climate norms.  
49 Decision-making related to climate change is a collective process in which a variety of concerns  
50 such as equity, ecological protection, economics, ethics and poverty-related issues, are of special

1 significance for current and future generations (IPCC, 2005).  
2  
3 Experience and knowledge shape coping strategies (Blaiklie *et al.*, 1994; Adger and Vincent,  
4 2005). Canadians and Americans, for example, have invested in flood management systems and  
5 well-constructed buildings that reflect historic climate experience (UMA Engineering, 2005).  
6 Experience generally has a greater influence over decision makers than do projections of future  
7 climate trends and impacts (Co-operative Programme on Water and Climate, 2005). For example,  
8 building codes in North America require new construction capable of coping with historic local  
9 climate conditions, but not with climate projections.  
10  
11 Specific examples of adaptive behaviour that have been significantly influenced by projections of  
12 future changes in the climate are still rare. An example of proactive adaptation is the  
13 establishment of heat-health alert systems in Philadelphia, Toronto and some other communities  
14 across North America (Kalkstein, 2002). These systems identify climate conditions dangerous to  
15 people's health and warn the public (Koppe *et al.*, 2004). Fatalities from past heat waves  
16 influenced the decision to establish these programs, but predictions that the frequency and severity  
17 of heat waves will increase was also a critical factor.  
18  
19 Climate extremes often reveal a community's vulnerability or resilience (RMS (Risk Management  
20 Solutions), 2005). A resilient system has likely proven its ability to adapt to historic climate  
21 fluctuations. This would include communities, industries and individuals that have responded  
22 socially, economically and politically to past extremes. These experiences provide insights into  
23 potential adaptive responses to future events. For example, since the 1998 ice storm in Canada and  
24 New England, Canada's two most populous provinces, Ontario and Quebec, have taken significant  
25 measures to strengthen emergency preparedness and response capacity. These include mandating  
26 that all municipalities prepare and submit comprehensive, risk-based emergency management  
27 strategies, so they are better positioned to cope with future extreme events. In two communities  
28 with similar exposure to tornadoes, adaptive behaviour was greater in the community that  
29 experienced a tornado three years earlier than in the community with no direct experience  
30 (Murphy *et al.*, 2005). But adaptive actions do not always follow significant emergencies,  
31 cautioning that the nature of the event influences how society integrates the exposure into its  
32 behaviour (Murphy, 2004).  
33  
34 *Socio-economic factors*  
35 Socio-economic trends over the past few decades include rising affluence, increasing income  
36 inequality (OPHA (Ontario Public Health Agency), 2002), an ageing population (Burleton, 2002),  
37 changing energy prices, and growth of major urban centres (Munich Re., 2005). Combined with  
38 new trends that will emerge, life in North America is expected to be as different in fifty years from  
39 now as the transformation experienced over the past fifty years (Kovacs and Wakeford,  
40 forthcoming). Changes in climate, and extreme weather, represent one more factor competing for  
41 the attention of decision-makers.  
42  
43 Wealth is a key determinant of adaptive capacity. Wealthier societies tend to have access to  
44 technology, schooling and training, information, infrastructure, and stable institutions (Easterling  
45 *et al.*, 2004). These factors build capacity for individual and community action to adapt to climate  
46 change.  
47  
48 But wealth is not a sufficient determinant of adaptive capacity (Moss *et al.*, 2001). Even in  
49 countries like Canada and the United States – which are well adapted in aggregate – the poor and  
50 marginalized have historically been most at risk from climatic shocks (Turner II *et al.*, 2003).

1 There is evidence of a positive relation between income inequality and vulnerability (Yohe and  
2 Tol, 2002). Even within the wealthiest developed countries, some regions, localities, or social  
3 groups, have lower capacity to adapt (O'Brien and Vogel, submitted). Finally, complacency can  
4 prevent wealthy societies from taking action when it is product or economically efficient.

5  
6 Adaptive practices are an integral element of observed behaviour, and relatively few actions  
7 can be designated solely as adaptation to climate change (Smit and Pilifosova, 2003). Indeed,  
8 climate considerations may be largely ignored, even when they are potentially important. For  
9 example, most coastal communities in North America are increasingly vulnerable to climate  
10 perils. Yet the coastal population grew by more than 33 million between 1980 and 2003, with  
11 the growth driven by a combination of economic opportunity and lifestyle preferences (ABI  
12 (Association of British Insurers), 2005). Even experience with extreme events, like the impact  
13 of hurricanes in Florida and tornadoes in Oklahoma, has not diminished population growth and  
14 economic expansion.

#### 15 16 *Capacity for self organization*

17 Emergency response systems in North America are based on the philosophy that households are  
18 primarily responsible for their own safety after a disaster (Kovacs and Kunreuther, 2001). When a  
19 household is overwhelmed it looks to its community for support, relying on friends, family and  
20 other social networks that can be an important source of physical and emotional support (Cutter *et*  
21 *al.*, 2000; Enarson, 2000).

22  
23 Social capital can enhance the ability of a community to cope with extreme climate hazards  
24 (Mohan and Mohan, 2002). Communities with a rich stock of social networks and civic  
25 associations are better positioned to confront vulnerability, resolve disputes and realize new  
26 opportunities (Buckland and Rahman, 1999; Hutton, 2001). Social capital can also have some  
27 negative effects. For example, 'old boys clubs' may act as barriers to social inclusion and  
28 mobility, and networks may divide some communities as outsiders are treated with suspicion  
29 (Fukuyama, 2002; Kawachi, 2002). The benefit of networks is that they tend to help neighbours  
30 and family, while the disadvantage is that the needs of strangers and isolated individuals may not  
31 be met.

