

1	<b>IPCC WGII Fourth Assessment Report – Draft for Expert Review</b>	
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3	<b>Chapter 19: Assessing Key Vulnerabilities and the Risk from Climate Change</b>	
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## 1 **Executive Summary**

2  
3 The purpose of this chapter is to introduce the concept of “key vulnerabilities” and to provide an  
4 assessment of:

- 5 • interpretations of the concept, and criteria for identifying key vulnerabilities
- 6 • specific climatic impacts, physical/biological processes, and climate-sensitive systems that  
7 could be identified as key vulnerabilities
- 8 • adaptation and mitigation response strategies to deal with key vulnerabilities.

9  
10 The identification of key vulnerabilities is intended to provide guidance for identifying levels  
11 and rates of climate change that could potentially be considered “dangerous” by different sets of  
12 decision-makers. Ultimately, the definition of “dangerous anthropogenic interference with the  
13 climate system” (DAI) cannot be based on scientific arguments alone, but must incorporate value  
14 judgments and therefore be made through a political process that is informed by the state of  
15 science knowledge.

16  
17 Key vulnerabilities are a product of the exposure of systems and populations to climate change,  
18 the sensitivity of those systems and populations to such influences, and the capacity of those  
19 systems and populations to adapt to them. Changes in these factors can increase or decrease  
20 vulnerability. Assessments of key vulnerabilities need to account for the spatial scales and  
21 timescales over which impacts occur, the distribution of impacts among groups as well as the  
22 temporal relationship between causes, impacts, and potential responses. No single metric can  
23 adequately describe the diversity of key vulnerabilities. This chapter identifies six objective and  
24 subjective criteria for assessing and defining key vulnerabilities:

- 25 • magnitude
- 26 • timing
- 27 • persistence and reversibility
- 28 • likelihood and confidence
- 29 • potential for adaptation
- 30 • importance of the vulnerable system.

31  
32 Some key vulnerabilities are associated with “systemic thresholds” in either the climate system,  
33 the socio-economic system, or coupled socio-natural systems (e.g., a collapse of the West  
34 Antarctic Ice Sheet or the cessation of sea ice touching the shore in the Arctic that eliminates a  
35 major prerequisite for the hunting culture of indigenous people in the region). Other key  
36 vulnerabilities can be associated with “normative thresholds,” which are defined by groups  
37 concerned with a steady increase in adverse impacts caused by an increasing magnitude of  
38 climate change (e.g., a magnitude of sea level rise no longer considered acceptable by low-lying  
39 coastal dwellers).

40  
41 This chapter synthesizes information from the relevant literature and from the regional and  
42 sectoral chapters of WG II, identifying key vulnerabilities in many climate-sensitive systems,  
43 including global biogeochemical cycles, ice sheets, modes of oceanic and atmospheric  
44 circulation, water resources, ecosystems and biodiversity, food production, coastal systems,  
45 health, and regional systems. General conclusions include:

- 46 • Global mean temperature changes associated with different key vulnerabilities that are  
47 global in scale typically range from 1.5 to 4°C above pre-industrial temperature  
48 (corresponding to ~0.8 to 3.3°C above current temperatures). Temperature changes  
49 associated with different key vulnerabilities that are regional or local in scale range from  
50 0.5 to >5°C above pre-industrial levels.

- 1 • Some impacts of climate change that are already underway have been identified in some  
2 studies as key vulnerabilities. Among these are loss of glaciers, adverse impacts on  
3 biodiversity, increases in severity of extreme events, and loss of cultural amenities.  
4 • World regions that are already at high risk from current climate variability are more likely  
5 to be adversely affected by anthropogenic climate change in the near future.  
6

7 Finally, this chapter assesses current scientific knowledge of the development and analysis of  
8 adaptation and mitigation response strategies specifically regarding key vulnerabilities.  
9

10 Planned adaptation can significantly reduce many potentially dangerous impacts of climate  
11 change and reduce the risk from many key vulnerabilities. However, the technical and financial  
12 resources and political motivation necessary for planning and implementing effective adaptations  
13 are currently quite limited in many regions, in particular in developing countries. In addition, the  
14 risk-reducing potential of planned adaptation is very limited for some plausible key  
15 vulnerabilities, such as loss of biodiversity, melting of mountain glaciers or disintegration of  
16 major ice sheets. On the other hand, especially in developed countries, the capacity to implement  
17 coastal protection, agricultural crop changes or irrigation systems is considered much higher—if  
18 the obstacles mentioned above can be overcome. The literature is divided into more and less  
19 favourable views of the potential for adaptation to abate key vulnerabilities, though it is  
20 consistent in suggesting that it will be much more difficult to adapt to climatic warming above a  
21 few degrees than less than a few degrees, and that adaptation will be more difficult and  
22 expensive for fast warming rates than for a slower warming.  
23

24 Several frameworks are available for assessing the complex relationship between mitigation  
25 strategies and key vulnerabilities of climate change. No one approach provides a full picture of  
26 all the issues involved. This chapter identifies four methodological categories: Scenario analysis  
27 and analysis of stabilization targets, “guardrail” analysis, integrated assessment of key  
28 vulnerabilities, and cost-effectiveness analysis. Though these categories encompass a very  
29 diverse set of studies, several conclusions are more robust:

- 30 • Given the uncertainties in factors such as climate sensitivity, regional climate change, and  
31 vulnerability from climate impacts, a risk management framework is generally the most  
32 appropriate approach to address key vulnerabilities. But, the assignment of probabilities to  
33 specific key vulnerabilities is often very difficult, and sometimes impossible, because of  
34 the large uncertainties involved.  
35 • Reductions in greenhouse gas emissions will reduce the risk of key vulnerabilities and  
36 DAI. Postponement of emissions reductions, in contrast, increases the risk of key  
37 vulnerabilities and DAI, and, depending on the rate of learning that brings down costs of  
38 low-GHG emitting technologies, makes achievement of the lower range of stabilization  
39 targets (e.g., less than 500ppm CO<sub>2</sub>-equivalent) increasingly expensive or infeasible  
40 (except via overshoot scenarios).  
41 • Some large-scale singularities (e.g., abrupt or essentially irreversible changes) of the  
42 climate system can no longer be avoided with certainty. Given historical climate change  
43 and the inertia of the climate system, a small probability (of the order of several percent) of  
44 triggering such events remains even for stringent emission reductions. Research results  
45 using different analytical methods indicate a high confidence that CO<sub>2</sub> stabilization levels  
46 above 450 ppm eventually (in equilibrium) are likely to produce global mean warming in  
47 excess of 1°C above current levels (corresponding to ~1.7°C above pre-industrial levels).  
48 • The “reasons for concern” identified in the TAR remain viable. The information assessed  
49 in this chapter suggests the following updates to the “reasons for concern”:  
50 1. *Unique and Threatened Systems*. Since the TAR, there is new and much stronger

1 evidence of observed impacts of climate change on unique and vulnerable systems, many  
2 of which are described as already adversely affected by climate change to date. This is  
3 particularly evident in polar ecosystems and mountain-top ecosystems. Furthermore,  
4 confidence has increased that a 1 to 2°C increase in global mean temperature above current  
5 levels will pose significant risks to many unique and vulnerable systems, including many  
6 biodiversity hotspots. A qualitative review results in a threshold target for overall risks to  
7 unique and threatened species of 1°C-2°C global mean temperature warming above 1990  
8 levels. In summary, there is now high confidence that a warming of 1-2°C would have  
9 adverse impacts on many unique and vulnerable systems.

10  
11 *2 Extreme Events.* Recent extreme climate events have demonstrated that such events can  
12 cause significant loss of life and property damage in developing as well as developed  
13 countries. While individual events cannot be attributed solely to anthropogenic climate  
14 change, recent research has shown that human influence has already significantly increased  
15 the risk of certain extreme events (e.g., heat waves, tropical cyclone intensity increases).

16  
17 *3 Distribution of Impacts.* There is still high confidence that the distribution will be uneven  
18 and that low-latitude less-developed areas are generally at greatest risk due to both higher  
19 sensitivity and lower adaptive capacity. However, recent work has shown that vulnerability  
20 to climate change is also highly variable within individual countries. As a consequence,  
21 some population groups in developed countries are also highly vulnerable. For instance,  
22 indigenous populations in high-latitude areas are already faced with significant adverse  
23 impacts from climate change to date, and coastal dwellers are facing increasing risks.

24  
25 *4 Aggregate Impacts.* The findings of the TAR are broadly consistent with more recent  
26 studies. Many limitations of aggregated climate impact estimates have already been noted  
27 in the TAR, such as difficulties in the valuation of non-market impacts, the scarcity of  
28 studies outside a few developed countries, the focus of most studies on selected effects of a  
29 smooth temperature increases, and an overly simple representation of adaptation. Recent  
30 studies have included some of these previously unaccounted for aspects, such as flood  
31 damage to agriculture and damages from increased cyclone intensity. These studies imply  
32 that the physical impacts and costs associated with these neglected aspects of climate  
33 change may be very significant. Hence, the current generation of aggregate estimates in the  
34 literature could well understate the actual costs of climate change. However, current  
35 studies also may overlook some positive impacts of climate change or underestimate the  
36 potential of adaptation to reduced damages from climate change. In summary, there is now  
37 lower confidence in most assessments of aggregate effects than in the TAR; in particular,  
38 there is greater uncertainty in estimates that show aggregated benefits from climate change  
39 below a few degrees of warming.

40  
41 *5 Large-Scale Singularities.* Since the TAR, the literature indicates that thresholds for at  
42 least one of these events, deglaciation of West Antarctica, may be lower than reported in  
43 the TAR. While there is no consensus yet, some studies indicate that a 2 to 4°C global  
44 warming above current levels could begin WAIS deglaciation (low to medium  
45 confidence). Recent observations also suggest that the Greenland ice sheet is losing mass  
46 at its periphery faster than previously thought, and that rapid deglaciation could be  
47 triggered by GMT increases of about 1°C above current levels. The literature on thresholds  
48 for triggering a slowdown of meridional overturning circulation (MOC) or net biogenic  
49 feedbacks on the carbon cycle is consistent with the TAR, but still is not reporting high  
50 confidence conclusions.

## 19.1 Introduction: Basic Concepts and Perspectives

### 19.1.1 UNFCCC and Determining “Dangerous Anthropogenic Interference”

Article 2 of the United Nations Framework Convention on Climate Change (UNFCCC) calls for stabilization of greenhouse gas concentrations at a level that would prevent “dangerous anthropogenic interference with the climate system” (see Box 19.1). Any specific level of greenhouse gas concentrations in the atmosphere that can be considered “dangerous” is subject to change with new information about climate processes, the severity and distribution of impacts, the prospects for successful adaptation, the perception of risk, and human values and priorities. Defining this objective so as to guide policy decisions requires, first, a scientific analysis of what impacts are expected for different level of greenhouse gas concentrations or global climate change. Second, it requires a normative evaluation of which impacts are important enough to constitute, individually or in combination, “dangerous anthropogenic interference”.

#### **BOX 19.1:**

UNFCCC Article 2:

“The ultimate objective of this Convention and any related legal instruments that the Conference of the Parties may adopt is to achieve, in accordance with the relevant provisions of the Convention, stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system.

This stabilization level should be achieved within a time frame sufficient

- to allow ecosystems to adapt naturally to climate change
- to ensure that food production is not threatened and
- to enable economic development to proceed in a sustainable manner.”

The regional and sectoral chapters of this report provide substantial evidence that climate change is expected to result in a wide range of impacts experienced by a variety of social and natural systems, in different timeframes and across different geographic scales. The focus of this chapter is on synthesizing this information to provide policy-makers and other end users with an understanding of impacts that may be considered “key” for the assessment of “dangerous anthropogenic interference” and the formulation of response strategies. In this chapter, these impacts are denoted as “key vulnerabilities”.

*[Note to readers of this First Order Draft: Of necessity, this is an integrating chapter and depends to a considerable extent on information in regional and sectoral chapters of WG II, as well as some chapters of WGs I & III. Unfortunately, this usually means that we are one generation lagged from the information in other chapters, as they are preparing their FODs in parallel with us. Thus, we often refer to information from their Zero Order Drafts, as the FOD updates of these chapters were generally not available in time for us in the FOD writing stage. Thus, it must be understood by readers of the FOD that the ZOD references we frequently cite are in essence placeholders for updated information we will get from other chapters before we prepare our next draft. Thank you for understanding this unavoidable situation, and please keep*

1 *it in mind if reviewing this draft. Thank you.]*

2  
3

#### 4 **19.1.2 Role of scientific analysis of the IPCC**

5

6 The assessment of key vulnerabilities of climate change is challenged by uncertainty regarding  
7 future climate change. Evaluating the consequences of anthropogenic climate change outcomes  
8 to determine those that may be considered “dangerous” is a complex undertaking, involving  
9 substantial uncertainties and judgements about social preferences. It involves specification of  
10 important non-climatic changes including development paths which affect greenhouse gas  
11 emissions and adaptive capacity, of the response of biophysical and socio-economic systems to  
12 changes in climatic and non-climatic conditions over time, of the impacts that may result from  
13 projected climate changes, of the distribution of such impacts and the potential for effective  
14 adaptation across regions, sectors and social groupings, and, not least, of value judgments about  
15 the acceptability or unacceptability of potential risks implied by the whole chain of linked  
16 processes starting with forcing scenarios and concluding with projections of impacts and their  
17 implications. These uncertainties can, in principle, be addressed by additional scientific and  
18 policy research, although the values, perceptions and political priorities represent moving targets  
19 which are subject to change even as knowledge of them improves.

20

21 The assessment of key vulnerabilities also involves important value judgments about the  
22 acceptability of risks and various trade-offs involved in policy choices. Scientific analysis can  
23 inform the policy process with assessments of risks, their distribution across sectors, regions and  
24 groups, and their implications. Nevertheless, the perception of which impacts are “key” and  
25 preferences for policies appropriate for addressing them, necessarily involves normative choices  
26 or value judgements. IPCC has repeatedly emphasized this point. The IPCC Synthesis Report of  
27 its Third Assessment Report stated: “Natural, technical and social sciences can provide essential  
28 information and evidence needed for decision-making on what constitutes ‘dangerous  
29 anthropogenic interference with the climate system.’ At the same time, such decisions are value  
30 judgments determined through socio-political processes, taking into account considerations such  
31 as development, equity, and sustainability, as well as uncertainties and risk.” (TAR, p. 2).  
32 Accordingly, this chapter presents the state of knowledge about climate impacts and their  
33 socially determined consequences or outcomes, focusing on the identification of key  
34 vulnerabilities and the current understanding of the range of policy choices relevant to Article 2.  
35 It is therefore germane, while considering the role of scientific analysis in supporting decisions  
36 pertaining to Article 2, to include aspects from social sciences relevant to the perception and  
37 management of risk—decision-making under uncertainty and the socio-political process that will  
38 underlie the decision-making. The inclusion of such social science understanding underlines the  
39 fact that what is to be considered “dangerous” has to be periodically revisited and reassessed  
40 both in scientific and in policy terms—as already is routine in other environmental science and  
41 policy issues such as ozone depletion, water quality standards or air pollution regulations.

42

43

#### 44 **19.1.3. What are “Key Vulnerabilities”?**

45

46 The various research communities addressing the climate change problem conceptualize the term  
47 “vulnerability” in many different ways. In the TAR, the vulnerability of a system to climate  
48 change was characterized as being comprised of three factors: exposure to climatic stimuli,  
49 sensitivity to these stimuli, and adaptive capacity (Glossary, WG II TAR). The pertinent  
50 literature uses the term “key vulnerability” broadly in the context of potentially severe impacts

1 of climate change that endanger the lives or well-being of people or other valued attributes of  
 2 climate-sensitive systems. Such systems include social communities and population groups,  
 3 geographical regions, economic sectors, and natural and managed ecosystems. We note that  
 4 various research communities use the term “vulnerability” more specifically to describe  
 5 properties of a system or community that make them susceptible to a range of hazards, as shown  
 6 in Figure 19.1 for the case of flood hazards.

15 OCTOBER 2000

PIELKE AND DOWNTON

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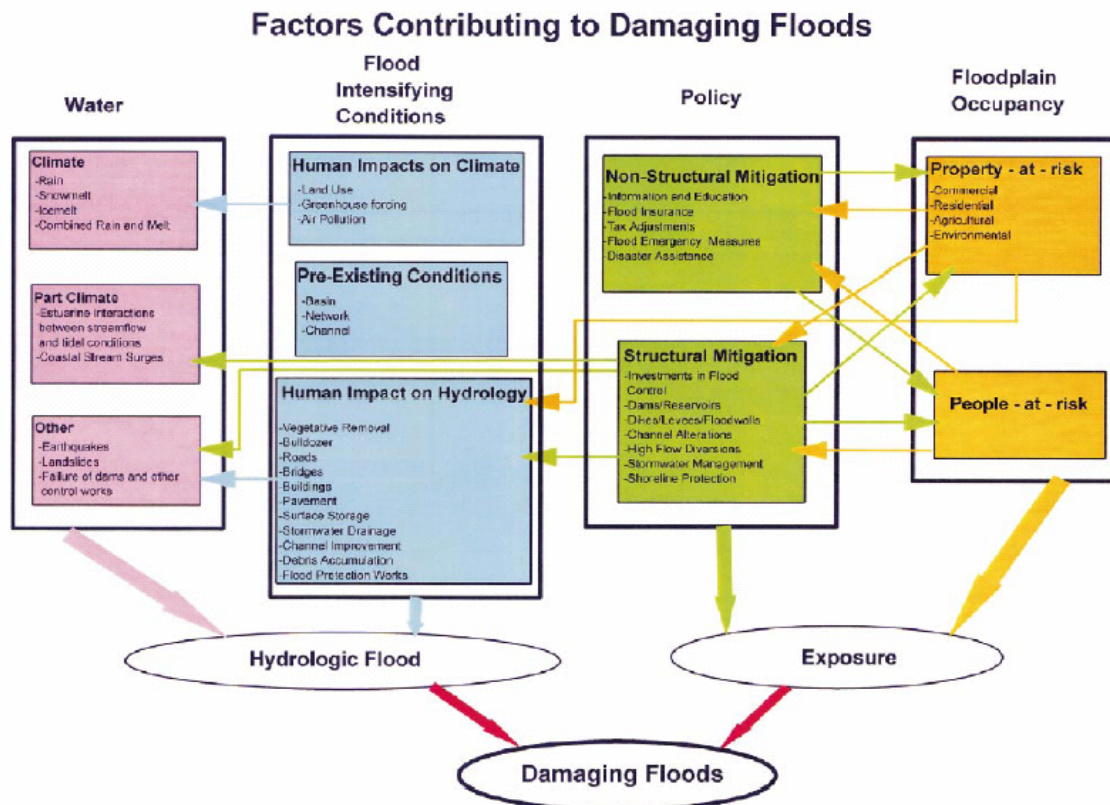


FIG. 2. Framework for understanding the interrelated factors responsible for the occurrence of damaging flood.

**Figure 19.1:** Factors contributing to damaging floods. Source: Pielke and Downton (2000).

The causal relationship between greenhouse gas emissions and climate impacts is often complex, involving a cascade of interrelated knock-on effects. For instance, large warming induced by increasing greenhouse gas concentrations may cause disintegration of the West Antarctic Ice Sheet, leading to substantial rise in sea levels and the eventual inundation of extensive coastal lands. This may trigger massive coastal defense works in densely populated areas where such works would be technically and economically feasible. Where such protection is not feasible, for instance in many low-lying islands and in extensive agricultural delta lands in Asia and Africa, flooding would necessitate internal and/or international migration. Several points along this cause-effect chain have been denoted in the literature as “key vulnerabilities”, including the vulnerable system itself (e.g., low-lying islands or coastal cities), the impact to this system (e.g., flooding of coastal cities and agricultural lands or forced migration), or the mechanism causing these impacts (e.g., disintegration of West Antarctic Ice Sheet). Some key vulnerabilities involve thresholds in the vulnerable system whereas others do not (see Section 19.2.3).



1 In this chapter, we pragmatically follow the broad use of the term “key vulnerability” in the  
2 pertinent literature, referring to the vulnerable system, the severity of the impact, or the causal  
3 mechanism. The identification of “key vulnerabilities” is intended to provide guidance for  
4 identifying levels and rates of climate change that may or may not be considered "dangerous" by  
5 different sets of decision-makers. The decision whether certain vulnerability is "key" involves  
6 objective as well as subjective elements (Patwardhan *et al.*, 2003). For a discussion of the  
7 criteria used to identify “key vulnerabilities” in the context of this chapter, see Section 19.2.1. It  
8 should also be noted that the list here of “key” vulnerabilities is not intended to be exhaustive,  
9 nor does it constitute a list of “dangerous” impacts. Key vulnerabilities may or may not be  
10 regarded by different decision makers as leading to dangerous impacts. The judgement as to  
11 what is dangerous is another value judgement.

12

13

#### 14 ***19.1.4. Context: IPCC TAR and other assessments and processes***

15

16 The IPCC Third Assessment Report (TAR; Smith *et al.*, 2001) identified five “reasons for  
17 concern”, which individually, or in combination, could be used to determine a “dangerous” level  
18 of climate change. The five reasons for concern each addressed the relationship between an  
19 increase in global mean temperature and:

- 20 1 risks to unique and threatened systems
- 21 2 risks from extreme climate events
- 22 3 distribution of impacts
- 23 4 aggregate impacts
- 24 5 risks from future large-scale discontinuities.

25

26 Section 19.3.5 summarizes the main conclusions of the TAR as well as how recent research has  
27 updated them.

28

29 The all-encompassing nature of climate change means that it intersects with a broad range of  
30 issue areas on the international agenda, including other environmental problems as well as  
31 social, economic development and trade concerns. Since the Third Assessment Report, an  
32 increased awareness of these inter-linkages within the research and policy community has led to  
33 actions to enhance scientific understanding of climate change in an integrated context and also to  
34 promote greater institutional and policy coherence between the climate change regime and other  
35 multilateral environmental regimes (MEAs) as well as with wider initiatives in the UN system  
36 (Yamin and Depledge, 2004). This section provides a brief overview of the main research and  
37 policy linkages between climate change and other UN processes and international scientific  
38 assessments that bear on the assessment of key vulnerabilities discussed in this chapter.

39

40 The World Summit on Sustainable Development (WSSD) held in Johannesburg in 2002 was  
41 intended to renew the commitment and support for sustainable development and to promote  
42 accelerated implementation of sustainable development across the UN system. The WSSD Plan  
43 of Implementation includes references to climate change and implicates climate change in the  
44 context of the “WEHAB initiative”, which puts forward five areas as priority themes for  
45 sustainable development: Water and sanitation, Energy, Health, Agriculture and Biodiversity.

46

47 The Millennium Summit of the UN held in 2000 took an integrated approach to global problems  
48 aiming to address a wide spectrum of issues such as peace, poverty eradication, and gender  
49 equality, as well as protecting the environment. The Summit agreed on eight Millennium  
50 Development Goals (MDGs), including the goal to “ensure environmental sustainability” with

1 the target to “integrate the principles of sustainable development into country policies and  
2 programmes and reverse the loss of environmental resources”.

3  
4 As they address issues relevant to the assessment of key vulnerabilities, dedicated processes  
5 dealing with specific groups of vulnerable countries, such as the Programme of Action for the  
6 Least Developed Countries (LDCs) adopted by the UN in 2001 and the January 2005 Mauritius  
7 Declaration and Strategy for the Further Implementation of the Programme of Action for the  
8 Sustainable Development of Small Island States (SIDs) are also relevant in the context of climate  
9 change. Additionally, a number of efforts driven by the development assistance community –  
10 that is bilateral and multilateral development agencies -- have begun to assess the implications of  
11 development for climate change and climate change for conventional development (Sperling,  
12 2003; Klein, 2001; Agrawala *et al.*, 2005)

13  
14 Attempts to assess environmental stressors, which can make a wide range of systems more  
15 vulnerable to climate and non-climate hazards, include:

- 16 1 The Millennium Ecosystem Assessment (MA), completed in 2005 (Millennium Ecosystem  
17 Assessment, 2005 a and b), which has assessed the state of the world’s ecosystems, and of  
18 the goods and services they provide for humanity.
- 19 2 “Safeguarding The Ozone Layer And The Global Climate System: Issues Related To  
20 Hydrofluorocarbons And Perfluorocarbons”, also published in 2005 by the IPCC and the  
21 Technology and Economic Assessment Panel (TEAP) of the Ozone Secretariat (the  
22 Secretariat for the Vienna Convention for the Protection of the Ozone Layer and for the  
23 Montreal Protocol on Substances that Deplete the Ozone Layer), which explores the  
24 linkages between climate change and stratospheric ozone depletion.
- 25 3 Convention of Biological Diversity (<http://www.biodiv.org/default.shtml>).

### 26 27 28 **19.1.5 Roadmap to the chapter**

29  
30 The purpose of this chapter is to elaborate on the concept of key vulnerabilities in order to show  
31 the wide variety of ways in which the concept may be defined, used and interpreted. There is no  
32 scientific basis for the specification or selection of a single metric in which vulnerabilities can be  
33 divided into those that are “key” and those that are “not key”. The chapter therefore describes a  
34 range of possible criteria for the identification of key vulnerabilities (Section 19.2) and then  
35 applies these criteria to a wide range of vulnerabilities identified in other chapters of this WG II  
36 assessment as well as in the WG I assessment (Section 19.3). Many vulnerabilities that may  
37 potentially be identified as “key” are seen to be “key vulnerabilities” in terms of some but not all  
38 of the possible criteria. Finally, the literature on the methods employed in the development and  
39 analysis of the two major response strategies (mitigation and adaptation) is assessed. Mitigation  
40 is directly addressed in Section 19.4, whereas adaptation is primarily addressed in section 19.3,  
41 including within Table 19.1 (Section 19.3.4).