32  
33 Social cohesion increases in the immediate aftermath of extreme events. Lasting effects are,  
34 however, few. Perceptions can return to pre-disaster levels in as little as a month (Sweet, 1998),  
35 though they may persist for three years or more after an event (Murphy *et al.*, 2005).

36  
37 Adaptation practices more effective when they accommodate the needs and priorities of  
38 vulnerable groups in a manner that fosters positive change in everyday life (Hutton, 2001).  
39 Building resilience and strengthening coping capacity can prevent hazards from becoming  
40 disasters (Trujillo *et al.*, 2000).

41  
42 Adaptation to minimize the adverse effects or realize the potential benefits of climate change often  
43 requires a capacity for self organization. Associations, networks and other institutions contribute  
44 to adaptive capacity (Adger, 2003 collective action). This is evident when a community responds  
45 to climate extremes and institutions in North American, like the Red Cross and Mennonite  
46 Disaster Service, organize community members to minimize the adverse impact. In addition,  
47 organizations in the United States, like the National Voluntary Organizations Active in Disaster,  
48 can help support community-based efforts.

### 1 *14.6.3 Constraints*

2  
3 The main constraints to the development of adaptive capacity are: social and cultural barriers;  
4 financial and market barriers; and, informational and technological barriers (Brooks, 2003 risk and  
5 adaptation).  
6

#### 7 *Social and cultural barriers*

8 Adaptive capacity is high in Canada and the United States. A system with high adaptive capacity  
9 is better able to cope with, or benefit from, changes in the climate. Capacity, however, does not  
10 ensure positive action or any action at all. Societal values, perceptions and levels of cognition  
11 shape adaptive behaviour (Schneider, 2004). Beyond the important role of information and  
12 experience, public opinion and social norms influence the implementation of adaptation measures.  
13

14 Information about the climate is often a small part of the overall decision-making process (Slovic,  
15 2000; Leiss, 2001). The concept of mainstreaming climate risk describes processes that would  
16 bring explicit consideration of climate into decision-making processes (Dougherty and Elasha,  
17 2004). Within government, this may include revising national policies, programs, and plans; or  
18 revising local development projects and activities.  
19

20 After the extensive property damage in Florida during Hurricane Andrew in 1992, significant  
21 improvements were made to the building code in some counties. If all properties in south Florida  
22 met this stricter code, not just new construction, then property damage from a repeat of Hurricane  
23 Andrew would drop by nearly 45 percent (AIR (Applied Insurance Research, 2002). However,  
24 Florida is still experiencing increases in damage from hurricanes. This is due to Florida having  
25 one of the highest population growth rates in the United States (ABI (Association of British  
26 Insurers), 2005). Property damage from a repeat of Hurricane Andrew would double as a  
27 consequence of increased development and rising property values. Climate considerations are not  
28 yet a central element for decision makers.  
29

#### 30 *Financial and market barriers*

31 Most adaptive decisions are made by individuals, industry and communities acting to preserve  
32 their perceived self-interest. This includes zoning regulations, land use restrictions and other  
33 community planning. Property owners and communities are motivated to protect and preserve the  
34 value of their assets. Their decisions are influenced by the actions of public agencies that provide  
35 climate information and warnings, as well as knowledge about adaptive options, costs and  
36 feasibility. The situation is less clear with respect to non-market goods, including critical public  
37 infrastructure. Further complicating this issue, is the question of who should pay to adapt public  
38 goods?  
39

40 A number of communities in North America have made substantial investments in adaptation. For  
41 example, despite considerable public opposition, the government of Manitoba and the government  
42 of Canada invested in a floodway to redirect occasional excess water flow in the Red River around  
43 the city of Winnipeg. The water diversion project cost C\$63 million. Since construction was  
44 completed in 1968 the floodway has successfully been used thirteen times to avoid several billion  
45 dollars in damage (Duguid, 2002). The 1997 flood almost exceeded the peak capacity of the  
46 floodway, leading to a decision to invest further in flood protection for Winnipeg. The cost of  
47 enlarging the floodway will be more than ten times the cost of the original project (Duguid, 2002).  
48

49 All societies have developed coping mechanisms in response to extreme events. Some of these  
50 are quite successful, but others are not, as is evident in loss of life and injuries attributed to climate

1 risk, economic impacts, and time before the impact of these shocks fade and economies return to  
2 their previous growth paths (Yohe and Tol, 2002).

3  
4 Adaptation is not always timely despite significant adaptive capacity. For example, despite  
5 adaptations to heat stress in residences and health services (Weisskopf *et al.*, 2002b), heat waves  
6 in North America continue to cause high levels of mortality even though relatively inexpensive  
7 adaptations are available.

#### 8 9 *Informational and technological barriers*

10 Individuals, businesses and communities regularly adapt their practices, primarily as a result of  
11 socio-economic developments. Adaptation decisions should be supported with complete  
12 information about climate projections and technological options. A number of private, academic  
13 and public agencies in Canada and the United States provide some information of this nature,  
14 although its penetration into action is questionable. Expanded information on climate impacts,  
15 daily and seasonal weather forecasts, severe weather warnings, customized local climate  
16 information, climate research, and assessments of adaptive practices could all increase the  
17 effectiveness of adaptations.

18  
19 Confidence in the assessment of climate risks depends on the availability of historic climate  
20 records, and the capacity to forecast future events. Weather records in the United States and  
21 Canada are generally reliable, but the absence of historical data can be a barrier to support for  
22 adaptation (Mehdi, 2003). For example, the reduction in budget and staffing at the Meteorological  
23 Service of Canada in the late 1990s, including the closure of all local weather offices, is a barrier  
24 to the capacity to examine and forecast dangerous weather events in Canada (Murphy *et al.*,  
25 2005). Improvement in the ability to forecast hazards and provide disaster information is a high-  
26 priority in the United States (National Science and Technology Council *et al.*, 1996).

27  
28 The lack of understanding of climate change is another barrier to adaptation. The uncertainty  
29 surrounding both the future projections of climate change and the effectiveness of planned  
30 responses to it is often used as justification for inaction. Knowledge gaps in homeowners'  
31 awareness of insurance coverage for climate extremes (Kovacs, forthcoming) and awareness of  
32 disaster safety options (Murphy, 2004; Murphy *et al.*, 2005) further constrain adaptive behaviour.

33  
34 Hidden adaptations tend to be undervalued, relative to obvious ones. For example, it costs about  
35 US\$5,000 to add storm shutters to a home located in a region that is regularly confronted by the  
36 threat of hurricane damage (Simmons *et al.*, 2002a). This adaptation is visible to anyone who  
37 looks at the home, including prospective buyers should the home be offered for sale. Indeed,  
38 homes with storm shutters in vulnerable regions typically sell for about US\$5,000 more than  
39 homes without this adaptation. However, non-visible retrofits, such as stronger tie-down straps  
40 better secure roofing in high winds, are not well recognized in the resale market.

#### 41 42 43 **14.6.4 Conclusion**

44  
45 The US and Canada have developed economies, extensive infrastructure, and mature public and  
46 private institutions that create a wide range of adaptive capabilities. These capabilities have led to  
47 numerous adaptations across a wide range of historical conditions, with notable successes and  
48 failures. A dominant theme in adaptive strategies is implementation based on past experiences,  
49 including climate. Resources for basing adaptation on projections of future climate are relatively  
50 immature. One key limitation is tools for decision-making under uncertainty. Another is

1 assessing the appropriate scale for implementing adaptations, especially choosing between  
2 responses practical at the scale of the individual property owner and actions that involve land-use  
3 and regional planning. Moving from reactive adaptations based on experiences with past weather  
4 to proactive, anticipatory adaptations in response to projected changes in climate presents a wide  
5 range of challenges. Progress on meeting these challenges is just beginning.

## 8 **14.7 Case Studies**

### 11 ***Box 1: The Columbia River System***

13 Fundamental climate change problem in the Columbia River basin is the projected radical decline  
14 in snowpack. Combined with this challenge is an extremely complex set of carefully balanced  
15 uses among hydropower, navigation, flood control, irrigation, municipal uses and maintenance of  
16 several populations of threatened and endangered species, whose current and projected needs for  
17 water over-commit even existing supplies. Finally, the institutions are complex, involving two  
18 sovereign nations (Columbia River Treaty, ratified in 1964), aboriginal populations with defined  
19 treaty rights (especially after the “Boldt decision” in United States vs. Washington in 1974),  
20 numerous federal, state, provincial, and local government agencies (Amlety, 2003). Moreover,  
21 there are significant issues of watershed management and (mainly non-point source) pollution in  
22 many of the tributaries, especially setting water quality and flow minimums for in-stream uses.  
23 Also, because the first-in-time first-in-right provisions of U.S. western water law prevail in the  
24 U.S. part of the basin, rights to withdraw water for offstream use (mainly irrigation, but also some  
25 municipal and industrial use, inflexible allocation schemes govern water distribution in some of  
26 the principal tributaries, significantly reduce the water available to junior water users (Gray, 1999;  
27 Scott *et al.*, 2004c)). Temporary water trading has been suggested as a method to avoid conflict  
28 between instream and irrigation uses under current climate variability (Huffaker *et al.*, 1993; Scott  
29 *et al.*), but this method has limits if climate changes (Scott *et al.*, 2004a). The Pacific Northwest  
30 Chapter and foundation report for the U.S. National Assessment (Parson *et al.*, 2001; Miles *et al.*,  
31 2002) indicate the complexities of some of the tradeoffs among multiples objectives for  
32 management of the Columbia River under climate change.