42  
43 This assessment identifies some important knowledge gaps and eventually will address a  
44 possible research agenda (Section 19.5).

## 45 46 47 **19.2. Identifying and Evaluating Key Vulnerabilities: Methods and Concepts**

48  
49 This section provides an overview of criteria that have been used in the literature to identify  
50 “key” vulnerabilities, or impacts of climate change that are considered to constitute “dangerous

1 anthropogenic interference with the climate system”. The question of which impacts might  
2 satisfy the criteria of Article 2 has attracted much attention only recently, and the literature still  
3 remains relatively sparse (Oppenheimer and Petsonk 2005). Furthermore, Article 2 leaves the  
4 definition of “dangerous” flexible, thereby allowing different interpretations and  
5 reinterpretations of what is dangerous (Oppenheimer, 2005; Leiwserowitz, 2005). Therefore,  
6 even if it were possible for the present generation to agree on a specific threshold of dangerous  
7 climate change -- a global mean temperature increase of 2°C over pre-industrial levels is often  
8 cited in the literature -- this target might be changed in the future based on changes in scientific  
9 knowledge, social values and political priorities. The IPCC has addressed a number of these  
10 issues in Chapter 19 of Working Group II in the Third Assessment Report (Smith *et al.*, 2001).

11

12

### 13 **19.2.1. Criteria for Assessing Key Vulnerabilities**

14

15 In Section 19.1.3, key vulnerabilities of climate change were defined as those climate impacts or  
16 vulnerable systems that are particularly significant in the context of Article 2. Studies of  
17 vulnerabilities and impacts of climate change have explicitly or implicitly highlighted certain  
18 characteristics as providing meaningful measures of harm (Corfee-Morlot and Höhne, 2003;  
19 Schneider *et al.*, 2000), and these are reflected in various tabulations of key indicators,  
20 vulnerabilities, or dangers (Smith *et al.*, 2001; Corfee-Morlot and Höhne, 2003; Oppenheimer  
21 and Petsonk, 2003, 2005; Hare, 2003; Leemans and Eickhout, 2004; Hitz and Smith, 2004; ECF,  
22 2004; DEFRA, 2005).

23

24 Any assessment of what impacts of climate change are “key” and what is “dangerous” involves  
25 factual and normative elements, which have sometimes been equated with the “external” and  
26 “internal,” or “subjective,” dimensions of risk (Patwardhan *et al.*, 2003; Dessai *et al.*, 2004,  
27 Pittini and Rahman, 2004). More objective criteria include the scale, magnitude, timing and  
28 persistence of the harmful impact, and the level of confidence in the climate change-impact  
29 relationship (Parry *et al.*, 1996; Kenny *et al.*, 2000; OECD, 2003; Schneider, 2003; Corfee-  
30 Morlot and Hohne, 2003; Oppenheimer 2005; Moss and Schneider, 2000). Examples of more  
31 subjective or normative criteria are the uniqueness and importance of the threatened system, the  
32 degree of risk aversion, equity considerations regarding the distribution of impacts, and  
33 assumptions regarding the feasibility and effectiveness of potential adaptations (OECD, 2003;  
34 Tol *et al.*, 2004; Pearce, 2003; IPCC WG II TAR). Normative criteria are, obviously, influenced  
35 by socially-mediated perceptions of risk, which are culturally and socially context specific (e.g.  
36 Slovic, 2000).

37

38 Moreover, different groups may have differing views on what should even be included in the  
39 definition of “vulnerable system” with, to dichotomize for sake of making a clear distinction,  
40 “anthropocentrists” focusing on human systems as the only ones that should be classified as  
41 “vulnerable”, whereas those with more “nature-centric” values would consider a species of no  
42 clear utility to human societies--but whose survival is threatened by climate change--as  
43 legitimately part of the definition of a “vulnerable system”. The Greenland Ice Sheet is another  
44 example that those holding nature-centric views would likely consider a potentially vulnerable  
45 system, whereas anthropocentrists would likely consider this a higher order impact that might  
46 eventually have some relationship to societal utility. It is important for decisionmakers to be  
47 aware of these often-implicit value dichotomies in reading the literature on vulnerability and  
48 when considering possible policies and measures to respond (Füssel, 2005).

49

50 Different decision makers are thus likely to perceive different vulnerabilities as “key”. From the

1 point of view of this chapter, accepting that decision makers bring different underlying  
2 normative frameworks to the table does not mean agreement on normative elements is not  
3 possible, rather it signals the need for explication of how such normative frameworks can  
4 influence decision-making, including the role played by such frameworks in the generation of  
5 biases, preferences and gaps in knowledge. All the above characteristics are reflected in  
6 judgements made by the regional and sectoral chapters of this assessment (chapters 3-16) in  
7 proposing certain vulnerabilities as “key” (see Table 19.1); we attempt, as far as possible to,  
8 explain the criteria giving rise to “key” choices as used in the literature. In the remainder of this  
9 section, we discuss the most important of these criteria.

### 10 *Magnitude*

11 Impacts of large magnitude are more likely to be evaluated as “key” than impacts with more  
12 limited effects. The magnitude of an impact is determined by its scale (e.g., the area or number  
13 of people affected) and its intensity (e.g., the degree of damage caused). Many studies have  
14 associated key vulnerabilities or dangerous anthropogenic interference with large-scale changes  
15 in the climate system. Well-known examples include possible deglaciation of the ice sheets in  
16 Greenland (AR4 WGI Ch. 4,5,10; Gregory *et al.*, 2004, Hansen, 2005) or West Antarctica (AR4  
17 WGI Ch 4,5,10; Oppenheimer, 1998; Oppenheimer and Alley, 2004, 2005), changes of global  
18 biogeochemical cycles (AR 4 WGI Ch.7; Cox *et al.*, 2000, 2004; Cramer, 2001; Freidlingstein,  
19 2003; Cowling *et al.*, 2004 ) that may result in positive feedbacks on the climate, and major  
20 changes of large-scale patterns of oceanic and atmospheric circulation such as the thermohaline  
21 circulation (AR4 WGI Ch.10; Rahmstorf and Zickfeld, 2005), and the intensity of tropical  
22 cyclones (e.g., Emanuel, 2005), ENSO (Timmerman *et al.*, 1999), and other normal modes of  
23 climate variability. Other examples might include widely distributed local effects such as  
24 negative impacts on food production or water supply, which in total are expected to affect many  
25 people. The global or hemispheric scale of such impacts weighs in any selection of what could  
26 be assessed as “key.” Other studies have associated key vulnerabilities with the loss of unique  
27 human cultures, even if the number of people affected is limited. Examples include small island  
28 nations at risk of flooding from sea-level rise (Chapter 16) or the Inuit people of the North  
29 American Arctic (Chapter 15) having to cope with the receding of sea-ice that is central to their  
30 socio-cultural environment. We do not attempt to develop a rule specifying the scale of impacts  
31 on vulnerable systems that designates them as “key,” but rather present examples at many scales  
32 and for many natural and social systems.

33  
34 Various metrics are used to describe the magnitude of climate impacts. The most widely used  
35 quantitative measures for climate impacts are monetary units such as income or revenue losses  
36 (Nordhaus and Boyer, 2000), costs of anticipating and adapting to low probability but high-  
37 impact occurrences like a very large sea level rise (Nicholls, 2004), and contingent valuation  
38 (i.e., estimates of people’s willingness to pay to avoid such impacts) of non-market impacts (see,  
39 e.g., Tol, 2002 ). Another aggregated indicator is the number of people affected by certain  
40 impacts such as food and water shortages, morbidity and mortality from diseases, and forced  
41 migration (Parry *et al.*, 2004, Arnell, 2004; Lieshout *et al.*, 2004; Schär and Jendritzky, 2004;  
42 Stott *et al.*, 2004, Barnett, 2003). “Natural” units for expressing climate impacts include  
43 agricultural yield changes (AR 4WGII Ch 5; Parry *et al.*, 2004) and species extinction numbers  
44 or rates (AR4 WGII Ch.4; Thomas *et al.*, 2004). The use of several metrics simultaneously  
45 conveys a more comprehensive picture of the current knowledge about regional impacts of  
46 climate change than any single measure.

47  
48  
49 For some impacts, qualitative rankings of magnitude are more appropriate than quantitative ones.  
50 Qualitative methods (or both qualitative and quantitative valuation) have been applied to reflect

1 social preferences related to potential loss of cultural or national identity, loss of cultural  
2 heritage sites, and loss of biodiversity (Schneider *et al.*, 2000). The magnitude of impacts as  
3 viewed from the perspective of fairness, justice, or equity (Jamieson, 1992; Gardiner, 2004)  
4 clearly have a strong value-laden aspect. These magnitudes are more likely to be assessed and  
5 expressed qualitatively but can also be expressed quantitatively, for example, in terms of  
6 numbers of people whose rights to a secure environment may be put at risk as a result of climate  
7 change (Goldberg and Wagner, 2004).

#### 8 9 *Timing*

10 A harmful impact is more likely to be considered “key” if it is expected to happen soon rather  
11 than in the far distant future (Bazerman 2005; Weber 2005). For example, climate change is  
12 accelerating deglaciation in many mountain regions, whether in Peru, Tanzania, the Alps, or the  
13 Himalayas, which will be accompanied by shifts in coming decades of hydrological resources  
14 and mountain ecosystems and which, in turn, are affecting the livelihoods of people in these  
15 areas (see WGII Chapters 3, 4, 9, 10, 12, 13; Corfee-Morlot and Agrawala, 2005).

16  
17 Impacts occurring further in the future, but which may be triggered by nearer-term events, also  
18 may be considered “key.” An often cited example is the disintegration of Greenland ice sheets,  
19 which may be triggered in the coming decades but produce few or no observable effects until the  
20 longer term, after which it is too late to reverse. This phenomenon is denoted as delayed  
21 irreversibility. In economic models of climate change, the valuation of impacts at different points  
22 in time is often represented by positive time discounting (see WG III Chapter 3), but this is  
23 controversial, and discounting may be inappropriate or highly uncertain where delayed impacts  
24 may be severe. For example, deglaciation of a major ice sheet would likely induce significant  
25 economic and ecological damages several centuries from now, though under standard  
26 discounting, these damages would have a low present value, and thus would not be seen by some  
27 as deserving priority attention for corrective actions.

28  
29 Another important aspect of timing is the rate at which impacts occur. In general, impacts  
30 occurring suddenly are perceived as more dangerous than impacts that occur gradually, as they  
31 limit the potential for adaptation for both human and (especially) natural systems. Finally, very  
32 rapid change in a non-linear system can exacerbate other vulnerabilities (e.g., impacts on  
33 agriculture and nutrition can aggravate human vulnerability to disease), particularly where such  
34 rapid change curtails the ability of systems to prevent and prepare for particular kinds of  
35 impacts. Early warning of hazardous “surprise” events, such as tsunamis, lowers fatalities and  
36 damage, and the relative absence of such warnings were a key component in the high numbers of  
37 deaths in the 2004 Asian Tsunamis.

#### 38 39 *Persistence and reversibility*

40 A harmful impact is more likely to be considered “key” if it is persistent, or even irreversible.  
41 Examples of impacts that become “key” due to persistence include emergence of regions with  
42 near-permanent drought conditions (e.g. in semi-arid and arid regions in Africa; Nyong, 2005)  
43 and areas subject to intensified cycles of extreme flooding that were previously regarded as  
44 “one-off” events (e.g., in parts of the Indian sub-continent; Lal, 2002).

45  
46 Examples of climate impacts that are irreversible, at least on the time scales of many generations  
47 of humans, include shifts in regional or global biogeochemical cycles (AR 4 WGI Ch 7; Rial *et*  
48 *al.*, 2004), the loss of major ice sheets (Oppenheimer 1998; Gregory *et al.*, 2004). the breakdown  
49 of the thermohaline ocean circulation (AR4 WGI Ch 10; Stocker and Schmittner 1997;  
50 Rahmstorf and Zickfeld, 2005), the extinction of species (Thomas *et al.*, 2004, Lovejoy and

1 Hannah, 2005), the flooding of populated regions due to sea-level rise (Nicholls, 2004), certain  
2 land cover changes (Cowling *et al.*, 2004), and the loss of unique cultures (Barnett and Adger,  
3 2003).

#### 4 5 *Likelihood and confidence*

6 The future rate and magnitude of climate change is associated with a substantial level of  
7 uncertainty, though the occurrence of some climate change is highly likely (see Section 19.4.1).  
8 In the assessment of key vulnerabilities, two components of uncertainty need to be distinguished:  
9 likelihood and confidence (Moss and Schneider, 2000). In an expert elicitation of subjective  
10 probabilities of certain climate events (Morgan and Keith, 1995) or impacts (Nordhaus, 1994),  
11 the likelihood could be framed as the central value of the probability distribution, whereas the  
12 confidence is reflected primarily by its spread. Other things being equal, an impact with a high  
13 likelihood is more apt to be seen as “key” than an impact of similar size and magnitude but with  
14 a lower likelihood of occurrence. Other things being equal, a risk-averse stakeholder will likely  
15 give more attention to highly uncertain, but potentially highly damaging impacts, than to more  
16 certain, but lower damaging impacts, whereas a risk-prone stakeholder would likely have an  
17 opposite view.

#### 18 19 *Potential for adaptation*

20 To assess potential harm caused by climate change, the ability of individuals, groups and  
21 societies to adapt to or ameliorate adverse impacts must be considered. The lower the likelihood  
22 of effective adaptations, the more likely such impacts would be characterized as “key  
23 vulnerabilities”. Adaptation assessments need to consider not only the technical feasibility of  
24 certain adaptations but also the availability of required resources, the costs and side effects of  
25 adaptation, the knowledge about those adaptations, their timeliness, the incentives for the  
26 adaptation actors to actually implement them, and their compatibility with individual or cultural  
27 preferences.

28  
29 Impact sectors differ in the potential for adaptation to ameliorate the impacts of climate change.  
30 While there is considerable scope for adaptation in agriculture and in some other sectors in  
31 which technical and social instruments are available to be deployed to reduce impacts, there is  
32 much less scope for adaptation in the case of biodiversity preservation and some impacts of sea-  
33 level rise (see Chapter 17).

34  
35 As noted in the discussion within Table 19.1 below, the adaptation literature can, for the sake of  
36 making a clear distinction, be dichotomized into two groups: one with a more favourable view of  
37 the potential for adaptation of social systems to climate change, and an opposite group that  
38 expresses less favourable views, stressing the limits to adaptation in dealing with large climate  
39 changes and the many difficult social, financial and technical obstacles that might inhibit the  
40 actual implementation of the many adaptation options those holding more favourable views  
41 suggest are possible. This chapter simply reports the range of views and literature on adaptive  
42 capacity relative to the assessment of key vulnerabilities, and notes that these very different  
43 views contribute to the large uncertainties that accompany most assessments of key  
44 vulnerabilities.

#### 45 46 *Importance of the vulnerable system*

47 A salient though subjective criterion for the identification of “key vulnerabilities” is the  
48 importance of the vulnerable system or system property. Some factors are widely recognized as  
49 indicating the importance of a system. The transformation of an existing natural ecosystem, for  
50 instance, is more likely to be regarded as important if that ecosystem is the unique habitat of

1 several endemic species or contains an endangered charismatic species. Where livelihoods of  
2 people depend crucially on the functioning of a natural system, it may be regarded as more  
3 important than one in an isolated area (e.g., a mountain snow pack system with large  
4 downstream use of the melt water versus an equally large snow pack system with only a small  
5 population downstream using the melt water). However, any assessment of importance will also  
6 include normative criteria. For instance, some nature-centric stakeholders may see ecosystems as  
7 valuable in their own right while others (i.e., those more anthropocentric) may judge importance  
8 primarily based on their provision of goods and services to humans.

### 11 *19.2.2. Key Vulnerabilities and Dangerous Anthropogenic Interference*

13 The guiding objective in Article 2 of the UNFCCC necessitates decision-making that invokes  
14 normative judgements about the geographic, temporal, social and ecological distribution of  
15 climate impacts at different scales of governance. References in Article 2 to sustainable  
16 development, food production and natural ecosystems provide a degree of explicit normative  
17 guidance about which impacts may constitute “dangerous anthropogenic interference with the  
18 climate system” (DAI), as does the reference to time-frames to allow ecosystems to adapt  
19 naturally.

21 Key vulnerabilities of climate change were defined in Section 19.1 as potential impacts of  
22 climate change at different scales that are expected to be relevant for (some) decision-makers in  
23 their determination of what constitutes “dangerous anthropogenic interference with the climate  
24 system” (DAI) in the context of Article 2 UNFCCC. DAI refers to a level of global climate  
25 change or global greenhouse gas concentrations that is considered unacceptable because it is  
26 associated with one or more key vulnerabilities. While some large-scale key vulnerabilities (e.g.,  
27 melting of large ice sheets) may constitute DAI by themselves, decision-makers may also base  
28 their judgement of what level of global climate change constitutes DAI on an implicit or explicit  
29 aggregation of key vulnerabilities identified in different regions, sectors, and population groups.  
30 Hence, the step from individual key vulnerabilities to DAI generally involves considerations of  
31 the distribution of impacts across different regions, population groups, and/or generations, and  
32 methods for valuing and aggregating these impacts. The potential contributions, as well as the  
33 limitations of different methods for valuing and aggregating impacts, are presented below.

#### 35 *Distribution and Equity*

36 Vulnerability to climate change differs considerably across population groups, thus raising  
37 important questions about equity. Their limited capacities and access to resources tend to make  
38 today’s poor generically vulnerable to a wide range of climate and non-climate related sources of  
39 risk, stress and shocks. The social, cultural, and ethical dimensions of DAI have drawn  
40 increasing attention recently (Jamieson 1992, 1996; Rayner and Malone, 1998; Gupta *et al.*,  
41 2003; Adger, 2001; Gardiner, 2005). In the context of key vulnerabilities and Article 2, climate  
42 studies have tended to focus on aggregate impacts emphasizing groups of developing countries  
43 with special needs or situations, like island nations faced with sea level rise (Barnett and Adger,  
44 2003), countries in semi-arid regions with a marginal agricultural base, indigenous populations  
45 facing regionalized threats (AMAP, 2005), or least developed countries (LDCs); Huq *et al.*,  
46 2003).

48 The distinction between poverty and vulnerability can be helpful in understanding the spatial,  
49 temporal and social distribution of underlying factors that bear on poverty and vulnerability  
50 dynamics (Lambrou and Laub 2004; Bohle *et al.*, 1994; Dessai, 2004; Bunyavanich *et al.*, 2003).

1 Although meanings differ across disciplines and policy communities, “poverty” often refers to  
2 deprivation, lack, or want, whilst “vulnerability” often refers to “defencelessness, insecurity,  
3 and exposure to risk, shocks and stress.” (Chambers, 1989, Yamin, 2005, Schoon, 2005). But  
4 poverty, of course, is not the only factor that leads to vulnerability: other factors such as  
5 geographical location, communal conflict, social or ethnic association or dependence on climate  
6 related assets or livelihoods can make people vulnerable to climate change--even if they might  
7 not be considered poor. Vulnerability research in developed countries has often focused on  
8 groups of people, such as those living in coastal or flood prone regions (UKCIPS, 2004) or  
9 socially vulnerable groups, like the elderly, who suffered disproportionately in the 2004  
10 European heatwave.

### 11 12 *Aggregation and Classification*

13 Aggregation of impacts across different sectors, regions, and population groups provides a useful  
14 overall, time-bound “snapshot” of the expected consequences of climate change even though  
15 many policy-making purposes require more detailed information about who, when and where  
16 climate impacts will strike hardest. Aggregation requires an understanding of (or assumptions  
17 about) the relative importance of impacts in different sectors, in different regions, and at  
18 different times. The value judgments that underlie regional aggregation, for example, have been  
19 examined extensively (Azar and Sterner 1996; Fankhauser *et al.*, 1997, 1998; Azar 1998a). Due  
20 to the critical importance of value judgements in aggregation processes, no single metric for  
21 climate impacts can provide a commonly accepted basis for climate policy decision-making  
22 (Schneider *et al.*, 2000; Jacoby, 2004).

### 23 24 25 **19.2.3 Key Vulnerabilities and Thresholds**

26  
27 Discussions about “dangerous interference with the climate system” and “key vulnerabilities”  
28 are often framed around thresholds or critical limits (Patwardhan *et al.*, 2003; Izrael, 2004). For  
29 instance, Article 2 of the UNFCCC defines international policy efforts in terms of avoidance of a  
30 level of greenhouse gas concentrations beyond which the effects of climate change would be  
31 considered to be “dangerous”. Such a level may be denoted as “normative climate threshold”, as  
32 it is based not only on scientific assessments of climate change but also on normative evaluations  
33 of the results of this analysis. The threshold concept typically applied in the natural sciences  
34 refers to “systemic thresholds”, which refer to the crossing of boundaries where a system shifts  
35 from one state to another in ways that affect its ability to perform certain functions associated  
36 with its original state. These thresholds can, in principle, be defined quantitatively by reference  
37 to natural processes. An example of a well-known systemic threshold is the melting point of ice  
38 at 0°C that is important in the context of many climate impacts such as sea-level rise, changes to  
39 the carbon cycle, natural and managed ecosystems, infrastructure, indigenous people, and  
40 tourism, to name a few.

41  
42 Critical levels of climate impacts are another type of normative thresholds, which are based on  
43 social, political, economic and cultural processes establishing that certain impacts are considered  
44 unacceptable and should therefore be avoided. Examples of critical impact limits are limiting  
45 sea-level rise until 2200 to 50 cm above present levels or limiting the extinction of species in the  
46 Capensis floral kingdom to 10% of endemic plant species.

47  
48 The identification of key vulnerabilities and DAI for the purpose of Article 2 UNFCCC involves  
49 the integration of systemic thresholds (i.e., intrinsic properties of natural systems) with  
50 normative thresholds (i.e., socially determined levels of unacceptable impacts). Patwardhan *et*



1 *al.*, (2003) distinguished two types of critical impact limits depending on whether they coincide  
2 with systemic thresholds. “Type I thresholds refer to smooth responses of climate-sensitive  
3 systems to climatic changes that after some point lead to damages that are considered  
4 ‘unacceptable’ by particular policy-makers.” For instance, even a gradual and smooth increase of  
5 sea-level rise will eventually reach a level where small island nations would consider it  
6 unacceptable (i.e. crossing a normative impact threshold). Type I thresholds may be more  
7 accurately referred to as “socioeconomic limits” because they are inherently negotiable in a  
8 political sense, and generally do not involve the sort of discontinuities implied in the term  
9 “threshold”. Type II thresholds are linked directly to nonlinear processes of the climate system  
10 itself, such as sudden changes in the Asian monsoon. These thresholds have often been used in  
11 integrated assessments of climate change in the context of Article 2 UNFCCC (see Section 19.4).  
12 From the point of view of key vulnerabilities, both types of impact thresholds are important in  
13 shedding light on the totality of impacts of climate change relevant to defining “dangerous”  
14 levels of climate change or atmospheric greenhouse gas concentrations.

15  
16  
17

### 17 **19.3 Identification and Assessment of Key Vulnerabilities**

18  
19 This section synthesizes the literature on key vulnerabilities from climate change. Relevant  
20 information is drawn from the regional and sectoral chapters in Working Group II, as well as  
21 related chapters from the Working Group I report. This examination is also informed by previous  
22 discussions of climate impacts in the context of key vulnerabilities and Article 2 (Smith *et al.*,  
23 2001; Corfee-Morlot and Höhne, 2003; Oppenheimer and Petsonk, 2003, 2005; Hare, 2003;  
24 Leemans and Eickhout, 2004; Hitz and Smith, 2004; ECF, 2004; DEFRA, 2005).

25  
26 *[Note to readers: As explained in section 19.1, of necessity this integrating chapter cannot*  
27 *import the latest draft material from sectoral and regional chapters as they are being written*  
28 *simultaneously. This draft is heavily dependent on the Zero Order Drafts of other chapters, an*  
29 *unfortunate but unavoidable consequence of the lag of one drafting generation that occurs when*  
30 *all chapters are written on parallel tracks. The next draft will be better able to incorporate the*  
31 *emerging conclusions from other chapters in the AR4 relevant to key vulnerabilities.]*

32  
33 Various approaches can be taken to classify the large quantity of information about expected  
34 impacts of and vulnerability to climate change. The IPCC has, in its TAR, proposed a framework  
35 for structuring the knowledge about climate change that is motivated by the human perception  
36 and interpretation of complex risks: the five reasons for concern (see 19.1.4; Smith *et al.*, 2001).  
37 In this chapter, we distinguish global, sectoral, and regional key vulnerabilities. This  
38 classification allows presentation of relevant information at a greater level of disaggregation than  
39 the five reasons for concern, though we do continue to discuss key vulnerabilities using that  
40 framework. Section 19.3.1 presents those vulnerabilities with effects across the globe, Section  
41 19.3.2 addresses sectoral vulnerabilities, which may be either global or restricted to certain  
42 regions, and Section 19.3.3 presents vulnerabilities that are critical for individual regions or sub-  
43 regions. Section 19.3.4 summarizes information about all key vulnerabilities discussed so far.  
44 Section 19.3.5 updates the five reasons for concern presented in the IPCC TAR based on the  
45 information from the previous sections, thus characterizing some of the progress made in the  
46 impacts literature since the TAR.

47  
48  
49  
50

1  
2 When comparing potential temperature thresholds and stabilization levels, care must be taken to  
3 maintain consistency in metrics. Thresholds for global mean temperature change have been  
4 variously presented as changes with respect to: pre-industrial temperatures; the average temperature  
5 level of the 1961-1990 period; or with respect to “current” temperatures, usually anchored within  
6 the 1990-2000 period. The best estimate for the increase above pre-industrial levels in the 1961-  
7 1990 period and in the 1990-2000 “current” period are 0.3°C and 0.6°C, respectively (Folland *et*  
8 *al.*, 2001). Therefore, to illustrate this via a specific example, limiting global mean temperature  
9 change to, say, 2°C above pre-industrial levels corresponds to a 1.4°C increase above 2000 levels,  
10 and perhaps only 1.3°C above 2006 levels. Impact studies may also assess changes relative to  
11 regional warming which can differ significantly from changes in global mean temperature. Unless  
12 specified otherwise, this chapter refers to global mean temperature change above 1990-2000  
13 “current” levels. This reflects the most common metric used in the literature.  
14

### 15 16 17 ***Box 19.2 Confidence Levels and State of Knowledge***

#### 18 19 **Quantitative Assessment of Confidence Levels**

20 In applying the quantitative approach, authors of the report assign a confidence level that represents  
21 the degree of belief among the authors in the validity of a conclusion, based on their collective  
22 expert judgment of observational evidence, modeling results, and theory that they have examined.  
23 Five confidence levels are used. In the tables of the Technical Summary, symbols are substituted for  
24 words:

25	Very High (*****)	95% or greater
26	High (****)	67-95%
27	Medium (***)	33-67%
28	Low (**)	5-33%
29	Very Low (*)	5% or less

#### 30 31 ***Qualitative Assessment of the State of Knowledge***

32 In applying the qualitative approach, authors of the report evaluate the level of scientific  
33 understanding in support of a conclusion, based on the amount of supporting evidence and the level  
34 of agreement among experts about the interpretation of the evidence. Four qualitative classifications  
35 are employed:

- 36 • *Well-established*: Models incorporate known processes, observations are consistent with  
37 models or multiple lines of evidence support the finding.
- 38 • *Established but incomplete*: Models incorporate most known processes, although some  
39 parameterizations may not be well tested; observations are somewhat consistent but  
40 incomplete; current empirical estimates are well founded, but the possibility of changes in  
41 governing processes, although some parameterizations may not be well tested; observations  
42 are somewhat consistent but incomplete; current empirical estimates are well founded, but the  
43 possibility of changes in governing processes over time is considerable; or only one or a few  
44 lines of evidence support the finding.
- 45 • *Competing explanations*: Different model representations account for different aspects of  
46 observations or evidence or incorporate different aspects of key processes, leading to  
47 competing explanations.
- 48 • *Speculative*: Conceptually plausible ideas that are not adequately represented in the literature  
49 or that contain many difficult to reduce uncertainties  
50

1  
2  
3 *"Note to FOD readers: The precise language and calibration of terms used to describe levels of*  
4 *confidence and the state of knowledge is currently being finalized across Working Groups in*  
5 *conjunction with the cross-cutting group on uncertainties. Therefore, this FOD still uses the*  
6 *respective terminology from the TAR, as defined in Box 2 from the Technical Summary of the*  
7 *WG II contribution to the TAR (see below) on the basis of Moss and Schneider (2000). This*  
8 *terminology will be adjusted after IPCC-wide policy is set for AR4."*  
9

### 10 11 **19.3.1 Global Key Vulnerabilities**

#### 12 13 *19.3.1.1. Global biogeochemical cycles*

14  
15 Both the carbon and the nitrogen biogeochemical cycles are affected by (and in turn affect) the  
16 course of climate change (AR4 WGI section 7.1.4). Changes in net primary productivity of  
17 terrestrial vegetation as climate changes and CO<sub>2</sub> increases could lead to a net negative or  
18 positive feedback on warming (AR4 WGI section 7.2.2.1.4; Matthews *et al.*, 2005; White *et al.*,  
19 1999; Cramer *et al.*, 2001) depending on the balance among CO<sub>2</sub> fertilization, increased primary  
20 production and respiration, and ecosystem shifts. The positive effects of carbon fertilization on  
21 natural ecosystems may be short-lived (e.g., Schlesinger and Lichter, 2001) or limited by the  
22 variations of co-factors like air pollution levels. Simulations with 7 coupled climate-dynamic  
23 global vegetation models indicate that land carbon storage is sensitive to global mean warming  
24 (AR 4 WGI figure 7.17). They yield a total release of carbon ranging from 100-300 GtC for a  
25 warming of 3°C for six of the models. Results from a seventh model (HadCM3) indicate release  
26 of 400 GtC for 3°C warming and 1100 GtC for 5°C warming. Reasons for this high sensitivity  
27 have been examined (Jones *et al.*, 2004; Zeng *et al.*, 2004; Cox *et al.*, 2004) but are not yet clear.  
28 Nor is it clear which model outcome may be more realistic.

29  
30 These results suggest that it is likely that positive feedbacks on the carbon cycle from warming  
31 would exceed negative feedbacks beyond the middle of this century, increasing atmospheric  
32 carbon dioxide concentrations, and further enhancing warming (moderate confidence). An  
33 amplification of CO<sub>2</sub> emissions by 2100 in the range 13–25% is typical of recent results, but with  
34 larger positive feedbacks possible, albeit with low likelihood (AR4 WGI). This could increase  
35 the probability of temperatures and concentrations near or beyond the high end of the TAR range  
36 (Cox *et al.*, 2000, Friedlingstein, *et al.*, 2003), although no runaway greenhouse effect is  
37 obtained in any of the model simulations. A runaway greenhouse (such as on Venus) would  
38 imply a continuously amplifying positive feedback effect leading to drastic warming and a  
39 fundamental change in the chemical state of the atmosphere, a condition that has no support in  
40 the literature.

41  
42 Warming of marine sediments currently at low temperature and high pressure may destabilize  
43 methane gas hydrates in some regions (AR 4 WGI section 7.2.2.2.8), as may have occurred  
44 during the latest Paleocene thermal maximum 55 million years BP (Dickens, 2001, Archer and  
45 Buffet 2005). Warming would tend to destabilise methane hydrates, but rising sea level would  
46 tend to stabilise them. That is, increased hydrostatic pressure due to sea level rise would produce  
47 a compensating effect that would reduce the risk of such an occurrence. Which effect dominates  
48 depends in part on the rate of warming, since sea-level rise lags behind warming, and the result  
49 may be quite location-specific. The likelihood of destabilization and its effect on future climate  
50 remain very uncertain. One study (Harvey and Huang, JGR 1995) estimates that methane

1 releases increase distant future temperature by 10-25% over a range of scenarios. To date, there  
2 is only low confidence in any quantitative conclusions.

3  
4 Increasing ocean acidity (decreasing pH) due to increasing atmospheric concentrations of CO<sub>2</sub>  
5 (AR4 WGI section 7.2.2.2.3) has been cited in the context of Article 2 (Turley, 2005). Resulting  
6 consequences may include reduction in biocalcification of marine organisms such as corals  
7 (Hughes *et al.*, 2003) and other calcifiers. Reduction in CaCO<sub>3</sub> production could result in shifts  
8 in species composition and major ecological impacts. The destruction of wide areas of bottom  
9 and sediment fauna also could occur. Indirect effects on the marine food chain are also possible  
10 through the influence of pH on the solubility of the micronutrient iron (Liu and Millero, 2002).  
11 Given that ocean acidity changes are well-understood but ecosystem and nutrient effects  
12 research is in its early stages, we cautiously assign medium confidence to the supposition that  
13 changes in marine organisms and processes are likely to produce significant effects on the global  
14 carbon cycle.

15  
16 Enhanced production of nitrous oxide in response to climate change may also merit  
17 consideration in the context of key vulnerabilities (Barnard and Leadley, 2005). N<sub>2</sub>O adds to  
18 radiative forcing and also is an important factor in stratospheric ozone chemistry. Nitrous oxide  
19 production in freshwater systems is sensitive to regional climate changes (Donner *et al.*, 2004)  
20 that cause changes in river flows but the global magnitude of this effect is not yet clear.  
21 Estuarine nitrogen loading and cycling is also sensitive to climate change (Struyf *et al.*, 2004),  
22 and several pathways by which climate change may affect N<sub>2</sub>O production during nitrification  
23 and denitrification in marine environments have been noted (AR4 WGI section 7.2.2.2.7).  
24 Given uncertainties in modelling the nitrogen cycle, we suggest low confidence in any  
25 quantitative estimate of significant effects on atmospheric N<sub>2</sub>O concentrations from climate  
26 change.

27  
28 Other regional scale terrestrial responses to climate change including abrupt land cover  
29 transitions from forest to grassland or grassland to semi-arid conditions (Claussen *et al.*, 1999;  
30 Eastman *et al.*, 2001; Rial *et al.*, 2004; Cowling *et al.*, 2004) may feed back to global climate by  
31 enhancing production of greenhouse gases and aerosols. However, no quantitative estimates of  
32 this regional-to-global coupling are available. All such changes in trace gas emissions feed back  
33 on atmospheric chemistry in a manner that influences global oxidation capacity (Rial *et al.*,  
34 2004) and may in turn influence global climate in yet-to-be quantified ways (AR4 WGI section  
35 7.3).

36  
37 An important mechanism for rapid changes to land cover and carbon storage is increased  
38 frequency, intensity and spread of wildfire (Williams *et al.*, 2001; Cary, 2002; Lavorel, 2003;  
39 Fried, *et al.* 2004; Myer and Pierce, 2003; Whitlock, *et al.*, 2003; Tolhurst, 2003). Despite some  
40 local complicating effects (Campbell and Campbell, 2000), and lack of explicit modelling of  
41 changes in the fire regime in many climate change simulations, effects could be widespread  
42 especially in Mediterranean-type climates and at the southern edges of the great boreal forests.  
43 High confidence can be attached to the well-established connection between increased  
44 temperatures and increased wildfire potential. However, as the potential for wild fire also  
45 depends on altered precipitation regimes, and as less confidence is typically expressed in  
46 precipitation projections than for temperature projections, overall confidence in any quantitative  
47 estimation of increased wild fire with warming is medium, though there is a growing literature  
48 suggesting fire as a major impact from anthropogenic climate change, particularly in dry regions.

49  
50 *PLACEHOLDER FOR SOD: Another positive feedback in the carbon cycle involves melting of*

1 *permafrost peat soils, which store large amounts of methane.*

2

### 3 *19.3.1.2 Deglaciation of West Antarctic and Greenland ice sheets*

4

5 The potential for partial or complete deglaciation of the Greenland and the West Antarctic  
6 (Vaughan, 2005) ice sheets and associated sea level rise, have been analyzed specifically in the  
7 context of key vulnerabilities and Article 2 (Oppenheimer and Alley 2004, 2005; O'Neill and  
8 Oppenheimer 2002; Hansen, 2004, 2005) and scenarios for future warming (Gregory *et al.*,  
9 2004). Resulting eventual sea level rise would be 7m and 4-6m for deglaciation of Greenland  
10 and West Antarctica, respectively. The impact of such a large sea level rise has long been  
11 postulated (Schneider and Chen, 1980; Revelle, 1983), would be pervasive, and ability to adapt  
12 would depend crucially on the rate of deglaciation (Atlantis, 2005), which is estimated as  
13 ranging from rapid (a few centuries) to slow (a few millennia; see also AR4 IPCC WGI sections  
14 4.7.4, 10.6.3, Vaughan and Spouge, 2002; Huybrechts and de Wolde, 1999; Oppenheimer,  
15 1998).

16

17 Recent evidence (see AR4 WGI section 4.7.4) supporting the notion of a physical threshold for  
18 rapid deglaciation of West Antarctica comes from observation of the response of glaciers and ice  
19 streams to disintegration of floating ice shelves along the Antarctic Peninsula (Scambos *et al.*,  
20 2004) and in the Amundsen Sea-Pine Island Bay drainage (Thomas, 2004). The Larsen ice shelf  
21 in particular disintegrated very rapidly, possibly in response to attainment of a critical  
22 temperature generating surface melting (Scambos *et al.*, 2003), although basal melting may also  
23 have played a role (Shepherd *et al.*, 2003). Further acceleration of grounded ice in the  
24 Amundsen Sea drainage, or replication of these processes in the Ross or Filchner-Ronne ice  
25 shelves, could trigger partial or total deglaciation on multi-century timescales (Oppenheimer,  
26 1998).

27

28 Assuming that future ice shelf loss would be initiated by surface rather than basal melting, and  
29 that grounded ice would respond on a sustained basis, it has been projected that a global  
30 warming of 4°C above today's level would result in disintegration of WAIS within several  
31 centuries (Oppenheimer and Alley, 2004, 2005). If basal melting were important, this could lead  
32 to a lower temperature limit (see below). No quantitative uncertainty range or confidence levels  
33 were given, and are difficult to infer.

34

35 An alternative scenario, more consistent with models of the whole ice sheet, assumes the  
36 response to ice shelf loss will not be sustained over time and that the mass balance would be a  
37 smooth function of temperature. In such models, WAIS shows little shrinkage until local  
38 temperatures warm by about 10°C. The timescale for deglaciation and accompanying sea level  
39 rise at such temperatures is at least a millennium (Huybrechts, 2004; Huybrechts and de Wolde,  
40 1999). But existing ice sheet models do not reproduce important dynamical features of WAIS  
41 such as ice streams, or the fast local ice losses noted above (AR4 WGI 10.6.3).

42

43 There have been two attempts to construct cumulative probability functions for either complete  
44 deglaciation of West Antarctica or for sea level rise attributable to partial deglaciation (Titus and  
45 Narayanan, 1996, Vaughan and Spouge, 2002) both studies preceding recent findings of rapid  
46 ice loss. In both the literature survey and the Delphi exercise, the probability of WAIS collapse  
47 is very low in this century but rises above 10% within 200 to 300 years. The probability of a one  
48 meter contribution to sea level from WAIS rises above 5% by 2250 in the Delphi exercise. Note  
49 that these studies do not address the question of when radiative forcing will grow to levels  
50 sufficient to cause WAIS to collapse at a later time. Furthermore, the Delphi elicitation did not

1 follow a Bayesian approach of assuming a particular emissions scenario, so that the probability  
2 of loss of WAIS through natural processes (MacAyeal, 1992) is implicitly included.

3  
4 Ice sheet models project virtually complete loss of the Greenland ice sheet for local warming  
5 exceeding  $\sim 3^{\circ}\text{C}$  above current temperature (Huybrechts and de Wolde, 1999). The rate of  
6 deglaciation is temperature-dependent and the timescale is projected to range from several to as  
7 little as one millennium for warming up to  $8^{\circ}\text{C}$  (Church and Gregory, 2001). In this model,  
8 deglaciation largely proceeds via melting at the surface and an altitude-temperature feedback  
9 from the resulting ice surface lowering. The probability of deglaciation has been estimated  
10 accordingly for a particular set of concentration stabilization scenarios that begin as each of the  
11 SRES during this century. (Gregory *et al.*, 2004). Stabilization scenarios based on all but the  
12 lowest SRES eventually lead to loss of the Greenland ice sheet, though assumptions of future  
13 emissions beyond the SRES time frame (until 2100) are problematic.

14 However, melting on the ice sheet surface may supply water, and hence lubrication, directly to  
15 the ice sheet base on a short timescale (Zwally *et al.*, 2001; AR4 WGI section 4.7.4). This  
16 process could result in rapid deglaciation if melting became widespread over the ice sheet in a  
17 relatively short time period (centuries) or if melting and ice loss at the periphery led to a  
18 sustained dynamical response of inland ice. The probability of a rapid deglaciation as a function  
19 of temperature has not been quantified. As is the case for WAIS, models of the Greenland ice  
20 sheet underestimate the dynamical response to melting and thus underestimate the current rate of  
21 ice loss (Thomas *et al.*, 2001; Krabill *et al.*, 2004; Rignot *et al.*, 2004), although the likelihood of  
22 a sustained dynamic response has been questioned (van der Ween, 2001).

23  
24 As an alternative to scenario and model-based approaches, paleoclimate proxies have been  
25 examined for evidence of deglaciation and higher sea level during two earlier interglacial  
26 periods, about 125Kyr BP and 400Kyr BP, respectively (Scherer *et al.*, 1998, 2003; Cuffey and  
27 Marshal, 2000). Local paleoclimatic evidence drawn from the two ice sheets neither provides  
28 clear cut support for the proposition that one or the other ice sheet was much smaller than it is  
29 currently, nor is it inconsistent with this possibility. Likewise, the evidence that sea level was  
30 high enough to require large scale deglaciation of either Greenland or West Antarctica is also  
31 controversial (Oppenheimer and Alley, 2005). Part of the problem of interpretation arises from  
32 the lack of synchronization between temperature and sea level chronologies. While paleoclimatic  
33 proxies can contribute to identification of levels of climate change associated with large-scale  
34 physical changes such as deglaciation, they can only provide information about climate system  
35 dynamics and impacts from different rates and magnitudes of forcing at different time scales.  
36 Paleoclimatic analysis provides a useful backdrop against which to calibrate models used for  
37 future projections, but cannot generally provide an analogy for the time-evolving changes in ice  
38 induced by anthropogenic radiative and land-use forcing, since such forcing is unique to the  
39 present and did not occur when past paleoclimatic events transpired.

40  
41 One assessment of such evidence (Hansen 2004, 2005) asserts that a  $1^{\circ}\text{C}$  warming above current  
42 levels “would likely constitute ‘dangerous anthropogenic interference’” due to large-scale ice  
43 sheet loss and resulting sea level rise greater than 2 meters on a multi-century timescale, most  
44 likely from Greenland. Another assessment (Oppenheimer and Alley 2004, 2005), based on a  
45 different interpretation of palaeoclimate proxies, presents evidence for  $2^{\circ}\text{C}$  above current levels  
46 as a “danger” limit due to disintegration of WAIS, possibly triggered by basal melting under the  
47 ice shelves. The temperatures reported above may or may not correspond to thresholds in the  
48 physical system. Instead, they correspond to temperatures above which each study inferred the  
49 possible absence of one or both ice sheets at earlier times based on interpretation of highly  
50 uncertain proxy data (Oppenheimer, 2005).

1  
2 A number of studies have connected deglaciation with the onset of earthquakes in close  
3 proximity to former ice masses (Arvidsson, 1996; Muir-Wood, 2000; Sauber and Molnia, 2004;  
4 Stewart *et al.*, 2000; Wu *et al.*, 1999). The loss of these ice masses leads to glacial rebound or  
5 uplift which adds stress to existing faults.

6  
7 This evidence taken together suggests the possibility that greenhouse-induced deglaciation of the  
8 Greenland and West Antarctic ice sheets may lead to major earthquakes some centuries to  
9 millennia from now, and that minor local earthquakes could be triggered in the near vicinity of  
10 smaller ice masses such as southern Alaska and Patagonia that are suffering considerable  
11 wastage at present.

### 12 13 *19.3.1.3 Possible Changes in the North Atlantic Meridional Overturning Circulation (MOC)*

14  
15 Anthropogenic changes in the North Atlantic meridional overturning circulation (MOC—also  
16 widely known as thermohaline circulation--THC) provide a key example of a potential threshold  
17 response of the climate system in the context of Article 2 and key vulnerabilities (Alley *et al.*,  
18 2003; O'Neill and Oppenheimer 2002). Model predictions and the paleo-record (AR 4 WGI  
19 sections 10.3.4 and 10.5) suggest three main conclusions that are especially relevant for the  
20 assessment of climate change risks. First, paleo-analogs and simplified models suggest that the  
21 MOC might react abruptly and with a hysteresis response, once a certain forcing threshold is  
22 crossed (Stocker and Schmittner 1997). According to AOGCM simulations, the risk of  
23 triggering at least a temporary MOC shutdown increases considerably, above a globally  
24 averaged warming above a few °C (AR 4 WGI chapter 10. More extensive exploration with a  
25 simplified model with high hydrological sensitivity indicates a threshold that is dependent on  
26 absolute warming and its rate, e.g., 3<sup>0</sup>C warming within a century (Stocker and Schmittner,  
27 1997). Second, specific scenarios of future MOC behavior are deeply uncertain and based – to a  
28 large extent – on subjective probability functions (Mastrandrea and Schneider, 2002; Rahmstorf  
29 and Zickfeld 2005) in which confidence in specific quantitative results is low. Furthermore, in  
30 simplified models, the predictability of the system decreases as the MOC approaches a threshold  
31 for collapse (Knutti and Stocker 2002; Schaeffer *et al.*, 2002).

32  
33 Third, impacts of a MOC weakening would likely occur on a global scale but the knowledge  
34 about the consequences of this event is at this time rather limited, though there is an emerging  
35 literature (Tol, 1998, Keller *et al.*, 2000, Rahmstorf *et al.*, 2003, Link and Tol, 2004, Higgins and  
36 Schneider, 2005). Relevant examples include northern high latitude relative cooling near  
37 Greenland and NW Europe, southern hemisphere high latitude warming, and tropical drying, all  
38 over limited areas (Vellinga and Wood 2002, Wood *et al.*, 2003), changes in productivity of  
39 marine ecosystems (Schmittner, 2005), and of potential terrestrial vegetation (Higgins and  
40 Vellinga 2004), shifts in oceanic CO<sub>2</sub> uptake and oxygen concentrations (Matear and Hirst 2003;  
41 Sarmiento and Le Quéré 1996), as well as in fisheries (Link and Tol 2004). Some of these  
42 studies consider changes associated with MOC changes alone [*Vellinga and Wood, 2002*] such  
43 as occur in AOGCM “hosing” experiments where a fixed amount of fresh water is added to the  
44 northern ocean at high latitudes (Stouffer, WGI model intercomparison) while others analyze  
45 outcomes in a forced climate where MOC changes are superimposed on greenhouse warming. In  
46 the latter case, the extent of predicted surface climate changes depends on a competition between  
47 the rate of warming and the hydrological sensitivity of the modeled MOC. The rate of  
48 Greenland melting and the connections between thermohaline circulation in the northern and  
49 southern hemispheres are also important uncertainties.

1 The above uncertainties, particularly insofar as they affect spatial and temporal scales of  
2 impacts, introduce nontrivial challenges for the analysis of the socio-economic impacts of MOC  
3 changes as well as the design of risk management strategies. Overall there is moderate  
4 confidence that a slowdown of the MOC will occur during the 21<sup>st</sup> century, but generally a low  
5 confidence in specific projections of either a recovery or full-scale collapse of the MOC beyond  
6 2100.

7

#### 8 *19.3.1.4 Modes of Climate Variability (ENSO, NAO, AO and AAO)*

9

10 Anthropogenic greenhouse gas emissions may cause a shift in the El Niño Southern Oscillation  
11 (ENSO) properties (e.g., mean, variance, or the shape of the distribution) (AR4 WGI section  
12 10.x, Timmermann *et al.*, 1999; Fedorov and Philander 2000). ENSO shifts would affect  
13 numerous aspects of human and climate systems such as agriculture (Legler, Bryant, and O'Brien  
14 1999), infectious diseases (Rodo *et al.*, 2002), water supply and flooding (Cole *et al.*, 2002;  
15 Kuhnel and Coates 2000), wildfires (Swetnam and Betancourt 1990), tropical cyclones (Pielke  
16 and Landsea 1999, Emanuel, 2005), fisheries (Lehodey *et al.*, 1997), carbon sinks (Bacastow *et*  
17 *al.*, 1980), and the North Atlantic MOC (Latif *et al.*, 2000). Predictions about possible  
18 anthropogenic shifts in ENSO properties are marked by many uncertainties (Fedorov and  
19 Philander 2000, Cane 2005), including (i) whether the ENSO changes would be abrupt and  
20 characterized by a hysteresis response, (ii) the directions of the shift, and (iii) at what forcing  
21 threshold such a response would be triggered.

22 Analyses of the economic damages of potential anthropogenic ENSO shifts have focused  
23 primarily on agriculture and fisheries so far. For example, the annual estimated cost of the  
24 ENSO shifts predicted by Timmermann *et al.*, (1999) on global agriculture range between 100's  
25 of millions and over \$ 1 billion, depending on the specific assumptions about the affected ENSO  
26 properties and the ability to anticipate the changes (Chen *et al.*, 2001). Analyses of the policy  
27 implications of potential ENSO shifts have focused predominantly on the question of adaptation  
28 and the value of information from relatively short-term (i.e., annual) predictions (Costello *et al.*,  
29 1998; Chen *et al.*, 2001), as well as the balance of costs and benefits (Chagnon, 1999). This is in  
30 contrast to the analysis of the policy implications of potential MOC and WAIS changes that have  
31 addressed primarily the question how to reduce the risk of crossing a forcing threshold that  
32 might trigger a threshold response (Keller *et al.*, 2005).