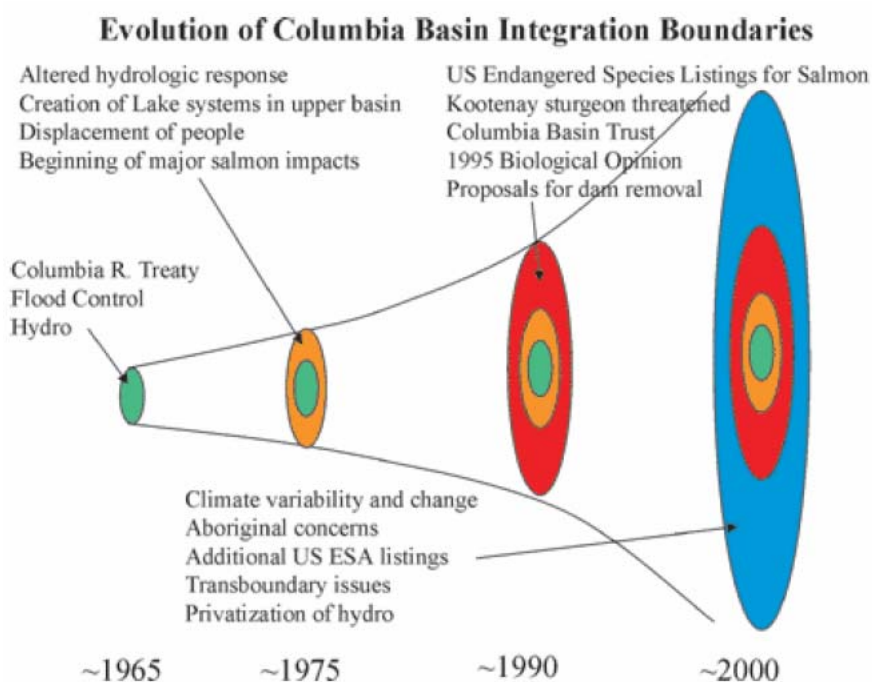
34 Projections of changes in reliability for six objectives under present operational rules, using two  
35 climate models for the 2020s, and one for the 2090s, are shown in Table 1 (Hamlet and  
36 Lettenmaier, 1999). Under present rules, reliability of firm energy is projected to remain near  
37 100%, while other uses suffer reliability losses up to 10%, similar to the effect of Pacific Decadal  
38 Oscillation (PDO). The effects of rule changes, which will interact with both climate change and  
39 variability, are likely to be even larger. For example, “fish-first” rules would reduce firm power  
40 reliability by 10% even under present climate, and by 17% in warm-PDO years. Adding the  
41 projected long-term climate trend would very likely reduce reliability even more, but these  
42 interactions have not yet been quantified. Increasing stresses on the system are highly likely to  
43 coincide with increased water demand, principally from regional growth but also induced by  
44 climate change itself. For example, an analysis of Portland’s municipal water demand for the  
45 2050s projected that climate change would impose an additional 5-8% increase in total summer  
46 demand (5% - 10% in peak day demand) on top of a 50% increase in summer demand from  
47 population growth (Mote *et al.*, 1999).

**Table 1:** Changes in Reliability of Various Columbia Management Objectives, Assuming Present Operating Rules (Mote *et al.*, 1999)

Objective	2020s			2090s
	Base Case	Hadley	Max-Planck	Hadley
Flood Control	98%	92%	96%	93%
Firm Energy	100%	100%	98%	99%
Non-firm Energy	94%	98%	87%	90%
Snake River Irrigation	81%	88%	76%	75%
Lake Roosevelt Recreation	90%	88%	79%	78%
McNary Fish Flow	84%	85%	79%	75%

While only small changes are projected in annual Columbia flow, seasonal flow shifts markedly toward larger winter and spring flows, and smaller summer and fall flows (Mote *et al.*, 1999), which could create significant challenges for future management of the river. Long-lead climate forecasts are being considered in the management of the river (Payne *et al.*, 2000; Hamlet *et al.*, 2002; Lettenmaier and Hamlet, 2003). Management of the tributaries of the Columbia for fish production, hydropower, irrigation, and recreation is extremely complex, already, and little thought has been given to the long term consequences of climate change to the management regime. For example, each of 43 sub-basins of the system has its own sub-basin management plan for fish and wildlife, none of which currently address the much reduced summertime flows expected under climate change in more than a superficial manner (Independent Scientific Review Panel and Independent Scientific Advisory Board (ISR/ISAB)).

The interaction of land and water issues is covered in Cohen *et al.* 2003. Figure 9 illustrates the growing complexity of the integration problem for management of the Columbia and its associated resources, only one part of which is climate change.



**Figure 14.9:** Expanding range of issues impacting decision-making on management of Columbia Basin water resources (Cohen *et al.*, 2003)



### Box 2: Wildfire and Disturbance dynamics

From 1920 to 1980, the area burned in wildfires in the US averaged about 13,000km<sup>2</sup>/yr. Since 1980 average annual burned area has almost doubled to 22,000km<sup>2</sup>/yr, and three major fire years have exceeded 30,000km<sup>2</sup> (Schoennagel *et al.*, 2004). The forested area burned from 1987-2003 is 6.7 times the area burned for the period 1970-1986, with a higher fraction burning at higher elevations (Westerling *et al.*, 2003). In Canada, area burned has averaged 30,000km<sup>2</sup>/yr but with three peak years of 60-76,000km<sup>2</sup> since 1990 (Stocks *et al.*, 2002). Warming climate encourages wildfires by drying the land surface, allowing more fire ignitions, and desiccated vegetation and hot dry weather allow fires to grow exponentially more quickly, ultimately determining the area (Westerling *et al.*, 2003). Gillett *et al.* (Gillett *et al.*, 2004) found a correlation of  $r = 0.77$  between warming summer temperatures of 0.8° C and the acceleration of wildfire burned area since 1970 in Canada (Figure 14.10). More active fire years in the southwestern US have been correlated with ENSO positive phases (Kitzberger *et al.*, 2001; McKenzie *et al.*, 2004), and higher Palmer Drought Severity Indices (Westerling *et al.*, 2003; Westerling and Swetnam, 2003). Relating climatic trends to fire activity is complicated by regional differences in seasonality of fire activity. Most fires occur in April – June in the SW and SE United States, and in July-August in the Pacific Northwest, Alaska, and Canada. Earlier snowmelt, longer growing seasons and higher summer temperatures, particularly in western North America, are synchronized with the increase of wildfire activity, along with dead fuel build-up from previous decades of fire suppression activity (Westerling *et al.*, 2003).