33

34 Enhanced greenhouse warming and stratospheric ozone depletion are now thought likely to  
35 affect two other important modes of climatic variability, namely the North Atlantic Oscillation  
36 (NAO) and the Annular Mode in both the northern and southern hemispheres (otherwise known  
37 respectively as the Arctic Oscillation, AO, and the Antarctic Oscillation, AAO) (AR 4 WGI Ch  
38 10, Hartmann *et al.*, 2000; Thompson and Wallace, 2000; Fyfe *et al.*, 1999; Kushner *et al.*, 2001;  
39 Cai *et al.*, 2003; Gillett *et al.*, 2003; Kuzmina *et al.*, 2005).

40

41 These effects have been connected to both the enhanced greenhouse forcing and stratospheric  
42 ozone depletion increasing the low-to-high latitude gradient of surface radiative forcing  
43 (Houghton *et al.*, 2001, chapter 6), leading to increased poleward transport of angular  
44 momentum, a strengthening of the circum-polar westerlies and their contraction polewards (i.e.,  
45 a more positive Annular Mode). This would change the surface pressure patterns, storm tracks  
46 and rainfall distributions in the mid- to high-latitudes of both hemispheres, with potentially  
47 serious impacts on regional water supplies, agriculture, wind speeds and extreme events.  
48 Mediterranean-type climates that obtain winter rains from the westerlies will in general become  
49 more arid. In the southern hemisphere this effect would be approximately uniform with  
50 longitude, but in the northern hemisphere it would be modulated by the less uniform circulation



1 around longitude circles due to the land-sea distribution, thus affecting the NAO, which is a  
2 standing wave pattern (a pattern that varies with longitude) in the circulation (with a pressure  
3 contrast between the Icelandic low and the Azores high).

4  
5 Early evidence for these effects was discussed in Houghton *et al.*, 2001, chapter 9.3.5.2.  
6 Observational evidence that such trends are already occurring in pressure patterns and storm  
7 tracks can be found in Hartmann *et al.*, (2000), Thompson and Solomon (2002), Gillett *et al.*,  
8 (2003), Marshall (2003), Ostermeier and Wallace (2003), Geng and Sugi (2003) and Fyfe  
9 (2003). It is likely that these trends have already led to reduced rainfall in south-western and  
10 possibly south-eastern Australia (Sadler *et al.*, 1988; Sadler 2002; Sadler 2003; McInnes *et al.*,  
11 2002; Wright and Jones, 2003; Pittock, 2003), where serious rural and urban water supply  
12 problems are emerging. However, the extent to which greenhouse forcing has caused these  
13 trends remains uncertain, as such trends have been simulated in models without climate change  
14 forcing (Cai *et al.*, in press).

15  
16 Continuation or amplification of such trends in the NAO, AO and AAO would have potentially  
17 severe implications for water resources and storminess in Australia, New Zealand, Southern  
18 Africa, Argentina and Chile, southern Europe and possibly parts of the US, where  
19 Mediterranean-type climates prevail. In the southern hemisphere it is likely that such trends will  
20 reverse once stabilisation of greenhouse gas concentrations occurs, due to the continued  
21 warming of the Southern Ocean, which would reverse the trend in the north-south temperature  
22 gradient in the southern hemisphere (Cai *et al.*, 2003).

#### 23 24 *19.3.1.5 Transformation of continental monsoons*

##### 25 26 *Monsoons*

27 Monsoons are critically important for agriculture in parts of the tropics and subtropics and are an  
28 important factor in vulnerability to flooding (Palmer and J. Räisänen 2002). Monsoon variability  
29 is therefore an ongoing concern, and any future trend of either increased or decreased monsoon  
30 intensity in one or more regions may create a key vulnerability. A zero-order assumption is that  
31 summer monsoons would be expected to intensify and winter monsoons weaken in this century  
32 due to relative warming of land versus sea surface. However, changes in humidity and regional  
33 atmospheric circulation accompanying greenhouse gas forcing are projected to lead to a more  
34 complex pattern of changes. Model simulations tend to indicate a general increase of summer  
35 precipitation over East and South Asia (IPCC FAR WGI section 10.4.2.2; Meehl and Arblaster  
36 2003) but decreases in some locations (There is paleoclimatic evidence that the Asian summer  
37 monsoon has already intensified as the northern hemisphere warmed over the past four centuries,  
38 Anderson *et al.*, 2002). Assumptions about aerosol and black carbon concentrations have a  
39 strong influence on expected trends, and thus the confidence of projections of monsoonal  
40 changes is only low to medium.

#### 41 42 43 *19.3.2. Sectoral Impacts*

##### 44 45 *19.3.2.1 Water Resources*

46  
47 Water supplies and quality are highly sensitive to climate variability and change. Relatively  
48 small changes in precipitation, evapotranspiration, snowmelt, sea-level rise, and other factors can  
49 have a substantial impact on the supply and quality of water resources.

1 Temperature will be an important factor in determining key vulnerabilities for water resources.  
2 Higher temperatures will speed the hydrologic cycle, increasing evapotranspiration and hence  
3 increasing the risk of developing more intense droughts and more intense precipitation events  
4 (IPCC TAR, Working Group 1). Higher temperatures will also result in more precipitation  
5 falling as rain rather than snow and in a shorter season for precipitation falling as snow. This  
6 could have important consequences for regions dependent on snowpack (Stewart *et al.*, 2004).

7  
8 Clearly, changes in precipitation will have a very important impact on determining key  
9 vulnerabilities. For example, Eheart and Tornil (1999) found that irrigation withdrawals in the  
10 US Midwest, assuming profit-maximizing behaviour, is more sensitive to a 25% decrease in  
11 precipitation than a 4°C increase in temperature. However, in a Mediterranean climate like  
12 California, where most of the precipitation occurs in the winter half year, summer temperatures,  
13 which, as noted above, drive evapotranspiration, are a very important factor in determining key  
14 vulnerabilities in the hydrological sector (e.g., Hayhoe, *et al.*, 2004). Thus, depending on  
15 circumstances, temperature, precipitation or a combination of changes may be of paramount  
16 importance, and therefore it is difficult to assign high confidence to broad generalizations on  
17 hydrological vulnerability to climate change, but rather a regional context is needed for  
18 projections of specific vulnerabilities. While global precipitation will rise with higher  
19 temperatures, and broad patterns of change in precipitation are becoming clearer (e.g.,  
20 Ruosteenoja *et al.*, 2003; Tebaldi *et al.*, 2004), there is still substantial uncertainty about how  
21 regional patterns of precipitation will change. Nonetheless, some statements can be made about  
22 differences in vulnerability to changes in water supplies across some regions. For example,  
23 based on Ruosteenoja, by 2010 to 2039 relative to 1961-90, the climate models used in the  
24 analysis tend to show increases in precipitation greater than the range of natural climate  
25 variability as calculated by climate models in high latitudes for the entire year and in summer  
26 monsoons over South and Southeast Asia. In contrast, many arid and semi-arid regions, such as  
27 southern Africa, Australia, and the Mediterranean, are projected by these climate models to face  
28 a decrease in precipitation greater than the range of natural climate variability. However, as  
29 noted above, the substantial uncertainties in model projections of regional precipitation changes  
30 often reduce confidence in specific projected outcomes.

31  
32 However, changes in socioeconomic conditions, such as population growth, improved  
33 technology, and application of practices such as detection of leaks from water systems can  
34 substantially affect the supply and demand for water resources. Thus, the effect of different  
35 socioeconomic factors in the SRES scenarios can have a larger effect on availability of, demand  
36 for, and quality of water resources than the change in climate itself. For example, Arnell (2004)  
37 found that differences in population projections across SRES scenarios has a greater impact on  
38 the increase in the number of people facing water stress than does difference in emissions  
39 scenarios. By 2050, the increase in global mean temperature by the A2 and B2 scenarios is  
40 almost indistinguishable. Yet, under A2, 1.1 to 2.8 billion people face increased water stress,  
41 while under B2 the increase in population at risk is estimated to be 700 million to 1.5 billion,  
42 since the B2 scenario projects a lower population size.

43  
44 Among other key vulnerabilities in water resources are:

- 45 • Reduction in the security of supply for public water systems, where either the volumes are  
46 reduced or the timing of streamflow and groundwater recharge change. This is a particularly  
47 important vulnerability where pressures on resources are already high such as in megacities  
48 in developing countries. As urbanization increases over the 21<sup>st</sup> century the vulnerability of  
49 these areas to climate change may increase as well

- 1 • Reduction in the availability of safe rural water supply in dry regions, where streamflow or  
2 recharge is reduced
- 3 • Increases in the frequency and magnitude of flood losses, due to increases in the volume or  
4 changes in the timing of river flows or flash floods. Poor countries and poor populations  
5 within countries are particularly vulnerable and have limited ability to recover
- 6 • Irrigation could be vulnerable through increases in demand and reductions in availability of  
7 suitable water at desired times, as a result of higher temperatures and changes in the volume  
8 or timing of precipitation, streamflow and recharge
- 9 • Reduction in hydropower generation if the volume of flows reduces and timing of flow  
10 changes. This could be a critical vulnerability for the many nations or regions that draw a  
11 significant portion of their electricity production from hydropower
- 12 • Sea-level rise will adversely affect water supplies in many coastal regions due to salinisation  
13 of groundwater in estuaries, low-lying islands and coastal plains
- 14 • Decreased snowpack and melting of glaciers will adversely affect seasonal water storage in  
15 many mountainous regions, threatening water supplies in dependent communities and  
16 requiring management of water storages more for winter and spring flood control than for  
17 summer irrigation.

18  
19 Hitz and Smith's (2004) review of global impact studies could not find clear relationship  
20 between changes in water supply and increases in GMT. Results from global studies in this  
21 sector are highly inconsistent with some studies quite sensitive to the climate model and mode of  
22 aggregation (e.g., Arnell 1999 and Arnell 2004) and others showing little net global impact  
23 (Vorosmarty *et al.*, 2000; Doll and Siebert, 2002). Hitz and Smith concluded that higher  
24 magnitudes of climate change are likely to increase stress for water resources. This is due in part  
25 to the fact that current water resource infrastructure is generally designed for today's climate.

#### 26 27 *19.3.2.2 Ecosystems and Biodiversity*

28  
29 Ecosystems are highly vulnerable to climate change. That vulnerability is partly a function of the  
30 expected rapid rate of climate change relative to the resilience of many such systems. It is also a  
31 function of human development, which has already substantially reduced resilience of  
32 ecosystems and makes many ecosystems and species more vulnerable to climate change through  
33 blocked migration routes, fragmented habitats, reduced populations, introduction of alien species  
34 and stresses of pollution.

35  
36 A warming of 1-2°C above current levels would likely result in accelerated amphibian species  
37 extinction, loss of diversity in freshwater systems, and wide-spread disappearance of mountain  
38 glacier melt systems with associated species loss of aquatic and dependent amphibious and  
39 terrestrial species.

40  
41 Extinctions are already being observed, but a significant threshold could be associated with  
42 mountain glacier disappearance. These impacts will be especially significant in those systems  
43 dependent on glacier ice melt. Freshwater systems vulnerable to pollution could face increasing  
44 concentrations of pollutant and stagnation in many regions (CH 5 ZOD). Of particular concern  
45 are the following:

- 46 • *Biodiversity hotspots*. These are areas that have particularly high concentrations of  
47 biodiversity (e.g., Myers *et al.*, 2000). No comprehensive analysis exists on the  
48 relationship between changes in temperature and loss of species in biodiversity hotspots.  
49 However, reviews of many studies on the sensitivity of particular ecosystems to climate  
50 change indicate that many biodiversity hotspots would experience significant biodiversity

- 1 losses for a global temperature increase of 1-2°C (Hare, 2003, Lovejoy and Hannah, 2005).
- 2 • *Coral Reefs*. A 1 to 2°C increase in sea surface temperature is expected to result in
- 3 widespread bleaching and loss of coral reefs (medium confidence). Frequent bleaching will
- 4 kill corals and jeopardize the integrity of coral ecosystems. Pollution, over-fishing, and
- 5 other human activities also contribute to vulnerability of coral reefs.
- 6 • *Polar ecosystems*. A 1°C warming is projected to lead to reductions in ice cover and snow
- 7 thickness (ACIA, 2004; High confidence). This reduced ice cover influences polar
- 8 ecosystems and threatens the livelihood of many species, such as penguins and polar bears.
- 9 Impacts are already becoming evident.
- 10 • *Migratory species*. Impacts are already evident (Parmesan and Yohe, 2003; Root *et al.*,
- 11 2003 and 2005). Climate change is expected to result in a mismatch between the life-cycle
- 12 of migratory species in their different regions (Visser and Holleman, 2001). This will alter
- 13 competitive interactions among migratory and non-migratory species, possibly leading to
- 14 increased extinction rates.
- 15 • *Freshwater systems and amphibious fauna*. A warming of 1-2°C above current levels is
- 16 projected to result in accelerated amphibian species extinction, loss of diversity in
- 17 freshwater systems, and complete disappearance of glacier melt systems with associated
- 18 species loss of aquatic and dependent amphibious and terrestrial species. An intensified
- 19 level of impacts would follow glacier disappearance, as noted above.
- 20 • *Arid and semi-arid fringe and mountain-top ecosystems*. Information in the literature (e.g.,
- 21 Pounds *et al.*, 2005) suggests that at less than 2°C of warming, there would be reduction in
- 22 the geographic range of less mobile species and increased rates of extinction in both
- 23 ecosystems. Many thousand species could be at risk in mountainous areas around the
- 24 world, many in the southern Hemisphere (Sekercioglu, submitted).
- 25 • *Tundra ecosystems*. A warming of 1 to 2°C will result in many tundra ecosystems being
- 26 replaced by forested or other ecosystems. Such a change is already becoming evident in
- 27 some polar areas (ACIA, 2004).
- 28 • *Pathogen-host ecosystems*. A warming of 1 to 2°C is projected to result in rapid range
- 29 extensions of mobile pathogens, allowing invasion of new geographic ranges before
- 30 natural hosts can develop resistance. This could result in a rapid mass mortality in key
- 31 systems such as forests, and resulting switches in ecosystem structure, function, and
- 32 potential loss of goods and services.
- 33 • *Tree-grass ecosystems*. A warming of 1 to 2°C could result in a switch from grasslands to
- 34 trees and shrubs in many areas. This would have substantial impacts on flora, fauna, and
- 35 biodiversity. The effects are most likely in the Southern Hemisphere. However, increased
- 36 fires could offset this impact.
- 37 • *Fire-prone ecosystems*. A warming of 1 to 2°C could result in switches in ecosystem
- 38 structure towards systems of shorter stature, soil exposure and erosion, community
- 39 composition change and possible extinctions. Accelerated tree and shrub growth caused by
- 40 higher CO<sub>2</sub> concentrations could offset this impact, though may increase fuel loading
- 41 available in wildfires.

42

43 A 3°C increase in global mean temperature is estimated to lead to a significant change in eco-

44 climatic class in almost 50% of terrestrial biosphere in general (Halpin, 1997) and in nature

45 reserves (Leemans and Eickhout, 2004), which would reduce their capacity to meet their original

46 conservation objectives. Thomas *et al.*, (2004) assess extinction risks for sample regions that

47 cover 20% of the Earth's terrestrial surface and conclude that 15-37% of species in those regions

48 would be committed to extinction under a mid range climate change scenario by 2050 (1.8-2.0°C

49 warming over late 20<sup>th</sup> Century temperatures). Based on a review of regional studies, Hare

50 (2003) finds a continuum of impacts on ecosystems and quite varied sensitivities. Many

1 ecosystems appear sensitive, even to less than 1°C further global mean warming and are  
2 estimated to be quite vulnerable to climate changes above 2°C.

3  
4 Several studies have used global vegetation models as part of integrated assessment models to  
5 assess shifts in ecosystems caused by climate change and elevated CO<sub>2</sub> concentrations (e.g.  
6 Fuessel and van Minnen, 2001; Fuessel *et al.*, 2003; Fuessel, 2003; Leemans and Eickhout,  
7 2004). On the global level, a warming of 1°C, 2°C, and 3°C is simulated to cause major and  
8 permanent ecosystem shifts in about 15%, 30%, and 40%, respectively, of the land surface with  
9 little variation across climate scenarios (Low to Medium Confidence), but with large differences  
10 across regions (Leemans and Eickhout, 2004).

### 11 12 *19.3.2.3 Food Production*

13  
14 Ensuring that “food production is not threatened” is one of the objectives mentioned in Article 2.  
15 However, the Article does not state the scale at which this applies. In this section, we examine  
16 literature on global and regional production of food.

#### 17 18 *Global Agricultural Production*

19 The TAR concluded that a “a few degrees C” increase in GMT would result in a net decline in  
20 global agricultural production and an increase in global food prices. Such an increase in food  
21 prices would mean that many people, particularly in poor regions would have increased  
22 difficulty either growing food for themselves or purchasing sufficient food supplies.

23  
24 Hitz and Smith (2004) surveyed several studies of the potential impacts of climate change on  
25 global agriculture. They examined Rosenzweig *et al.*, (1994), Darwin *et al.*, (1995), and Parry *et al.*  
26 *et al.*, (1999). While the studies differ considerably in their methods, and results vary by type of  
27 crop, Hitz and Smith (2004) concluded that the relationship between global food production and  
28 GMT is parabolic: production could rise with a small rise in temperature and decrease at higher  
29 levels. A key reason for this is the carbon fertilization effects assumed in the studies--which by  
30 itself was assumed to increase crop yields and decrease water demand by crops (but note some  
31 cautionary recent results mentioned below when multiple factors are considered in CO<sub>2</sub>  
32 fertilization experiments). At higher CO<sub>2</sub> concentrations this effect begins to saturate allowing  
33 the stresses of higher temperatures to reduce crop yields. Assumptions about adaptation, such as  
34 changing farm level management, crop switching, and shifting crop production polewards, are  
35 key factors in the estimation of climate impacts on agriculture. Parry *et al.*, (1999) and Parry *et al.*  
36 *et al.*, (2004) indicate that the threshold for net reduction in agricultural production could be lower  
37 than 2.5°C (see Box 19.3).

#### 38 39 40 41 ***Box 19.3: Implications of SRES scenarios for food production and equity (Source: Pittock,*** 42 ***2005)***

43  
44 The impacts of climate change on food production, prices and numbers at risk of hunger depend  
45 on a number of factors. These include regional climate change, biological effects of increasing  
46 atmospheric CO<sub>2</sub>, changes in floods, droughts and other extreme events, existing agricultural  
47 systems, adaptive capacity, changes in population, economic growth and technological  
48 innovation. In a large international study, Parry *et al.*, made rough estimates using the SRES  
49 family of scenarios of greenhouse gas emissions and socio-economic change.

1 The study used a linked system of climate scenarios, agricultural models, and national, regional  
2 and global economic models. Adaptation was at the farm level, such as changes in planting  
3 dates, fertiliser applications and irrigation, and at the regional level via new cultivars and  
4 irrigation systems. Economic adjustments included changes in national and regional investment  
5 in agriculture, crop switching, and price responses.

6  
7 Results for all SRES scenarios driving the HADCM3 climate model showed small percentage  
8 gains (3 to 8%) in average crop yields in developed countries by 2080, but decreases in  
9 developing countries of -1 to -7%. This increased the inequity, measured by changes in yield, by  
10 between 7 and 10%. The authors state that “While global production appears stable, regional  
11 differences in crop production are likely to grow stronger through time, leading to significant  
12 polarisation of effects, with substantial increases in prices and risk of hunger amongst the poorer  
13 nations, especially under scenarios of greater inequality (A1F1 and A2).” Cereal price increases  
14 by 2080 under most scenarios were between 8 and 20%.

15  
16 Clearly, as the developed countries taken together have a far smaller population than the  
17 developing countries taken together, the majority of people will be worse off.

18  
19 Results are highly dependent on full realisation in the field of benefits from increased CO<sub>2</sub>  
20 concentrations as measured in experiments, which is uncertain, and on effects of pests and  
21 diseases, which have not been estimated. It should be noted that these results are for climate  
22 change scenarios simulated with only one climate model, that from the Hadley Centre in the UK.  
23 Other climate models would give different results. These results are broadly consistent with the  
24 conclusions of the IPCC TAR. Given the uncertainties mentioned, medium confidence is  
25 suggested.

26  
27  
28  
29 There are important caveats to conclusions about particular thresholds for agriculture, some of  
30 which have already been mentioned above. The studies cited above only examine changes in  
31 average climate. They do not consider increased variability or changes in location of pests and  
32 diseases. Recent work on carbon fertilization of crops conducted through the Free Air Carbon  
33 Exchange (FACE) program indicates that the degree to which CO<sub>2</sub> increases crop yields in the  
34 field depends on many circumstances. For example, Amthor (2001) found that higher  
35 temperatures or tropospheric ozone levels, as well as insufficient water, could offset the positive  
36 effects of CO<sub>2</sub>.

### 37 38 *Regional Agricultural Production*

39 The effect of climate change on regional crop production will differ considerably. The published  
40 literature consistently finds that low-latitude areas tend to have relative decreases in production  
41 while high latitude areas tend to have relative increases, assuming that farmers adapt to changing  
42 climate conditions. This is because climate change shifts the relative productivity of crops in  
43 various regions. The high-latitude versus low latitude differences in crop productivity with  
44 climate change also is found because wealthier societies, which tend to be in mid- and higher-  
45 latitudes, will have greater capacity to adapt agriculture to climate change than will poorer  
46 countries, who tend to be in lower latitudes. At particular risk are dryland regions such as sub-  
47 Saharan Africa and South Asia. Such shifts in productivity increase risks of malnutrition; risks  
48 that would be exacerbated by a global decline in agricultural productivity and concomitant rise  
49 in prices (Parry *et al.*, 2004, Box 19.3).

### 1 *Livestock*

2 The combination of climate change and increased demand for food could put further pressure on  
3 grassland ecosystems which support livestock. The carbon fertilization effect alone is estimated  
4 to improve grassland productivity. However, grassland species will be affected differently,  
5 potentially reducing diversity of grasslands. A combination of factors, such as drier conditions  
6 and reduced water supplies can reduce grassland productivity. In contrast, the direct effects of  
7 climate change on livestock may tend to be negative. Higher temperatures reduce milk  
8 production and grazing time. In addition, diseases affecting livestock could spread. High latitude  
9 livestock may need less investment in keeping livestock warm in the winter. Livestock  
10 productivity, particularly in low-latitude countries, could decrease as a result of higher  
11 temperatures, spread of disease, and reduction in pasture quality. (Chapter 5 ZOD, pp. 27-33)

### 13 *Fisheries*

14 Freshwater and marine fisheries are very sensitive to changes in climate and will need to migrate  
15 to higher latitudes or altitudes to survive. Where migration is not possible because of physical  
16 constraints such as closed water bodies or human constraints such as dams, fisheries will be  
17 imperiled. Loss of coral reefs and wetlands can also adversely affect fisheries. The level of  
18 climate change that will lead to a substantial loss of fisheries is uncertain, though it is very likely  
19 vulnerability will vary considerably across different locations and systems (Chapter 5 ZOD, pp  
20 47-49).

#### 22 *19.3.2.4 Forestry*

23  
24 Studies such as Cramer *et al.*, (2001) find that net primary productivity of forests can increase up  
25 to approximately 1 to 2°C warming above late 20<sup>th</sup> century climate and then decrease. This  
26 implies that the productivity of managed forests could increase until the middle of the 21<sup>st</sup>  
27 century, perhaps into the 22<sup>nd</sup> century before decreasing. These studies assume a positive effect  
28 from carbon fertilization. While CO<sub>2</sub> is projected to enhance plant growth and reduce demand  
29 for water, the degree to which it does in the wild is uncertain. Furthermore, studies such as  
30 Schlesinger and Lichter (2001) find that the carbon fertilization effect diminishes after a few  
31 years. The studies examine forests as a class of vegetation and do not examine the impacts of  
32 climate change on individual species. In addition, the work is based on studies, which for the  
33 most part do not consider threats to vegetation such as fire, pests, and disease. There is  
34 uncertainty about the degree to which carbon fertilization will benefit vegetation in nutrient  
35 limited or otherwise stressed environments (e.g., tropospheric ozone can offset positive effects of  
36 CO<sub>2</sub>). Furthermore, regional dislocations in forests (e.g., in Amazonia, Siberia) are possible.  
37 Catastrophic loss of forests in many areas from spread of pests and disease or from fire is also  
38 possible, though the uncertainties mentioned suggest that specific projections typically carry no  
39 more than medium confidence.

#### 41 *19.3.2.5 Coastal Systems*

42  
43 Coastal systems will be affected by sea level rise, increases in temperature, increases in tropical  
44 cyclone intensity, changes in ocean circulation, and changes in freshwater runoff patterns  
45 including nutrient loadings and turbidity. The potential vulnerabilities of coral reefs and marine  
46 productivity are discussed in the ecosystem section above. Vulnerabilities of coastal settlements  
47 and other ecosystems are discussed here.

48  
49 Large populations of people located either in coastal megacities or in deltas are at risk from sea  
50 level rise. Sea level rise will result in either increased expenditures for coastal defences, with

1 residual increases in flood risks, or abandonment of coastal developments and relocation of  
2 populations. Risks are particularly high in areas that are subsiding, such as in the Ganges-  
3 Brahmaputra delta or the city of Venice, Italy--though the adaptive capacity of the latter for at  
4 least modest sea level rises is likely to be much higher than for the former region. A large sea  
5 level rise, which may be caused by large-scale deglaciation (see 19.3.1), may result in  
6 widespread relocation of coastal populations. Impacts will increase non-linearly with increasing  
7 sea-level rise due to overwhelming of existing coastal defences and design/planning setbacks  
8 from coast. Backing up in existing drains will increase and saline intrusion will affect building  
9 foundations.

10  
11 Small islands and atoll islands are at particular risk from sea level rise. They face the possibility  
12 of loss of freshwater resources, erosion and inundation. The thresholds depend on such factors as  
13 the elevation of atolls. In many cases relocation of human populations will be the only feasible  
14 adaptation option.

15  
16 Mangroves, coastal wetlands, freshwater coastal wetlands, and coastal forests are all vulnerable  
17 to sea level rise, which causes erosion, submergence, and salt-water intrusion. The loss of  
18 mangroves and coastal wetlands is roughly proportional to sea level rise. The loss of freshwater  
19 coastal wetlands and coastal forests depends on rate of sea level rise, slope, and geology.  
20 Sedimentation and inland migration can offset some losses of mangroves and wetlands where  
21 there are no inland barriers. (Coastal ZOD; high confidence)

22 Estuaries and lagoons are also vulnerable to sea level rise, which results in change in salinity and  
23 biota, enlargement of estuaries and lagoons, and inland migration. Impacts on estuaries and  
24 lagoons are highly location-specific and have a larger uncertainty associated with them than  
25 other impacts of sea level rise.

26  
27 Coastal systems are also vulnerable to increases in the intensity of tropical cyclones. Knutson  
28 and Tuleya (2004) estimate that by 2080, wind speeds in tropical cyclones will increase by 6%  
29 and precipitation by 18% within 100 km of the storm center. Emanuel (2005) found that tropical  
30 cyclone intensity and storm lifetime has increased significantly in the last 30 years.

### 31 32 *19.3.2.6 Health*

33  
34 Climate-sensitive diseases make up a substantial fraction of the total worldwide burden of  
35 disease. A standardized approach to estimating the global burden of disease indicates that  
36 climate change is already contributing to mortality and morbidity (Campbell-Lendrum, Pruss-  
37 Ustun *et al.*, 2003). Temperature and precipitation are key determinants of the distribution of  
38 many disease-carrying vectors. For example, malaria is being reported at higher altitudes in  
39 several continents (Hay, Guerra *et al.*, 2005; Hay, Shanks *et al.*, 2005). However, whether an  
40 increase in potential for disease transmission leads to more frequent occurrence of disease in  
41 human populations depends on a range of non-climatic factors. Research reinforces the  
42 conclusion that projected changes in climate will increase the pressures on many disease control  
43 activities. This will apply particularly in parts of the world that are presently on the margins of  
44 transmission for malaria and dengue. Climatic factors have played a part in the emergence of  
45 some new infectious diseases, but it is not clear what this means for risks under a future, altered  
46 climate (Chua, Bellini *et al.*, 2000; Githeko, Lindsay *et al.*, 2000; Confalonieri 2003).

47  
48 The increasing number of older adults in developed countries is likely to increase the size of the  
49 population at risk from heat (Lutz, Sanderson *et al.*, 2001). The 2003 European heat wave that  
50 killed 27-40,000 people is notable because it showed that even developed countries may not be



1 well-prepared to cope with extreme heat (Kovats, Wolf *et al.*, 2004). Further, given that  
2 anthropogenic climate change likely contributed to a heat wave as severe as this event, suggests  
3 that the excess deaths that occurred may be among the first that can be attributed directly to  
4 climate change (Stott, Stone *et al.*, 2004). Future estimates are difficult as predictive models  
5 have not generally been tested for changes in the frequency or intensity of heatwaves, or the  
6 capacity of various regions to fashion anticipatory adaptation strategies. There is a lack of  
7 information on the effects of high ambient temperature on mortality outside of developed  
8 countries.

9  
10 Due to the very large number of people that may be affected, malnutrition linked to drought and  
11 flooding may be one of the most important consequences of climate change, but there are few  
12 studies that have systematically linked climate, environment, and nutritional outcomes at the  
13 national or local level. Although predictive models suggest global crop yields could increase in  
14 some locations with climate change, especially in temperate regions, they also suggest net  
15 decreases in yields in hotter and poorer locations (see 19.3.2.2 and Box 19.3). Regardless, expert  
16 assessments of the prospects for food security are often pessimistic. New studies from a wider  
17 range of countries provide evidence that increases in daily temperature will increase the number  
18 of cases of some common forms of food poisoning in temperate regions. Extreme rainfall events  
19 test the integrity of water management systems and increase risk of outbreaks of water-borne  
20 disease.

21  
22 The impacts of flooding are particularly severe in areas of environmental degradation, and in  
23 communities lacking basic public infrastructure. Climate change is likely to bring deteriorations  
24 in outdoor air quality. For instance, concentrations of ground level ozone are projected to  
25 increase with rising temperatures, all other considerations unchanged. The changing seasonal  
26 pattern of aero-allergens is now well documented, although the implications for population  
27 health require further evaluation. Projected climate changes will probably have some health  
28 benefits, including reduced cold-related mortality and restricted distribution of diseases where  
29 temperatures or rainfall exceed upper thresholds for vectors or parasites. The balance of positive  
30 and negative health effects will vary from one location to another, and will alter also over time if  
31 temperatures continue to rise or if effective adaptive measures are implemented.

32  
33 Populations in geographic regions that are particularly vulnerable to the health impacts of  
34 climate change include those living in water-stressed regions, in coastal and low-lying areas, in  
35 Arctic regions, and slum dwellers and homeless people in large urban areas. Given present  
36 health trends, it is unlikely that all health-related Millennium Development targets (see 19.1.4)  
37 will be met in all countries, and, if so, then health impacts of climate change in some countries  
38 might persist and become stronger. Further, population growth will have a major influence on  
39 the magnitude of climate change impacts and where these occur. Over the next 50 years  
40 approximately 3 billion people will be added to the global population, principally in parts of the  
41 world that experience heavy burdens of climate-related disease and injury. In general, economic  
42 development is associated with improved capacity to adapt to climate changes. But economic  
43 growth does not lead necessarily to reduced vulnerability to the health damaging effects of  
44 climate change. Critically important is the manner in which growth occurs, the distribution of  
45 the benefits of growth, and trends in other factors such as education that have a strong,  
46 independent effect on health status. There are important prerequisites for adaptation that are  
47 currently not met in many parts of the world. For instance, access to primary health care and  
48 basic education are essential elements of strategies to cope with climate change, but are not  
49 available to millions of people. Public awareness, good use of local resources, effective  
50 governance arrangements and community participation are all required to mobilize and prepare

1 for climate change. These present particular challenges in resource-poor communities.

### 4 *19.3.3 Regional Impacts*

6 Many of the sectoral impacts discussed above will be realized within the regions assessed as part  
7 of the IPCC 4AR. The chapters discuss the potential regional impacts in detail. Rather than  
8 trying to summarize all the key vulnerabilities identified in the regional chapters, this section  
9 focuses on a limited set of key vulnerabilities that seem particularly unique to each region, or  
10 which could occur with a relatively low level of climate change.

#### 12 *19.3.3.1 Africa*

14 Africa's key vulnerabilities to climate change must be seen in the context of a current climate  
15 that is highly variable and difficult to predict. Wider developmental challenges confronting  
16 Africa, such as poverty, HIV/AIDs and effective governance are more immediate sources of  
17 vulnerability for Africa. Climate change will most likely add to and amplify these existing  
18 sources of vulnerability unless there is substantial socio-economic development in the continent  
19 leading to a major improvement in adaptive capacity.

21 The key vulnerabilities for Africa relate to water resources, food security, natural resource  
22 productivity, coastal zones, desertification and health impacts through vector and water borne  
23 diseases. The impacts of climate change are expected to be particularly severe for African  
24 countries, in part because rain-fed agriculture forms a large part of the economies of most  
25 African countries in general and for the poorer sections of society within them in particular  
26 (Vogel, 2005).

28 In relation to food security, drier conditions from warming and socio-economic constraints  
29 combine to reduce the yield of grain crops (Amthor, 2001). For example, using the Southern  
30 African core climate change scenario, simulated yields declined by 36% in the case of maize and  
31 31% for sorghum in the sand veld region by 2050 (TAR, 2001, page 16 ZOD). Based on  
32 projections, the combined effect of flooding and reduced rainfall (sometimes in the same year)  
33 and shorter growing seasons may well force large regions in Africa out of marginal production  
34 (Nyong, 2005; ZOD, p27). Food production in sub-Saharan Africa has been on the decline and  
35 has not kept pace with population increases, resulting in a doubling of the number of  
36 undernourished people from 1970 -1999 (Nyong, 2005). Given this situation, the challenges to  
37 food security posed by climate change can be considered a key vulnerability for the Sub Saharan  
38 Africa region (medium confidence). African countries average 21 per cent of GDP from  
39 agriculture, with a range from 10-70% (Vogel, 2005, p30). Studies for Egypt report that climate  
40 change is expected to substantially decrease national production of many crops (ranging from -  
41 11% for rice and -29% for soybeans) by the year 2050 compared to their production under  
42 current Egyptian conditions (Eid and El-Marsafawy, 2002). A 2°C warming would substantially  
43 reduce areas in Uganda suitable for growing coffee (Africa ZOD, p. 34).

45 Africa suffers from a number of diseases that are sensitive to temperature and precipitation with  
46 disease transmission being worsened by increases in flooding, warming and drought - all of  
47 which are predicted to increase with Africa's changing climate (Nyong, 2005, page 12). Africa  
48 currently accounts for about 85% of all deaths and diseases associated with malaria worldwide,  
49 which is a main cause of morbidity and mortality (1 million deaths and 300-350 million of clinic  
50 cases per year) in Africa, in particular among children below 5 years (Nyong, 2005, page 12

1 citing Lieshout *et al.*, 2004). In South Africa it is estimated that the area suitable for malaria will  
2 double and that 7.8 million people will be at risk with 5.2 million of these having never  
3 experienced this risk (Nyong, 2005).

4  
5 Finally in relation to ecosystems, recent assessments of climate change and various flora and  
6 fauna species show that substantial extinctions may occur in parts of Africa and elsewhere  
7 (Thomas *et al.*, 2004; Lovejoy and Hannah, 2005) which would have significant impacts on rural  
8 livelihoods and tourism (IPCC 2001b). For example, hartebeest, wildebeest and zebra in the  
9 Kruger National Park (South Africa), the Okavango Delta (Botswana), and Hwange National  
10 Park (Zimbabwe) could be severely threatened by the anticipated 5% drop in rainfall that would  
11 affect grazing distribution (WWF 2000). A warming up to 1°C above 1990 puts the South  
12 African Succulent Karoo at risk and a warming of 2-3°C risks eliminating the ecosystem and its  
13 2800 endemic species (Food, Fiber Forest, p. 46).

14  
15 Discussion of specific thresholds at which significant impacts occur is complicated because in  
16 Africa and elsewhere it is the complex interplay between existing vulnerabilities and changes  
17 in climate on the one hand with complex socio-economic and political issues, on the other  
18 hand, operating at a variety of scales, that together combine to produce key vulnerabilities  
19 (Vogel, 2005). Although attention has tended to focus on either “extreme” climate events such  
20 as heat waves or floods or on “variability” around the norm, the combination of slow climatic  
21 changes and an increasing frequency of sudden shocks may as well trigger much larger and  
22 frequent harvest collapses than countries can cope with (Vogel, 2005, Devereaux and Edwards,  
23 2004).

#### 24 25 19.3.3.2 Asia

26  
27 Asia’s climate is marked by high climatic variability and frequent natural climate extremes.  
28 While Asian societies have built up considerable experience of coping with extreme events, the  
29 sheer scale of potential climate change impacts in Asia, particularly on densely populated  
30 countries such as Bangladesh, India and Indonesia, pose significant regional risks to the lives  
31 and livelihoods of large numbers of people. Climate change, in particular increased temperatures  
32 and reduced precipitation, would entail significant consequences for health and Asia’s coastal  
33 zones, ecosystems and agriculture systems. Evidence since the TAR points to increases in the  
34 intensity, frequency and sometime the geographic scope of extreme events (Ch 10 ZOD, page  
35 14-). For example, droughts, heat waves and floods in India have increased significantly over the  
36 past decade (Lal, 2002) as has the geographic area within which they occur.

37  
38 As the frequency of extremely hot days and multiple day heat wave conditions for India appear  
39 to be increasing, the number of fatalities could rise from thousands to tens of thousands per event  
40 (Ch 10 ZOD, page 37). Fatalities during the intense heat wave of May 2002 and 2003 in India  
41 indicated that poor laborers and rickshaw drivers formed the highest proportion of death (DFID,  
42 2004) supporting the well-established hypothesis that specific vulnerable groups within countries  
43 bear the brunt of climatic impacts. The link between higher mortality and higher temperatures is  
44 also borne out in other Asian regions with confirmatory studies in Israel and Lebanon (Katz *et*  
45 *al.*, 2000, El-Zein *AMe.al.*, 2004).

46  
47 The devastation caused by cyclones could also increase in Asia as a result of climate change  
48 (Emanuel, 2005). An increase in cyclone intensity of 10-20% given a rise in sea surface  
49 temperature of 2-4 degrees C relative to the threshold temperature of 28 degrees C is deemed  
50 very likely in the Indian Seas (Ch 10 ZOD, page 29). The Orissa cyclone of October 1999 led to

1 extensive loss of lives (10 000 fatalities), loss of property and livelihoods (3.7 million cattle, 1.6  
2 million hectares of paddy fields and 33000 hectare of other crops and large scale social  
3 disruption with over a million people made homeless (Ch 10 ZOD, p.39).

4  
5 In Central Asia, half of which is arid or desert, many desert species already are near their limits  
6 of temperature tolerance, and some may not be able to persist under hotter conditions ( Ch 10  
7 ZOD, p15). Vulnerability assessments of semi-desert rangelands in the Aral Sea region indicate  
8 that this region is very sensitive to changes in temperature and precipitation: a temperature  
9 increase of 0.5°C and reduced precipitation could reduce grassland productivity by 6–32%, and  
10 by 40–90% if temperature increase by 2–3°C (Smith *et al.*, 1996).

11  
12 The rate of recession of glaciers in Asia has increased dramatically. Himalayan deglaciation has  
13 resulted in flooding of settlements in Nepal, Bhutan, and northern India. It also has significant  
14 implications for water security and for agriculture in South Asia as most of the rivers in northern  
15 India originate from glaciers and 70 to 80 per cent of their water comes from snow and glacial  
16 melts (the remainder is from monsoon rains discussed below).

17  
18 Finally, recent research concludes that a 2°C increase in mean air temperature over late 20<sup>th</sup>  
19 century temperatures could decrease rice yields in India and China by 5-12% (Lin *et al.*, 2004).  
20 Overall, the net cereal production in South Asia is projected to decline at least between 4-10%  
21 by the end of this century (Ch 10 ZOD, p30). Asia is predominantly rural (61% of total current  
22 population of 3.6 billion), and the majority of the Indian population is dependent on  
23 agriculture. These conditions warrant regarding temperature increase and Himalayan  
24 deglaciation as key regional vulnerabilities. Such changes would pose significant challenges for  
25 food security and for regional conflict over water resources. The risk of regional or even global  
26 conflicts resulting from internal and external migration from large, densely populated coastal  
27 areas affected by the sea level rise, cyclones and salt water intrusion or regions in proximity to  
28 wealthier, climatically more favourable regions is emerging in climate literature (Tanzler,  
29 Carius and Oberthur, 2002, Rogers, 2004). This literature draws upon, but expands, research in  
30 the early 1990s linking environmental stresses to environmental refugees and natural resource  
31 related conflicts (Myers, 1995, Kennedy *et al.*, 1998).

### 32 33 *19.3.3.3 Australia and New Zealand*

34  
35 Australia is vulnerable to climate change because it already has extensive arid and semi-arid  
36 areas, high rainfall variability from year to year, and increasing pressures on water supplies in  
37 many areas. Vulnerability also arises from high fire risk, Australian ecosystems are sensitive to  
38 changes in mean climate and to invasion by exotic species introduced by humans. Australia also  
39 has a high concentration of population in coastal zones, an economy highly dependent on world  
40 commodity prices, tourism dependent on the health of the Great Barrier Reef and other fragile  
41 ecosystems, and economically and socially disadvantaged groups of people. Impacts of climate  
42 change will be complex and are to some extent uncertain, but Australia has a high capacity to  
43 adapt, although possibly at considerable cost (Pittock, 2003).

44  
45 New Zealand is located further south and has a more moderate climate with considerable rainfall  
46 in most areas. It is generally less vulnerable to expected climate changes, although some sectors  
47 will still be affected, with a need to adapt. It also has a special relationship with some Pacific  
48 Islands, which may be severely affected.

49  
50 Among the key vulnerabilities in Australia and New Zealand is biodiversity. In particular, there

1 is concern about risks to unique and valuable ecosystems such as the Great Barrier Reef,  
2 rainforests, Kakadu wetlands, the south-west of western Australia, and glaciers. High  
3 temperatures, drought, fire, and invasive species could act on their own or in combination to  
4 threaten many of these ecosystems. A 2°C warming of sea surface temperatures could be critical  
5 for such systems as coral reefs (e.g., Hare 2003), while such a warming of air temperatures could  
6 reduce the extent of tropical forests in Australia by half (see Food Fiber Forests, p. 46).

7  
8  
9 Settlements will also be vulnerable to increases in extreme events, particularly extreme heat and  
10 high intensity precipitation. There could be increased failure of hydrodams in New Zealand,  
11 including glacier-lake outburst floods. There will likely be increasing threat to floodplain  
12 settlements lying behind protection systems and urban drainages that would be inadequate in  
13 future climates.

14  
15 In general, Australia and New Zealand are highly developed with a high level of adaptive  
16 capacity. Yet, recent events such as fires and floods have demonstrated that there is vulnerability  
17 to extreme climate events. In additions, indigenous peoples in both countries may face acute  
18 risks from climate change.

#### 19 20 *19.3.3.4 Europe*

21  
22 There are differences in vulnerability to climate change across Europe because of variability in  
23 expected climate change as well as differences in wealth. Many climate models conclude that the  
24 climate in southern Europe will become drier, while the climate in northern Europe will become  
25 wetter. This pattern would result in significant regional differences in vulnerability. Southern  
26 Europe could face a substantial increase in drought, while northern Europe may face increased  
27 floods, particularly in the winter. For example, Arnell *et al.*, (2004) estimate that runoff in south  
28 eastern Europe could be reduced by 40 to 50% by the 2070s. Even in southern Europe, the  
29 intensity of precipitation events could increase. Storms are projected to increase in intensity and  
30 move further eastward, posing more risk of damage to northern Europe.

31  
32 Agriculture is likely to fare differently because of the differences in current climate as well as  
33 projected changes in temperature and precipitation. Increased yields from a warmer and wetter  
34 climate are predicted for Northern Europe, while decreased yields from a hotter and drier climate  
35 are predicted for southern Europe. Energy demand is likely to increase in the south because of  
36 increased air conditioning and decrease in the north because of reduced heating.

37  
38 Tourism could shift northward as climate in northern areas becomes more attractive. However,  
39 skiing in traditional resort areas such as the Alps is likely to be reduced, and air pollution levels  
40 could increase. Assuming no reduction in ozone precursor emissions, most populated areas in  
41 Europe are estimated to be exposed to ozone levels above 60 ppb under the A2 scenario by 2080  
42 (about a 1.5 to 3.5°C increase in GMT above 2000; Health ZOD, p. 22).

43  
44 Europe's experience with climate variability demonstrates that even well developed countries  
45 face significant risks from extreme events. Indeed, Europe is likely to already have experienced  
46 the effects of an extreme event related to change in climate. The 2003 heat wave killed an  
47 estimated 35,000 people, mostly in France. While individual weather events cannot be attributed  
48 to a single cause, Stott *et al.*, (2004) find that the likelihood of this extreme event has more than  
49 doubled as a result of anthropogenic forcings, compared to the unmodified climate.

1 In addition, sea level rise will have wide implications in estuarine regions and subsiding coasts,  
2 and intensified heat during drought conditions can exacerbate wild fire frequency and intensity.  
3 Melting of permafrost in Arctic Europe is beginning, and can have significant impacts on both  
4 human settlements and natural systems. Similarly, shorter snow seasons and earlier snowmelt in  
5 alpine regions has implications for mountain ecosystems and dwellers, as well as downstream  
6 systems.

7  
8 Finally, if the MOC were to be significantly diminished, north western Europe could be  
9 significantly impacted (e.g., Higgins and Schneider, 2005).

10

### 11 *19.3.3.5 Latin America*

12

13 The vulnerabilities to climate change in Latin America are complex. There are differences based  
14 on geography, distribution of wealth, and extent of biodiversity. The population in much of  
15 Central America and the Andes are poor and quite vulnerable to climate change, while some  
16 other countries have achieved a higher level of material welfare. Yet, even the latter face  
17 vulnerabilities because of wide disparities of wealth and concentrations of populations in mega-  
18 cities. The region contains some of the world's greatest biodiversity.

19

20 Biodiversity and forestry are among the key vulnerabilities for Latin America. This is of  
21 particular concern because of the relatively high concentrations of species endemism in many  
22 Latin American countries. A combination of higher temperatures and reduced precipitation  
23 would lead to more fires and loss of many species. Lovejoy and Hannah, 2005; Thomas *et al.*,  
24 (2004) and Siqueira e Peterson (2003) have expressed concerns for biodiversity consequences in  
25 Latin America, and one of these studies estimates that a quarter of the 138 tree species in central  
26 Brazil's savannas would potentially become extinct with a 2°C warming. Based on Hadley  
27 Centre climate change projections, Miles *et al.*, (2004) conclude that half of the 69 tree species  
28 studied in Amazonia could become extinct by the end of the century. (Latin America ZOD, p.31;  
29 Paz 2004; and Jones and Thornton, 2003). However, different simulations with both climatic  
30 and ecosystem models often produce very different severities of impacts in Latin American  
31 forest regions, suggesting that a risk-management framework (e.g., see Chapter 1, IPCC TAR,  
32 WG 2) may be appropriate to examine key ecosystem vulnerabilities to climate change. (Latin  
33 America ZOD, pp. 32-34).

34

35 Water supply is also a key vulnerability in Latin America. The combination of population  
36 growth and drier conditions in some areas could dramatically increase water stress. In addition,  
37 melting of Andean glaciers could be a particular problem in Peru. (Latin America ZOD, p. 36)

38

39 Currently, 75% of the population in Latin America resides in urban areas and the percentage is  
40 projected to increase. Growth in urban areas could increase the vulnerability of the region to sea  
41 level rise, increased intensity of coastal storms, floods, and heat waves, as well as increases in air  
42 pollution, infectious diseases, and water borne disease. Rates of poverty are very high,  
43 particularly in mega-cities such as Sao Paolo and Mexico City.

44

45 Agriculture may fare quite differently across Latin America. The magnitude of the impacts for  
46 commercial annual crops was highly dependent on the GCM used. For example, yields of many  
47 crops in Argentina, Uruguay and Brazil are estimated to decrease under climate change, while  
48 others are estimated to increase (de Siqueira *et al.*, 2000, Magrin and Travasso 2002) (Latin  
49 America ZOD, pp. 32-34). Mexican agriculture may be vulnerable to drier conditions.

50 Furthermore, maize yields were estimated to decrease in many low latitude locations in Latin

1 America (Jones and Thornton, 2003 as cited in LA ZOD). Because it is a C4 plant and very  
2 sensitive to drier conditions, maize is particularly sensitive to climate change (Rosenzweig and  
3 Iglesias, 1994).

#### 4 5 *19.3.3.6 North America* 6

7 North America is defined here as comprised of Canada and the United States but excluding polar  
8 regions, which are considered separately in 19.3.3.7. North America is often assessed to have a  
9 relatively high level of adaptive capacity (e.g., IPCC TAR, WG 2). Nonetheless, many systems  
10 and regions are vulnerable to climate change. Among the vulnerabilities of this region are  
11 ecosystems. While productivity of terrestrial ecosystems may increase in regions where rainfall  
12 increases, so too would fire and other disturbances.

13  
14 A relatively high percentage of the population of the region lives in low lying coastal areas.  
15 Increased development and property values have substantially increased exposure to sea level  
16 rise and coastal storms (Pielke and Landsea, 1999). Model simulations of hurricane intensity late  
17 in this century indicate increases in maximum wind speed and precipitation of 12-26% within a  
18 100 km radius of the centre (Knutson and Tuleya, 2004). Theoretical and, very recently,  
19 empirical, work supports this general conclusion as well (Emanuel, 2005). The destruction from  
20 current hurricanes increases highly nonlinearly with Saffir-Simpson classification scale or  
21 maximum wind speed (Gray, 2003), suggesting the potential for significant increases in damages  
22 in the future.