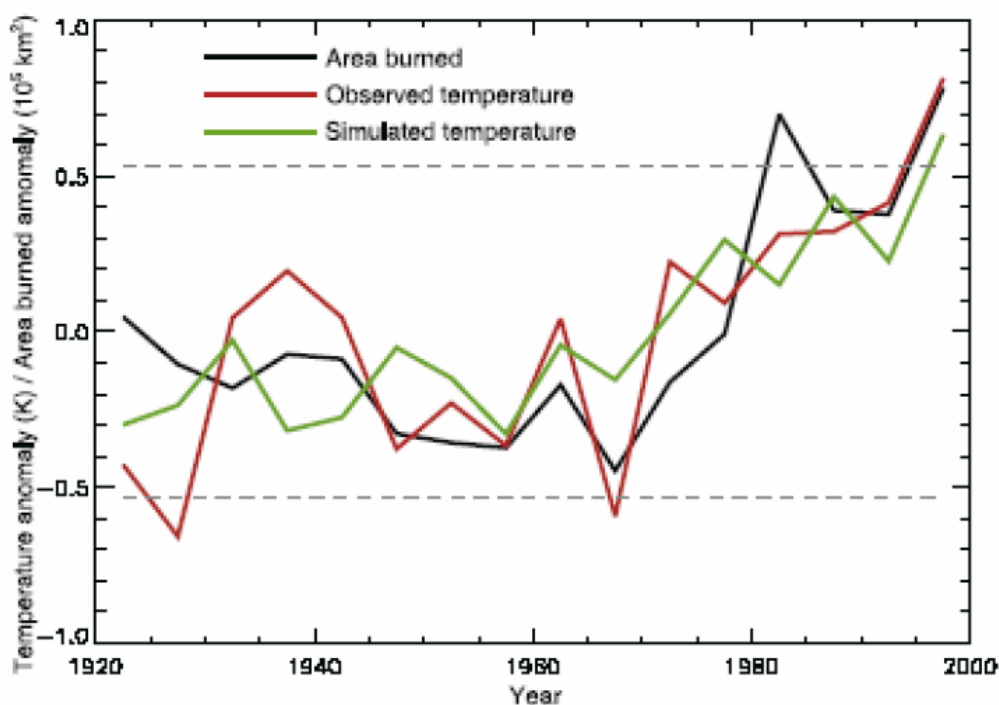


Figure 14.10: Temperature trend vs. Canadian fire area burned, 1920 - 1999 (Gillett *et al.*, 2004)

Insects and diseases are a natural part of all ecosystems, however in forests, periodic insect epidemics can erupt and kill millions of hectare of trees, providing dead, desiccated fuels for large wildfires. The dynamics of these epidemic outbreaks are related to insect life cycles that are tightly tied to climate fluctuations and trends (Williams and Liebhold, 2002). Many of the

1 northern  
2 insects have a two year life-cycle, and warmer winter temperatures allow a higher percentage of  
3 over-wintering larvae to survive. Recently, spruce budworm in Alaska have successfully  
4 completed their life cycle in one year, rather than the previous two (Volney and Fleming, 2000).  
5 Earlier warming spring temperatures allow a longer active growing season, and higher  
6 temperatures directly accelerate the physiology and biochemical kinetics of the life cycles of the  
7 insects (Logan *et al.*, 2003). Mountain pine beetle has expanded its range in British Columbia into  
8 areas previously too cold to support their survival (Carroll *et al.*, 2003). Multi-year droughts also  
9 reduce the available carbohydrate balance of trees, and their ability to generate defensive  
10 chemicals to repel insect attack (Logan *et al.*, 2003). Recent dieback of aspen stands in Alberta is  
11 caused by a complex interaction of light snowpacks and drought in the 1980s triggering  
12 defoliation by tent caterpillars, followed by wood-boring insects and fungal pathogens (Hogg *et*  
13 *al.*, 2002).  
14

### 17 **Box 3: Climate and West Nile virus**

18 West Nile virus (WNV) emerged for the first time in the North America in July, 1999. While  
19 international travel was suspected as the cause of this event, the unseasonable heatwave that year  
20 suggests that weather may have an effect on WNV disease ecology and transmission. Dohm and  
21 Turell (Dohm and Turell, 2001) examined the effect of simulated over-wintering temperatures on  
22 West Nile (WN) virus replication in the major mosquito vector, *Culex pipiens L.*, collected during  
23 the autumn 1999 epizootic in New York. Virus was recovered from most mosquitoes held  
24 exclusively at 26 °C. In contrast, none of the mosquitoes held exclusively at the lower  
25 temperatures had detectable infections. Furthermore, the incubation temperatures (18, 20, 26, or  
26 30 °C) directly influenced *Culex pipiens L.* transmission of a strain of WN virus obtained from a  
27 crow that died during the New York 1999 outbreak. In mosquitoes held at 30° C, virus was  
28 recovered from nearly all mosquitoes tested. Disseminated infections were detected as early as 4  
29 days after the infectious blood meal, and >90% of all mosquitoes had a disseminated infection 12  
30 or more days after the infectious blood meal. In contrast, for mosquitoes held at 18 °C,  
31 disseminated infections were not detected until 25 days after the infectious blood meal, and even  
32 after 28 days, <30% contained a disseminated infection. Results for mosquitoes held at 20 and  
33 26°C were intermediate for both infection and dissemination rates (Dohm *et al.*, 2002). Also, an  
34 outbreak of West Nile encephalomyelitis horses in the Midwest of the U.S. peaked with high  
35 temperatures, and significantly dropped following decreasing ambient temperatures, suggesting a  
36 temperature effect (Ward *et al.*, 2004). Bird migratory pathways and WNVs recent march  
37 westward across the U.S. and Canada are key factors as well, and must be considered in future  
38 assessment of temperature's role in disease dynamics.  
39  
40  
41