23  
24 Water resources in some regions in North America may be particularly vulnerable to climate  
25 change. The snowpack in western areas, a key source of water supply in western North America,  
26 is generally expected to decline. This can increase stress in regions where water supplies are  
27 already tight, although adaptations can substantially ameliorate stresses (Lund *et al.*, 2003).  
28 However, there are large and rapidly growing urban populations in the southwest of the USA,  
29 and decreased total water supply would exacerbate increasing urban-rural clashes over water use  
30 there. Also, the water system has large reservoirs designed and operated largely for irrigation  
31 supply. Decreasing snowpack storage means greater winter-spring runoff, increasing need for  
32 management for flood control and thus reducing capacity for irrigation and secure urban water  
33 supply. However, since 85-90% of water in the US south west goes to subsidized agriculture,  
34 adaptations could certainly be explored in connection with such subsidies. Different adaptive  
35 systems are clearly conceivable, but at what price and or change in lifestyles? Such issues are  
36 raised by the possibility of climatic changes as typically projected in the region (e.g., Hayhoe,  
37 2004).

38  
39 Higher temperatures can result in increased levels of air pollution, particularly if emissions of air  
40 pollution are not reduced in future years. For example under the A2 scenario by 2050 (a 1 to 2°C  
41 increase in regional temperatures), assuming no decrease in air pollution emission, mortality  
42 from ozone in New York City could increase by 5%. Most populated areas in North America are  
43 estimated to be exposed to ozone levels above 60 ppb under the A2 scenario by 2080 (about a  
44 1.5 to 3.5°C increase in GMT; Health ZOD, p. 22-3).

45  
46 Increased fire is also a risk in many parts of North America. Although the situation is  
47 complicated by widespread fire suppression over the 20<sup>th</sup> century, climate change could result in  
48 a longer fire season and the potential for more frequent and intense fires (North America ZOD p.  
49 3; Lenihan *et al.*, 2003). This trend may already be evident as Canada and the United States have  
50 witnessed increased fires in the latter half of the 20<sup>th</sup> Century (North America ZOD, pp. 10, 21).

1 More problematic is the implications for North America if there were a substantial slowdown in  
2 the MOC—particularly for north eastern Canada.

#### 3 4 *19.3.3.7. Polar Regions*

5  
6 The Polar Regions are already seeing clear signs of climate change, which causes many adverse  
7 impacts. One of the most noticeable changes is a reduction in sea ice and glaciers. For example,  
8 Nordic sea ice has decreased by almost a third in the last century, while Arctic sea ice has been  
9 decreasing about 3% per decade in recent decades. (ACIA, 2004)

10  
11 Major changes in polar ecosystems are already happening and are expected to continue. Tundra  
12 is being displaced by woodier vegetation. Reduction in ice coverage is already affecting many  
13 species from krill to penguins in the Southern Hemisphere and polar bears in the Northern  
14 Hemisphere. The populations of many migratory birds are also being reduced. For example,  
15 more than 80% of populations of Canadian shorebirds are in decline, while only 8% of  
16 populations are increasing in abundance (Polar ZOD, p. 21).

17  
18 Further warming is expected to cause additional ecological problems. Tundra may be displaced  
19 by boreal forests in some areas. Polar bears, seals, and lemmings require snow and ice for  
20 hunting prey and feeding. Warm winters can lead to starvation among caribou and musk oxen  
21 because thaws and refreezing makes plants inaccessible. In addition, a warmer climate may  
22 disrupt the timing of food availability for migratory birds. The adaptive capacity of many polar  
23 species is low because they have a long life-time and low fecundity (Polar ZOD, p. 5). On the  
24 other hand productivity of vegetation in the polar regions could increase with warmer  
25 temperatures, particularly if the climate also becomes wetter.

26  
27 Indigenous human communities in Polar Regions are also highly vulnerable to climate change.  
28 Those most at risk include hunting and gathering societies, whose long-standing traditions and  
29 ways of life would most likely have to change in response to climate change. In addition, there  
30 could be substantial costs of adapting or rebuilding infrastructure to cope with loss of  
31 permafrost, not just for indigenous people, but also in larger settlements in northern regions such  
32 as Alaska, N. Canada, Scandinavia, Russia. However, there may be economic opportunities as  
33 shipping lanes open up, heating costs decrease, (but summer air conditioning may be more  
34 widely needed) and access to the region is increased.

#### 35 36 *19.3.3.8. Small Island States*

37  
38 Small island states (SIS) are particularly vulnerable to climate change because of their small  
39 size, the fact that many are low lying, their dependency on limited water supplies, exposure to  
40 extreme climate events, and limited adaptive capacity. With globalization, many SIS are  
41 increasing their tourist industries. While this can contribute to development, it occurs in a sector  
42 that is highly sensitive to climate variability and change.

43  
44 One of the vulnerabilities that may be witnessed the soonest is a reduction in water supplies. The  
45 combination of rising seas, which will squeeze fresh water lenses underlying SIS and decreases  
46 in precipitation in some areas could make already tight water supplies even tighter. Freshwater  
47 lenses can be as little as 20 cm thick, for example on some islands of Tonga (SIS ZOD, p. 22). A  
48 50 cm sea level rise combined with a 25% decrease in precipitation would reduce the freshwater  
49 lens in Tarawa, Kiribati by 65% (SIS ZOD p. 22). Arnell (2004) found that many SIS would be  
50 at risk of severe water stress under all the SRES scenarios, but to a greater extent under A2 and



1 B2 (SIS ZOD p. 22). Drier soils and increased salinization could reduce crop yields.  
2  
3 Sea level rise itself can threaten many settlements on SIS. For example, a 50 cm SLR combined  
4 with a 1:50 year storm could result in overtopping, wharf damage, and flooding of hinterland in  
5 Suva, Fiji, and Apia, Samoa (SIS ZOD, p24). Adaptations such as sea walls are certainly  
6 possible, but can be expensive and damaging to beach access and tourism.  
7  
8 SIS ecosystems are also vulnerable to climate change. In particular, coral reefs are projected to  
9 face widespread bleaching with a 1 to 2°C increase in sea surface temperatures. The location of  
10 fisheries could shift hundreds of kilometres with warmer oceans and changes in ocean  
11 circulation. There is limited capacity for societies to adapt to such changes, and the capacity of  
12 natural systems like coral reefs to adapt to the combination of warming temperatures, rising sea  
13 levels and acidification of the oceans are questionable (see, for example 19.2.3.1).  
14  
15

#### 16 *19.3.4. Summary of Key Vulnerabilities*

17

18 A summary of what can be assessed and described as key vulnerabilities is presented in Table  
19 19.1. This table summarizes the information presented in the global, sectoral, and regional  
20 categories in Sections 19.3.1, 19.3.2, and 19.3.3, respectively. Each key vulnerability is  
21 characterized by the vulnerable system or process (column 1), the potential impacts of climate  
22 change on that system or process (column 2), the criteria for selecting this vulnerability as “key”  
23 (column 3; see Section 19.2.1), estimates of critical levels and rates of climate change  
24 (column 4), further comments on this key vulnerability (column 5), and information about the  
25 potential of adaptation policy to reduce the risks associated with this key vulnerability  
26 (column 6).  
27

28 The probability and the magnitude of an impact are still poorly understood in many cases. This  
29 means that plausible impacts may in such cases not be well enough understood to attach firm risk  
30 estimates. This inevitably leads to subjective assessments guided by expert judgments. Table  
31 19.1 includes a number of less well understood key vulnerabilities. In each case, a level of  
32 confidence in the probabilities and consequences is stated in columns 2 and 4 based on the Lead  
33 Authors reading of the literature, but rarely if ever can this be done fully for all the subsequent or  
34 “downstream” impacts. Some of the key vulnerabilities have been identified in previous IPCC  
35 Assessments, but as the science advances, new possible vulnerabilities are emerging and are  
36 listed here for the first time in an IPCC Assessment.  
37

38 Estimates of the potential role of adaptation are expressed in column 6. There is a wide range of  
39 views on the effectiveness, costs, and feasibility of adaptation policy. This divergence of  
40 opinions is not surprising since the assessment, planning, implementation, and evaluation of  
41 adaptations to anthropogenic climate change is an emerging field for scientists, policy analysts  
42 and practitioners where very little empirical data on the costs and benefits of specific measures is  
43 available. Assessments of “feasible” adaptations and recommendations of “good” adaptations are  
44 thus largely based on idealized theoretical frameworks of adaptation or on analogues involving  
45 the success and failure of adapting to the current climate, including its variability.  
46

47 A very optimistic view identifies economically optimal adaptation policies, often assuming  
48 perfect information, full cooperation of stakeholders at all levels, absence of cultural and other  
49 hurdles to adaptation, low or no transition costs, and absence of adverse side effects of  
50 adaptation measures. These studies usually show a large potential for adaptive measures to

1 reduce the adverse impacts of future climate change as well as current climate variability. This  
2 oversimplifying perspective has sometimes been dubbed the “clairvoyant farmer” assumption  
3 (e.g., Chapter 1 of WG II TAR). A pessimistic view, in contrast, highlights the many barriers to  
4 effective adaptation in terms of costs, information, social institutions, political will, etc. as well  
5 as the incapability of many societies to adequately cope with current climate hazards. For  
6 instance, the infamous Bangladesh Cyclone of 1970 is associated with a death toll of at least  
7 300,000; Hurricane Andrew in 1992 caused monetary damage of US \$30 billion, mostly due to  
8 destruction in southeast Florida; and the 2004 European summer heatwave lead to about 35,000  
9 premature deaths, most of them in France.

10  
11 Only recently have climate change assessments attempted to consider the full range of factors  
12 that determine which potential adaptations are actually implemented, and how effective they are  
13 (Burton *et al.*, 2002; Füssel and Klein, 2005). A key concept in this debate is “adaptive  
14 capacity”, which denotes the generally complex set of resources necessary to implement certain  
15 adaptive measures (see Section 17.3 ZOD). Even though a lot of research has investigated the  
16 determinants of adaptive capacity at different levels of society, ‘there is no well-established set  
17 of insights into the determinants of adaptive capacity or of the mechanisms which translate this  
18 capacity into action’ (Section 17.3.4.1, ZOD). Furthermore, the presence of adaptive capacity  
19 alone does not guarantee that effective measures are actually implemented. In the words of  
20 Burton *et al.*, (2002), ‘the mere existence of [adaptive] capacity is not itself a guarantee that it  
21 will be used’. As a result, recent research has increasingly focussed on the motivation of the  
22 system (i.e., of potential adaptation actors) to realize its adaptive capacity and to reduce its  
23 vulnerability to the effects of climate change (see Section 17.3.2.2, ZOD).

24  
25 The picture regarding adaptation as a strategy to reduce key vulnerabilities of climate change is  
26 necessarily complex. On the one hand, the availability of economic and technical resources to  
27 implement specific well-known measures can often be assessed with satisfactory confidence, at  
28 least for the near future. On the other hand, assessments of the non-economic determinants of  
29 adaptive capacity and the motivations and incentives of relevant stakeholders in the far distant  
30 future are highly uncertain, leaving much room for subjective judgements.

31  
32 In the more favourable view, adaptation potential is deemed considerable on the basis of existing  
33 and potential technology. Many adaptations are considered technically feasible now and more  
34 will become so as technology advances. There may be substantial costs constraints, especially in  
35 developing countries, but the costs are largely unknown and/or unmeasured. In the less  
36 favourable view, it is asserted that many systems (e.g., vulnerable ecosystems, coastal  
37 communities, etc.) cannot feasibly adapt to climate changes, particularly if warming exceeds 1-  
38 2°C above current levels. Currently, neither the “adaptation optimists” can prove that their  
39 favourable views are warranted nor can the “pessimists” prove that getting action in the future  
40 will always be as difficult as in the past, even after consciousness of climate damages motivates  
41 resources and attention to the problem. For this reason, assessments of adaptive capacity for  
42 specific key vulnerabilities were categorized as partly subjective in Section 19.2.1. Despite the  
43 large uncertainties and subjective elements, Column 6 attempts to synthesize the diverse views  
44 on the “realistic” potential of adaptation to reduce key vulnerabilities of climate change.

1 **TABLE 19.1**

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Slowdown or cessation of meridional overturning circulation(MOC) (MOC also widely known as THC) (Ch. 19.3.1.3, WGI Chs. 5 & 8, WGII Chs. 6 & 12)	High-latitude cooling in North Atlantic region, southern hemisphere warming, equatorial drying. Reduced oxygen levels and carbon uptake in deep ocean. Extent of impacts depends on rate of warming and hydrological sensitivity. Models & paleo-analogs indicate likely slowdown (moderate confidence). The extent to which any such slowdown recovers is highly uncertain.	Impacts widespread, possibly severe, uneven, possibly irreversible, although details highly uncertain. Timing uncertain but significant slowdown during 21 <sup>st</sup> century likely if warming is rapid.	Some evidence of slowdown already, but may be natural variability. Simplified, high-sensitivity models show complete shutdown for warming >3°C/100yr. AOGCMs show shutdown and re-start, but very limited studies. Some preliminary probability distributions are available. (low to moderate confidence in specific quantitative results)	Imperfect paleo-analogs suggest widespread impacts. Some results come from AOGCM imposed Northern Hemisphere high latitude freshwater increases rather than realistic anthropogenic forcing experiments. Little work done on potential impacts such as changes in storminess or teleconnections to other regions—like drying in northeastern Brazil or enhanced warming in Alaska, that some models find.	The potential for society and natural ecosystems to adapt to such a large-scale change in climate as MOC has received little attention in the literature and is largely unknown. Such rapid and large changes in climate will most likely result in disruptions to sectors of society sensitive to climate, imposition of large costs, and substantial losses to some populations and regions because the capacity to adapt to such a change appears to be limited. MOC slowdown is expected to be associated with a “roller-coaster” change in temperature in many affected region, where an initial warming period is followed by significant cooling. Such non-monotonic changes in temperature make adaptation particularly difficult. Developed countries will generally be in a better position to adapt to MOC than developing countries because of their higher adaptive capacity, particularly in the Southern Hemisphere, which is more distant

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Melting of Greenland Ice Sheet (GIS) & disintegration of West Antarctic Ice Sheet (WAIS) Ch. 19.3.1.2, WGI Chs. 4, 5 & 10, WGII Chs.6, 7 & 15)	Rapid and irreversible global sea- level rise of several metres over several centuries, threatening major coastal cities and settlements and hundreds of millions of people. Massive relocations needed. Eventual GIS deglaciation at large (>3°C) warming very likely (high confidence), and moderate confidence of GIS deglaciation for warming as low as 1-2°C above current levels.	Large impacts on a global scale. Eventual sea level rise up to 7m from GIS, ~5m from WAIS on multi-century timescale. Effectively irreversible once process is triggered, though may take most of a millennium to play out.	Local warming ~3°C Greenland ice surface, ~10 °C WAIS surface, cause slow deglaciation in models. Observed fast processes and paleo-analogs suggest that deglaciation is possible on multi-century timescales for WAIS with global warming > 2-4°C. Possible commitment but little deglaciation in 21 <sup>st</sup> C. (moderate confidence)	Recent disintegration of Larsen Ice shelf and acceleration of contributory glaciers heightens interest. Fast processes still controversial, but risk is present. Meltwater could contribute to changes in ocean circulation (above).	from any local cooling in the North Atlantic. However, Southern Hemisphere developing countries may be better able to adapt than developed countries directly affected by North Atlantic cooling. Nonetheless, adaptation costs and residual damages are expected to be substantial even in developed countries.  The potential to adapt to a large rise in sea level appears to be limited. Current technology is insufficient to prevent very significant loss of land if sea level rises by several meters as a consequence of major ice sheet loss. Adaptation would thus require substantial internal and/or international migration, which might create or aggravate internal or international conflicts. Protection of some coastal areas may be possible, but feasibility and sustainability is uncertain. The capacity of developing countries to adapt is currently very limited. A key uncertain factor for adaptation is the pace at which ice sheets disintegrate. Faster rates of sea level rise will make adaptation more costly and lead to more damages.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Accelerated warming due to positive feedbacks of climate change on carbon dynamics (Ch. 19.3.1.1, WGI Chs. 7 & 10, WGII Chs. 1, 4 & 15)	Warming reduces carbon uptake by oceans and eventually turns terrestrial biosphere into a source (moderate confidence). Conversion of tundra ecosystems may enhance either carbon uptake or emission. Destabilization of marine gas hydrate reservoirs possible on multi-century time scales (low confidence). Overall, switch of global terrestrial carbon reservoir from sink to source likely in late 21 <sup>st</sup> century (moderate confidence).	Global impact. May significantly accelerate warming by effectively increasing climate sensitivity. Irreversible on time scale of centuries. Tundra thawing already observed.	Coupled models indicate that terrestrial ecosystems switch from a net sink to a net source of carbon to the atmosphere around middle of this century. Gas hydrates in tundra and oceans may destabilise episodically with uncertain timing. If biosphere becomes significant source of carbon, this would substantially increase the probability of climate sensitivity being in upper end of current uncertainty range.	Large variations in carbon uptake or release from oceans occur now due to ENSO. Accelerated warming would increase chance of reaching critical and/or unexpected thresholds for rapid or discontinuous change (moderate confidence).	An increase in the magnitude or rate of warming will make adaptation far more challenging. As with other large-scale changes in climate, the costs, effectiveness, and feasibility of adaptation to accelerated warming has received little attention in the literature. It is reasonable that such changes will result in widespread damages and high adaptation costs. In relative terms, the largest damages and costs are expected to be borne by developing countries.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Water bodies Especially closed lakes e.g., Aral and Caspian Seas, Lakes Balkash (Kazakhstan), Chad (Africa), Titicaca (South America), Great Salt Lake (USA), several Great Lakes in USA and Africa. (WGII, Chs. 3, 6 & regional)	Sensitive balance between inflow and evaporation in closed seas and lakes, and in others with large areas and small outflows. Lower water levels and warming will impact fishery, biodiversity, and local climates. Widespread occurrence of these impacts likely (high confidence).	Multiple examples of such water bodies exist on most continents. Climate change likely to exacerbate existing stresses. Impacts on many people and ecosystems.	Decreasing water levels are observed now in many water bodies. In some cases warming of 1 or 2°C above 2000 levels may be critical for aquatic ecosystems. Migration of affected species often not possible.	Synergistic effects from water withdrawals for irrigation and growing population. Such withdrawals may dominate present water body shrinkages (e.g., Aral Sea) but increase vulnerability to climate change.	Adaptations include projects to adjust in or outflow from lakes, more efficient irrigation systems, drought resistant crops etc. Very large changes will likely require retreat from areas where lakes expand or abandonment of activities like fishing where significant lake contraction occurs. Adaptation in resource-limited developing countries appears more difficult than in developed countries.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Glaciers and small ice sheets shrinkage and disappearance (WGI Ch. 4, WGII Chs.3, 4, 7 and regional)	Tropical glaciers are most sensitive but many glaciers will disappear. Impacts include glacial lake outbursts, declines in water storage and supply, threats to groundwater, ecosystems, and loss of revenues from tourism. Contribution to sea level rise. Widespread occurrence already (high confidence of significant effects for all SRES scenarios)	Widespread on most continents, affecting large populations in some cities and irrigated farms. Some effects happening now and will increase rapidly as warming proceeds.	The vast majority of the world’s glaciers are shrinking now. Warming of >2°C is sufficient to eventually eliminate most glaciers. Melting Alaskan glaciers and Patagonian Ice sheet currently add 3 mm and 1 mm per decade to global sea level, respectively. High confidence that rates of melting will accelerate.	A small fraction of glaciers are advancing due to increased snowfall, but this is likely to reverse as warming continues.	The potential of adaptation varies across the different impacts caused by glacier shrinkage. Adaptations for water supplies are possible in some locations, but at a cost. Technological research and development may increase adaptation potential. Lifestyle changes may be necessary in developed countries. Adaptation for water supplies is more difficult in developing countries. Warning systems are possible for glacial lake outbursts, but the feasibility of their implementation is questionable. Adaptation may be very difficult for communities dependent on tourism that is linked to the existence of glaciers.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Ecosystems e.g., montane ecosystems, coastal wetlands, tundra, coral reefs, mangroves, and fire-prone ecosystems. (Ch. 19.3.2.2, WGI, Ch. 3?, WGII Chs.1, 4 and regional)	Ecosystems bound by altitude, coasts or human land use are very vulnerable. Loss of species and ecosystem functions and services. Large impacts on food supplies, tourism, World Heritage Areas, biodiversity hotspots, national parks, genetic resources. Some impacts are already occurring now; they are likely to become more widespread as climate change intensifies (high confidence).	Very widespread impacts, including extinction of many species over time, particularly for warming >2°C. Vulnerability is increased by other stresses such as land use change, which is already happening and is expected to increase.	Many species are already responding to the 0.7°C warming since 1900, and some extinctions are already claimed. Threshold for sustained coral bleaching and extensive reef mortality is 1-2°C warming; many other systems are threatened at similar warming levels. Widespread ecosystem changes and losses with limited adaptive capacity at 1-2°C	Climate impacts on ecosystems are highly synergistic with other stresses, especially local pollution and habitat fragmentation.	There is limited potential for adaptation of natural ecosystems via migration corridors, increased reserve areas, human intervention to relocate or breed species and reductions of other stresses. Corals may have some adaptation potential for modest rate of warming. Loss of ecosystem services would require human adaptation or development of alternative services at costs unaffordable in some developing countries. There is substantially higher adaptation potential in managed ecosystems. Some ecosystem goods and services could be substituted, but at a cost. Adaptation requires far-sighted investment in technology research and development. Substitutions may conflict with environmental values.



Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Coastal cities, low-lying islands, and densely populated deltas (Ch. 19.3.2.5, WG II, Chs. 6, 7 & regional).	Sea level rise and more intense tropical storms may cause flooding, erosion, wave damage, and salinisation of groundwater, which would displace many people and disrupt economic activities. Sea level rises and intensification of tropical cyclones already observed. Widespread occurrence very likely with increased warming (high confidence).	Very widespread, affecting hundreds of millions of people by 2100. Very large infrastructure and heritage values at risk. Adaptation costly, withdrawal required in some areas. Displaced people may cause internal or cross-border conflicts.	Numbers affected rise rapidly with greater sea level rise. Probability of a 0.5 m sea level rise by 2100 is not negligible, even for low SRES scenarios. Storm surge damage will be episodic; many populations are ill-prepared.	All impacts would be greatly increased if disintegration of GIS and/or WAIS occurred, leading to much larger sea-level rise (see above), though such occurrences would take many centuries to fully play out.	There is substantial potential to protect developed coastal areas from a 1-meter sea level rise, but costs could be substantial. It may not be feasible or affordable to protect all developed coastal areas, particularly in developing countries or some small island states. In those cases, retreat and relocation may be the only feasible adaptations. Substantial loss of coastal wetlands and mangroves is likely, as is inundation of undeveloped or otherwise low value coastal areas. Proper planning for sea level rise can reduce adaptation costs and damages.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Indigenous communities (WG II, Chs. 8, 11, 14, 15)	Traditional hunting and food gathering becomes threatened. Reduced water supplies, coastal flooding, erosion and health problems. These impacts are already occurring in Arctic and some island communities, and for some indigenous communities in Andes where glaciers are disappearing. High confidence the stresses will build if warming accelerates as typically projected.	Equity issue affecting disadvantaged minorities in several developed and developing countries. Survival of unique cultures at risk.	Some island, high mountain and Arctic communities are already affected. Critical levels of climate change are regionally specific and difficult to generalize.	Synergistic effects due to land-use change and population growth.	The livelihoods and the cultural identity of indigenous communities are generally closely tied to climate-sensitive environmental characteristics. Adaptation may thus require fundamental changes in lifestyle and depend on outside help. Economic development can reduce vulnerability to climate change, but at the risk of diminishing cultural identity. Abandonment and migration may be required for some islands, at the risk of losing cultural identity.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Crops and food supply (Ch. 19.3.2,3, WGII Ch.5)	Net decreased yields (i.e., more losses than gains) in low-latitude developing countries, even for small warming levels and in developed countries for larger warming levels. Sensitive to the highly uncertain CO <sub>2</sub> fertilization effect (moderate confidence).	Widespread impacts, worse in developing countries, are likely to exacerbate international inequities. Increase in malnutrition is possible.	Even 1-2°C warming reduces yields at low latitudes (likely over the next several decades). Above several °C warming, yields also decrease at some higher latitudes (late 21 <sup>st</sup> century). Effects would be more negative globally if CO <sub>2</sub> fertilization effects less than typically assumed, as some recent field studies suggest (moderate confidence).	Yield increases with higher ambient CO <sub>2</sub> , but effectiveness may be limited. This benefit would be counteracted by large warming levels, decrease in soil moisture, and other stresses (e.g., ozone pollution, nutrient stress). Drought and heat stress are critical.	There is a high potential for adaptation to the effects of climate change on agriculture, especially at the lower end of the warming range, assuming a gradual rate of change. A moderate degree of warming could be of benefit to agriculture in some developed high-latitude regions. Adaptations by genetically improved varieties or other technological improvements are possible but uncertain. Increases in climate variability, extreme events, spread of pests and diseases, which can happen with a moderate amount of warming, can make adaptation more difficult. The potential for adaptation is more limited with faster rates or higher magnitudes of warming. Adaptation is also more limited for perennial crops (e.g., viticulture, olive trees). At the higher end of warming projections, adaptation could be quite limited in currently hot climates. Adaptation in developing countries is more limited (severely limited in some cases) due to lack of access to technology, cost constraints, and low adaptive capacity. Risks are greatest for subsistence farmers in developing countries.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Forests (Ch. 19.3.2.4, WG II Ch.5)	Higher temperatures, drier conditions, more fires, pests and diseases, would decrease yields and carbon storage in many tropical and mid-latitude forests (moderate confidence). Carbon fertilization and longer growing seasons can increase yields, but are more effective for smaller warming levels. (moderate confidence). For large warming (>3°C) negative effects likely to be widespread.	Widespread impacts affecting wood supplies, biodiversity and carbon storage. C-cycle feedback (see entry above) exacerbates impacts..	2-3°C likely to lead to widespread impacts (moderate to high confidence).	Higher ambient CO <sub>2</sub> may initially increase productivity, but may be counteracted by warming, water and nutrient stress, drought, and fire. Northward movement of Arctic tree line can co-occur with loss at southern boundary of boreal forests. Net effects unclear.	The potential for adaptation in forests is more limited by the long term nature of investments and slower turnover of tree crops of forest species. Adaptation generally has greater potential in plantations than in natural forest because of the higher level of management. Potential increases in forest fires, diseases, and pests can limit adaptation. There is a high potential for substitutions for commercial timber products. Adaptation in developing countries may be limited (severely limited in some cases) by lack of access to technology, cost constraints, and low adaptive capacity.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Water supply (Ch. 19.3.2.1, WG II, Ch. 3)	Increased water shortages for many people, especially in arid and semi-arid regions very likely (high confidence). Effects will be highly heterogeneous, depending on regional climatic changes and local hydrological situation.	For those regions experiencing negative impacts, this would affect health and possibly survival of many millions of people, exacerbating existing problem of water stress and competition.	Regional water shortages already evident in both developed and developing countries partly due to increasing demand, some exacerbated by prolonged drought and warming trends. Reliability of local water supply systems defines critical levels.	Precipitation changes vary regionally but even small increases in temperature can result in increased demand and reduced supply. Loss of glacier storage adds to regional problems, as does salinisation of groundwater in coastal regions affected by sea-level rise.	There is substantial potential for societies to adapt to changes in water supplies and quality through improved efficiency of water consumption, water recycling, reforms of water pricing and allocation, and desalination. However, these adaptations are costly and in some cases may be infeasible, especially in developing countries. In addition, adaptations may involve the loss of some services (such as water supplies to certain user groups and hydropower), and they may cause damage to aquatic ecosystems.
Infrastructure (WG II, Ch.7)	More intense tropical storms and precipitation events, earlier snowmelt, higher extreme temperatures, greater extreme winds in some places are very likely to increase stresses on infrastructure, especially in coastal areas & flood plains (high confidence).	Widespread damage, with potentially large costs. Damages and costs increase nonlinearly with greater warming (high confidence).	Extreme climate events (e.g., floods, tropical cyclone intensities) are already damaging. Climate change will be superimposed on natural climate variability. Local damage thresholds exist related to wind speed, flood levels, engineering design standards, zoning, etc.	Rapid population and economic growth in exposed areas exacerbates the climatic trend to higher exposure to risk, though more resources from effective development activities can increase adaptation potential.	There are many potential adaptations for infrastructure, including setbacks, zoning laws, stringent design rules, insurance, flood plain management, and abandonment. Yet, many of these adaptations are expensive and have their limits, particularly for a rapid climate change or increased frequency and/or intensity of extreme events. Developing countries generally have less capacity to adapt, although they may have more opportunity to incorporate climate change in the design of new infrastructure and other development activities. Designing infrastructure to anticipate uncertain regional changes in climate is a challenge.