### 44 **Box 4. Climate Change Impacts and North American Cities**

45 North American cities are integrators of impacts over many sectors and considerable distances.  
46 The variety of impacts and adaptive responses can be illustrated by the examples of the  
47 metropolitan areas of Los Angeles, California and New York, New York in the United States and  
48 Vancouver, British Columbia in Canada.  
49  
50

### *Sea Level Rise, Riverine Flooding*

Since most large North American cities are on tidewater or rivers or both, climate impacts include effects of sea level rise (SLR) and/or riverine flooding on multiple sectors. Portions of the Lower Fraser River Delta, Vancouver, and Vancouver International Airport are vulnerable to a combination of riverine flooding and sea level rise (Lemmen and Warren, 2004). The largest SLR flood danger to Los Angeles area property occurs if high tides, El Nino conditions, and storms were to coincide more frequently. Coastal groundwater aquifers such as the Ventura-area Santa Clara-Calleguas groundwater basin may be adversely affected by SLR (California Regional Assessment Group, 2002). Future hurricane and nor-easter storms would cause the most significant SLR-related damage to New York City (Gornitz *et al.*, 2001; Gornitz *et al.*, 2002). By 2090, in the worst-case scenario, a 100-year flood could occur as frequently as every 3-4 years, and 500-year floods could be as frequent as every 50 years, putting dozens of the region's most significant infrastructure features at increased risk (Jacob *et al.*, 2001; Major and Goldberg, 2001). Locally unwanted land uses (LULU) and transportation infrastructure are put across and along the edges of wetlands, bays, and estuaries, are especially vulnerable.

### *Water Supply Systems*

Water supply systems can draw from great distances, so climate impacts need not be local to affect cities. 41% of the year 2020 supply to Southern California (Colorado River, Los Angeles Viaduct, and especially the State Water Project) is vulnerable to warming due to loss of Sierra Nevada and Colorado River basin snowpack (Beuhler, 2003). Vancouver: Reduced mountain snowpack and lack of summer runoff could reduce summer water supplies for Vancouver, requiring additional conservation measures and water restrictions, expanding existing reservoirs, and developing additional water supply sources (Schertzer *et al.*, 2004). The New York area should experience greater hydrologic variability in the future (Solecki and Rosenzweig, 2005). The New York City system could likely accommodate this (Major and Goldberg, 2001), while the region's smaller systems may be vulnerable. There is a need to evaluate enhanced intra-regional water distribution protocols, including the integration of Delaware River water, to reduce regional vulnerability to drought (Hansler and Major, 1999).

### *Energy Supply and Demand*

Decreases in winter energy demand due to climate change are likely to be offset by increases in summer demand for electricity. Providing additional electricity causes additional problems. Conflicts between flood-control functions and hydropower objectives, and human-induced climate change in California may require more water to be released from California reservoirs in spring to avoid flooding. This can adversely affect the ability of hydroelectric systems to deliver power in the summer, when costs are already high (California Regional Assessment Group, 2002). In New York, lower winter demand for energy will be more than offset by an estimated increase in summer electricity demand, particularly for air conditioning (Hill and Goldberg, 2001). Minority sections of New York City experienced brownouts and a one-day extended blackout during a heat wave of 1999. Environmental justice demands were made to ensure that disadvantaged communities will not be disproportionately affected by similar future events (Wilgoren and Roane, 1999).

### *Health Effects*

Urban populations may experience enhanced exposure to heat stress and, higher concentrations of secondary air pollutants, resulting in the increased frequency of respiratory ailments and attacks, such as asthma. The large population of the poor, elderly, very young, and immuno-compromised will be at greatest risk, especially those without air conditioning. Air conditioning use, though,