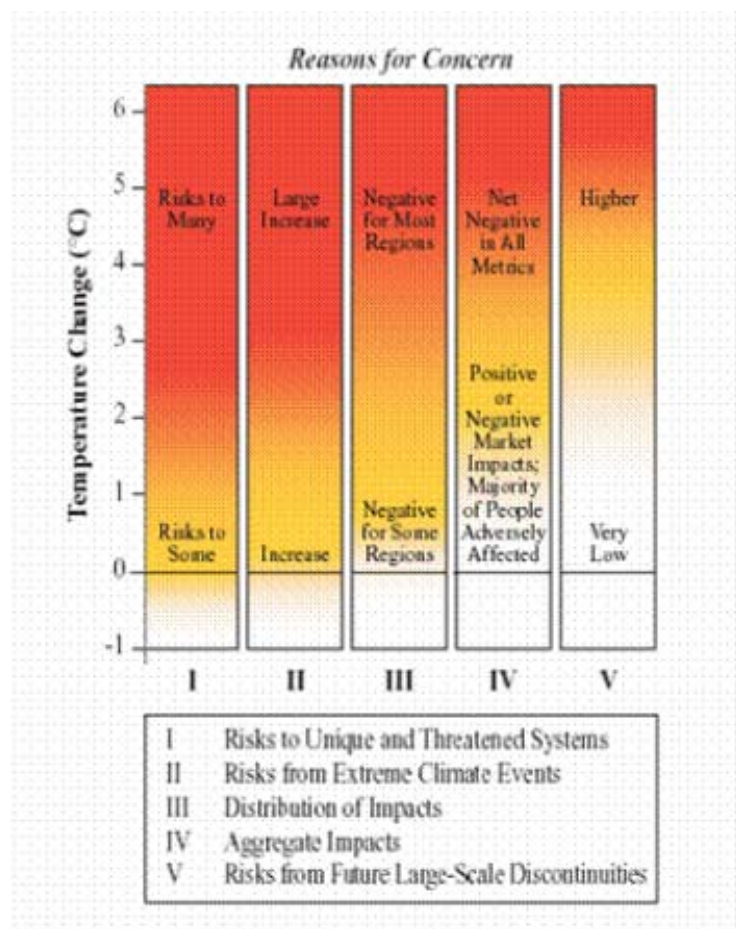
Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
Health (Ch. 19.3.2.6, WG II, Ch. 8)	The incidence of malnutrition, malaria, dengue fever, diarrhoeal diseases, injuries due to storms and floods, and morbidity from air pollution is likely to increase unless strong counter-measures are taken (high confidence).	Many people are likely affected, especially in low-income communities and developing countries (high confidence).	Current burden of all these problems is high, indicating inadequate counter measures, regardless of the levels of climate change. Any exacerbation of conditions from climate change will almost certainly increase morbidity and mortality unless public health infrastructure and service delivery is substantially improved.	Higher temperature, water stress, reduced crop yields, more extreme weather events, possibly worse air pollution all contribute to increase in health risks. Improved delivery of health services has already been identified as a global development priority, that would also reduce climate impacts on health.	There is a high potential for adaptation in developed countries if public health infrastructure is maintained or improved. There is a low potential for adaptation at current levels of development in many other countries because of inadequate public health infrastructure. Should economic development result in improved public health infrastructure, vulnerability to health effects of climate change will likely be substantially lower than at present. Such development is, however, uncertain.

Vulnerable system or process (AR4 cross-references)	Impacts (confidence)	Criteria for inclusion as “key”	Critical levels and their timing (confidence)	Comments	Adaptation potential
<p>Cross-border issues</p> <p>These arise from uneven impacts on different countries and climate change-induced situations leading to increased tensions between groups or countries.</p>	<p>Changes in trade patterns (e.g., agricultural goods) are likely as a result of unequal changes in supply and demand. Infrastructure damages, competition for resources (e.g., water), disaster relief, economic impacts, and displaced populations cause migration pressures (moderate confidence).</p>	<p>Potential widespread changes to local economies and livelihoods, leading to possible exacerbation of regional tensions and political instability. Raises environmental security issues.</p>	<p>Many resource-based tensions could be exacerbated by climate change, but the assessment when they become critical is highly subjective and dependent on pre-existing social and political tensions. Not just restricted to cross-border scale, but such stresses can be induced within countries, across watersheds etc. Only low confidence in specific conclusions, as the literature on such conflicts is sparse.</p>	<p>Increased migration from developing countries and Small Island States affected by sea level rise is one example. Larger climatic impacts falling on those with less adaptive capacity--who also produced a small fraction of the emissions that created these impacts--could exacerbate existing international tensions.</p>	<p>The potential role for adaptation for cross-border issues is difficult to assess as the literature on this topic is very limited. Adaptation could include strong aid and development policies, international conflict resolution, public education, and accommodation of migration. How effective such policies would be if climate change led to large scale migration is uncertain.</p>

1 **19.3.5. Update of Information about the five Reasons for Concern identified in the TAR**

2

3



4

5 **Figure 19.2:** Five reasons for concern. Source: Watson and the Core Writing Team (2001)

6

7

8 The IPCC Third Assessment Report (TAR; Smith *et al.*, 2001; Watson and the Core Writing  
 9 Team, 2001)) identified five “reasons for concern” about climate change. Figure 19.2 shows the  
 10 relationship between global mean temperature change (above 1990 levels) and the risks or  
 11 impacts for each reason for concern identified in the TAR. In this section, we present results  
 12 from research done since the TAR that can be used to update this information.

13

14 The TAR drew the following conclusions about the amount of increase in global mean  
 15 temperature above 1990 levels that would exceed the thresholds defined above:

16 *I Unique and Threatened Systems.* The TAR concluded that there is medium confidence that  
 17 an increase in global mean temperature of 2°C above 1990 levels or less would harm  
 18 several such systems, in particular coral reefs and glaciers.

19

20 Since the TAR, there is new and much stronger evidence of observed impacts of climate  
 21 change on unique and vulnerable systems (Parmesan and Yohe, 2003; Root *et al.*, 2003),  
 22 many of which are described as already adversely affected by climate change to date. This  
 23 is particularly evident in polar ecosystems (e.g., ACIA, 2004) and mountain-top  
 24 ecosystems (Pounds *et al.*, 2005). Furthermore, confidence has increased that a 1 to 2°C  
 25 increase in global mean temperature above current levels will pose significant risks to  
 26 many unique and vulnerable systems, including many biodiversity hotspots (Hare, 2003).



- 1 A qualitative review by Corfee-Morlot and Höhne (2003) results in a threshold target for  
2 overall risks to unique and threatened species of 1°C-2°C global mean temperature  
3 warming above 1990 levels. In summary, there is now high confidence that a warming of  
4 1-2°C would have adverse impacts on many unique and vulnerable systems.  
5
- 6 2 *Extreme Events.* The TAR concluded that there is high confidence that the frequency and  
7 magnitude of many extreme climate-related events (e.g., heat waves, tropical cyclone  
8 intensities) will increase with temperature increase of less than 2°C above 1990 levels, and  
9 that this increase will become greater at higher temperatures. There was also high  
10 confidence that increases in extreme events will cause rapidly increasing damage to many  
11 human and natural systems, especially for magnitudes of climate change above 2°C.  
12
- 13 Recent extreme climate events have demonstrated that such events can cause significant  
14 loss of life and property damage in developing as well as developed countries (Schär *et al.*,  
15 2004). While individual events cannot be attributed solely to anthropogenic climate  
16 change, recent research has shown that human influence has already significantly increased  
17 the risk of certain extreme events (e.g., heat waves: Stott *et al.*, 2004, tropical cyclone  
18 intensity increases: Emanuel, 2005) (more than 90% ;very likely)  
19
- 20 3 *Distribution of Impacts.* The TAR concluded that there is high confidence that developing  
21 countries will be more vulnerable to climate change than developed countries. There was  
22 medium confidence that a warming of less than 2°C above 1990 levels would have net  
23 negative impacts on market sectors in many developing countries and net positive impacts  
24 on market sectors in many developed countries. There was high confidence that above 2°C,  
25 net positive impacts would start to decline, eventually turning negative, and initial negative  
26 impacts would become more negative.  
27
- 28 There is still high confidence that the distribution will be uneven and that low-latitude less-  
29 developed areas are generally at greatest risk due to both higher sensitivity and lower  
30 adaptive capacity. However, recent work has shown that vulnerability to climate change is  
31 also highly variable within individual countries. As a consequence, some population  
32 groups in developed countries are also highly vulnerable. For instance, indigenous  
33 populations in high-latitude areas are already faced with significant adverse impacts from  
34 climate change to date, and coastal dwellers are facing increasing risks.  
35
- 36 4 *Aggregate Impacts.* The TAR concluded that there is medium confidence that with an  
37 increase in global mean temperature of up to 2°C above 1990 levels, aggregate *market*  
38 sector impacts would be plus or minus a few percent of global product, but most people in  
39 the world would be negatively affected. Most studies of aggregate economic impacts found  
40 net damages beyond 2 to 3°C, with increasing damages at higher magnitudes of climate  
41 change.  
42
- 43 The findings of the TAR are consistent with more recent studies, as reviewed in Hitz and  
44 Smith (2004). Many limitations of aggregated climate impact estimates have already been  
45 noted in the TAR, such as difficulties in the valuation of non-market impacts, the scarcity  
46 of studies outside a few developed countries, the focus of most studies on selected effects  
47 of a smooth temperature increases, and an overly simplistic representation of adaptation.  
48 Recent studies have included some of these previously unaccounted for aspects, such as  
49 flood damage to agriculture (Rosenzweig *et al.*, 2002) and damages from increased  
50 cyclone intensity (Climate Risk Management Limited, 2005). These studies imply that the

1 physical impacts and costs associated with these neglected aspects of climate change may  
2 be very significant. Hence, the current generation of aggregate estimates in the literature  
3 could well understate the actual costs of climate change. However, current studies also  
4 may overlook some positive impacts of climate change or underestimate the potential of  
5 adaptation to reduced damages from climate change. In summary, there is now lower  
6 confidence in most assessments of aggregate effects than in the TAR, in particular there is  
7 greater uncertainty in estimates that show aggregated benefits from climate change below a  
8 few degrees of warming.  
9

10 5 *Large-Scale Singularities.* The TAR concluded that there is low to medium confidence that  
11 a rapid warming over 3°C would trigger large-scale singularities in the climate system,  
12 such as breakdown of the thermohaline circulation (THC—or equivalently, meridional  
13 overturning circulation, MOC), deglaciation of the WAIS, and climate-biosphere-carbon  
14 cycle feedbacks. However, determining the trigger points and timing of large-scale  
15 singularities was seen as difficult because of the many complex interactions of the climate  
16 system.  
17

18 Since the TAR, the literature indicates that thresholds for at least one of these events,  
19 deglaciation of West Antarctica, may be lower than reported in the TAR. While there is no  
20 consensus yet, some studies (Oppenheimer and Alley, 2004, 2005) indicate that a 2 to 4°C global  
21 warming above current levels could begin WAIS deglaciation (low to medium confidence).  
22 Recent observations also suggest that the Greenland ice sheet is losing mass at its periphery  
23 faster than previously thought, and that rapid deglaciation could be triggered by GMT increases  
24 of about 1°C above current levels (Hansen 2005). The literature on thresholds for triggering a  
25 slowdown of MOC or net biogenic feedbacks is consistent with the TAR, but still is not  
26 reporting high confidence conclusions.  
27  
28

#### 29 **19.4. Assessment of Response Strategies to Avoid Key Vulnerabilities**

30

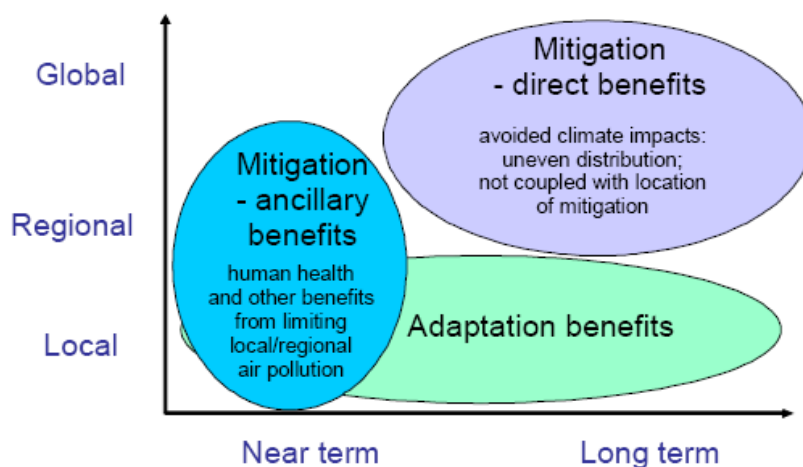
31 In Section 19.3, we identified global, sectoral, and regional key vulnerabilities associated with  
32 different levels of climate change. This section reviews the literature addressing the linkages  
33 between key vulnerabilities and response strategies to avoid them. The principal response  
34 strategies to the risks posed by anthropogenic climate change are mitigation of climate change  
35 and adaptation to climate change. These two strategies have largely different foci in terms of  
36 their characteristic spatial and temporal scales (see Figure 19.3). As discussed in Section 19.2,  
37 the relative lack of feasible adaptations to many key vulnerabilities has been an important  
38 criterion for the selection of what is called a “key” vulnerability in the first place.  
39

40 The two response strategies—mitigation and adaptation—are often portrayed as having largely  
41 different foci in terms of their characteristic spatial and temporal scales (see Figure 19.2).  
42 However, there is debate over the extent to which benefits from adaptation can be considered  
43 local and benefits from mitigation global (see WG II AR4, Chapter 17). On the other hand,  
44 actions involving adaptation are more likely to be local whereas actions to achieve mitigation  
45 require a global-scale effort, as most GHGs globalize well before they are chemically or  
46 biologically removed. This debate is not resolved in the literature, and thus no position in this  
47 context could remotely be labelled as well-established. However, since Chapter 17 deals  
48 specifically with adaptation in considerable detail, this section focuses on the avoidance of key  
49 vulnerabilities or DAI through mitigation of climate change, assessing the literature which  
50 addresses this strategy explicitly—though a brief assessment of the potential for adaptation is

1 included in the discussion of key vulnerabilities on Table 19.1).

2

3



4

5 **Figure 19.3:** Mitigation and adaptation policy benefits over space and time. Source: Corfee-  
6 Morlot and Agrawala (2004)

7

8

9 As discussed earlier, the UNFCCC is ambiguous about which specific impacts to consider  
10 and whether to weigh adaptation potential and costs of mitigation in determining what is  
11 “dangerous”. Article 2 and its negotiation history offer limited—and controversial—guidance  
12 as to how to operationalize the ultimate objective of the UNFCCC (Oppenheimer and  
13 Petsonk, 2004, 2005). Studies that have attempted to link DAI with specific levels of GHG  
14 concentrations or global temperature change therefore had to combine scientific analysis and  
15 normative judgements in deciding how to operationalize DAI. Furthermore, most model  
16 analyses reviewed here have to make some assumptions about the socio-economic system,  
17 which are discussed in more detail by WG III.

18

19 This section is structured as follows. Section 19.4.1 briefly discusses the treatment of  
20 uncertainties in the context of this chapter, and Section 19.4.2 presents four basic  
21 methodological approaches applied to determine and assess linkages between DAI, key  
22 vulnerabilities, and response strategies. A more extensive review of the literature on methods for  
23 characterizing future emissions pathways and climate change scenarios is given in Chapter 2.  
24 Section 19.4.3 – 19.4.6 review the literature for each assessment approach, and Section 19.4.7  
25 summarizes the key lessons from these studies.

26

27

#### 28 **19.4.1. Uncertainties in the assessment of response strategies**

29

30 Climate change assessments and the development of response strategies are hampered by  
31 multiple uncertainties and unknowns (see Chapter 2.2.2). The most relevant sources of  
32 uncertainty in this context are:

- 33 1 Natural randomness
- 34 2 Lack of scientific knowledge
- 35 3 Value diversity
- 36 4 Social choice

37

38 Some sources of uncertainty can be represented by probabilities whereas others cannot. The

1 natural randomness in the climate system can be characterized by frequentist (or objective)  
2 probabilities, which describe the *likelihood* of a repeatable event under known circumstances.  
3 The reliability of knowledge about uncertain aspects of the world (such as the “true” value of  
4 climate sensitivity) can only be represented by Bayesian (or subjective) probabilities, which refer  
5 to the *degree of belief* in a particular statement. Bayesian probabilities may be elicited through  
6 expert surveys (e.g. Morgan & Keith, 1995), constraining uncertain model parameters with  
7 observations (e.g. Andronova & Schlesinger, 2001), or a combination of these methods (e.g.  
8 Forest *et al.*, 2001). Whether probabilities can be applied to describe future social choice, in  
9 particular uncertainties in future greenhouse gas emissions, has been the subject of considerable  
10 scientific debate (e.g., Schneider, 2001; Grubler and Nakicenovic, 2001; Pittock *et al.*, 2001;  
11 Lempert and Schlesinger, 2001; Allen *et al.*, 2001; Reilly *et al.*, 2001; Schneider, 2002). Value  
12 diversity (such as different attitudes towards risk or equity) cannot be meaningfully described  
13 probabilistically and is often assessed through sensitivity analysis or scenario analysis, in which  
14 different value systems are explicitly represented and contrasted.

15  
16 The probabilistic analyses of DAI reported in this section draw substantially on (subjective)  
17 Bayesian probabilities to describe key uncertainties in the natural system, such as the rate of  
18 oceanic heat uptake, the magnitude of current radiative forcing, the magnitude of indirect aerosol  
19 forcings, the value for climate sensitivity, and uncertainties in other climate system parameters  
20 (see WG I for a more detailed discussion). While these uncertainties prevent the establishment of  
21 a one-to-one linkage between atmospheric greenhouse gas concentrations and global mean  
22 temperature increase, probabilistic analyses can determine the likelihood of exceeding certain  
23 temperature thresholds for given emission scenarios or concentration targets.

24

25

#### 26 ***19.4.2. Methodological approaches to the assessment of response strategies***

27

28 A variety of methods are used to identify response strategies that would avoid key vulnerabilities  
29 or thresholds of DAI by analyzing the linkages between key vulnerabilities, global mean  
30 temperature increase, and atmospheric GHG concentrations. These methods can be characterized  
31 according to several dimensions:

- 32 • *Static vs. dynamic.* Static approaches link stabilization levels for atmospheric GHG  
33 concentrations to equilibrium levels of global temperature change or to thresholds for DAI,  
34 thus helping to define the stabilization “level” that would prevent DAI, as called for by  
35 Article 2 UNFCCC. Dynamic analyses include information about the trajectories of GHG  
36 emissions, concentrations, and climate change, thereby providing information about the  
37 “time-frame” of GHG stabilization required to meet the objective of Article 2 UNFCCC.
- 38 • *Non-targeted vs. targeted.* In the context of this section, targeted approaches refer to the  
39 determination of policy strategies that attempt to avoid exceeding pre-defined targets for  
40 climate change, key vulnerabilities, or DAI thresholds, whereas non-targeted approaches  
41 determine the implications for climate change, key vulnerabilities or DAI of emissions or  
42 concentration pathways selected without initial consideration of such targets or thresholds.  
43 Targeted approaches are sometimes referred to as “inverse approaches” as they are  
44 working backwards from a specified outcome (e.g., an impact threshold not to be  
45 exceeded) towards the origin of the cause-effect chain that links GHG emissions with  
46 climate impacts.
- 47 • *Deterministic vs. probabilistic vs. hybrid:* Probabilistic analyses consider key uncertainties  
48 by describing one or more parameters of the coupled socio-natural system in terms of  
49 probability distributions whereas deterministic analyses are based on best-guess estimates  
50 for uncertain parameters or a selected number of possible values to conduct a sensitivity

1 analysis. Sometimes, hybrid analyses are performed (e.g., a 10<sup>th</sup>, 50<sup>th</sup> and 90<sup>th</sup> percentile  
2 estimate of some important process or outcome).

- 3 • *Non-optimizing vs. optimizing vs. adaptive*: Optimizing analyses select specific emission  
4 scenarios based on a pre-defined objective, such as cost minimization, whereas non-  
5 optimizing analyses do not require the specification of such an objective function.  
6 Adaptive analyses are a subcategory of probabilistic optimizing analyses that include  
7 assumptions about the resolution of key uncertainties in the future.

8  
9 Table 19.2 characterizes the main methods applied in the relevant literature based on two of the  
10 dimensions defined above. These categories are used to structure the review of the literature in  
11 the rest of this section.

12  
13  
14 **Table 19.2. Methods to identify climate policies to avoid DAI**

Method	Description	Optimizing strategy?	Based on pre-defined targets?
Scenario analysis, analysis of stabilization targets	Analyze the implications for temperature increase or DAI of specific concentration stabilization levels, concentration pathways, or emission scenarios.	No	No
“Guardrail” analysis	Derive ranges of emissions that are compatible with predefined constraints on temperature increase, intolerable climate impacts, and/or mitigation costs.	No	Yes
Integrated assessment of key vulnerabilities and DAI	Include representations of key vulnerabilities or DAI in a cost-optimizing integrated assessment framework.	Yes	No or partly
Cost-effectiveness analysis	Identify cost-minimizing emission pathways that are consistent with pre-defined constraints for GHG concentrations, climate change, or climate impacts.	Yes	Yes

15  
16  
17 **19.4.3. Scenario analysis and analysis of stabilization targets**

18  
19 Scenario analysis describes studies that analyze the implications of specified emissions pathways  
20 or concentration profiles for future climate change (e.g., magnitude and rate of temperature  
21 increase or sea level rise, or changes to specific processes or systems) dynamically. In this  
22 section, we also consider static analyses that examine the relationship between stabilization  
23 targets for GHG concentrations and equilibrium values for climate parameters. Some of these  
24 studies treat the uncertainty in future GHG emissions and climate change by analyzing a discrete  
25 range of scenarios (hybrid methods) whereas others quantify uncertainty using probability  
26 distributions for one or more parameter of the coupled social-natural system.