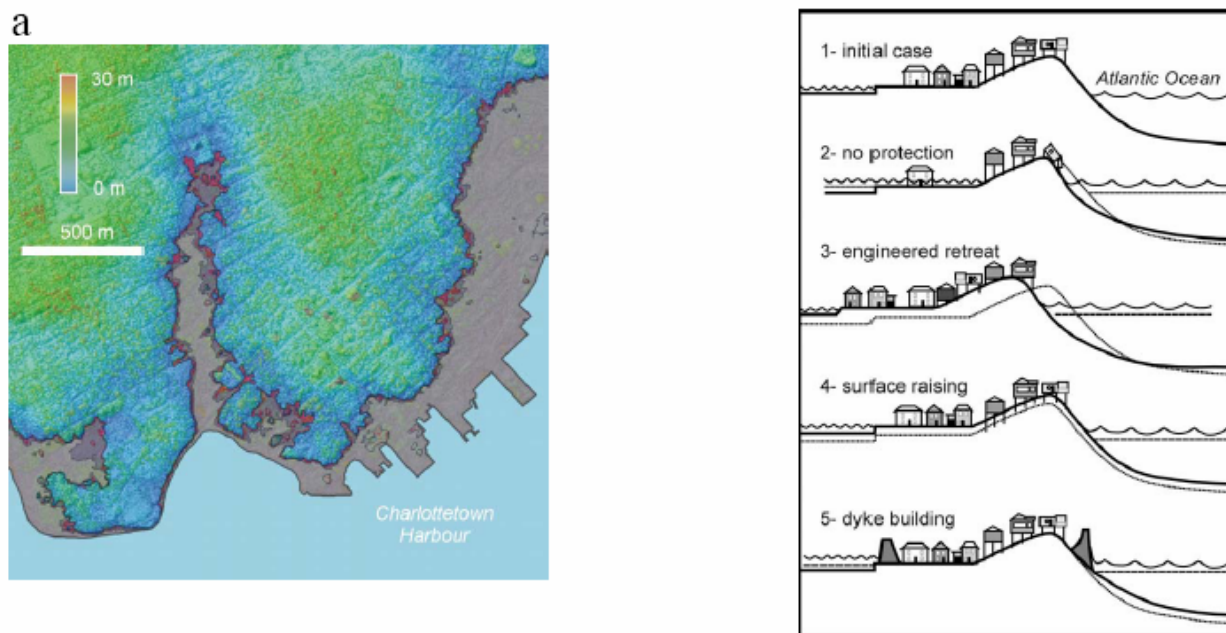
1 would increase cooling demand and could increase blackouts. In New York, peak electricity  
2 demand for air conditioning during heat waves could result in an increase in primary air  
3 pollutants, for example nitrogen oxides (NO<sub>x</sub>), that convert into secondary air pollutants, such as  
4 ozone. The latter are associated with higher numbers of respiratory-related health attacks and  
5 hospitalizations (Kinney *et al.*, 2001; Knowlton *et al.*, 2005). Further exacerbating health impacts,  
6 global climate change also will interact with local urban heat island conditions (Rosenzweig *et al.*,  
7 2005).

### 8 9 *Adaptation*

10 The complex nature of potential climate change impacts in urban regions poses tremendous  
11 challenges to the large number of government agencies, private entities, and other stakeholders.  
12 In spite of this, Los Angeles, New York, and Vancouver have committed to a range of adaptations,  
13 including some with multi-decade time horizons. In the future, the need for cooperation,  
14 flexibility, and long decision-making timeframes will continue to increase (Solecki and  
15 Rosenzweig, 2005). The state of California has used regulatory mandates and the leverage of its  
16 large market to require special grades of gasoline, air pollution control equipment on industrial  
17 and transportation equipment (California Air Resources Board, 2005), and energy-efficient  
18 appliances and buildings (CEC (California Energy Commission), 2005). The local water districts  
19 have developed incentive and information programs to mobilize the private sector and encourage  
20 the purchase and use of water-saving appliances by residents, reduction of garden and commercial  
21 landscape water use, improvements in process water efficiency in industry, and the building of  
22 “California-friendly” homes (MWD (Metropolitan Water District of Southern California), 2005).  
23 Market methods for transferring water among uses have also been implemented. Despite a  
24 population increase of slightly over 35% (or nearly one million people) since 1970, water use in  
25 Los Angeles has grown by only 7%, and per capita usage has been reduced by 15%” (California  
26 Regional Assessment Group, 2002). New York’s water system now consumes 27% less water and  
27 34% less per capita than it did in the early 1980s (City of New York, 2005). Some of the key  
28 concepts in the cities<sup>PLUS</sup> 100-year plan for Vancouver include connecting natural areas and  
29 waterways, developing locally resilient, smaller “loop” systems that do not require extensive  
30 amounts of energy and travel to maintain and require smaller throughputs. Cool Vancouver is  
31 aimed at reducing the energy use in the area, with the aim mitigating carbon emissions. It has the  
32 added benefit of also adapting the city to climate change. Smart growth in Vancouver  
33 complements the cities<sup>PLUS</sup> initiative by reducing the suburban sprawl. A drainage infrastructure  
34 study of North Vancouver suggests that the system can be adapted to more intense rainfall events  
35 by gradually upgrading key sections of pipe during routine, scheduled infrastructure maintenance  
36 (Denault *et al.*, 2002).

### 38 39 40 41 ***Box 5: Adaptation to rising sea levels and climate-change impacts: Canadian Maritimes and 42 U.S. Eastern Seaboard***

44 Atlantic coast provinces and states from southern Québec to Florida are all subject to rising  
45 relative sea levels expected to accelerate in coming decades. In Prince Edward Island (PEI),  
46 relative sea-level rise was projected to be  $0.7 \pm 0.4$  m from 1990 to 2100, based on IPCC/TAR and  
47 estimated vertical crustal motion (McCulloch *et al.*, 2002). Present and future flooding risk was  
48 assessed using digital elevation models derived from airborne laser altimetry (LiDAR) mapping to  
49 simulate the highest observed storm-surge flood (providing validation) and potential flooding at  
50 higher sea level (Figure 14.11a) (Webster *et al.*, 2004).