27  
28 The carbon available for fossil fuel combustion is comparatively small versus the size of the  
29 marine carbon reservoir (Putilov, 2003, pp. 61-65; Semenov, 2004, p. 113). Employing a very  
30 long term perspective (i.e., many millennia or longer), CO<sub>2</sub> concentrations, may thus return to  
31 values close to pre-industrial levels through natural processes such as dissolution of marine

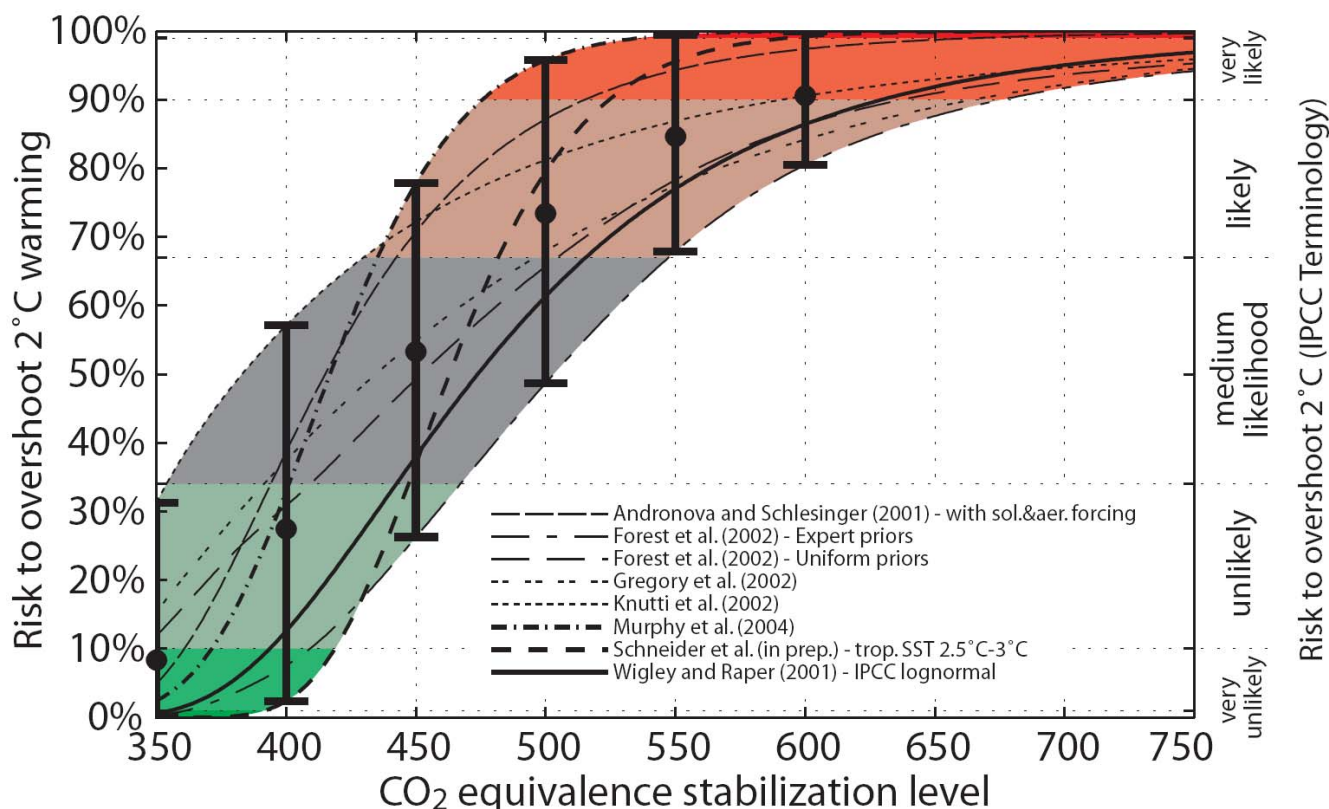
1 carbonates and geologic weathering (Brovkin *et al.*, 2002, p. 86-89). Therefore, a climate  
2 change scenario may be associated with DAI even if stabilizes at a low level of GHG  
3 concentrations in the very long-term. In order to avoid this complication, the discussion of CO<sub>2</sub>  
4 stabilization in this chapter always refers to the shorter time scales (up to several centuries) that  
5 are more relevant for the avoidance of DAI.

6  
7 Concentration stabilization scenarios that consider processes operating on these timescales have  
8 proven useful in examining the constraints on emissions that would follow from consideration of  
9 key vulnerabilities. First generation concentration trajectories generally were designed as  
10 monotonically increasing curves starting from current CO<sub>2</sub> concentrations and ending at a certain  
11 final asymptotic level (Enting *et al.*, 1994; Schimel *et al.*, 1996; Wigley *et al.*, 1996). An  
12 extended approach allowing temporary exceedance of the final concentration level on multi-  
13 decadal timescales ("overshoot trajectories") has been developed recently (Kheshgi, 2004;  
14 O'Neill and Oppenheimer, 2004; Izrael and Semenov, 2005; Kheshgi *et al.*, 2005; Meinshausen  
15 *et al.*, 2005). In another approach, stabilization scenarios were developed associated with a  
16 program of reduction of global CO<sub>2</sub> emissions having a certain starting year beyond which  
17 global emissions are reduced by a given percentage related to the previous year (Izrael and  
18 Semenov 2005). Some stabilization scenarios adopt existing emission scenarios for a limited  
19 time and extend them further into the future to reach stabilization of CO<sub>2</sub> concentrations.  
20 Stabilization scenarios that have been derived in this manner are usually tied to SRES during the  
21 21<sup>st</sup> century and achieve stabilization of CO<sub>2</sub> concentrations at levels between 450 and 750 ppm  
22 during the 22<sup>nd</sup> century (Swart *et al.*, 2002).

23  
24 Several recent studies have specifically focused on the analysis of stabilization scenarios to  
25 thresholds for specific key vulnerabilities or thresholds for DAI. O'Neill and Oppenheimer  
26 (2002) related several stabilization scenarios approaching 450, 550, and 650 ppm atmospheric  
27 CO<sub>2</sub> concentrations to targets for temperature increase associated with specific key  
28 vulnerabilities. They concluded that none of these scenarios will prevent widespread coral reef  
29 bleaching in 2100 (assumed to occur for 1°C increase above current levels); only the 450 ppm  
30 CO<sub>2</sub> stabilization scenario is "likely" to avoid MOC collapse (assumed to occur for 3°C increase  
31 in global mean temperatures in 100 years) and may also avert deglaciation of West Antarctica. A  
32 consistent, and intuitively obvious, conclusion from these studies is that the risk of exceeding  
33 thresholds for specific key vulnerabilities or DAI increases with higher stabilization levels for  
34 GHG concentrations (very high confidence).

35  
36 To quantify this conclusion, some studies present a probabilistic approach to assessing the risk of  
37 exceeding temperature thresholds for DAI under various stabilization scenarios, including  
38 overshoot scenarios (Hare and Meinshausen, 2005; Schneider and Mastrandrea, 2005, Knutti *et al.*,  
39 2005). These studies generate probability distributions for future global mean temperature  
40 increase based on probabilistic quantifications of the uncertainty in climate sensitivity and other  
41 climate parameters. Figure 19.4, for instance, depicts the risk of exceeding a temperature  
42 threshold of 2°C above preindustrial levels based on a range of published probability  
43 distributions for climate sensitivity. We present a threshold of 2°C above preindustrial levels  
44 here as exemplary of the choice of many authors for their analysis of DAI, though as found in  
45 the literature and demonstrated in this chapter, there are many other possible levels that have  
46 been or may be chosen. To render eventual exceedance of this exemplary threshold "unlikely"  
47 (<33% chance) for all climate sensitivity distributions considered, the CO<sub>2</sub>-equivalent  
48 stabilization level must be less than 470 ppm. To make exceedance "very unlikely" (<10%  
49 chance), the level must be below 420 ppm.

1 Wigley (2004) combines probability distributions for climate sensitivity and non-CO<sub>2</sub> forcing  
 2 with a probabilistic definition for DAI to construct probability distributions for the CO<sub>2</sub>  
 3 stabilization level required to avoid DAI. As demonstrated in his study, these probability  
 4 distributions reflect only one set of assumptions possible in such an analysis, and other  
 5 assumptions could significantly affect the results. Under this assumption set, the median  
 6 stabilization level for atmospheric CO<sub>2</sub> concentrations is 536 ppm, and there is a 17% chance  
 7 that the stabilization level necessary to avoid DAI is below current atmospheric CO<sub>2</sub> levels (it  
 8 must be kept in mind that current GHG concentrations in the atmosphere, even if held fixed  
 9 indefinitely, have not yet had their eventual equilibrium climate changes fully realized.

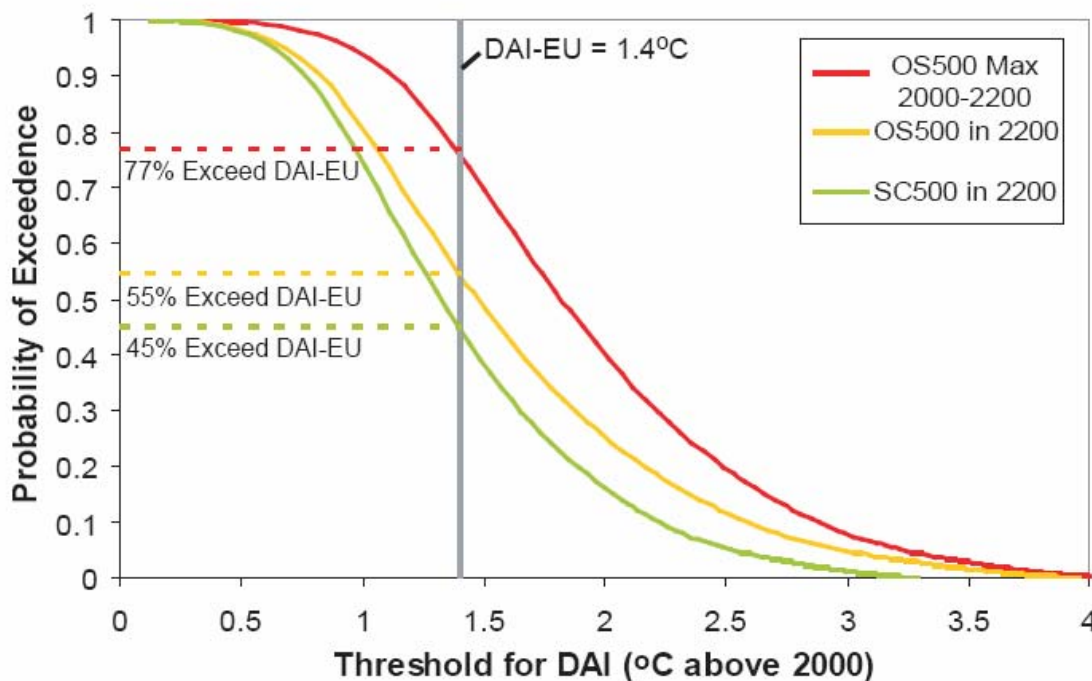


10  
 11 **Figure 19.4:** Risk of exceeding a global warming of 2°C above preindustrial (corresponding to  
 12 1.4°C above 2000 levels). Source: Hare and Meinshausen (2005).

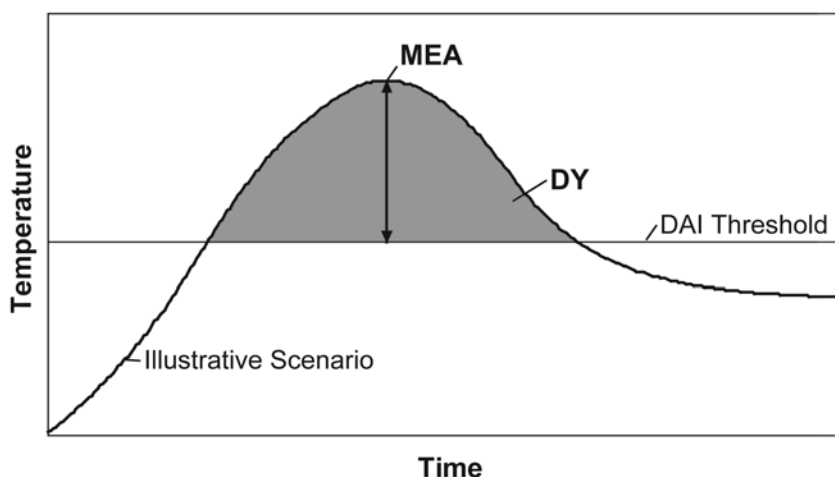
13  
 14  
 15 Significant differences in environmental impacts are anticipated between GHG concentration  
 16 stabilization trajectories that allow overshoot of the stabilization concentration versus those that  
 17 do not, as well as those with a fast versus slow approach to stabilization, even when they lead to  
 18 the same final concentration. Schneider and Mastrandrea (2005) compared the probability  
 19 distributions of temperature change induced by specific overshoot and non-overshoot scenarios  
 20 stabilizing at 500 ppm CO<sub>2</sub> equivalent, based on published probability distributions representing  
 21 uncertainty in climate sensitivity. They found that, from 2000-2200, the overshoot scenario  
 22 increased the probability of temporary or sustained exceedence of a 2°C above preindustrial  
 23 threshold by 70% (from 45% to 77%), as shown in Figure 19.5a. They also defined two metrics,  
 24 Maximum Exceedence Amplitude (MEA) and Degree Years (DY) to characterize emissions  
 25 pathways and their associated temperature profiles by the maximum and cumulative magnitude  
 26 of overshoot of any given temperature threshold, as shown for an illustrative scenario in Figure  
 27 19.5b. Their numerical estimates using a simple modeling framework can best be interpreted by  
 28 comparing the relative magnitude of results rather than the model-dependent specific quantities.



1 However, studies addressing this complexity consistently find that, compared to non-overshoot  
 2 stabilization scenarios, scenarios overshooting the final target before stabilization induce higher  
 3 transient temperature increases, which increase the risk of temporary or permanent exceedence  
 4 of thresholds for key vulnerabilities or DAI (high confidence) (Hammit 1999; O’Neill and  
 5 Oppenheimer, 2004; Hare and Meinshausen, 2005; Schneider and Mastrandrea, 2005). This  
 6 result suggests that the use of an equilibrium stabilization concentration alone is an insufficient  
 7 indicator by which to evaluate exceedence of thresholds for specific key vulnerabilities or DAI,  
 8 and that dynamic approach should be part of the analysis tool kit.  
 9  
 10



11



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**Figure 19.5:** a) Probability of exceedence of 1.4°C above current levels (labelled DAI-EU, as the European Union has endorsed this level of climate change as their climate policy target) for overshoot (OS500) and non-overshoot (SC500) scenarios. b) Visualization of Maximum Exceedence Amplitude (MEA) and Degree Years (DY) for an illustrative overshoot temperature profile. Source: Schneider and Mastrandrea (2005).



#### 1 2 **19.4.4. Guardrail analysis**

3  
4 Guardrail analysis comprises two types of inverse analysis that first define targets for climate  
5 change or climate impacts to be avoided and then determine the range of emissions that are  
6 compatible with these targets: tolerable windows approach (Toth, 2003) and safe landing  
7 analysis (Swart *et al.*, 1998). The tolerable windows approach allows the assessment of the  
8 implications of multiple competing climate policy goals on the mid-term and long-term range of  
9 permissible greenhouse gas emissions. It has been applied to several normative thresholds for  
10 climate impacts, which are analyzed together with socio-economic constraints that aim at  
11 excluding unacceptable mitigation policies. Toth *et al.*, (2002) analyze the interplay between  
12 thresholds for the global transformation of ecosystems, regional mitigation costs, and the timing  
13 of mitigation. They show that following a business-as-usual scenario of GHG emissions (which  
14 resembles the SRES A2 scenario) until 2040 precludes the possibility of limiting the worldwide  
15 transformation of ecosystems to 30%, even under optimistic assumptions regarding willingness  
16 to pay for the mitigation of GHG emissions afterwards. Toth *et al.*, (2003a) show that mitigation  
17 of GHG emissions has to start no later than 2015 if a reduction in agricultural yield potential in  
18 South Asia of more than 10% shall be avoided. This result, however, is contingent on the  
19 regional climate change projection of the specific GCM applied in this analysis (HadCM2).  
20 Thus, the specific numerical results, while plausible, are clearly assumption-bound and model-  
21 dependent, but the framework of this type of analysis is more general. In general, the  
22 consideration of regional and local climate impacts in inverse analyses raises challenges as to the  
23 treatment of the significant uncertainties associated with them. If the relationship between GHG  
24 emissions and the impact to be avoided is very uncertain, probabilistic assessments are more  
25 appropriate to guide climate policy than deterministic assessments based solely on “best guess”  
26 values.

27  
28 The tolerable windows approach has also been applied in analyses of the stability of the  
29 thermohaline circulation (THC, or alternatively, MOC). Rahmstorf and Zickfeld (2005) conclude  
30 that the SRES A2 emission scenario leaves the range of emissions corresponding to a 5% and  
31 10% risk of a THC shutdown around 2035 and 2065, respectively. A 2% risk of THC shutdown  
32 can no longer be avoided even with very stringent emission reductions, given the assumptions in  
33 their models.

34  
35 Corfee-Morlot and Höhne (2003) review the current knowledge about climate impacts for each  
36 “reason for concern” at different levels of global mean temperature change and CO<sub>2</sub>  
37 stabilization. This analysis draws largely on the IPCC TAR but includes also more recent  
38 literature. They argue that any CO<sub>2</sub> stabilization target above 450 ppm is associated with a “very  
39 significant” probability of triggering a large-scale singularity, which in turn would affect, and  
40 very likely dominate, all other reasons for concern. An inverse analysis of the implications of  
41 reaching CO<sub>2</sub> stabilization at 450 ppm concludes that more than half of the SRES emission  
42 scenarios leave that stabilization target virtually out of reach as of 2020.

#### 43 44 45 **19.4.5. Integrated assessment of key vulnerabilities and DAI**

46  
47 The broad integrated assessment literature has increasingly addressed climate impacts relevant to  
48 assessment of DAI and determination of key vulnerabilities. Most early integrated assessments  
49 of climate change assume that climate change will be a gradual and smooth process.  
50 Recognizing the over-simplicity of this assumption, an extensive literature has developed

1 examining integrated assessment and decision-making in the context of Article 2 (Jones, 2003)  
2 with a particular emphasis on abrupt change at global (Alley *et al.*, 2003; Azar and Lindgren,  
3 2001, 2003; Wright and Erickson, 2003; Schneider and Azar, 2001; Higgins *et al.*, 2002;  
4 Baranzini *et al.*, 2003) and regional scales (Rial *et al.*, 2004).

5  
6 Several papers have focused on incorporating damages from large-scale climate instabilities into  
7 integrated assessment models, specifically on a climate change-induced shutdown of the MOC  
8 (Keller *et al.*, 2000; Mastrandrea and Schneider, 2001; Keller *et al.*, 2004; Link and Tol, 2004b).  
9 Quantifying market-based damages associated with MOC changes is a difficult task and current  
10 analyses might be best interpreted as order-of-magnitude estimates. These preliminary analyses  
11 suggest that significant reductions in anthropogenic greenhouse gas emissions may be an  
12 economically efficient investment given even small damages (less than 1% of gross world  
13 product) associated with a MOC collapse. However, model results are very dependent on  
14 assumptions about climate sensitivity, the damage functions for smooth and abrupt climate  
15 change, and time discounting.

16  
17 Mastrandrea and Schneider (2004) implemented a probabilistic integrated assessment,  
18 generating probability distributions for future climate change based on uncertainty in key social  
19 and natural model parameters. They investigated the risk of exceeding probabilistic thresholds  
20 for DAI based on the IPCC “reasons for concern,” and developed relationships between the level  
21 of mitigation efforts and probability of exceeding thresholds for DAI. This analysis  
22 demonstrated that the establishment of climate mitigation policies can significantly reduce the  
23 probability of exceeding DAI thresholds (high confidence), although the authors caution against  
24 taking the model-dependent numerical results literally.

#### 25 26 27 **19.4.6. Cost-effectiveness analysis**

28  
29 Cost-effectiveness analysis involves determining cost-minimizing policy strategies that are  
30 compatible with pre-defined constraints on future climate change or its impacts. Such scenarios  
31 have proven to be valuable for exploring the tradeoffs between climate change impacts and the  
32 cost of emissions mitigation needed to achieve stabilization (Wigley *et al.*, 1996). Probabilistic  
33 analyses of this type derive pathways that reduce the risk of crossing climate or climate impact  
34 thresholds. This method has been applied to limit the risk of potentially abrupt changes such as  
35 an MOC collapse (Keller *et al.*, 2000, Keller *et al.*, 2004). The reductions in greenhouse gas  
36 emissions determined by cost-effectiveness analyses are much larger than the ones typically  
37 suggested by cost-benefit analyses neglecting such constraints, though cost-benefit analyses with  
38 large assumed damages from climate change also arrive at significant “optimal” abatement  
39 levels.

40  
41 Some cost-effectiveness analyses have explored sequential decision strategies in combination  
42 with the avoidance of key vulnerabilities or thresholds for global temperature change. These  
43 strategies allow for the resolution of key uncertainties in the future through additional  
44 observations and/or improved modelling. Whether sequential decision strategies call for higher  
45 or lower near-term emission reductions than corresponding analyses without learning depends on  
46 the specific assumptions about the current uncertainties in key model parameters and their  
47 resolution in the future. The quantitative results of these analyses cannot carry high confidence  
48 as most studies represent uncertain parameters by two to three discrete values only and/or  
49 employ rather arbitrary assumptions about learning (e.g., Hammitt *et al.*, 1992; Keller *et al.*,  
50 2004, Yohe *et al.*, 2004). However, there is a general consensus that “moderate” abatement of

1 GHG emissions in the near term is a robust strategy across a wide range of possible stabilization  
2 targets that prevents substantial adjustment costs later (e.g., Yohe *et al.*, 2004). Hence, these  
3 authors argue that the scientific uncertainty cannot by itself used as a justification for doing  
4 nothing today to mitigate potential climate damages.

#### 7 *19.4.7. Synthesis*

9 The studies reviewed in this section diverge widely in their methodological approach, in the  
10 sophistication with which uncertainties are considered in physical, biological and social systems,  
11 and in how closely they approach an explicit examination of key vulnerabilities or DAI. The  
12 level of model sophistication varies from simple carbon cycle and climate models to highly  
13 aggregated integrated assessment models to comprehensive integrated assessment frameworks  
14 incorporating emissions, technologies, mitigation, climate change, and impacts. Some  
15 frameworks incorporate approximations of vulnerability but none contains a well-established  
16 representation of adaptation processes in the global context.

18 It is not possible to draw a simple summary from the diverse set of studies reviewed in this  
19 section. Nor can conclusions from the literature for individual “reasons for concern” be equated  
20 with a single threshold for DAI. The following conclusions from literature since the TAR,  
21 however, are more robust:

- 22 1 Uncertainty prevails in analyses of response strategies to avoid key vulnerabilities or DAI.  
23 Therefore, deterministic studies alone may not provide sufficient information for the  
24 design of response strategies, as they cannot cover the full range of plausible outcomes that  
25 some policy makers may wish to be aware of. Probabilistic approaches motivated by risk  
26 management frameworks, since these cover a wider range of imaginable outcomes and  
27 some estimation of their relative likelihood, may thus be more useful for drawing policy-  
28 relevant conclusions, despite the large uncertainties they explicitly reveal (e.g., as  
29 anticipated in WG 2 TAR, Chapter 1 and demonstrated in more recent literature cited in  
30 this section).
- 31 2 Some large-scale singularities (e.g., abrupt or essentially irreversible changes) of the  
32 climate system can no longer be avoided with high confidence. Given historical climate  
33 change and the inertia of the climate system (Wigley, 2005), a small probability (of the  
34 order of several percent) of triggering such events remains even for stringent emission  
35 reductions (Rahmstorf and Zickfeld, 2005; Wigley, 2004).
- 36 3 Despite all the uncertainties and the many definitions of DAI, it is a robust finding across  
37 recent integrated assessments (see citations in this section) that any reduction in GHG  
38 emissions will reduce the risk of DAI. Postponement of emissions reductions, in contrast,  
39 increases the risk of DAI and, depending on the rate of learning that brings down costs of  
40 low-GHG emitting technologies, makes achievement of the lower range of stabilization  
41 targets (e.g., less than 500ppm CO<sub>2</sub>-equivalent) increasingly expensive or infeasible  
42 (except via overshoot scenarios).
- 43 4 Research results using different analytical methods indicate a high confidence that CO<sub>2</sub>  
44 stabilization levels above 450 ppm eventually (in equilibrium) are likely to produce global  
45 mean warming in excess of 1°C-2°C above 1990 levels (O’Neill and Oppenheimer, 2002;  
46 Corfee- Morlot and Höhne, 2003; O’Neill and Oppenheimer, 2004; Hare and  
47 Meinshausen, 2005; Schneider and Mastrandrea, 2005). This level would likely be  
48 associated with wide-spread disruptions in many ecosystems (Hare, 2003); it could also  
49 induce significant shrinkage of the major ice sheets (Hansen, 2005; Oppenheimer and  
50 Alley, 2004, 2005).

- 1
- 2
- 3 **19.5. Priorities for Research**
- 4 [Not available in this FOD]
- 5
- 6
- 7 **19.6. Conclusions**
- 8 [Not available in this FOD]

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