**Figure 14.11:** a) (in pale grey) extent of January 2000 surge in the downtown core of Charlottetown, Prince Edward Island, and the same event superimposed on 0.5 m (dark grey) and 0.7 m (red) relative sea-level rise. b) Overview of strategies for adapting coastal communities to future risks of coastal flooding.

Additional impacts identified in the southern Gulf of St. Lawrence include accelerated shoreline retreat from storms (possibly more intense) superimposed on rising sea levels, with more open-water fetch and larger waves during the winter storm season if the extent of sea ice declines in future decades (Forbes *et al.*, 2002a; Forbes *et al.*, 2004). In a representative area, this could lead to loss of as much as 49% of present assessed value for shorefront properties on the North Shore of PEI (McCulloch *et al.*, 2002).

Adaptation measures to minimize future impacts include beach nourishment, enhancing natural resilience (e.g., dune replenishment), managed or engineered retreat, raising land and/or foundation levels, and protection using sea walls or dykes (Figure 14.11b) (Forbes *et al.*, 2002b; Titus, 2005). Managed retreat has been initiated in many jurisdictions in both Canada and the USA, but protection may be required or justified for cultural heritage sites or where the capital value is high. Habitat conservation in coastal wetlands is another common objective requiring specific adaptation measures.

## 14.8 Implications for sustainability

Climate change creates a broad range of difficult challenges. Several of the most difficult emerge from the long time scale over which the changes occur and the possible need for action well before the magnitude of the impacts is clear. Other difficult problems arise from the intrinsic global scale of climate change. Because the drivers of climate change are truly global, even dedicated action at the regional scale has limited prospects for ameliorating regional-scale

1 impacts. These two sets of challenges, those related to time scale and those related to the global  
2 nature of climate change (Field *et al.*, 2004), are not in the classes that have traditionally yielded  
3 to the kinds of free-market mechanisms and short-term political decision making that historically  
4 characterize Canada and the United States. On the other hand, the daunting magnitude of the  
5 climate change challenge calls for a major flowering of technological and social innovation, areas  
6 in which Canada and the United States have traditionally excelled.

7  
8 The challenge of addressing climate change in ways that are sustainable, efficient, and ethical has  
9 many dimensions. Some of these are grounded in consumer preferences. Modest shifts in  
10 consumer preferences, for example toward more efficient cars (Jackson and Schlesinger, 2004),  
11 could play a major role in creating incentives for sustainable technologies. Consumer preferences  
12 for energy from non-emitting sources can also provide incentives, though the cumulative  
13 magnitude of these is certainly limited (Caldeira *et al.*, 2004). Other kinds of incentives, ranging  
14 from removal of subsidies on fossil fuel based energy systems to tax credits for and direct  
15 investment in non-emitting technologies will also be necessary. In particular, approaches for  
16 facilitating long-term transitions from fossil to non-emitting energy sources are likely to play a  
17 crucial role (Edmonds, 2004). Incentives that encourage international spread of non-emitting  
18 technologies have win-win potential, if they can strengthen North American economies at the  
19 same time they decrease fossil emissions in other parts of the world.

20  
21 Many of the challenges for future sustainability concern our ability to balance competing  
22 priorities. Climate change is likely to complicate the challenge of maintaining sustainable  
23 economic growth at the same time we protect the environment, preserve rare species, and maintain  
24 opportunities for indigenous lifestyles. Conflicting demands for freshwater resources may be  
25 especially severe in Canada and the U.S., where much of the population, industry, and agriculture  
26 are in arid regions. Continued progress in accounting for the value of ecosystem services (Daily  
27 *et al.*) can play a critical role in effectively balancing these competing demands.

#### 30 **14.9 Key uncertainties, confidence levels, unknowns, research gaps and priorities**

31  
32 Canada and the United States have large and sophisticated science enterprises, plus a  
33 distinguished record of serious commitments to climate change science. Still, our understanding  
34 of regional climate changes, impacts of these changes, and options for adapting to the changes that  
35 do occur is far from complete. Uncertainty in the amount and rate of climate change in coming  
36 decades is still substantial. Key areas that impact the assessment of impacts are the sensitivity of  
37 the amount of warming to changes in policy and the link between the amount of climate change  
38 and the frequency and intensity of extreme events. The developed economies and infrastructure of  
39 North America may limit the loss of human life from extreme weather events, but they play an  
40 increased stock of economic resources at risk.

41  
42 Likely impacts of particular aspects of climate change are increasingly known, though our  
43 understanding of impacts of interactions among multiple impacts, adaptations, and other responses  
44 is still rudimentary (Edmonds, 2004). We have a limited understanding of, for example, the way  
45 that warming, increased atmospheric carbon dioxide, and decreased water availability will affect  
46 agriculture, but we also have a limited appreciation of the extent to which investments in water  
47 efficient irrigation can ameliorate (or exacerbate) problems associated with warming. Similarly,  
48 we have little information on the way that biological invasives will interact with climate change in  
49 constraining options for protecting endangered species, but we similarly have few tools for

1 assessing co-benefits of strategies for dealing with invasives. The transition from single sector to  
2 multi sector impacts assessment is one of the key priorities for future research.  
3  
4 Many of the greatest uncertainties in climate over the next century concern the responsiveness of  
5 policy to the scientific information, especially on a relevant time scale. Policy decisions that  
6 delay effective action have the potential to increase the magnitude of the changes, increase the  
7 strength of interactions among changes, and decrease the suite of effective adaptations (Field *et*  
8 *al.*, 2004).  
9  
10

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